





A Trainer's Manual for Community Managed Water Supplies in Kenya







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Cover concept

The photographs on the cover depict the wide range of topics that are covered in the Trainer's Manual, including consultations, regulations, technologies, financial matters, monitoring, and different uses of water.

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Table of Contents

Acknowledgements		iii
Introduction		1
Facilitator's Guide		3
Module A: Overview.		A-1
SESSION A1:	THE CONCEPT OF SUSTAINABILITY	A-2
SESSION A2:	EMPOWERMENT OF WATER USERS	A-13
SESSION A3:	SELF-RELIANCE IN WATER USERS ASSOCIATIONS	A-17
SESSION A4:	EQUAL REPRESENTATION	A-21
SESSION A5:	A RIGHTS BASED APPROACH TO WUA MANAGEMENT	A-30
Module B: WUA Gov	ernance	B-1
SESSION B1:	GROUP DYNAMICS	B-2
SESSION B2:	LEADERSHIP SKILLS	B-8
SESSION B3:	MAKING AND USING A WUACONSTITUTION	B-14
SESSION B4:	ROLES AND RESPONSIBILITIES	B-25
SESSION B5:	EFFECTIVE MEETINGS AND MAKING DECISIONS	B-29
SESSION B6:	EFFECTIVE COMMUNICATION	B-34
SESSION B7:	CONFLICT MANAGEMENT	B-40
SESSION B8:	COMMUNITY BASED MONITORING AND EVALUATION	B-47
Module C: Legal Affa	irs	
SESSION C1:	LEGAL REGISTRATION	C-2
SESSION C2:	COMPLIANCE TO STATUTORY AND	
	GOOD GOVERNANCE REQUIREMENTS	C-8
SESSION C3:	CUSTOMER CONTRACTS	C-15
SESSION C4:	CONTRACTS FOR MAINTENANCE AND OR	
	MANAGEMENT SERVICES	C-32
Module D: Human Re	esource Management	D-1
	IDENTIFYING HUMAN RESOURCE REQUIREMENTS	D-2
	STAFF MANAGEMENT	D-2 D-7
Module E: Financial N	Management	E-1
SESSION E1:	PREPARING AN ANNUAL BUDGET	E-2
SESSION E2:	SETTING TARIFFS	E-10
	REVENUE COLLECTION	E-23
	PROCEDURES FOR HANDLING FUNDS	E-27
	SETTING PROCUREMENT PROCEDURES	E-37
SESSION E6:	FINANCIAL CONTROLS	E-43

Module F: Water Mai	nagement Options	F-1
SESSION F1:	IMPLICATIONS OF THE WATER SECTOR REFORMS	
		F-2
SESSION F2:	WATER SUPPLY MANAGEMENT OPTIONS	F-9
SESSION F3:	SETTING SYSTEM PERFORMANCE TARGETS AND	
	A MONITORING PLAN	F-16
SESSION F4:	PREPARING FOR A DROUGHT	F-19
Module G: Environme	ental Health and Sanitation	G-1
SESSION G1:	ENVIRONMENTAL HEALTH AND SANITATION ISSUES	G-3
	WATER SOURCE PROTECTION	G-7
	MANAGEMENT OF PUBLIC TOILETS	G-12
	WASTE MANAGEMENT	G-17
Module H: Technical	Operation and Maintenance	H1
SESSION H1:	DESIGN OF AN OPERATION AND MAINTENANCE MODULE	H-2
	GENERIC COMPONENTS	H-10
	ON H2.1: PIPELINE	H-10
SESSION H2.2: STORAGE TANKS		
SESSIC	ON H2.3: CONSUMER POINTS	H-23
SESSIC	ON H2.4: WATER TREATMENT	H-30
SESSION H3:	DAMS AND PANS	H-39
SESSION H4:	SAND DAMS AND SUB-SURFACE DAMS	H-44
SESSION H5:	INTAKES	H-52
SESSION H6:	SHALLOW WELLS	H-58
SESSION H7:	BOREHOLES WITH SUBMERSIBLE PUMPS	H-63
SESSION H8:	ROOF CATCHMENT SYSTEMS FOR RAINWATER	
	HARVESTING	H-71
	ROCK CATCHMENT SYSTEMS	H-78
SESSION H10	: RUNOFF HARVESTING SYSTEMS FROM GROUND	
	SURFACES	H-82
	: HANDPUMPS	H-86
	: WIND PUMPS	H-99
	: SOLAR POWERED PUMP SYSTEMS	H-111
SESSION H14	: DIESEL POWERED GENERATORS	H-117
Resource Materials		Rec_1

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List of Abbreviations

A/C Account

ACF Action Contre La Faim/Action Against Hunger

ACTED Agency for Technical Cooperation and Development

AGM Annual General Meeting

AIDS Acquired Immunodeficiency Syndrome

AMREF African Medical and Research Foundation

AOB Any Other Business

ASAL Arid and Semi-Arid Lands

Avg Average

CAAC Catchment Area Advisory Committee

CBM&E Community Based Monitoring and Evaluation

CBO Community-Based Organization

CBWSG Community Based Water Supply Groups

CDF Community Development Fund

CDN WQ Catholic Diocese of Nakuru, Water Quality Program

CEO Chief Executive Officer

CHAST Children's Hygiene and Sanitation Training

CHQ Cheque

CIFA Community Initiative Facilitation and Assistance

CLTS Community-Led Total Sanitation

CO-OP Cooperative Society

COOPI Cooperazione Internazionale

CORDAID Catholic Organization for Relief and Development Aid

CPC Community Project Cycle

CTC Child to Child

CWP Community Water Project

DACAAR Danish Committee for Aid to Afghan Refugees

DCM Drought Cycle Management
DCO District Cooperatives Office
DDO District Development Officer

DSDO District Social Development Officer
DTU Development Technology Unit

DWO District Water Officer

ECHO European Commission Humanitarian Aid and Civil Protection

EIA Environmental Impact Assessment

EU European Union

EWS Early Warning Systems

FAO Food and Agriculture Organisation

FBO Faith Based Organisation

FREQ Frequency

GAA German Agro Action

GI Galvanise Iron

GOK Government of Kenya

HELB Higher Education Loans Board

HH Household

HHW Household Hazardous Waste HIV Human Immunodeficiency Virus

ID Identification

IRC International Rescue Committee

JD Job Description

KAP Knowledge, Attitudes and Practices

KCO Kenya Country Office

KCPE Kenya Certificate of Primary Education

KEWI Kenya Water Institute

KKWP Kathita Kiirua Water Project

KPLC Kenya Power and Lighting Company (now called Kenya Power)

KRA Kenya Revenue Authority

Ksh Kenya Shillings

LATF Local Authority Trust Fund

LPO Local Purchase Order

M & E Monitoring and Evaluation

m³ Cubic metre

MC Management committee

MENR Ministry of Environment and Natural Resources

mm. millimetres

MoWI Ministry of Water and Irrigation

NEMA National Environmental Management Authority

NGO Non-Governmental Organisation
NHIF National Health Insurance Fund
NRM Natural Resources Management
NSSF National Social Security Fund

NWCPC National Water Conservation and Pipeline Corporation

O & M Operation and Maintenance

Oxfam GB Oxfam Great Britain
PAYE Pay As You Earn
PE Polyethelene

PHAST Participatory Hygiene and Sanitation Transformation

PIN Personal Identification Number PRA Participatory Rural Appraisal

PT Public Toilets

PTA Parents Teachers Association

PV/R, Purchase Voucher/Receipt PVC Polyvinylchloride Q&A

Questions and answers

RBA Rights-Based Approach

RBA Act Retirement Benefits Authority Act

RDD Regional Drought Decision

Rev/exp Revenue/Expenses
RFL Rural Focus Ltd

RWH Rain Water Harvesting

SACCO Savings and Credit Cooperative

SGM Special General Meeting

SHG Self Help Group

SKAT Swiss Resource Centre and Consultancies Development
SMART Specific, Measurable, Achievable, Relevant and Time-bound

SMS Short message service

SNV Stichting Nederlandse Vrijwilligers (Dutch NGO)

SO Support Organisation SODIS Solar Disinfection

SPA Service Provision Agreement

SWOT Strengths, Weaknesses, Opportunities, Threats

TNA Training Needs Assessment

TOT Training of Trainers
UfW Unaccounted for Water

UNDP United Nations Development Programme
UNICEF United Nations Children's Education Fund

USAID United States Agency for International Development

UV Ultraviolet

VLOM Village Level Operation and Maintenance

Vol. Volume

VSF Vétérinaires Sans Frontières

WAB Water Appeal Board

WASH Water Sanitation and Hygiene
WASREB Water Services Regulatory Board
WDC WRUA Development Cycle

WHO World Health Organisation

WRMA Water Resources Management Authority

WRUA Water Resource Users Association

WSB Water Service Board WSP

Water Service Provider

WSTF Water Services Trust Fund WUA Water Users Association

INTRODUCTION

1. Background

Community managed water supply systems play a significant role in providing water services to the Kenyan public. However many community managed water supplies continue to under-perform and require support in terms of infrastructure improvement, strengthening of management and financial systems, operation and maintenance, and better inclusion into the regulatory framework. It is recognized that many organizations, including the Ministry of Water and Irrigation, have and continue to respond to the need to improve the water services offered by the community managed supplies. This Trainer's Manual aims to support the process of building sustainable community managed water supplies.

2. Development of the Manual

A variety of water supply training manuals already exist, dealing with different topics and providing different levels of detail relevant to community managed water supplies. So why another manual? This Trainer's Manual was commissioned by FAO and UNICEF, on behalf of the Water/NRM Technical Working Group, to respond to a stated need for a comprehensive manual covering financial, organisational, legal and technical aspects of community based water supply management which could be used by any state or non-state organisation to support capacity building activities. In addition, the Manual was intended to incorporate specific issues (e.g. performance monitoring, compliance to regulations and sector guidelines, rights based approaches, etc) that have been emphasised under the water sector reforms in Kenya.

3. Scope of the Manual

There is enormous diversity within the community managed water supplies in Kenya in terms of water source, infrastructure, scale and cultural context. As a result, the content of the Manual covers a diverse range of topics. Consequently there is a responsibility on the trainer to make sure that the content and level of detail is adapted and made appropriate to each particular community training occasion.

The Manual is focused on community managed water supplies. In the past there has been tremendous effort to incorporate sanitation and hygiene elements within community water projects. After consultations with stakeholders it was felt that there is adequate documentation on hygiene and sanitation training and therefore facilitators are referred to recognised materials on CHAST/PHAST/CLTS training to cover these topics.

The Manual is not intended to be used as a reference for the design of water supplies. The Manual focuses on building understanding, knowledge and skills within the community members and their management structures on a range of organisational, legal, financial, and technical issues relevant to operating the water supply infrastructure efficiently and effectively in order to provide an improved and sustainable water supply.

4. Purpose of this Trainer's Manual

This Manual is intended as a resource for trainers or facilitators as they prepare the training materials for individual training activities.

The Manual is not intended as a document that is left with the community, nor does it contain many handouts for the community. The approach adopted has been to provide the facilitator with relevant and appropriate materials. It is expected that during the training and capacity building process the community will establish their own procedures, operation and maintenance schedules, forms and

other management instruments which the community can use. This ensures that outputs from the training sessions are developed with the community, thereby building community ownership.

5. Structure of the Manual

The Manual provides a Facilitator's Guide which discusses many of the issues that a facilitator should consider in the design, preparation and implementation of a training program. The Facilitator's Guide is followed by a sequence of different modules each covering a particular aspect of water supply management. Each module contains a number of different sessions where each session tackles a particular topic.

The sessions are presented in a generic format which is intended to provide the facilitator with useful information, materials, tools and a stepwise approach to covering the topic with the trainees. Each session is presented as a stand-alone session which should be adapted by the trainer to suit the particular conditions within the community where training is being undertaken.

6. How to use the Manual

It is the responsibility of the facilitator to establish the topics to be covered in a particular training program. Individual sessions from this Manual relevant to the identified training topics should be identified, reviewed and adapted to suit individual community conditions.

7. Terminology

Community managed water supply systems in Kenya do not have a uniform legal registration status nor a single common term.

The term Water Users Association (WUA) has been adopted in this manual as the generic term to refer to the membership organisation or group, whether legally registered or not, that is managing the water project. Frequently it is the same group that owns the project and has developed the infrastructure, often with government or external support, although this is not uniformly the case.

We recognise that many water projects are managed by community based organisations (CBO) that may be registered as self-help groups (SHG) under the government department of social services but which lack legal status. The material in this manual is relevant to such groups, although we have used the term WUA rather than CBO or SHG to refer to these groups.

FACILITATOR'S GUIDE

The Facilitator's Guide provides a general discussion on different aspects of designing, developing and undertaking training activities.

1. Introduction to the process of training

Training is the process of imparting knowledge, skills and competence to an individual or group of people (e.g. CBO members) with a view to improving their performance in a particular task or responsibility. In community-based water supply management, key areas requiring attention include:

- 1. **Governance issues** Legal registration, preparation of a constitution and bylaws, election of committee members, compliance to the Water Act 2002 and subsidiary legislation, performance monitoring, etc..
- 2. **Community participation and customer relations** Community water project customers are often also project members and so have dual responsibilities that can complicate project performance. Enhancing both roles can help to improve the quality of services.
- 3. **Financial management** Many community water projects struggle with issues of tariff setting, accounting, revenue collection, billing, record keeping and transparency. Financial sustainability is often an elusive goal for many projects.
- 4. **Operation and Maintenance** –Water supply infrastructure is used on a daily basis and requires maintenance to prevent unexpected interruptions to supply, high repair costs and poor quality services, and increase its lifespan.
- 5. **Cross-cutting issues** These are issues related to community-based water supply management which ought to be addressed in order to provide better services e.g. gender considerations in governance and water provision; poverty-related issues and accessibility of water by poor and vulnerable households in the community; environmental, sanitation and hygiene issues, etc.

Proper training should lead to improved performance if carefully designed and implemented. Training materials, approaches to training and methodologies used become important issues to consider when planning specific training programs. This guide will provide some suggestions on how training materials can be developed and how training approaches and methods can be tailored to meet the needs of the participants. Remember that the key point in training is to impart new knowledge, assist participants to develop their skills and encourage them to change their attitude towards specific aspects of community-based water supply management.

2. What is a training program?

A training program is a set of activities and tasks that are carefully put together in a manner that aims to impart knowledge and/or instruction to improve the recipient's performance or to help them attain a required level of knowledge or skill.

A good training program is one that:

- Is tailored to the needs of the participants in order to ensure that the training is beneficial to them;
- Is scheduled to suit participants' own plans and schedules;
- Allows the participants to practice the new technology or skill as much as possible;
- Adopts methods and approaches to suit the learning style of the participants.

3. Characteristics of a good trainer

To be a good trainer you should have the following qualities and attributes:

- **Be well organized:** Read the trainers guide before training so that you are well prepared and know how to handle your sessions.
- **Practice beforehand:** Know how to conduct the sessions in the local language. You will have to get used to translating phrases.
- **Be friendly:** Make everyone feel comfortable and part of the group.
- **Be observant:** As well as listening closely, pick up information about the situation from non-verbal cues.
- Use open questions: these are questions that encourage people to give their own opinions, rather than a -yes/noll or single response. Example —what problems do you have with your water sources? If or —How can you raise money for the new facility? If These questions facilitate open discussion. They allow people to express their own ideas and find their own solutions without fear of giving a wrong answer.
- Wait for responses: Give people time to think and come up with an answer. Do not bombard them with more questions.
- **Do not rush:** Find the pace that people feel comfortable with.
- **Do not do all the talking:** Remember your job is to ask questions and get participants to do the talking.
- **Encourage everyone to contribute:** Make eye contact, use hands, walk close to shy people and use names. Try to draw out the silent and control the talkative.
- Use minimal encouragers: —yes I see And then? tell me more They help to keep the person talking.
- Listen actively: Use eye contact and body language. Praise and encourage but do not over praise.
- **Re-phrase:** briefly restate what people say in your own words, to make sure you have heard and understood. When you rephrase make sure to do two things 1) verify with the speaker if you have understood correctly, and 2) see if others want to add something.
- **Be gender aware:** Encourage women to be active in the discussions.
- **Probe:** Do not be satisfied with one answer. Ask follow up questions to explore issues and make it clearer -Why? What else? ... Tell me more. Can you explain further?
- **Redirecting** is a way of building on one person's answer in order to get others involved in the discussion. Example: —She said what do others think?
- Watch level of participation: Look around and see who is participating and who is left out. Are people still interested?
- **Summarize:** Restate what people have said in a simple, brief form. This will make it easier for people to contribute.
- Watch the energy level: Look for signs of tiredness or boredom. When people get tired, change the activity, introduce a song, or take a break.
- **Be a good time manager:** Estimate how much time each activity takes, watch the time and set an appropriate pace for the group;
- **Be flexible in planning:** Create an atmosphere of flexibility, creativity and experimentation and develop insight into the learning process of the participants while using time efficiently to organize learning situations in a good sequence;
- **Be open and self-reflective:** Be open to feedback from the participants about the way you work and take time to examine your own attitudes, values and ideas.

4. Different ways of encouraging participation

There are various different techniques to get information from a group and encourage participation. Whilst some are better for certain situations and according to group size and sensitivity of issues being discussed it is probably best to try to vary techniques to keep the sessions as exiting and interesting as possible.

- Use warm-ups and energizers: Warm-ups and energizers are not training techniques but they form an essential part of training. They are used to change the tempo of a session and encourage participants to move about and relax after spending time sitting in a discussion. Energizers should be active and humorous. Always be aware of the mood of the participants.
- Use of questions during training: The effective use of questions is one of the most important skills needed by trainers. By asking questions, you help the participants to think for themselves and it stimulates a process of discovery. If participants think about a problem and come up with an answer themselves, they are much more likely to remember the information than if you just told them that information as the trainer.
- Use practical instruction: Practical instruction is used to teach participants a skill, such as how to service a diesel engine or how to repair a hand pump. Practical instruction is based on the principle that people learn by doing. Practice time for every participant forms a major part of the training session.
- Use discussions, hum groups and buzz groups: There are various types of discussion techniques used in participative training courses. The most common are the paired discussion (sometimes called a hum) and the group discussion (sometimes called a buzz group). A paired discussion involves dividing participants into pairs and asking them to discuss a problem or task such as: -List the factors that limit the availability of borehole spare parts in your area of operation. During the plenary discussion for both hum and buzz groups you as the facilitator should ask probing questions to stimulate debate, share experiences and encourage participants to come to a consensus on issues, or agree to differ.
- **Encourage brainstorming**: One type of discussion method is brainstorming. This is a lively method used for gaining a rapid overview of participants' knowledge or ideas on a particular issue. A brainstorm should be run in 10-15 minutes. It is used to switch to a new subject; examine a subject very broadly; obtain 30-40 ideas quickly and to create a lively atmosphere and wake people up.
- Use the debate: The debate is useful for encouraging participants to think for themselves and identify key points for and against a particular issue. The participants also have to work as a team, decide which points to present during the debate and select a speaker to forward their views. An example of a debate can be technology choice between a solar powered or diesel powered water pump.
- Come up with plays and drama for participants: Plays and drama are extremely useful training techniques because they can be used to focus on real-life problems in an active way, especially where participants are encouraged to act out issues themselves. For example problem plays are used specifically to pose a problem or issue. A short play depicting a problem and lasting only two to three minutes is enacted at the beginning of the session. Participants are then asked to draw out and analyze the causes of the problems, discus how it related to their life situation and then to suggest solutions or strategies for tackling that problem.
- **Use pictures**: Pictures can be used to analyze issues that are difficult to depict in a play, such as overgrazing around a borehole. The picture used should show only one problem and should not show

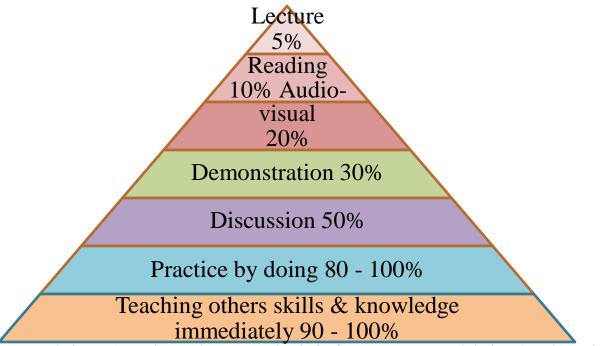
possible solutions. It should be a simple line drawing, avoiding too much shading and color, and with no abstract symbols that might confuse the picture.

- Give participants exercises: Exercises are used to give participants practice in certain skills and knowledge they have learnt. Examples include calculations of revenue to be expected at the end of the month based on volume of water consumed and number of consumers, etc. You as a facilitator can prepare hypothetical problems and tasks and then ask participants to work through them. These exercises can be used to test the skills and knowledge of individual participants and so you can ask each person to work alone. When everyone has finished the exercise, these can be discussed in plenary.
- Use training visits: During training visits, participants are taken to a specific site outside the training venue e.g. a public water point for livestock. Training visits are very useful for putting theory into practice in a real situation. It is important that the visit is well-structured with specific learning objectives.
- Stories, songs, fables and poetry: Many rural or pastoral communities belong to societies that have a strong oral tradition in which stories, songs, fables and poetry form an important part of cultural life. Stories can be told by the facilitator or the participants, and can be an effective way of raising important issues during training.
- Use games: Games can be used to raise issues about behavior and attitudes, such as how people behave in groups, conflict resolution, cooperation and team work. Games can also raise participants' awareness about how their behavior as individuals and as a group affects others in both a positive and negative way. The session should be structured with clear objectives and key learning points drawn out.
- Use of training aids: Training aids are used to help illustrate and reinforce key learning points during training. A wide variety of training aids are available such as flip-charts and colored markers, chalkboard and chalk, photographs, pictures, models, computer presentation systems e.g. video, slides and overhead projectors. The choice of training aids depends on many factors such as cost, electricity supply, literacy of the participants, the subject being covered in the training, etc.

5. Understanding Adult Learning Techniques

As the facilitator you need to be conscious of the best approach for conveying messages to adults. The method chosen for training adults influences the rate of learning and retention of new knowledge and skills. A combination of approaches is strongly recommended.

The Pyramid of Learning provides an indication of the relationship between the training approach and the level of information that is retained.



Pyramid of Learning indicates the retention level of information given to adults based on the method in which the information is given to the adults.

Example from the field:

Five borehole attendants being trained to service diesel engines in Samburu District in Kenya were far more confident and competent in simple servicing diesel engines and in identifying which parts were to be replaced because the trainer had demonstrated the process while they were all watching. After the demonstration, the most confident one was encouraged to demonstrate to others how to service the engine and explain the process clearly. Each one of them got the opportunity to demonstrate and explain to others the process. The trainer assisted the trainees with any problems, and checked that each individual had acquired the relevant skills by the end of the training session. When trainees understood the role of each spare part and which tools to use in the process, they were more eager to service the engines properly. Their increased confidence also showed itself in reduced engine breakdowns.

Lesson: Adults learn best when they do things practically and are able to teach others and use the skills and knowledge they have acquired immediately.

The following are various points related to adult learning:

- a. Adults are often concerned that participating in a group will make them look weak, either professionally or personally
 - Design training sessions that help people feel **safe** enough to ask questions and **confident** that they will be respected.
 - Do not ask people to take **risks** too early in a workshop or course (for example, engaging in a role play exercise) unless they already know each other well.
 - Provide opportunities and allow time for people to establish themselves in the group.

b. Adults bring a great deal of experience and knowledge to any learning situation

- Show **respect** for participants' experience by asking them to share ideas, opinions, and knowledge. Verbally **recognize** that they may be a good resource for reaching your teaching goals.
- Carry out a needs assessment before the training. This can tell you more about the individuals in the group. Or, if you already know the participants, you may realize that particular individuals can provide helpful input before, during, or after your session(s). See number 6 below.

c. Adults are decision-makers and self-directed learners

- Do not seek to make people obey you. Adults will do what they need to do.
- Be the **"guide on the side"** rather than the -sage on the stage.
- Listen to what they want and need and **be flexible** in your planning. **Seek feedback** from the group. Change your approach if your agenda or methods are not working

d. Adults are motivated by information or tasks that they find meaningful

• Conduct some type of training **needs assessment** so that you are aware of what people want (and need) to learn, how much they already know, and the kinds of —generative themes || that might affect their attention span.

e. Adults have many responsibilities and can be impatient when their time is wasted

- Be thoughtful and kind.
- Begin and end your session on time.
- Understand who is in the audience and why they are participating.
- Learn what questions they have about the subject.
- Don't cover material they already know unless there is a good reason for it.
- Recognize that your subject is only one of many that participants may be interested in learning more about.

6. Design of a training program

The design of training program requires certain steps to be considered. These are discussed briefly below.

A. TrainingNeedsAssessment

a. What is a training needs assessment?

A training needs assessment is a structured participatory process that is used to identify the training that people need. The objectives of a training needs assessment are:

- To help establish the existing skills, competencies and gaps within the group;
- Understand the skills and competencies that are required to manage and operate the water project;
- Make an informed decision regarding the training required to bring the skills and competences to the required level.

b. How to carry out a training needs assessment

You as the facilitator can use the Strengths, Weaknesses, Opportunities and Threats (SWOT) analysis tool to undertake the training needs assessment. For example, if you are training borehole operators or pump attendants, a SWOT analysis of the O & M operations will bring out the strengths, weaknesses, opportunities and threats of the O& M system of that particular water supply system.

Step 1

- Explain to participants that any water supply system will have areas in which it is strong and others in which improvements are required.
- •The aim of the exercise is to identify which areas need improvement so that a training or capacity development plan can be formulated to address the weak areas

Step 2

- •Form pairs or groups of 3-5 participants and allocate one aspect of the SWOT to each group or pair, depending on the number of participants in the exercise i.e. one group looks at the strengths of the O & M system and another looks at the weaknesses or failures, etc.
- •Let the groups discuss for 30 minutes and record their points on a flipchart or in a notebook

Step 3

• Each group then presents its points in the plenary giving justification for the assessment and suggestions for improvement (strengths and opportunities) or addressing the challenges (weaknesses and threats)

Step 4

•Stick the flipcharts on the wall using masking tape and facilitate a plenary discussion on each of the four SWOT aspects with a focus on answering the "what needs to be done, why does it need to be done, how should it be done, where should it be done, when should it be done and who should be involved" questions.

Step 5

- •Record all the information obtained from this exercise. At the end of it, you should know which areas of O & M need strengthening and why.
- You should also know whose capacity needs to be strengthened, how, where and when this should be done.

The facilitator can also use individual interviews to obtain additional details on skills gaps within the WUA.



Individual Interviews for Skill Gap Analysis

The facilitator may also need to refer to other documents that provide information on the community. This information may include a Participatory Rural Appraisal (PRA) Report, Knowledge, Attitudes and Practices (KAP) report or other baseline studies regarding the situation in the target community.

B. SettingTrainingObjectives

The training objectives represent what we want the participants to have achieved by the end of the training. As observed from the TNA above, the training objectives are based on the learning needs identified and they also provide a basis for the design of the training program. In keeping with the principles of using a *learning* approach as opposed to a *teaching* approach, training objectives are written from the point of view of the participants and not the trainer.

Training objectives include skills, knowledge and attitudes. For example, -By the end of the training, the participants will each on their own be able to service a water pump \parallel .

Step 1:

Identify what the greatest capacity gap among participants is i.e. the core capacity need, which if addressed would contribute to other learning needs being addressed more easily. This gap, if turned into an opportunity, becomes the overall objective of the training program.

Step 2:

Cluster the other gaps into 3 or 4 groups depending on how closely linked they are to each other. These, if turned into capacity building opportunities, become the specific objectives of the training. Each of them contributes to the overall objective of the training.

Step 3:

Develop the training course content and approach once the training objectives are known.

C. <u>DevelopingtheTrainingCourseContentandApproach</u>

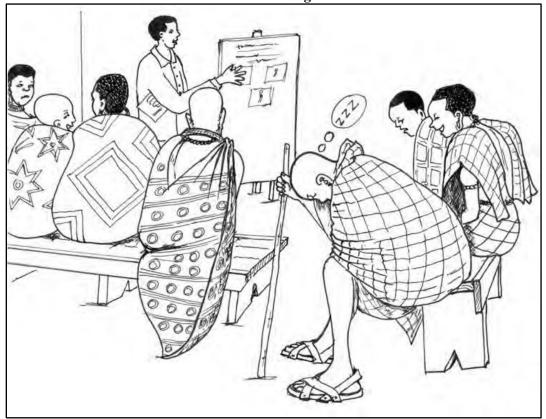
- a. List the topics that will be covered in order to meet each of the specific course objectives;
- b. Decide how many topics are required to cover each objective;
- c. Break each topic down into sessions. A session usually lasts one to two hours. **Note**: a single topic may require several sessions;
- d. Prioritize the topics to be covered;
- e. Develop a timetable for the training course outlining how each session and the time required;
- f. Decide on the most appropriate training approach to take. If most of the participants are illiterate, then training methods that do not rely on reading and writing are required. This will also affect the way training materials are prepared.



D. Addressingtheneedsofilliterateparticipants

The picture illustrations below show effective and ineffective training of illiterate participants:





Effective Training

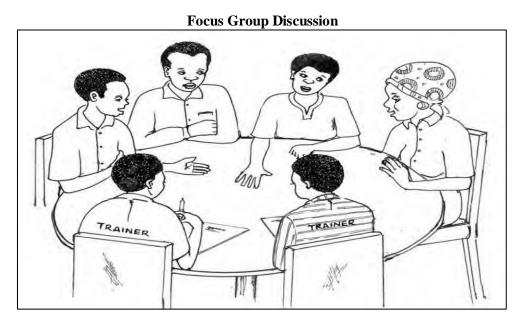


To effectively train participants who are illiterate or semi-illiterate, the following participative training techniques are suggested:

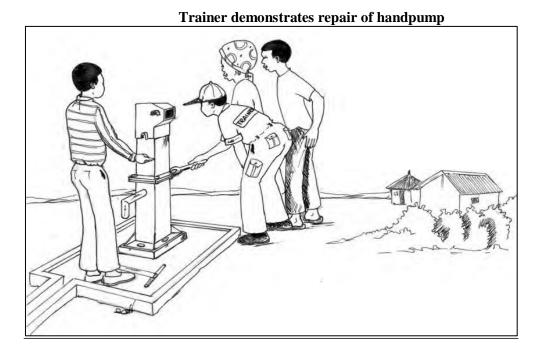
a. Ensure that training techniques include visual aids such as pictures and photographs or videos;



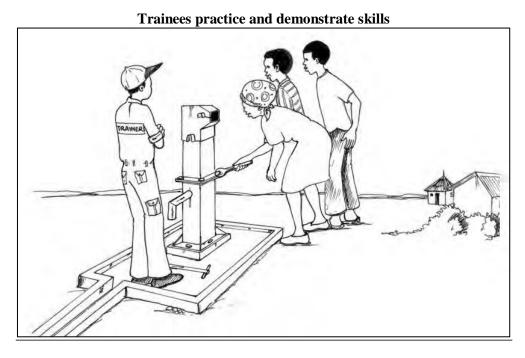
- b. Promote the narration of relevant stories; use of songs, fables; poetry; games and use of models;
- c. Use training visits i.e. visit a local water supply point for participants to see for themselves; Ensure group discussions on the learning points takes place as much as possible;



d. Make sure that the facilitators demonstrate skills to participants as much as possible;



e. Make sure participants have sufficient time during the sessions to practice learned skills as much as possible;



f. Ensure there is time for participants to simulate situations where they train others by explaining how the new knowledge and skills work in real life. This is because when they explain to others, ideas, knowledge and skills are retained much more than if they just practiced and it ended there.

E. <u>Howtodevelopandconductindividualtrainingsessions</u>

From the overall timetable of the training course, each session in that timetable ought to be planned for in detail.

a. Developing individual training sessions

Step 1: Set the objective for each session: The objectives of a session define exactly what it is you would like the participants to be able to do by the end of the session. This keeps the session focused and ensures all the learning points are covered, with you being able to assess the extent of learning by participants.

Step 2: **Ensure that the objectives are measurable:** This means that the objective should detail a specific action that the participants will be able to perform at the end of the training session. Objectives should include words like, $-\text{list}\|$, $-\text{explain}\|$, $-\text{describe}\|$ or $-\text{construct}\|$. Avoid words like $-\text{know}\|$ or $-\text{understand}\|$. They are ambiguous.

Step 3: **Decide the content of the session**:

- Brainstorm with colleagues all the important subjects and learning points;
- Arrange the subjects into a logical order;
- Break the session into a series of clear, simple steps that can be assimilated easily by the participants;
- Ensure each subject is linked to the next to ensure a step-by-step process; and
- Write down the key learning points for each subject.

Step 4: Decide which training techniques to use during the session

- Throughout the training course, use a variety of techniques to make the training as interesting and stimulating as possible;
- Use role plays, exercise, games, case studies, drama and puppets, etc. instead of relying on one or two methods alone;
- Use practical instruction where you are teaching or imparting a skill —people learn by doing ||;
- Where participants are illiterate, use appropriate training techniques which do not rely on reading and writing;
- Add more details to the session plans e.g. plan open questions for the participants, write out key learning points, note the timing for each section of the session, and list what equipment and training aids will be used.

Step 5: Write final version of the session plan in detail

- Write down the session plans clearly and neatly so that they can be read easily;
- Using a highlighter pen, make key points stand out and where appropriate use capitals to make the session plan easier to use.

b. How to conduct a training session

- i. Tell participants what you are going to cover. Introduce your session with a brief overview of the session's main points;
- ii. Tell them the information. In the main portion of the session, explain key points, go over policies, demonstrate procedures, and relate any other information participants need to know;

- iii. Tell them what you told them. Conclude with a summary of your opening overview. Use repetition to help participants grasp and retain information;
- iv. Always explain what participants are going to see before you show a multimedia portion. This practice creates a better learning environment by guiding participants to know what to look for and what to remember. Explaining the purpose of the multimedia ensures an effective reception for its information;
- v. Use as much hands-on training as possible. The most effective training uses all the senses to affect learning. Demonstrate and apply teaching points to create greater understanding and knowledge of the subject;
- vi. Test frequently. Tests are most effective when students know they will be quizzed, because they'll pay close attention to the material. Testing is an objective way to determine whether training achieved its goals;
- vii. Involve participants. For example, ask participants to share their experiences with the session's topic. Many participants are experienced people who have valuable information to contribute. All participants will get more out of sessions by hearing about the experiences of other participants on the subject —and not just the trainer's lecture points. Hearing different voices also keeps sessions varied and interesting. Structure interaction time into all your sessions;
- viii. Repeat questions before answering them. This practice ensures that all participants know what the question is so they can make sense of the answer;
- ix. Analyze the session as you go. Always be on the lookout for what works best. When you discover a new technique or method that clicks with the group, note it on your training materials so it can be incorporated into the training outline to be used in future sessions;
- x. Keep your session on track. Start on time and finish on time. Don't hold up class waiting for late arrivers. Run the class according to the schedule and don't get too far off course. Opening up discussion among participants may lead to some pertinent tangents, but don't let side issues take over. Ask if there's enough interest to pursue a separate session on that topic, but get this session back to the learning plan;
- xi. Put yourself in their shoes. Give frequent breaks, especially for half-day or all-day sessions;
- xii. Solicit feedback on the training session. Critiques work best when they are written and anonymous, unless a participant volunteers to discuss his or her thoughts in person. Participants' input is vital for making the next session—and the overall training program—more effective.

F. DevelopingtheTrainingMaterials

Training materials are the materials that the facilitator uses as a guide during the training to ensure that he/she covers the topics using the approaches that he/she has identified as being most appropriate for conveying key messages.

Training materials will include the following:

- Training timetable for the whole course;
- Individual sessions plans written down in detail, including specific activities and exercises in each session;
- Handouts;
- Case studies written down and made available for each participants;
- Visual aids such as pictures, photographs, models, videos, etc.
- Presentation slides on power point presentations;

• Equipment and other materials such as writing materials, pens, markers, flip chart paper and stand, power point projector, etc.

Prepare all these materials and equipment before the training and ensure they are at the venue on or before the day the training course commences. You need to know which materials and equipment will be required for which session.

G. Selectionandtrainingoffacilitators

a. Selection of facilitators

Good facilitators should have the following qualities and attributes:

- Ensure the individual has the right behavior, attitude and facilitation skills necessary for effective facilitation. This can be achieved through interviews, observation, etc;
- As much as possible, ensure the facilitator is of the same ethnic group as the participants. This facilitator would know the local language and understand the local culture and sensitivities;
- The facilitator ought to be humble and approachable;
- Have a warm, open, friendly and polite personality;
- Considers him/herself on an equal level to the participants;
- Respects the culture, traditional beliefs and practices of the participants, even if he or she does not share these beliefs;
- Respects the experience, knowledge and skills of the participants;
- Is able and willing to listen to participants and to learn from them;
- Has a genuine desire for the participants to learn;
- Is able to create a safe learning environment so that participants feel confident to express their views and to ask for help if they do not understand something;
- Is flexible and able to respond to participants' needs;
- Has good technical knowledge of community-based water supply systems;
- Is well-organized and a good planner;
- Has good rapport with participants and with the community in general.

b. Training facilitators

Training of Facilitators or Trainers (TOT) is a training course that is designed and conducted specifically to provide participants with knowledge and skills to be effective trainers. A TOT course is frequently used to raise the facilitation skills of people with technical knowledge and skills.

A training of facilitators program should include the following:

- Facilitation skills;
- Participative training techniques;
- How to design training courses;
- How to plan different sessions in a training course;
- How to plan and implement a training event;
- Training on community-based water supply management;
- Cross-cutting issues in community-based water supply management systems.
- Some technical aspects of water infrastructure development e.g. different technology choices;
- Project cycle management;

- Use of participatory rural appraisal tools in training;
- Resource-based conflict management and resolution;
- Water supply during emergencies or crises, including contingency planning measures;
- Water sector reforms or policies and regulations national water policies and strategies;

H. Planningandimplementingthetrainingcourseorevent

A good training program is one that is geared towards meeting the training needs of the participants as much as possible. The following seven steps should be followed in designing and implementing a training course or event:

Step 1: Host Arrangements: You need at least two community-based resource persons to work with i.e. to select the venue and agree on participants, resource requirements, etc.



Step 2: Selection of participants: A total of 18-24 participants are recommended. They may be more when conducting awareness creation. Selection criteria agreed with community, community resource persons and local leaders.



Step 3: Venue and room layout: Select a convenient and secure venue easily reachable by participants, preferably as close to the village as possible.



Step 4: Resource Requirements: Writing materials, flip charts, marker pens, pictures, models, slides, post-its, colored cards, camera, models, etc.



Step 5: Timing and Agenda: Training outline provides agenda. Timing of sessions to include breaks, time for energizers, time for practical sessions, exercises, recap of the day's work, etc.



Step 6: Prepare training materials: Name tags, training timetable, handouts, logistics, administration, etc. in advance.



Step 7: Running the training: Participatory, group discussions, question and answer in plenary, energizers and ice breakers between sessions, monitor learning, evaluate training.

I. <u>Monitoringthelearningprocessduringthetraining</u>

Monitoring the training/learning process is essential to making the training meaningful and keeping it on track.

 Monitor those components of training that are the focus of that particular training course or session:

- Before the training, develop a baseline for the participants with regard to their knowledge, skills and attitudes on the training course content so that you can monitor progress in learning against this baseline;
- Develop a progress monitoring score card e.g. of 0-10 points and score for knowledge, skills and attitude for each session or day of the training. Maintain consistency in the use of the score card;
- Ask questions, assess how well each individual answers questions and carries out exercises, tasks and performs skills;
- Ensure each participant takes part in the training sessions;
- For assessment of knowledge have a question list based on the topic or session covered; for assessment of skills use observation. Watch the participant practice the skill; to assess behavior and attitude- use observation: observe the participant working with WUA members; observe communication skills; how well the participant asks questions and is able to gather information on the water facility as well as the general behavior towards community members in general (open, friendly, respectful).

J. Evaluatingthetrainingcourse

Courses are rarely perfect and there is always room for improvement. Evaluating the course provides invaluable information on how the training can be made more effective and should form an integral part of the training cycle. When evaluating a training course, ask yourself the following two questions:

- What do I want to know about the training from the evaluation?
- How will the information from the evaluation feed into the course, and help me to improve the training?

It is important that the evaluation of the training is carried out in a sensitive and participative manner so that the participants do not feel they are being examined.

- Explain to participants that you are evaluating the training to make sure they have learnt what is required for them to carry out their work, to improve the course for next time and to arrange for follow-up and refresher training;
- Evaluate the training with reference to the course and session objectives.

An example of areas of the training course that should be evaluated:

- 1. Ask whether the specific objectives of the training course have been met;
- 2. Ask whether the course was relevant to the participants' work and if so why;
- 3. What did you like about the overall design and structure of the course?
- 4. How do you think the design and structure of the course can be improved?
- 5. What is your assessment of the presentation and facilitation of the training (poor; adequate; good; very good?);
- 6. What are your comments on the trainer/facilitator in terms of delivery of training and facilitation of learning?
- 7. Which session did you find most useful and why?
- 8. Which session did you find least useful and why?
- 9. Was there anything not included in the training that should have been included? What is it?
- 10. How would you rate this training course? (poor, adequate, good, very good);
- 11. Any further comments?

K. Mentoringaspartofthetrainingprogram

The objective of mentoring or coaching is to ensure effective knowledge retention; imparting of skill and change in the way the trainees do things (change in attitude). Mentoring is therefore a combination of activities over time that aims to bring about change in the way those who have been trained perform their tasks or responsibilities.

- After the first training, agree with participants on a performance scorecard based on the objectives of the concluded training;
- Develop SMART indicators with the trainees to monitor performance of tasks e.g. improvements in record keeping; less breakdowns in borehole equipment; increased revenue collection, etc.
- Agree with the trainees how regularly you need to visit, say once every three months, and how
 often you need to keep in touch by phone and how the trainees can access you when they need
 support;
- Go back and visit the trainees as agreed with them so that you can assess their skills and knowledge based on the indicators developed with them;
- Conduct the assessment in a methodical way, with each trainee being asked the same questions;
- Remain in constant communication with all the trainees in order to provide instruction or advice and to find out how they are doing. Develop a trust relationship with the trainees so that you are able to influence their learning and way of doing things.
- Agree on indicators that will show that the training has accomplished its objectives. Once these indicators have been met, the disengagement phase is imminent.

L. <u>Defininganexitstrategy</u>

A training program or capacity building through training, refresher trainings and mentoring support cannot go on forever. Once you have agreed with the trainees that the training needs identified at the beginning of the training program have largely been met, a disengagement phase has to be implemented. The goal of an exit strategy is to ensure sustainability of program impacts after it has ended. This may require you to do the following:

- 1. Develop criteria for exiting;
- 2. Formulate measurable benchmarks of progress in meeting the criteria;
- 3. Formulate exit approaches to be used e.g. handover capacity building responsibilities to the relevant local government department e.g. Ministry of Water & Irrigation or private sector operator;
- 4. Develop a timeline for the exit process;
- 5. Agree with participants (trainees) and the community on action steps, timeframe, resources and responsible parties (i.e. draw up a Community Action Plan (CAP); and
- 6. Mechanisms to assess progress in implementing the exit strategy

Establishing and maintaining clear communication with trainees and communities about the exit process helps lead to successful exit and sustainable training program impacts. A post-training program evaluation may be a valuable tool for understanding the sustainability of program outcomes and for improving the design and implementation of exit strategies.

MODULE A SUSTAINABILITY

SESSION A1: THE CONCEPT OF SUSTAINABILITY	A-2
SESSION A2: EMPOWERMENT OF WATER USERS	A-13
SESSION A3: SELF-RELIANCE IN WATER USER ASSOCIATIONS	A-17
SESSION A4: EQUAL REPRESENTATION	A-21
SESSION A5: A RIGHTS BASED APPROACH TO WUA MANAGEMENT	A-30

MODULE A	SUSTAINABILITY		
SESSION A1	THE CONCEPT O	FSUSTAINABILITY	
Introduction	Sustainability of community managed water projects is a desirable state but		
	difficult to achieve. This module aims to get participants thinking about what a		
	sustainable water project really means and how this relates to problems that		
	typically plague water projects.		
Objectives	To identify what is needed to make a water project sustainable and relate this to		
	their water project.		
Outputs	Participants are clear on the meaning of sustainability		
Timing	40 minutes		
Target Group	Community members, WUA/CBOs leaders, operators, artisans		
Appropriate Venue	A place where participants can clearly hear and participate in the discussions and		
	where distractions are minimised.		
Methodology	Group discussions		
Materials	Pens, flip chart paper	r, illustrations from Tool 1 (attachments)	
Session Guide			
Notes to Facilitator	Various points regard	ling sustainability of water projects are listed below.	
	C4-:1-:1:4	C4-21-21:4 O1:6	
	Sustainability Factor	Sustainability Qualifiers	
	Policy context	Policy does not dictate management arrangements	
	1 oney context	Capacity is sufficient to implement relevant policies	
		Donor practices promote local procurement and/or	
		production	
		Government attitudes and practices do not hinder	
		indigenous private sector participation	
	Management and	Institutional support for community management is	
	institutional	budgeted and provided for	
	arrangements	Private sector alternatives to community	
		management are investigated and promoted	
		Government capacity is sufficient to fulfil regulatory	
		and monitoring roles	
	Financial issues	External support is minimized and implementation	
		strategies include self supply	
		Sustainable subsidies are developed to serve the	
		poorest and most vulnerable	
		Transparency and accountability measures are in	
		place for financial management bodies (Government	
		and non-governmental)	
		Realistic cost-recovery targets are clearly defined	
		and water tariffs set accordingly	
		Sustainable community financing strategies are	
		developed	
	Community and	Communities are presented with a range of	
	social aspects	management models to choose from	
		Demand is stimulated based on a wide range of	
		community needs (i.e. not just health)	
		Community cohesion is not assumed and	
		heterogeneity is recognised as appropriate	

	Differing levels of poverty are recognized and targeted subsidies developed where needed
Technology	 Appropriate technology choice is promoted, especially that which is closest to the user Flexibility in technology options is available and communities have a real choice There is limited or no importation of specialist equipment Private sector capacity is developed for drilling and development
Environment	 Groundwater monitoring systems are in place for water quality and quantity Government regulation and monitoring of private sector operators and water resources occurs
Supply chains	 Supply chains for spare parts are linked with manufacturing, technical services and/or pump sales Indigenous private sector development is promoted with realistic incentives Non-profit sector support is utilised where no other options are commercially viable

Step 1: Guided discussion using case studies

Different case studies are presented to stimulate a discussion on sustainability.

Facilitator should use one or more of these case studies and present either as case studies or adapted as role plays and used for group discussions.

Facilitator should present the case study and follow up with questions and discussions

Scenario A - Hand pump

A hand dug well is constructed and fitted with a new hand pump which enables jerry cans to be filled more quickly thereby reducing queuing times. As the wel is also closer to the village, women are spending 1-2 hours less per day fetching water.

Because no attendant is assigned responsibility of looking after the water point hygiene around well deteriorates; stagnant water provides a breeding ground fo flies and some children get sick. Also children play with the pump, damaging the handle.

Preventative maintenance checks (e.g. greasing of chain, tightening of bolts) are not carried out on the pump and it soon breaks down. The village opens up the manhole cover on the well and returns to using rope and bucket system. Wate quality deteriorates further and drawing of water becomes less efficient Queuing time for water collection increases and people complain that the wate is dirty again and more children are getting sick. In response to the broken pump the administrator assigns one person as an attendant, however the damage ha already been done – the pump is no longer working.

No one within the village knows how to repair the pump. Two men were trained

but both left the village to find work. Although a tool kit was donated to the village, these were taken by individuals and not returned so even if the technical know-how was available the necessary tools to repair the pump are not. Because preventative maintenance was not carried out, the cost of repairing the pump is now much greater. However because no charging system was developed by the committee, the village cannot pay for the required spare parts or the costs of a mechanic to come to the village.

Ask the group to discuss what they could have done differently as a committee to avoid this problem: (the facilitator may guide the discussion but information should come from the group)

- A system for retailing the water should have been agreed before the project was finished and implemented at start-up.
- Somebody should have been assigned responsibility for looking after the pump and well. This person could be paid from revenue collected from the water charges and ensured children knew how to operate the pump correctly and maintained the hygiene around the well.

Scenario B – Solar pump

Although the WUA is aware that there should be a charge for water to cover operation and maintenance costs, an ongoing drought where people have lost livestock will make the water fees to be waived for the first few months following installation of the pump. When a meeting is held to discuss the issue, there is disagreement within the village about payment. Eventually a tariff of 2 shillings per jerry can is agreed but because people used to get water for free they are reluctant to pay and revenue collection is low.

A pump operator and watchman are identified by the village chief to guard the pump and turn it on/off but there is rarely enough money to pay their salaries. Consequently neither is well motivated and they frequently do not turn up at necessary times. This affects the service level and results in long queuing times for water and some people going back to rely on traditional shallow wells (where water quality is poor).

Hygiene around water kiosk and animal watering troughs is poor because no-one is assigned responsibility to maintain cleanliness. This results in a significant loss of water and formation of stagnant conditions. This increases the incidence of diarrhoea within the village.

Solar panels are also not cleaned and this contributes to reduced power and less water. One evening when neither the operator nor guard are on site, a thief steals 3 of the 8 panels effectively paralysing the system.

The chief organises a harambee but the community is unable to afford the cost of new panels. The villagers return to their traditional sources and wait in hope that a non-governmental organization (NGO) or the Government will come and support them with replacement parts. The only NGO in the area is reluctant to invest again only 12 months after fully funding the costs of the initial system.

What could/should have been done differently?

This is also an opportunity for a role play. The donor visits the village to monitor how successful their investment was but they are very shocked to see that the system is not functioning. They want to know why the committee despite considerable training and assurances that they would manage it responsibly have failed in this task. Split the group into two with half the members pretending to be the donor and half are water committee members and have a discussion about how it happened and what could have been done differently.

Scenario C – Poor Management and Dependency

Village X in District Y is a large centre of 4,000 people. The water system was initially constructed with donor money and during the severe 2005/06 drought the same donor stepped into support repairs to the system and operational costs (fuel subsidy) because this is a strategic water source and livestock were dependent on it.

During a follow up visit the donor passes through the village and is keen to see how the community is managing the project. One water kiosk is not functional (door fallen off and no taps functioning) and at a second kiosk, only one of the three taps is functioning and this is leaking profusely as the pipe is being held together with a plastic bag tied with string. Consequently people are siphoning water directly from the reservoir with a hose (or lowering a bucket in to the tank) and the women queuing at the kiosk have to paddle through muddy water.

Break into groups and look at the problem from the perspective of one of the three groups:

1. Women in the village (water users)

You can remember how nice the kiosks used to be when the water system was finished. There was no queuing and animals were watered and people fetched water from different places. Since the kiosks developed problems, queuing for water has increased and the quality of water has deteriorated. Sometimes you have to take the same water as the animals directly from the trough. Recently you have noticed that your children are getting sick more often and worry that it is because of the water.

2. Donor

You are very disappointed that despite the significant investment and training programme your organisation has provided within less than 2 years the infrastructure and service level has deteriorated and the community has not been able to carry out any repairs. What makes you angry is that the committee are asking for further support to repair taps, an activity that would cost less than 5,000/-. The committee confirms to you that they have 250,000/= in their bank account generated from water kiosk sales, however they cannot explain why they have not repaired the broken taps. You have recently carried out an assessment and know that the water situation in other villages is worse as they have not received the same level of support from government or donor funds, so there is no way your organisation would be prepared to invest more money when the village has not managed previous investments well.

3. Committee

You received a lot of training from the agency that supported construction of the water system and have been banking the revenue collection. Water users complain that repairs are not carried out, water points are overcrowded and dirty and they now have to spend more time than they used to collect water. They do not trust you and there are rumours that committee members are profiting themselves and not re-investing on maintenance of the system. Justify yourself to the community and the donor who wants to know why things are falling apart.

Scenario D – Borehole system with genset and submersible pump

When the borehole system is finished the service level is very high. The need to pay for water to buy fuel is well recognised by all community members as they were involved in the project planning and design process.

Within the village there are three public water kiosks and several private connections. Because private connections are often closer and have fewer queues, some of the private connections become vendors and start to charge for their water. This enables them to profit from the water but deprives the central committee of much needed revenue. Consequently the revenue collected is rarely sufficient to supply sufficient fuel and as a result the pump can only operate for 4 hours per day which is insufficient to pump enough water to meet all the needs of the village.

The poorest section of the community is unable to afford the costs of paying for the water and consequently do not benefit from the project, continuing to rely on traditional sources, more distant and prone to contamination (the WUA had met to discuss concessions for the poorest households but no agreement could be reached).

Although money is collected at water kiosks and fed to the WUA without misappropriation, the committee does not keep proper financial records. When false rumours surface that WUA members are taking funds, the lack of transparency means that the WUA is not able to disprove them. Consequently dissatisfaction grows, collection of fees lowers and a vicious circle arises as service declines and users become more reluctant to pay. This is exacerbated by rumours that some of the richer community members are allowed to water their livestock without paying the full costs.

Consequently the WUA cannot afford the fuel costs to operate the generator, the standard of service reduces and eventually the system is reserved for the dry season when surface sources dry up. This results in the system not being used optimally and very low service levels.

What could the WUA have done to avoid some of these problems?

Step 2: Identifying aspects of sustainability through analysis of diagrams

This tool requires the use of the diagrams in Attachment 1.

- 1. Break participants into pairs or small groups
- 2. Provide each group with a diagram from Attachment 1.
- 3. Ask each group to analyse the diagram and explain:
 - What the diagram shows;
 - What may have contributed to the situation shown in the diagram;
 - What should have been done to prevent the situation shown in the diagram, with respect to roles and responsibilities of the water users, management committee, operators

Step 3: What is sustainability for the WUA?

This step aims to summarise the discussion and points made from Steps1 and 2.

Ask the participants "How can you tell if a water project is being managed sustainability?"

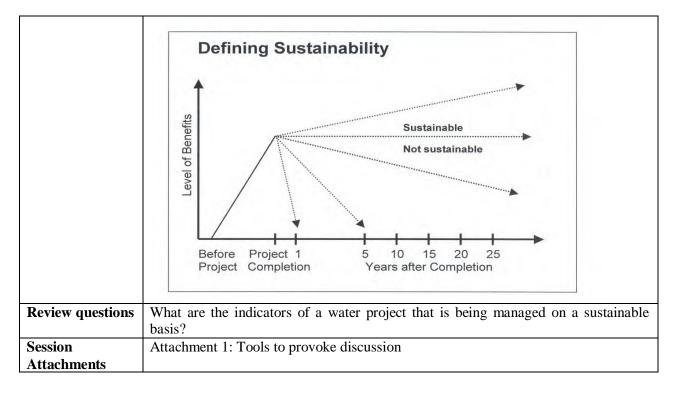
List all their ideas on a flip chart.

Incorporating the answers from the group discussion, develop an understanding of what sustainability means to the community water project.

Sustainability for a water project is being achieved when:

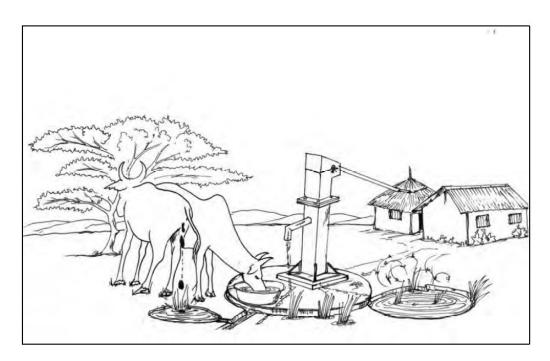
- o The water sources are not over-exploited but are naturally replenished;
- Water systems are maintained in a condition which ensures a reliable and adequate water supply;
- o The benefits of the supply continue to be realized by all users indefinitely;
- o The service delivery process demonstrates a cost-effective use of resources that can be replicated;
- The water supply system is maintained in a condition which is able to provide water services to meet the needs of the growing population and increasing water demand without external support.

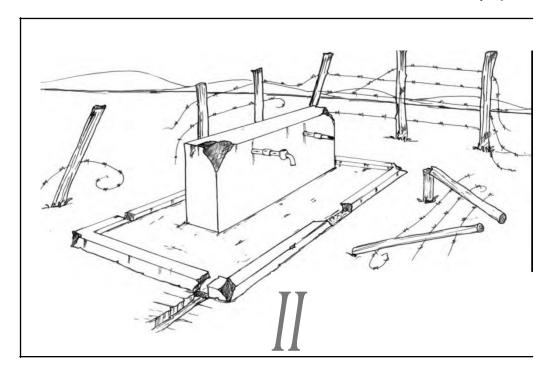
The diagram below can help to illustrate the concept of sustainability. The x-axis shows time and the y-axis shows the level of benefits. At project completion, a certain level of benefits is achieved. Thereafter the project may provide increasing or declining benefits, depending on the management of the project. A sustainable project is one where the level of benefits is equal to or better than the level of benefits obtained at project completion.

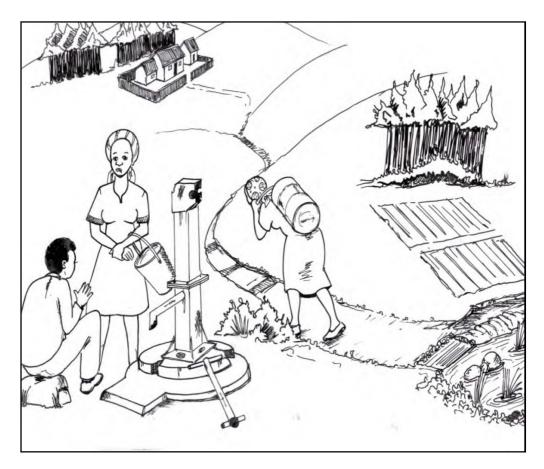


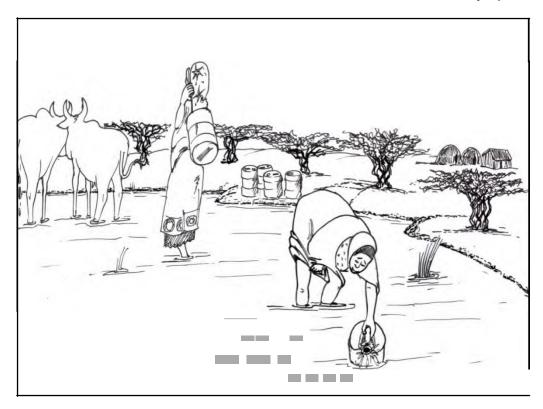
Attachment 1: Diagrams for discussion on aspects of operation, maintenance and sustainability

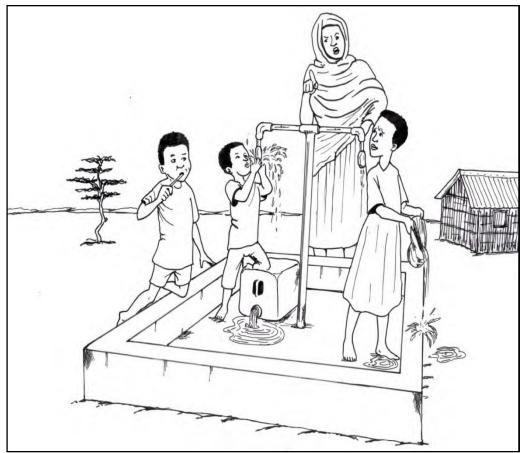


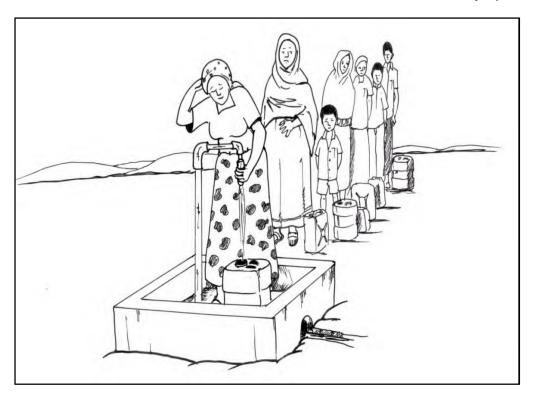












MODULE A	SUSTAINABILITY		
SESSION A2	EMPOWERMENT OF WATER USERS		
Introduction	Raising awareness amongst water users of their critical role in holding their WUA		
	committees accountable.		
Objective	To make the members aware of their rights, related to access to water services,		
	information and the collective power they have in holding their leaders accountable.		
Outputs	_	lan to ensure accountability of co	mmittee members
Timing	1 hour		
Target Group	leaders, and religious		_
Appropriate		cipants can clearly hear and par	ticipate in the discussions and
Venue	where distractions ar		
Methodology		e session which has to follow the	•
		ings to tackle the issue but equ	
		s with key informants and house	
		groups, opinion leaders and com	
		of communities throughout the	
	session on the topic.	ts of a project life will be more of	effective than a one-off training
		ls to be sensitive and balanc	
		st the possibility that committee	
		uring that any existing mistrust of	loes not overpower the purpose
N	of the training.		
Materials	Felt pens, flip charts		
Session Guide	T C . 1 '1		••
Supporting Information	Issues of accountabil	ity, management indicators and co	ommunity corrective action.
mormation	Issue	Management Indicators	Community Action/checks
	Financial Management		
	Accountability	Proper book keeping issue	Develop system of auditing
		receipts against payment for	by users
		water, invoices for all	
		payments made, stock book	
	Appropriation of funds		Review income against expenditure
	Transparency	Water meters as a mechanism	Insist on installation of
	1 ,		meters.
		water/revenue against the	
		collected money	
	Water charging	Up to date records	Ensure WUA maintain
		*	paperwork and make it
			available for inspection
	Leadership		
	Elections	Fair elections procedures	Insist on limited term of
		defined within constitution	
		and followed	elections
	Communication	Minutes of meeting shared	Insist that decisions taken
	,		2131010110

			by committee are minuted and disseminated to users by posting on a public place Annual general meeting where community can question the WUA
		Gender & stakeholder balance of committee	
	Lack of legal redress in dealing with corruption	Bylaws high lighting action against misuse of office	Insist that WUA registers as a society and initiates process to become a WSP.
	Poor service levels/user dissatisfaction		
	Lack of equitable access to water	Byelaws provisions in regard to equity	Ensure that byelaws are appropriate, have been agreed by village as a whole and are followed
	Service level at water points is poor	Byelaws guidance	
	Larger livestock owners not paying in proportion to the amount of water they use.	Byelaws provisions in regard to equity	Public auditing of accounts and comparing revenue against production by use of water meters as a means of quantifying unaccounted for water.
	Conflict between users	Byelaws provisions in regard to conflict resolution	Mechanisms for conflict resolution should be articulated within byelaws.
Step 1: Introductory discussion on holding leaders accountable	 system) how the List all the respo Ask the participare accountable to List all the respo 	water user groups (basically any hold their leaders accountable. nses. ants to state how they ensure that the othe WUA, i.e. do they meet the nses from the participants. be discussed openly.	at the WUA committee/leaders
Step 2: Constraints hindering proper service delivery	 Get users" opinions on the key constraints that affect the provision of water in their community. Ask the groups to write down on pieces of paper all their responses. Collect the pieces of paper and record the responses on the flip chart for discussions Discuss the points raised in details in plenary, recording all the emerging insights. 		
Step 4: Relationship between water users & management	 Make a brief presentation on the following topics: The WUA committee is there to serve the interests of water users. Water users should have a right to know what the WUA does – content meetings, decisions made, how community money is being managed etc. 		

committee

- clarifies the limit of the WUA, empowering them to do their job. It can also provide assurance to users that certain practices will be followed and standards of service met.
- Failure to disclose information, follow agreed procedures or properly document decisions, incomes or expenditures should be viewed suspiciously and challenged by users.
- Users have a right to request information from the WUA leaders and challenge them on issues related to the water system.

Step 5: Rights of Water Users

Facilitators should initiate a discussion on the rights of a water user.

- Ask the participants to state the rights of a water user.
- Note that with rights come responsibilities
- List the rights on a flipchart.
- Depending on the answers highlight the following in a short presentation:

Rights of water users

- o To attend community meetings, observe committee meetings and/or be informed of the outcome of the meetings.
- o To influence operating hours for water access.
- o To scrutinise project funds know how much money is held in the project account and view all income and expenditure records.
- o To amend/approve constitution,
- To participate in all general meetings
- o To elect WUA officials

Step 6: Tools water users can use/demand and hold the WUA committee accountable

- Ask the participants if they know the tools they can use to hold committees accountable?
- List the tools suggested by the participants and discuss each point
- Depending on the answers highlight the following details:

Optional tools water users can use to demand accountability

- Water meter readings at borehole and all outlets (kiosks and animal troughs). E.g. the metered output from a borehole can be compared with the fuel consumption to check that fuel is being used correctly and not sold for other uses.
- O Metered output at kiosks can be cross checked against revenue received by the operator.
- Request committee to publish income, expenditure and bank balances on a public notice board on a weekly or monthly basis as a sign of openness and accountability.
- o Regular public meeting between the WUA and water users.
- o Minuted meetings of WUA which are shared through placing on public notice board.

Step 7: Signs of a failing committee

- Ask the participants, what the indicators of a failing committee are?
- List their responses and allow for a thorough discussion of all the points.
- Depending on the answers highlight the following:

	Indications of failing management Hand-pump/generator not being promptly repaired Large queues at water collection points Conflict between domestic users and livestock owners Continued external support Lack of trust between community and their leaders Stagnant waters around water points Leaking pipes not being repaired Broken tap stands Lack of fuel/replacement parts to power generator Conflict between WUA and other management structures – elders, Chiefs	
Step 8: Development of	Ask the participants to develop an action plan to ensure the WUA committee is accountable to the project members.	
an Action Plan	accomment to the project memories.	
	Conclusion	
	Members have a responsibility of ensuring that WUA committee is accountable and	
	that they know how to ensure management committees are accountable.	
Review	How can we as users make the WUA committee transparent and accountable?	
	What can water users do to ensure that they also meet their obligation as water	
	users?	
Session	None	
Attachments		

MODULE A	SUSTAINABILITY
SESSION A3	SELF-RELIANCE IN WATER USER ASSOCIATIONS
Introduction	Dependency of the community on outside support cripples water projects
	therefore realisation that self reliance is a pillar for ensuring that investments in
	water and sanitation facilities do not go to waste is important.
Objective	The participants will be able to:
	Recognise the problems of dependency
	Recognise the need for self-reliance
Outputs	A statement of the collective actions that community members can undertake to ensure self-reliance in their WUA and to avoid dependency
Timing	1 hour
Target Group	Water committee, community members, leaders, caretakers, entrepreneurs,
Appropriate Venue	A place where participants can clearly hear and participate in the discussions and where distractions are minimised.
Methodology	This session makes use of a role play to initiate a discussion on the concept of self-reliance
Materials	Chalk or stones, rope papers, to mark out scene for role play
Session Guide	
Step 1: Record	Ask the participants to describe self reliance and dependency in their own
participants'	words and what it means in their society or culture?
perceptions of their	Record the responses on a flip chart.
dependency or self-	Ask the participants to illustrate a self reliant WUA and a dependant WUA
reliance status	
Step 2: Use role play	Use a Role Play to illustrate the problems of dependency.
to illustrate the concepts of dependency and self-reliance	This role play can be used to discuss issues of education or development. Its main purpose is to look deeply at the question of dependency and self-reliance. It raises the question of doing things 'for' people or doing things 'with' people.
	ROLE PLAY
	The facilitators can do the role play themselves or ask the community members to take part.
	Option 1 - The River Code This is a mime or a play without words.
	Two lines fairly wide apart are drawn on the floor in chalk to represent the banks of the river. Strings can also be used if one does not want to draw on the floor. Stones or pieces of paper are used to represent stepping stones in the river and an island (a stone or paper) is put in the middle of the river.
	Scenario of role play Two men in a hurry come to the river and look for a place to cross. The current is very strong and they are both afraid to cross. A 3rd man comes along and sees their difficulty. He leads them up the river and shows them the stepping stones. He encourages them to step on them but both are afraid, so he agrees to take one on his back. By the time he gets in the middle of the river, the man on his back seems very heavy and he has become very tired, so he puts him on the little island.

The 3rd man goes back to fetch the 2nd man who also wants to climb on his back. But he refuses. Instead he takes his hand and encourages him to step on the stones himself. Halfway across the 2nd man starts to manage alone. They both cross the river. When they get to the other side, they are extremely pleased with themselves and they walk off together, completely forgetting the 1st man, sitting alone on the island. He tries to get their attention, but they do not notice his frantic gestures for help.

Decoding the role play - Ask the participants the following questions;

- What did you see happening in the role play?
- o What different approaches were used to help the two men across the river?
- Who could each person represent in real life in your community?
- What does each side of the river represent in real life?
- o Why does this happen?
- o Where do you think your community has reached in crossing "the river?"
- O What can the community do to ensure that they have crossed the river? Record the responses.

Option 2 - Milking code

The facilitators can do the role play themselves or ask the community members to take part.

This is a mime or a play without words.

Role play scenario

Four people present the following scenario. One person will be a cow to be milked, one an old man, two of his sons or daughters

The old man milks the cows every morning. One of his children always offers support and has learnt how to milk although not very well, the other is always provided with the milk.

The old man goes for a safari that will take him a few days. The next day after the Mzee left the household is at a standstill. The children started arguing and the child who knows how to milk, milks him/herself some milk to drink while the other child stays hungry for 2 days until the Mzee comes back.

Decoding the role play - Discussion questions

- What did you see happening in the play?
- o What different approaches were used to help the 2 children?
- o Who could each child represent in real life?
- o Why does this happen?
- o Where do you think your community has reached in "milking the cow"?

Review

Why is self -reliance important in your WUA?

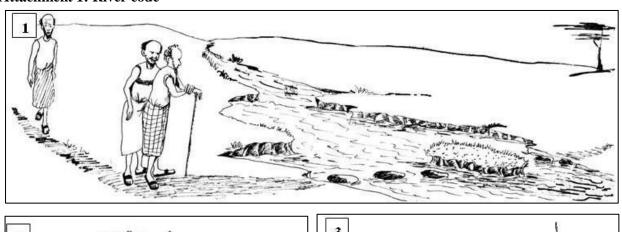
What can you do to ensure that the water facility is not dependant on outside support at all?

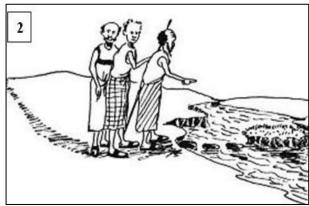
Session Attachments

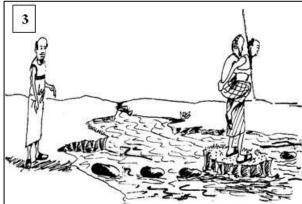
Attachment 1: Illustration of the River Code
Attachment 2: Illustration of the Milking Code

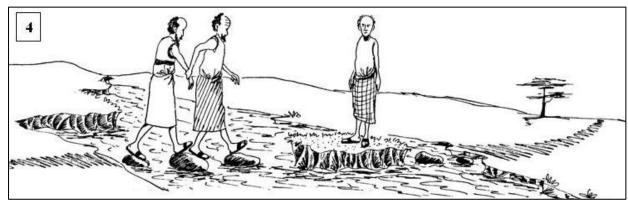
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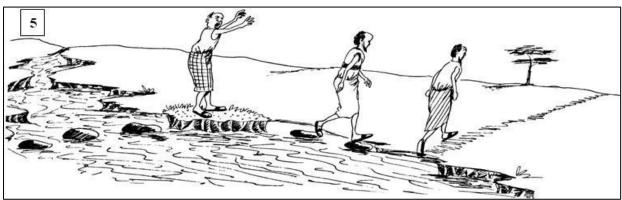
Attachment 1: River code



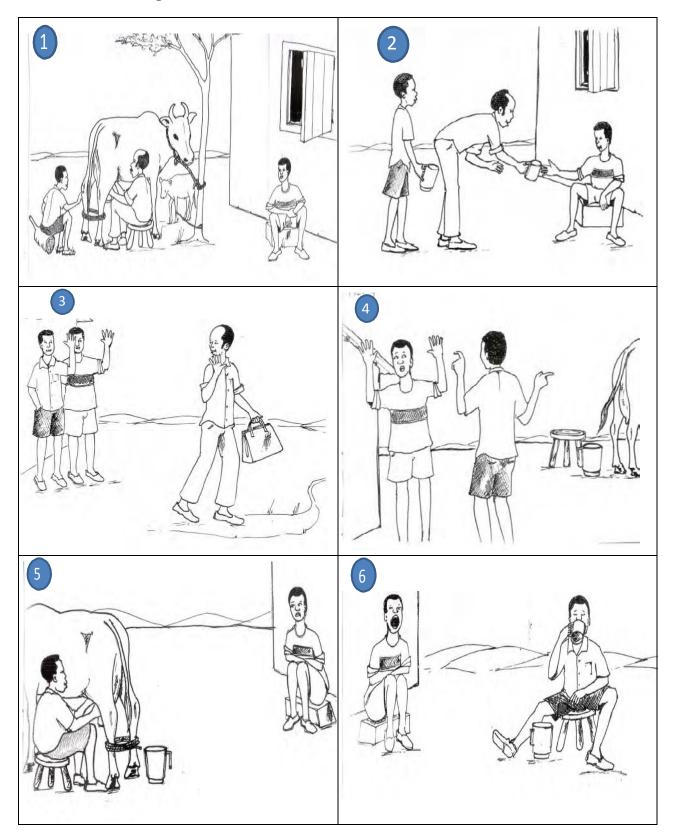








Attachment 2: Milking Code



the participants need to be aware of the reasons why it is important to fully involve women, youth and also men in decision making. O To raise awareness of the benefits to be gained by applying a balanced gende approach towards management of water systems. O To challenge participants to fully involve women and men and youth in management of the water systems. Timing I hour Action plan on involvement of men, women and youth in water and sanitation. The community members, WUA committees, community opinion leaders A place where participants can clearly hear and participate in the discussions and where distractions are minimised. Methodology This session uses various exercises to help participants explore the impact of attitudes and prevailing practices in regard to gender and challenges the participant to reconsider the importance of equal representation in water supply manageme structure which will be presented later. If the group is dominated by men, exclusion of women from this early stage will further undermine the role of women are not rother which will be presented later. If the group is dominated by men, exclusion of women from this early stage will further undermine the role of women are contributing to a continuation of this inequality. Depending on the makeup of the group and feedback it may be necessary to arrange more detailed and focuse gender sessions as a follow up to this training module. Subject to the gender balance of the group the facilitator(s) should ask participant why more women are not present. At this point listen and note down the explanations, ask if others agree but do not challenge them directly. Clearly cultive sensitivities must be respected so the need to have a local facilitator is important however cultural issues will not change the well researched reality that manageme improves when both women and men are involved in decision making. Materials Blue and red coloured cards for exercise Session Guide Supporting Information What is Gender? Gender relates to both me	MODULE A	SUSTAINABILITY
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The following is a list of reasons and benefits why women and men should b		beneficiaries; women should not only be consulted but should also be actively involved from the project planning stage through to completion and operation of the system. However it is common that water management committees, who take

involved in management and decision making related to a water project.

Why should there be equal gender representation in the WUA?

- O Women are the principal users of a water system. It is in their interests more than anyone else for the water system to function properly.
- O As principal users of water, women are the best judges of the most suitable standard of service required (e.g. when water point should be open) and are the first to recognise problems.
- o Women have considerable knowledge of existing water sources, the amount of water, which ones are seasonal and perennial, information that is very important at the planning stage.
- o Women and men"s opinions and preferences may differ. It should not be assumed that an all-male committee will always represent the best interests of all users of a water system. Within Kenya women and girls represent more than half the population of the village, if they are left out you lose the opinions, good ideas and commitment of the majority of the community.
- O Women are less likely to leave the village to seek work. Oxfam's past experience has shown than a significant number of men trained are not on hand to deal with problems when they arise, because they have left the village for work or national service. (Members who are likely to leave the village for a prolonged period should not be chosen as members of the committee or to be an attendant or technician).

Experience from around the world has consistently demonstrated a strong link between participation of women and a project"s success. A review of USAID water and sanitation projects over a 12 year period shows that a strong positive correlation exists between women"s level of participation and the achievement of project objectives. Failure to properly consult women early in project planning in extreme cases has resulted in non-use of water systems.

Opinions that women cannot perform maintenance and repair tasks are based more on stereotyped gender concepts than on any real inability. Many studies have demonstrated that women may well make better maintenance and repair workers than men. This is based on the direct concern and personal interest of women in their water supply, regular visits to the water point, women s greater sensitivity to social pressure from other women to do a good job, the importance of health aspects, and labour mobility of men.

Step 1: Initial discussion on gender

- Ask the participants to state whether youth, male and female are involved in decision making and if not, why not? List the answers
- Discuss all the responses in plenary.
- Ask them to state what can be done to encourage women and men youth participation in WUA management.
- Ask them what can be done to ensure that everyone's interests i.e. for women,

	men, and youth is catered for and	also	ensure a	ective	involveme	nt
	management of water services.					
Step 2: Group	Begin this exercise by highlighting the role v	women	play as m	anagers	of water.	
exercise on				_		
gender and water	This exercise is aimed at illustrating the ir water supply and the contrasting lack of pormanagement of resources.	_		_	-	
	1. Distribute the following cards to each each card:		pant and	explain	the purpo	se
	 one red card represents men 	;				
	 one blue card represents wo 					
	one black card represents you	outh.				
	2. Ask specific questions relating to water involved in the stated activity.	use and	l which gr	oup is r	nost likely	to
	3. For each question, the participants shoul	d respo	ond by:			
	 Raising one colour card for men or v Raising the black card for youth an 			red car	d to distin	ıgu
	the gender of the youth.					
	Use the following matrix to record respon	ses.		_		_
		ses.		Yout		
	Use the following matrix to record respon		t Women	Yout Male	h Female	
	Use the following matrix to record respon Who makes the rules and regulations	Adul		-		
	Who makes the rules and regulations concerning the use, operation and	Adul		-		
	Who makes the rules and regulations concerning the use, operation and opening hours of the water system?	Adul		-		
	Who makes the rules and regulations concerning the use, operation and opening hours of the water system? Who collects water most of the time?	Adul		-		
	Who makes the rules and regulations concerning the use, operation and opening hours of the water system? Who collects water most of the time? Who forms the majority in the	Adul		-		
	Who makes the rules and regulations concerning the use, operation and opening hours of the water system? Who collects water most of the time? Who forms the majority in the community (men, women or youth)?	Adul		-		
	Who makes the rules and regulations concerning the use, operation and opening hours of the water system? Who collects water most of the time? Who forms the majority in the community (men, women or youth)? Who manages water in the home and is	Adul		-		
	Who makes the rules and regulations concerning the use, operation and opening hours of the water system? Who collects water most of the time? Who forms the majority in the community (men, women or youth)? Who manages water in the home and is responsible for hygiene within the home?	Adul		-		
	Who makes the rules and regulations concerning the use, operation and opening hours of the water system? Who collects water most of the time? Who forms the majority in the community (men, women or youth)? Who manages water in the home and is responsible for hygiene within the home? Who takes decisions within the water	Adul		-		
	Who makes the rules and regulations concerning the use, operation and opening hours of the water system? Who collects water most of the time? Who forms the majority in the community (men, women or youth)? Who manages water in the home and is responsible for hygiene within the home? Who takes decisions within the water committee?	Adul		-		-
	Who makes the rules and regulations concerning the use, operation and opening hours of the water system? Who collects water most of the time? Who forms the majority in the community (men, women or youth)? Who manages water in the home and is responsible for hygiene within the home? Who takes decisions within the water committee? Who contributes to the construction of	Adul		-		
	Who makes the rules and regulations concerning the use, operation and opening hours of the water system? Who collects water most of the time? Who forms the majority in the community (men, women or youth)? Who manages water in the home and is responsible for hygiene within the home? Who takes decisions within the water committee? Who contributes to the construction of the water system?	Adul		-		
	Who makes the rules and regulations concerning the use, operation and opening hours of the water system? Who collects water most of the time? Who forms the majority in the community (men, women or youth)? Who manages water in the home and is responsible for hygiene within the home? Who takes decisions within the water committee? Who contributes to the construction of the water system? Who educates the children on proper	Adul		-		
	Who makes the rules and regulations concerning the use, operation and opening hours of the water system? Who collects water most of the time? Who forms the majority in the community (men, women or youth)? Who manages water in the home and is responsible for hygiene within the home? Who takes decisions within the water committee? Who contributes to the construction of the water system? Who educates the children on proper hygiene behaviour?	Adul		-		
	Who makes the rules and regulations concerning the use, operation and opening hours of the water system? Who collects water most of the time? Who forms the majority in the community (men, women or youth)? Who manages water in the home and is responsible for hygiene within the home? Who takes decisions within the water committee? Who contributes to the construction of the water system? Who educates the children on proper hygiene behaviour? Who has benefited most from the water	Adul		-		
	Who makes the rules and regulations concerning the use, operation and opening hours of the water system? Who collects water most of the time? Who forms the majority in the community (men, women or youth)? Who manages water in the home and is responsible for hygiene within the home? Who takes decisions within the water committee? Who contributes to the construction of the water system? Who educates the children on proper hygiene behaviour? Who has benefited most from the water project?	Adul		-		
	Who makes the rules and regulations concerning the use, operation and opening hours of the water system? Who collects water most of the time? Who forms the majority in the community (men, women or youth)? Who manages water in the home and is responsible for hygiene within the home? Who takes decisions within the water committee? Who contributes to the construction of the water system? Who educates the children on proper hygiene behaviour? Who has benefited most from the water project? Prior to the project who used to collect	Adul		-		
	Who makes the rules and regulations concerning the use, operation and opening hours of the water system? Who collects water most of the time? Who forms the majority in the community (men, women or youth)? Who manages water in the home and is responsible for hygiene within the home? Who takes decisions within the water committee? Who contributes to the construction of the water system? Who educates the children on proper hygiene behaviour? Who has benefited most from the water project? Prior to the project who used to collect and transport water?	Adul		-		
	Who makes the rules and regulations concerning the use, operation and opening hours of the water system? Who collects water most of the time? Who forms the majority in the community (men, women or youth)? Who manages water in the home and is responsible for hygiene within the home? Who takes decisions within the water committee? Who contributes to the construction of the water system? Who educates the children on proper hygiene behaviour? Who has benefited most from the water project? Prior to the project who used to collect	Adul		-		

working, etc)

Step 3: Benefits of a gender approach

This session is an interactive presentation

- Ask participants why they think it is important to involve women in planning, management and decision making issues?
- Or alternatively if they disagree, why it is not necessary?
- Make a note or write their answers on a flip chart.
- Ask participants why they think it is important to involve youth in planning, management and decision making issues?
- List the responses
- Add additional points that may have been overlooked.

Note to Facilitator

Disagreement may arise during the discussion and the facilitator should try to let the participants express their views.

Note down any reasons given by participants concerning why women and youth should not or are not able to participate/fulfil certain tasks.

Step 4: Considerations in implementing a gender approach

Ask participants to explain "why are women and youth not represented (or poorly represented) in the committees?"

Ask participants to consider actions they could take as a committee, or individuals, to overcome these constraints. This exercise can be done in groups or in a plenary session at the discretion of the facilitator.

The emphasis of the discussions should be on positive actions that can be taken to overcome constraints/barriers to female and youth involvement, rather than excuses. Ideally this should result in development of an action plan to ensure that, if not equal, there is a more balanced gender representation in decision making positions.

The facilitator can make the following short presentation: Why are women and youth excluded from decision making?

Men's attitudes: Some men don"t see women as equals in decision-making. They feel that men should do the talking and women should listen. Men don"t want to lose their authority at home or in the community.

Women's attitudes: Some women accept men"s dominant role and lack confidence in their own ability and are afraid to speak in meetings with men.

Youth's attitude: the youth disregard water and sanitation roles. They think that it is the work of the elders.

Agency/Government staff attitudes: Do we also contribute to exclusion of women by focusing attention on men at meetings, not encouraging women to give their ideas?

Workload pressures: Women are so busy with work that they have little time to attend meetings. We may inadvertently exclude them by planning poorly timed meetings.

Step 5: How to involve women and youth in decision making

- Ask the participants what they can do differently to ensure participation of women and youth.
- Record all the responses
- Probe further by asking why they are not taking action now and what they can

	do to ensure active participation in future?
	Steps that can be taken to encourage broader gender participation in project affairs:
	 Committee members can directly encourage women and youth to take an active interest. Meetings should be arranged at a convenient time and place for
	women and youth to attend. O At meetings encourage women to sit in the front row along with men and not at the back where they are left out of the discussion.
	 Encourage the youth to attend meetings along with their parents. Don't focus your attention on the adult men. Encourage women and youth to speak, when they talk, make sure people listen and their views are taken seriously.
	 If women are silent, use small groups to get them talking. If women meet on their own they can express their ideas without interference from men.
	Older women, without small children to look after, may be suitable to work on the committee, as they may be more independent and have more time for such work.
	 Encourage women and youth by getting them to see the importance of their contribution to the development of the water supply. Review election process of committee members and allow for representation as a rule. Consider changing constitution to insist on a mixed gender committee
	Conclusion
	Representation of men, women and youth in water user committee is necessary for the sustainability of WUAs. All the categories of the population bring in all the ideas of knowledge into the management hence strengthening the WUAs.
Outputs	Action plan on involvement of women and youth in water and sanitation.
Review	What can committees do to ensure active participation of women and youth in water and sanitation project?
Session	Attachment 1 – Role play on participation in decision making
Attachments	

Attachment 1: Role play on participation in decision-making

This role play can be used to highlight who is consulted when projects are designed. The following steps describe the role play:

1. The facilitator uses the diagrams overleaf or writes the name of a different character on an index card and gives one diagram or one card to each participant. Characters from the community can include:

Old woman
Handicapped youth
Boy child
Girl child
Chief
Pastoralist
Community Elder
Young woman

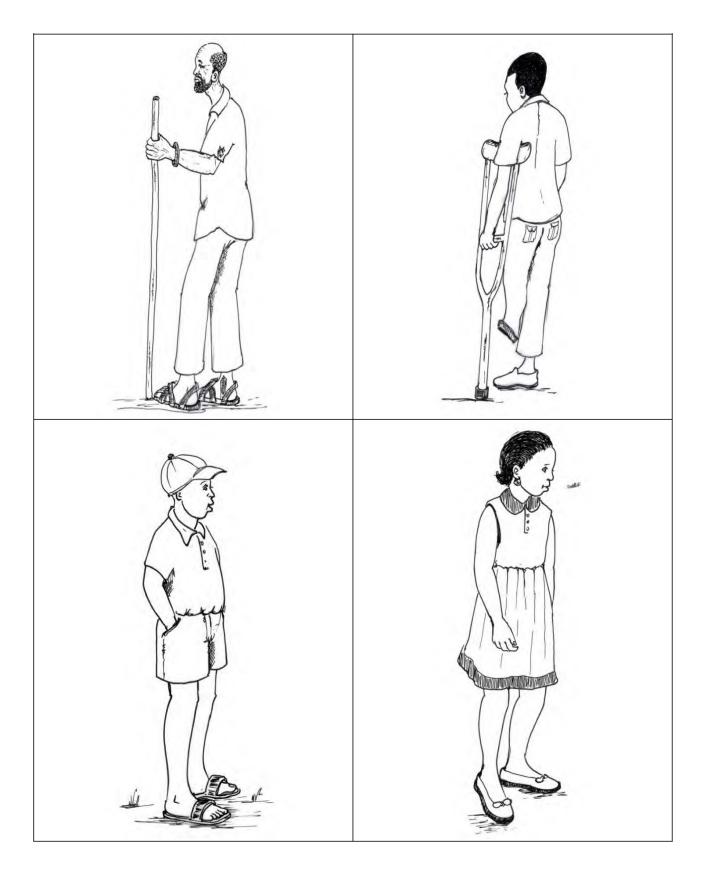
Illiterate unemployed man
Member of water committee
Pastor
Peasant farmer
Water project chairman
Councilor
Unmarried woman

- 2. The facilitator asks all participants to stand in a line, facing forwards, shoulder to shoulder.
- 3. The participants are told to take on the character of the card or diagram that they have been given;
- 4. Participants are given the following instructions:
 - a. They will be asked various questions and if their individual character would answer "Yes" then that character should take one big step forwards.
- 5. The facilitator asks the following questions:
 - a. Are you a member of the community? (This is to check that everyone understands the instructions) All participants should take one big step forward;
 - b. Did you finish primary school?
 - c. Are you a member of a committee?
 - d. Does somebody else in your household prepare your evening meal?
 - e. Does somebody else in the household fetch your water?
 - f. When important visitors come to the community, are you asked to speak to them?
 - g. Do you read a newspaper?
 - h. Do you speak English?
 - i. Do you speak at community meetings?

The result is that those members of the community who answer "yes" to many of the questions move forwards. The facilitator then adopts the character of a visitor to the community and greets those nearest to him/her, asking them their characters.

The facilitator then goes to those at the back and asks those at the back to state their characters.

The object is to highlight who is "consulted" when visitors come to a community and who is excluded from the discussions.







MODULE A	SUSTAINABILITY
SESSION A5	A RIGHTS BASED APPROACH TO WUA MANAGEMENT
Introduction	Water is a public good. The Rights-based approach (RBA) in water and sanitation not only looks at the rights of humans to access water but also that of the
	environment. Rights to water refer to people"s needs of water and also the needs
	of the ecosystem to use water.
Objective	To understand the concept of a Rights Based Approach
	To recognise the inequitable access to resources at the community/household
	level
	To come up with ways to mainstream the rights of the marginalised in water and sanitation
Outputs	Raised awareness among participants on the meaning and application of a RBA
Outputs	within the WUA
Timing	1 hour
Target Group	WUA committee and community members
Appropriate Venue	A place where participants can clearly hear and participate in the discussions and
	where distractions are minimised.
Methodology	This session takes the participants through a discussion on the meaning of a
	Rights Based Approach using guided group discussions and short presentations.
Materials	Paper, pens, cards, flip charts, cards made from manila paper
Session Guide	
Supporting Information	
	What is a Rights Based Approach? It is a conceptual framework for development that is based on human rights and directed towards strengthening and protecting them. Human rights are our birthright and are inherent and inalienable. It identifies rights-holders and their entitlements and responsibilities, and corresponding duty-bearers and their obligations, and works towards strengthening the capacities of rights-holders to make their claims and meet their responsibilities and of duty-bearers to meet their obligations.
Step 1:	Ask the participants what they understand by RBA?
Introductory	List the responses on a flipchart.
discussion	Allow for comprehensive discussions
Step 2: How is RBA	The facilitator can make the following presentation
approach used in	• Ask the participants to identify the duty bearers" and rights holders in the water sector and the WUA.
development?	 List all the responses and discuss them exhaustively.
	Ask them to state how they deal with the duty bearers and rights holders and
	what they can do to improve the relationship.
	List responses and allow for discussions.
	Make the following short presentation:
	How is the RBA an appropriate development strategy?
	The RBA aims at strengthening the capacity of duty bearers (governments) and empowering the rights holders (community). This approach can reduce local communities' dependency on aid by improving government capacity as the duty

Step 3: RBA approach in reference to water and sanitation	bearer. There are two stakeholder groups in rights-based development, the rights holders, or the group who does not experience full rights, and the duty bearers, for whom it is mandated to provide equitable access to public goods for their citizens. The duty bearers and the rights holders have an active role in development. The duty bearers are accountable for respecting, protecting, and fulfilling human rights. The facilitator should direct the discussion towards the implication of a rights based approach with respect to water and sanitation. A RBA in the context of water and sanitation would look at access to resources for marginalized populations.
	RBA and Water Access With human rights in mind this approach ensures that there is access to water for all both upstream and downstream people in respect to water resources and water supplies.
	RBA and Environment Ensures that environmental issues are addressed at all levels. Mitigation measures should also be articulated and implemented.
	RBA and Pro-poor Strategy This means having a tariff structure which benefits the poor and equal representation of the poor in the WUAs.
	RBA and the Disabled The disabled should also be considered for ease of access to water and sanitation. They should also participate in the process of design and developing infrastructure with respect to location, access and cost of water and sanitation facilities. Opportunities for employment should also be considered.
	RBA and HIV/AIDS This means that the HIV/AIDS awareness creation will be inbuilt in its programmes. This will ensure that the infected and affected by HIV/AIDS will be given equal rights in water access.
	RBA and Monitoring and Evaluation This means that all the above issues/values will be periodically monitored and evaluated to make sure that the RBA approach of protecting and promoting human rights is being adhered to.
	RBA and the Elderly Ensures that the elderly access have water resources on equal terms with everybody else.
Step 4: Right to Water in the Kenyan	What does the new constitution in Kenya say about the right to water? (See Attachment 3)
Constitution	Chapter 4: Bill of Rights Article 43 – Economic and social rights: Every person has a right: o To accessible and adequate housing o To reasonable standards of sanitation

	o To clean and safe water in adequate quantities
	Does this mean that every Kenyan has a right to FREE water? No
	Does this mean that every Kenyah has a right to I KEE water: No
	It means Kenyans have a right to clean and safe water at a fair price.
Step 5: Identification of	• Ask the participants to identify other groups within the community whose rights are not included in development of water facilities.
marginalised	• Ask them to identify how the needs of these groups can be addressed?
groups	Record the answers.
	Incorporating the responses give the following presentation:
	Ensuring rights are embraced in water projects:
	Through specific water resource management activities and inclusion through mainstreaming into planning activities
	o Empowering and educating the affected population on their rights and on avenues to demand for them when threatened
	o Capacity building of the rights holders to know and claim their rights
	o Capacity building of the committee and other duty bearers to facilitate the
	inclusion of these groups.
Review	Ask the participants to highlight the importance of using a RBA within the WUA?
	What ways can RBA be strengthened within the WUA activities and operations?
Session	Attachment 1 – RBA approach in reference to water and sanitation
Attachments	Attachment 2 – The value of a rights-based approach
	Attachment 3 – Right to water in the new Kenyan Constitution

Attachment 1: Human Rights

What kinds of human rights obligations are there?

Obligations are generally of three kinds: to respect, to protect and to fulfil human rights:

To respect human rights means simply not to interfere with their enjoyment. For instance, States should refrain from carrying out forced evictions and not arbitrarily restrict the right to vote or the freedom of association.

To fulfil human rights means to take steps progressively to realize the right in question. This obligation is sometimes subdivided into obligations to facilitate and to provide for its realization. The former refers to the obligation of the State to engage proactively in activities that would strengthen people"s ability to meet their own needs, for instance, creating conditions in which the WUA can provide the water services that are required by the squatters.

The obligation to provide goes one step further, involving direct provision of services if the right(s) concerned cannot be realized otherwise, for example to compensate for and to help groups that are unable to provide for themselves

Attachment 2: The Value of a Rights-based Approach

RBA and gender mainstreaming

It provides for the inclusion of the rights of women into the development process. Women have been a marginalised group for many generations. The inclusion of youth is also important and they should be actively engaged.

RBA and development

A process guided by RBA takes a holistic view of its social, physical and natural environment. It also considers the social and political framework that determines the relationship and resulting claims, duties and obligations.

RBA and conflict resolution

With human rights in mind incorporating the concerns and rights of all concerned into the programme design can prevents conflicts. This can be done by undertaking a social impact assessment and risk analysis of any development initiative. Capacity building and opening of channels to air grievances is appropriate in a RBA.

RBA and participation

Participation means that all stakeholders have and feel ownership and control over the development process. It ensures that all the stakeholders are consulted and made a part of the process that makes decisions.

RBA and capacity development

It should be based on building the capacities of the rights holders to be able to claim their rights and of duty bearers to fulfil their obligations. Each training module should be tailored with this in mind

Attachment 3: Right to Water in the new Kenyan Constitution

Summary of Points from Chapter 4: Bill of Rights

Article 19 – Rights and Fundamental Freedoms

- Framework for policies
- Rights belong to each individual and are not granted by the state and are subject only to the limitations contemplated in the Constitution.

Article 42 – Environment: Every person has the right to a clean and healthy environment which includes protecting the environment for the benefit of present and future generations and to enforce Article 70 (Enforcement of Environmental Protection)

Article 43 – Economic and social rights: Every person has a right:

- To accessible and adequate housing,
- To reasonable standards of sanitation and
- To clean and safe water in adequate quantities.

Article 22 – Enforcement of the Bill of Rights

Every person has right to institute court proceedings if a right has been infringed upon:

- No fees should be required to start proceedings, minimal formalities, no restrictions on procedure, any expert may appear as a friend of the court
- Court proceedings can start even without subsidiary legislation

Article 23 – High Court has jurisdiction to hear & determine cases, but:

- Can be delegated by legislation to sub-ordinate courts
- Relief includes an order for compensation

MODULE B WUA GOVERNANCE

SESSION B1: GROUP DYNAMICS	B -2
SESSION B2:LEADERSHIP SKILLS	B-8
SESSION B3:MAKING AND USING A WUA CONSTITUTION	B-1 4
SESSION B4:ROLES AND RESPONSIBILITIES	B-2 5
SESSION B5:EFFECTIVE MEETINGS AND MAKING DECISIONS	B-29
SESSION B6:EFFECTIVE COMMUNICATION	B-3 4
SESSION B7:CONFLICT MANAGEMENT	B-40
SESSION B8:COMMUNITY BASED MONITORING AND EVALUATION	<u>B-47</u>

MODULE B	WUA GOVERNANCE
SESSION B1	GROUP DYNAMICS
Appropriate	The facilitator (facilitation team) should be individuals with backgrounds in group
Facilitator	management, or public office leadership acquainted with the subject.
Background	
Introduction	Most community managed water projects emerge through collection action by community members organised around a group which meets and makes decisions. Groups or teams can achieve more than the total effort of individual members. Whenever groups/teams are formed, the needs and values of individual members often come to play creating what are called group dynamics. Group dynamics is the interplay between the values, strengths and weaknesses of individual members of a group.
Objective	By the end of the session, participants should be able to:
	 To define a group; To discuss factors that hold groups together; To discuss types and roles of different styles of leadership for different types of groups
Outputs	Understanding leadership, group formation processes and accommodating other group members despite the differences.
Timing	1 hour
Target Group	Management committee members and community opinion leaders
Appropriate	A suitable facility within the community where participants can hear and focus on
Venue	the discussions without unnecessary distractions. The Cooperative Squares Exercise requires a table for each group of five participants.
Methodology	 Group discussions and plenary presentations Q&A Short presentation
Materials	Flip charts, marker pens, masking tapes, handouts, pens, and notebooks Materials for the Cooperative Squares Exercise
	 To prepare the Cooperative Squares Exercise Prepare five identical squares (photocopy Attachment 1); Cut each square into triangles following the lines shown on Attachment This results in 25 triangle pieces, when combined properly make 5 squares; Mix up the 25 shapes; From the 25 pieces, place five shapes into an envelope and repeat for five envelopes; These 5 envelopes make up the material required for one group of five participants; Repeat the exercise for each group of five people.
Session Guide	
Supporting Information	Definition: A group is a collection of people sharing a common sense of identity, with a common goal, and an awareness of the needs and conditions of other members.

A group is a collection of people who share, most if not all, of the following characteristics:

- A definable membership;
- Belonging;
- A sense of shared purpose;
- Interdependence;
- Interaction;
- Ability to act in unitary manner.

Group Structure

Groups are not unorganized mobs. They have a structure that shapes the behaviour of members and makes it possible to explain and predict a large portion of individual behaviour within the group and performance of the group itself.

The structural variables include:

- Formal leadership;
- Roles:
- Norms;
- Group status;
- Group size;
- Composition of the group (Homogenous/heterogeneous);
- The degree of group cohesiveness.

Group Behaviour Analysis

A group's behaviour, cohesiveness and development changes and evolves. This process is often described by group dynamics experts in four stages: forming, storming, norming and performing.

Behaviour/Cohesiveness

Stage 1: Forming

A WUA establishes why it should exist. It finds out what tasks, rules and methods it is going to adopt to achieve its objectives. It believes in the leader.

Stage 2: Storming

During the storming stage a WUA Issues are faced more openly and develops internal conflict and members listening takes place. resist tasks and by-laws/rules and emotional levels are high.

Stage 3: Norming

cooperation develops; views, opinions and ideas are exchanged and new standards of relations (norms) developed

Stage 4: Performing

At this stage teamwork is achieved; roles are flexible; solutions to problems are

Development

Undeveloped Team

Feelings are avoided; objectives are uncertain. Group starts to acquire information and resources and mostly relies on the leader for decisions.

Experimenting Team

Consolidating Team

In this stage, conflict is settled; Personal interaction is established on a cooperative basis, tasks and roles are clarified, objectives agreed procedures and tentative implemented

Mature Team

Feelings are open, a wide range of options considered before decisions

found and implemented	are	made,	working	styles	are
	metl	nodical,	leadership	p style	is
	part	icipatory,	, indivi	duals	are
	flex	ible and	the group r	ecognize	es its
	resp	onsibility	7.		

Group dynamics change and evolve. Periods of internal conflict are not necessarily detrimental to the group nor are they terminal but rather are a way for the group to realign itself to be consistent with its objectives and aspirations and to be more inclusive and democratic. Conflict should therefore be expected and managed democratically and effectively as part of the group development process.

Groups develop common standards of social and work behaviour, which are expected of individuals in the group. Once standards have been developed, there are strong pressures on people to conform to them, and this makes the groups perform better.

Step 1: Defining a group

- Ask the participants whether they belong to a group;
- Ask the participants to state why groups are formed;
- Ask them to discuss some advantages of belonging to a group;
- Ask them to discuss some disadvantages of belonging to a group.

The facilitator should conclude by describing what is group dynamics using the output from the above discussion.

Reasons for Formation of Groups:

- Certain tasks can only be performed through the combined effort of a number of individuals working together;
- Groups may encourage cooperation between members;
- Groups may provide companionship and a source of mutual understanding and support from colleagues;
- Membership of a group provides the individual with a sense of belonging;
- The group provides guidelines on generally acceptable behaviour;
- The group may provide protection for its membership.

Disadvantages of having a group:

- It can be time consuming in making decisions;
- It can promote dependency of individuals on the group.

Step 2: Group exercise to motivate discussion on understanding Group Dynamics

This exercise is a game that is undertaken by the participants to motivate a discussion on the way individuals interact within a group.

Cooperative squares exercise

Procedure

- i. The facilitator begins by explaining what is essential to successful group cooperation.
- ii. Ask the participants to form groups of five and sit around a table. (It is possible to have one extra person to observe each group).

- iii. Issue each participant with an envelope that contains 5 paper triangles
- iv. The facilitator then reads the instructions to the whole group.

Instructions

Each of the participants will have an envelope, which has pieces of cardboard/paper for forming squares (See attachment 1). When the animator gives the signal to begin, the task for the group is to form *five squares of equal size*. The task will not be completed until each individual has before him/her a perfect square of the same size as those in front of the other group members.

Rules

- 1. No member may speak. The task must be done in silence
- 2. You may not take or ask for a piece from other person but you can give pieces to others.

Ask if there are any questions and answer them.

- 1. Give each group a set of shapes.
- 2. Ask the groups to begin work. The animator watches the tables during the exercise to enforce the rules.
- 3. Check the table that completes the exercise first
- 4. When the task is completed, ask each group to discuss the following questions.

Discussion Questions

- a) In what way do you think each of you helped or hindered the group in completing its task?
- b) How did members feel when someone holding a key piece did not see the solution?
- c) How did members feel when someone completed a square incorrectly and then sat back without helping the group further?
- d) What feelings did they think that person had?
- e) How did members feel about the person who could not see the solution as quickly as others?
- f) How are some of the things you learnt from this game true in real life and problems you have in your own situation?
- g) How did the group that completed the task first manage to do so and what can we learn from them about cooperation?

Step 3: Group Exercise to demonstrate the power of collective action

Purpose

- To enable participants to appreciate the effectiveness of team work unlike individual efforts in overcoming community problems.
- To create an environment in which the participants can start building bridges within their communities in problem solving

Materials

• 10 Match-sticks or toothpicks or splinters

Procedure

- Ask one of the participants to volunteer and step in front;
- Ask the volunteer to break one match-stick and tell the rest of the participants

how easy or difficult the exercise is;

- Ask the volunteer to take a bundle of ten match-sticks and repeat the exercise;
- Ask the participants to reflect on the results of the two approaches in so far as it relates to solving community problems;
- Ask the volunteer to separate the bundle and break the individual sticks one at a time.

Note to Facilitator

The bundle represents a community (group) approach while each stick represents the individual community member. The lesson is that the community is stronger than the sum of its individual members. This is only tenable so long as they act as a team because as the team breaks up then it becomes weaker and unable to deal with their problems.

In conclusion it is clear that "Umoja ni nguvu, utengano ni udhaifu" (Unity is strength, division is weakness)

Step 4: Discussion on Effective Groups

Ask the participants what they think makes for an effective group?

Use the answers to draw out the following points:

Characteristics of an Effective Group:

- A belief in shared aims and objectives.
- A sense of commitment to the group.
- Acceptance of group values and norms.
- A feeling of mutual trust and dependency.
- Full participation by all members and decision making by consensus.
- A free flow of information and communication.
- Open expression of feelings and disagreements.
- The resolution of conflicts by members themselves.
- A lower level of turnover, absenteeism, errors and complaints

Step 5: Group Development

- 1. Start a discussion on factors that influence group behaviour and list them on a flip chart.
- 2. Ask participants to describe one group that succeeded and one that failed in their communities and discuss the reasons for success or failure of the groups.

Factors that hold a group together

- Similarity of work
- Physical proximity
- Group size (smaller rather than large)
- Commitment to deal with threats from outside and within
- The prospects of rewards
- Leadership style of the committee /manager
- Common social factors (age, race, social status, etc)

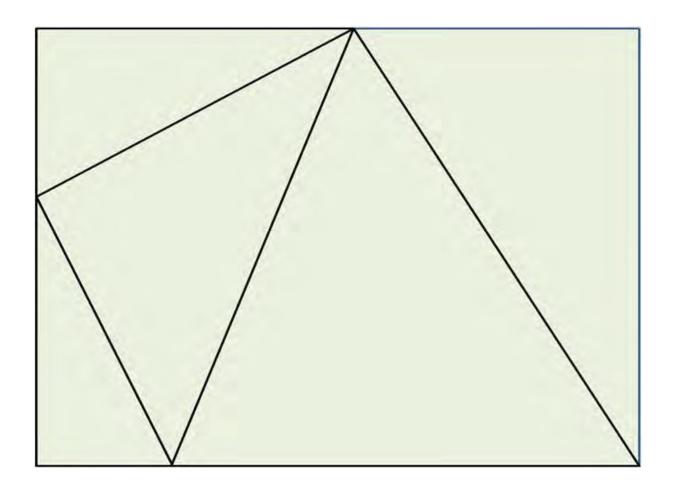
Review

What are the main advantages of having a group?

What makes an effective group?

Session	Paper Triangles for Group Work
Attachments	

Attachment 1: Picture of Square (Cut along lines with a very straight edge)



MODULE B	WUA GOVERNANCE		
SESSION B2	LEADERSHIP SKILLS		
Appropriate Facilitator Background	The facilitator (facilitation team) should be individuals with backgrounds in group management, or public office leadership		
Introduction	A leader is a person who has the ability to influence the community to work in harmony and to achieve a set goal in an organization		
	styles in any given commun	cing participants" knowledge on different leadership ity managed water project. The style of leadership is roject aiming at full participation of all members in a liant development.	
Objective	By the end of the session, participants should be able to: 1. Appreciate the need for leadership; 2. Identify different leadership styles and their effect; 3. Identify different qualities of an effective leader.		
Outputs	Participants can identify the qualities of an effective leader		
Timing	1 hour		
Target Group	WUA and community members		
Appropriate Venue	A suitable facility within the community where participants can hear and focus on the discussions without unnecessary distractions.		
Methodology	 Group discussions and plenary presentations Q&A Short presentation 		
Materials	Flip charts marker pens, masking tapes, handouts, pens, and notebooks		
Session Guide			
Supporting Information	Definition of leadership Leadership is the art of mobilizing, organizing, guiding and directing the resources of a group or team in order to achieve a defined goal. Leaders come in different forms/titles, for instance, presidents, prime ministers, kings, queens, pastors, chiefs, elders, chairmen, and committee members. Different Leadership Styles		
	Leadership Styles Authoritative • N	Characteristics	
	a • C • C • Ii a	Meets the group and initiates a discussion on the agreed genda. Calls for ideas but does not listen to the group members. Opposes and rejects the ideas of group members mposes his/her decision on the group and then walks way. Group members grumble and show disapproval.	
	fi • T • F	The chairperson opens the discussion and gets ideas from all the group members. The merits and demerits of all proposals are discussed. Tinally facilitates the group to reach consensus on the discussion agenda.	

Passive faire)	(Laissez	•	Opens the discussion but shows little or no interest in the discussion
		•	May be using mobile phone or reading newspaper and makes no suggestions,
		•	Approves everything said in the discussion (probably by nodding his head),
		•	Allows group members to talk as they may want and
		•	Finally the meeting ends without making a decision.

Terminology associated with Elections

- Election the process of selecting a candidate to represent interests of others who have a common goal.
- Appointment choosing a person through writing.
- Nomination choosing a person through a word of mouth (verbal statement).
- Electoral area a region that has a common elected representative
- Returning Officer a person appointed by the authority e.g. the Minister or Government to be in charge of an electoral process in a defined electoral area.
- Presiding Officer a person in charge of an electoral process.

Eligibility for Election

An aspiring candidate normally presents him/her –self to the members (people / members) for consideration of the election. From experience the eligibility for election depends on;

•	Age	A candidate should be between 21 and 70 years of age;
•	Active	A candidate must be active in the affairs or interests of the WUA;
•	Has interest	A candidate must have interest in the WUA;
•	Literate	A candidate must have basic literacy;
•	Competent	A candidate must not be delinquent or of unsound mind;
•	Character	Must have good character and be a role model.

Models of Elections

There are various styles of conducting an election, the main ones being:

- Secret ballot;
- Show by hands/Raising hands;
- Queuing, popularly known as "Mlolongo".

All these styles or strategies have one common feature i.e. they provide the principle of "One-person-one-vote"

Timing of Election

Elections are conducted periodically and must be spelt out very clearly in the regulations/ constitution of the WUA.

Terms of Office

Elected persons hold office for a specified period of time, which is defined in the constitution. The life of an office is normally linked to timing of elections.

Appeal Against an Election

Traditionally there are accepted ways of solving common disputes in a community, which may include election disputes. Rather than go through the expense of another election the authority may use a number of methods to settle election dispute such as:

- Panel of elders
- Arbitration.
- "A Chance Method" to decide the winner. Such methods are;
 - Flipping a coin
 - Taking a number from a box

Conclusion

Holding proper elections is one way of sustaining interest in community organizations. However elections can be volatile where there are personal interests that are served through leadership positions within the WUA.

Step 1: Role Play

Role play 1- A play on a school that is run under relaxed or passive (laissez faire) style of leadership

Actors: One participant to act as the school head teacher, the other one as the school bursar and 8 others as students.

Whenever the students ask for anything like meat, loaves of bread and other luxuries, the headmaster instructs the bursar to purchase so that the students can enjoy life as they wish. He even allows the students to go out whenever they wish to.

Eventually the school collapses because of bankruptcy and the "don"t care" attitude.

In plenary sharing, participants are asked:

- What can we learn from this exercise as it relates to leadership?
- What did you see?
- Does it happen?
- Why did it happen?
- What could have prevented the school from collapsing?
- What is leadership? What is the role of a leader? How are they identified and elected in the community
- Participants share and the facilitator summarizes by defining leadership and roles of a leader and stating clearly that leadership styles depend on the situation and can be disastrous if applied carelessly.

Step 2: Qualities of an Effective Leader

Group Exercise

- Divide participants into groups
- Ask each group to brainstorm on the following;
 - Who is a leader?
 - How do you identify a good leader?
 - What are the qualities of a good leader?
 - Name 5 leaders you like and list the reasons you like them.
- Each group to record the responses and present in a plenary session where the facilitator will bring out the aspects of leadership as discussed.

Through the discussion draw out the following points:

Qualities of a Good leader

- Acceptability A person who commands respect and self-discipline. Has good interpersonal relations and meets minimum community norms of good conduct.
- **Job-Competence** Has a track record of exemplary performance in a skill area or areas.
- **Ability to listen** Listens patiently for meaning and understanding.
- **Tolerance** Has the ability to listen to and accommodate dissenting views and constructive criticism.
- **Delegation** willing and able to share responsibilities in order to build the potential of others.
- **Flexibility** open to change and reason.
- **Communicative Competence** Can influence others through logical and effective speech.
- **Empathy** ability to enter into others" feelings as a way of understanding a situation.
- **Self-Organisation** sets an example on personal orderliness.
- **Self-confidence** inspires confidence in others because he/she has the same
- **Honesty** Can be trusted at all times.
- **Reliability** Is dependable on words, promises and deeds.
- **Impartial** is guided by fairness, truth and justice in making all decisions.

Step 3: Eligibility for Leadership

Ask participants to identify eligibility criteria for leadership positions (committee members and officials) of a community project.

The purpose is to get the participants" thinking about who should be eligible for leadership positions. [The facilitator should be aware that this may be uncomfortable for existing leaders if they do not meet the eligibility criteria proposed by the group. The facilitator should therefore put all the participants at ease about the discussion]

Once the group has formulated the eligibility criteria, the facilitator should ask whether these criteria are reflected in the WUA Constitution.

Eligibility for Leadership

Every organization has certain standards and eligibility criteria for election into leadership positions . In addition to WUA constitutional requirements, leaders to public office must also comply with the national constitutional standards of leaders" ethics.

Possible eligibility criteria includes:

- Functionally literate with at least basic education standard e.g. Kenya Certificate of Primary Education (KCPE);
- Aged 21 years and above;
- A registered member of the WUA or water project;
- Be free of any debt owed to the project;
- Have no criminal record;
- Be of sound mind.

A process of vetting of community leaders to ensure they meet the criteria defined in the WUA constitution is important as it acts as a check on the electoral process. This ensures that unqualified persons do not enter into positions of leadership.

A note of caution: These guidelines should be applied with due consideration for communities with low literacy or traditional governance structures. They may place more importance on age and position within the society when electing leaders for the WUA.

Step 4: Leadership Styles

Demonstration through role plays is a good way of illustrating the different styles of leadership (authoritative, democratic, laissez faire (passive)).

Briefly explain the different styles of leadership. Get four participants to sit in a group and act out the different leadership styles with each member taking a turn at being chairman although with a different style. Each mini-play should take no more than one or two minutes.

After all the leadership styles have been demonstrated, the facilitator should facilitate a discussion by asking the following questions:

- a) What did you see?
- b) What were the differences in each leader?
- c) Which leadership is more effective?

It should be noted that the different leadership styles may be necessary at different times in the life of a group to achieve objectives. Democratic leadership is often preferred as it is more effective in keeping the group together.

Step 5: Choosing Leaders

1. Facilitator should make a brief presentation on the different methods of choosing a leader, using the following points:

• Eligibility follows family lines **Inherited Leaders** • E.g. Royal families **Appointed** • Person in higher authority makes the appointment • e.g. Football coach will select team captain Leaders • Follows a process of election in which certain people are **Elected Leaders** authorized to vote for optional candidates • e.g. presidents in democratic societies are elected Leaders **Self Appointed** Person places him/herself in leadership Owner of a company makes himself the CEO Leaders 2. Ask the participants to state how their WUA leaders were elected; 3. List the methods that are highlighted by the group. Allow them to discuss the strengths and weaknesses of every method; 4. Discuss the process of conducting an election that serves the interests of the WUA. An election is the process of selecting a candidate to represent interests of others with a common goal. Elections should be done periodically in a duly convened meeting according to the constitution of the WUA. 5. Discuss the following with reference to the WUA constitution. Does the constitution state clearly: Who Should Carry Out Elections? Timing of Election? Models/Types of Elections (raising hands, clapping, secret ballot etc)? **Election Procedures?** Terms of Office of the WUA leaders? Appeal against an Election? Review Why does a WUA need good leaders? What are the qualities of a good leader? How does the WUA makes sure that it gets good leaders? Session None Attachments

MODULE B	WUA GOVERNANCE
SESSION B3	MAKING AND USING A WUACONSTITUTION
Appropriate	The facilitator (facilitation team) should be individuals with a background in
Facilitator	public service administration
Background	
Introduction	Preparation of any constitution is usually a process that involves experts, plus
	WUA members and other stakeholders.
	This session is appropriate to groups who are developing a constitution or groups
	who need to review/amend their constitution.
Objective	By the end of the session participants should be able to:
	Describe the key elements of a constitution;
	• Set up an interim task team (of interim officials) from members to prepare a
	draft constitution for a community water project;
	Discuss and agree the provisions of draft WUA constitution.
Outputs	An understanding of constitution making as demonstrated by a draft constitution
	of a WUA based on a template
Timing	3 hours
Target Group	All WUA members, WUA committee, and local leaders
Appropriate Venue	Community hall or a facility within the community
Methodology	Demonstration/observation
	Illustrations in practice/simulation
	Short presentations/question and answer
Materials	Flip Charts and marker pens;
17 III III	 Pens (different colours), note books;
	 Constitution outline with questions to stimulate discussions and a developed
	draft constitution
Session Guide	
Step 1: Role Play to	Ask three participants to perform a role play depicting two water users arguing
draw out	with a committee member over various issues related to the community water
constitutional issues	project. One user is more informed than the other. Some of the issues in the
Constitutional issues	discussion should include:
	complaints about the way rules and regulations are exercised;
	• the shortfalls in the by-laws;
	• questions on the objectives of the project;
	the role of the leadership and committees;
	• role of the project members and consumers;
	• Who sets the tariff and how;
	Who controls the funds and what are funds spent on.
	The state of the s
	Discussion Questions:
	1. What are the issues being raised by the members who are asking
	questions?
	2. How can the WUA solve the problem?
	_
	The facilitator will ask the participants the following questions to help them
	review the necessary issues in their proposed constitution/by-laws:
	1. What are the existing water rules and regulations currently in use in their
	project?

What issues would they like the water management committee to address (some objectives will come up here)? 3. What will be the roles of the members, office bearers? 4. For how long will the office bearers be in office (elections)? 5. How often will the committee hold meetings? 6. In What format would they like to keep the records of their deliberations? 7. What other things would they want in their rules e.g. on lateness, membership etc? Once they answer these questions in plenary the facilitator will provide them with a model constitution (See Attachment) to discuss and develop the sections required. After this they will report in plenary and agree on the model to adopt. Ask participants to discuss the purpose of a group constitution. The facilitator **Step 2: Importance** should draw out the following points. of a Constitution A constitution defines: Objectives of the group Organisational structure with committees and officials Who has authority to make decisions on behalf of the group What funds can be used for and how they should be accounted for How to elect leaders and how long they can stay in office How often meetings should be held and how they should be conducted How the constitution can be changed A good constitution should: Help the group to realise its objectives Protect individual interests within the context of serving the group objectives Minimise risk to the project from authoritarian or weak leadership Provide systems of accountability to the membership Make the group operate efficiently Minimise conflicts by being clear on rules and procedures. Step 3A: Drafting a Divide participants into several groups of 5-6 people each and give each new WUA group the draft outline of a constitution (See Attachment 1) and ask them to constitution describe each article briefly in bullet points. 2. Facilitator should support the groups where there is lack of understanding 3. In plenary, ask one group to share their points for the first articles of the constitution, then rotate through the groups so that all groups get to present their points 4. On each article, allow the other groups to comment and allow time for discussion. 5. If there is disagreement, note the different opinions and move on. This helps to isolate the "contentious issues" which require adequate time and dialogue to develop agreement. If the WUA has an existing constitution, ask the participants to brainstorm and **Step 3B: Reviewing** identify issues related to the constitution where the following situations arise: a WUA Constitution There are components of the constitution that are ignored;

- There are conflicts within the group regarding the meaning of sections of the constitution;
- There are problems within the group for which the constitution does not provide direction or clarity;

The facilitator should write the answers down on a flip chart.

- Map out the areas of the constitution that need to be amended;
- Make suggestions on possible amendments;
- Identify the correct process for taking these suggestions to the management committee for presentation at the AGM or to get the management committee to form a task force to look into the required amendments.

It should be noted that changes to the constitution are not binding unless endorsed by the WUA members at a bona fide AGM or special general meeting (SGM).

Step 4: Using a Constitution

- 1. The facilitator should ask participants to explore the areas where they feel that the constitution is frequently overlooked. Write the answers on a flip chart.
- 2. Ask participants to identify and discuss the reasons why the constitution is overlooked and identify ways to minimize these situations.
- 3. The participants should also be asked to consider what the risks are to the group when the constitution is overlooked.

Many WUAs ignore certain aspects of their constitution whenever it is expedient.

Common cases where WUA constitutions are overlooked include:

- Timing of AGMs;
- Conduct of AGM;
- Notice period for AGM;
- Frequency of elections;
- Holding committee meetings when there is a lack of quorum;
- Utilisation of funds for purposes stated in constitution

Steps that a group can take to minimize the constitution being overlooked are:

- Ensure all project members have a copy of the constitution and have had a chance to be ,inducted" into the constitution;
- Appoint an oversight or audit sub-committee whose job it is to ensure that the constitution is followed and to raise any points to the main committee where the constitution is overlooked;
- In cases where the constitution is impractical, then it is necessary to make a change to the constitution so that it can be followed more easily.

	 The risk to the group in the event that the constitution is not followed includes: Authority of the constitution is diluted and no longer serves as the guiding tool for the group; Conflicts can arise because the "rules" have been suspended; Fraud and malpractices can be allowed to continue without the members realizing.
Review	1. What is the purpose of a constitution?
	2. How is a constitution enforced?
	3. Who has the role of enforcing the constitution?
Session Attachments	Attachment 1: Discussion questions for a WUA constitution
	Attachment 2: Sample Constitution

Attachment 1: WUA Constitution Outline1

Questions to guide the thinking that should go into the preparation of a Constitution

Name

What is the name of the organization?

Vision and/or Mission

Objectives

- A)
- B)
- C)
- D)

Membership

Who is eligible to be a member? (Including whether household or individual)

What conditions or requirements are members required to fulfil?

Is there need for membership fee, how are charges determined?

What are the penalties for failure to comply with the rules and regulations or grounds for expulsion?

What benefits does an expelled member or one who leaves voluntarily get or expect?

How are new members admitted?

Administrative Structure

- a) Who has responsibility for policies and strategic directions (e.g. Management Committee)?
- b) Who has responsibility for day to day running of the affairs of the WUA? E.g. employed personnel such as caretaker, funds collector and/or manager. It is possible that some of the committee members will take on this role. The chairperson for example may act as a manager; the treasurer may act as a funds collector. If the work is fairly full time, they will have to decide how they should be paid for their services.

WUA Management Committee

Who the committee shall consist of? (E.g. chairperson, vice chairperson, secretary, vice secretary, treasurer)

What are their roles?

How shall they be appointed (e.g. through elections? nominations? both?)?

Should they receive any stipend (allowances) for their services? (E.g. to cover lunch, travel etc)

How long can Committee members hold office? Can they be re-elected?

Why, how and when can committee members be removed from office before the end of their term?

What action can be taken against committee members and office bearers for mismanagement?

Duties of Committee Members

a) Specify duties of committee members

Meetings

How many types of meetings will be held?

How often will these be held?

¹ Adapted from WSTF, CPC, Doc 00, Orientation Guidelines

What is the purpose of each type of meeting?

How many people are required for a Quorum? (E.g. two thirds)

What place and time will meetings be convened?

What will be the procedure for calling and conducting meetings (e.g. notices, agendas)?

Control of Funds

What are legitimate expenditures? How should these be decided?

Who will administer funds?

What signatories and approval is required before funds can be released?

Who will be responsible for accounts and how often will these be updated?

What mechanisms are there for cross checking accounts (e.g. a separate committee)?

What are the procedures for annual accounts? (e.g. to be prepared, audited and presented to all members at the AGM)

What penalties are there for misuse of funds?

Auditors

How often should accounts be audited?

Who will be the internal auditors and how will they be chosen?

How will they crosscheck the validity of accounts?

To whom should audited accounts be presented?

Which external bodies should be free to check audited accounts?

Legal Provisions

Who will be liable for mismanagement of the group"s finances and its assets?

What are the procedures in the case of the above?

Who owns WUA assets?

Who owns the water source?

Amendments to Constitution

How can amendments to the constitution be made? When and with whose approval?

Dissolution of WUA

What procedures are required for the dissolution of the WUA?

Attachment 2: Sample Constitution (Abbreviated)

SAMPLE CONSTITUTION

Note: This sample constitution forms a basis for discussion. Further details or more comprehensive sample constitutions are available. The services of a lawyer can be helpful in developing a constitution.

Article 1: Name

The society shall be known as: XXXXXXXX

Article 2: Area of Operation

The WUA covers a given specified area in a location or sub-location.

Article 3: Objective

To serve the interest of xxxxxx village by ensuring the equitable access to water for all users

Article 4: The Membership

The criteria for WUA membership is:

- 1. Resident of XXXXX village or area;
- 2. Be at least 21 years (exceptions can be made for youth headed households);
- 3. Only one person within each household will be eligible for membership.

The application for membership shall be submitted to the Management Committee (MC) who shall accept or reject the application.

a) Cessation from Membership

A WUA member shall lose membership if:

- 1. He/she has been suspended from membership;
- 2. Voluntary withdrawal;
- 3. Death

b) Suspension from Membership

The management committee (MC) shall suspend a member and this will be ratified by the Annual General Meeting (AGM). The following reasons may make a member to be suspended;

- 1. Misusing the WUA facilities;
- 2. Disobeying the constitution;
- 3. Failing to pay dues for a period of time.

After suspension from membership a member shall not continue getting services until AGM reverses the suspension. However MC shall refund membership fee if a member withdraws voluntary. Any refund shall be less any debt owed by the member to the WUA.

Article 5: Activities of the WUA

The activities of the WUA shall be to:

- 1. Conduct regular meetings to discuss issues related to management of the water supply.
- 2. Manage income and expenditure in the best interests to the community and in an open and transparent way.
- 3. Initiate maintenance activities to ensure that a satisfactory service level is maintained.
- 4. Recruit and monitor performance of project staff (guard(s), operator(s).
- 5. Mediate in community disputes that may arise regarding use of, or access to, water.

Article 6: Committee Members

A WUA member shall be eligible to be considered for election to serve in the committee if he/she meets the following criteria:

- 1. Over the age of 18 years;
- 2. Is a fully paid up member;
- 3. Has no debts to the WUA;
- 4. Does not have any criminal record.

The committee shall consist of 9 members with no less than one third from each gender.

Article 7 - The Management Committee

- (a) The Management Committee (MC) will consist of 9 members from which the office bearers will be drawn.
- (b) Management committee members due for election, shall be elected at the first General Meeting in the new term. Election of the committee members shall be by secret ballot, queue voting, or show of hands.
- (c) The Management Committee shall meet at such times and places as it shall resolve but shall meet not less than once every month.
- (d) Any vacancies for members of the committee caused by death or resignation shall be filled by the Management Committee until the subsequent General Meeting of the WUA.
- (e) The quorum for the committee meeting shall not be less than one half of the committee members.
- (f) When deemed necessary and if considered essential for the operation of the organisation, the Association shall have the power to create certain auxiliary bodies and committees to deal with specific tasks.

Article 8 - Duties of the Management Committee

- (a) The Management Committee shall be responsible for the management of the Association and for this purpose may give directions to the office bearers as to the manner in which, within the law, they shall perform their duties.
- (b) All moneys disbursed on behalf of the Association shall be authorised by the Management Committee;
- (c) The Management Committee shall establish a Finance sub-Committee, a Procurement sub-Committee and a Monitoring/Audit Sub-committee.

Article 9: Office Bearers

The office bearers of the Association shall be:

1. Chairperson

- 2. Secretary
- 3. Treasurer

Additionally three ordinary committee members will be identified to act on behalf of each office bearer, upon delegation, when they are absent or unable to fulfil their role.

Article 10: Duties of Office Bearers

a) Chairperson

The chairperson shall preside over all meetings of the committee and general meetings. The chair shall be responsible for the filing of WUA annual returns with the registering authority.

b) Secretary

The secretary shall deal with all correspondence of the Association. S/he shall issue notices convening all meetings of the committee and general meetings and shall be responsible for keeping minutes of such meetings and preserving records for future reference.

c) Treasurer

The treasurer shall receive and dispense funds under the direction of the committee. S/he shall be responsible for ensuring proper documentation of all transactions is kept and that receipts are issued for all money received and expenditure paid.

Article 11: Duties of Ordinary Committee Members

- 1. Designated members will deputise for office bearers as necessary.
- 2. Represent the views of water users at meetings and be involved in decision making on their behalf.
- 3. Ensure Committee is meeting its mandate in an open and transparent way and in the best interests of water users.
- 4. Monitor the performance of the office bearers and report any mismanagement.
- 5. Disseminate information and decisions made during committee meetings back to the water users.

Article 12: Meetings

- 1. There shall be two classes of meetings Committee meetings and general meetings.
- 2. Committee meetings shall be held once per month. A quorum is considered to be present with more than half of the committee members in attendance. Ordinary water users are entitled to request to attend these meetings.
- 3. General Meetings should be held at least once per year with the purpose of enabling the committee to present the status of accounts to water users and explain actions taken by the committee. The general meeting gives an opportunity for water users to highlight issues, air any grievances and hold elected committee members accountable for their actions.
- 4. Upon request and with support of 10 water users an extraordinary meeting can be called to discuss specific urgent matters that cannot wait for a committee or general meeting.
- 5. Minutes from all meetings shall be documented and made available to any interested parties.

Article 13: Sources of WUA Funds

Funds of the WUA shall be raised from the following sources: -

1. Membership fees

- 2. Subscriptions
- 3. Deposits
- 4. Donations
- 5. Profits
- 6. Loans

Article 14: Use of WUA Funds

WUA funds shall be used to meet the following expenses:

- 1. Office expenses (Telephones, stationeries)
- 2. Operational expenses.
- 3. Development
- 4. Audit fees
- 5. Insurance
- 6. Salaries and allowances for staff

Other expenses shall be as approved by the AGM.

Article 15: Control of WUA Funds

The MC shall control expenses of the WUA and in particular.

- 1. The WUA funds shall not be paid in form of dividends or gifts;
- 2. The treasurer shall collect all funds and account for the same;
- 3. The treasurer shall bank all funds in the WUA bank account;
- 4. Three officials, one of who shall be the treasurer, shall sign all cheques.
- 5. The AGM shall be notified of any loss of funds.

Article 16: Procurement and care of WUA Property

- i) A member shall protect the WUA property.
- ii) Water shall be used for purposes of domestic, livestock and business.
- iii) Constitution abuse shall not be entertained.

There shall be a procurement sub-committee.

The procurement sub-committee shall procure all stocks required by the WUA after the approval of the MC.

Article 17: Books of the WUA

The WUA shall keep up to-date books of accounts which a member has a right of inspecting. To inspect such books a member shall be required to give seven days notice to the WUA.

Article 18: Auditors

The WUA financial year shall commence at the beginning of every year. The MC shall appoint an auditor who shall be approved by the AGM. The responsibilities of the auditors shall be: -

- i. To audit all books of accounts once a year.
- ii. To ensure the WUA funds are well used
- iii. To ensure accountability.
- iv. To collect all debts.
- v. To ensure books of accounts are maintained.
- vi. Members are informed of the audit report.

Article 19: Amendment of the Constitution

The MC shall amend the by-laws subject to member's approval in an AGM. Two-thirds of the membership shall constitute a quorum of amending the by-law.

Article 20: Arbitration

The MC members shall sort out any arbitration or dispute and where they are unable the dispute shall be referred to the local representative of the Department of Social Services.

Article 21: Elections

Elections shall be held every 2 years by ballot. All water users are eligible to vote.

Committee members shall not serve more than two terms in office.

Where a member can no longer fulfil his/her role on the committee an election will be held to fill that vacancy.

Article 22: Accountability

The committee shall be accountable to water users at all times and upon request will allow accounts to be scrutinised by any registered water user. Notwithstanding the above, before elections take place, all accounts and project records shall be checked by ordinary committee members and their findings made public.

Article 23: Dissolution

A WUA shall stand dissolve if 75% of the registered members vote for its dissolution. Any assets and liabilities of the WUA will be handed over to any other organization with similar objectives or handed to the government of Kenya through the ministry (at the time) in-charge of water.

MODULE B	WUA GOVERNANCE
SESSION B4	ROLES AND RESPONSIBILITIES
Appropriate	The facilitator (facilitation team) should be individuals with background in
Facilitator	public administration.
Background	
Introduction	Every human organization and enterprise always needs a number of tasks to be
	undertaken for it to be successful. For an organization such as a community
	managed water project, the roles will differ from area to area and depending on
	the size of the project, but in general there is the need to delegate certain tasks
	to particular groups or individuals.
Objective	By the end of the session participants should be able to:
	1. Define the terms "roles" and "responsibilities"
	2. Discuss the roles and responsibilities of members and officials of a
	community water project
Outputs	Increased awareness regarding the roles and responsibilities of WUA members
Outputs	and leaders.
Timing	2 hours
Target Group	Water committee members, WUA members
Appropriate Venue	Community hall or a facility within the community where participants can
Appropriate venue	interact without many distractions.
Methodology	Demonstration/observation
Withhousingy	
	Illustrations in practice/simulation
3.6 4 2 3	Short presentations/question and answer
Materials	• Illustrations;
	• Flip Charts and marker pens;
	Pens (different colours), note books; NYLLA Transport Tran
	- WUA constitution
Session Guide	72 M 44
Supporting	Definitions
Information	A role is what the society expects of an individual or group of individuals. A responsibility is the component of a job that serves as a unit of work.
	In brief, when we look at our own constitution a role can be said to be the
	position or the office while a responsibility is what the office does. For
	example the role of a WUA treasurer is to keep the resources of the group in
	safe custody; the responsibilities may include maintaining books of accounts,
	issuing receipts for all monies received, banking, etc.
	issuing receipts for an momes received, banking, etc.
	See Attachment 1 for additional information on roles and responsibilities
	relevant to a WUA.
Step 1: Define the	Ask participants to mention one of the smallest human organizations they
terms "roles" and	know. [Probe for family unit, clan, or a local primary school]
"responsibilities"	
F	Ask who does what in a nuclear household unit with mother, father and
	children and write on the flip chart the tasks done by the man, the woman, and
	the children [Listen for gender division of tasks as well].
	In the case of a primary school ask what is avmented of the following a reserve
	In the case of a primary school, ask what is expected of the following persons
	holding office:
	Head teacher;

- PTA committee member;
- Parent:
- Pupil;
- Teacher:
- Watchman etc

By identifying the specific expectations of the community we establish the roles of each member.

For example the **ROLES** of the headmaster might include :

- Provide leadership to the entire school;
- Supervise the work of the teachers;
- Manage the resources of the school.

For each of these roles, the headmaster himself or the school committee might assign various tasks or **RESPONSIBILITIES** to be performed in order to provide leadership or supervise the teachers. For example, under supervision of teachers, responsibilities may include:

- Keeping the list of teachers attendance every day;
- Holding regular staff meetings;
- Monitoring the teachers" performance;
- Motivate teachers through reward system for good performance and punishment for failing to perform.

Notes to facilitator:

In plenary, help participants to discuss the roles of different offices in their communities such as the chief, the religious leaders, a father, the school headmaster, the political leaders. Make sure not mix between the roles and responsibilities of these offices.

Step 2: Discussing the roles and responsibilities of members and officers of a community water project

- 1. Identify the different positions with the water project. These should include:
 - a. Customer
 - b. Project member
 - c. Chairman
 - d. Secretary
 - e. Treasurer
 - f. Ordinary Committee member
 - g. Auditor
 - h. Management Committee
 - i. Finance Sub-committee
 - i. Procurement Sub-committee
 - k. Audit Sub-committee
 - 1. Project employee/staff
- 2. Divide the participants into groups and assign one or two positions to a group. Ask each group to discuss the roles and responsibilities of the

	different offices. Ask them to list these on a flip chart being careful not to
	mix roles and responsibilities (See Attachment 1).
	Check whether the roles and responsibilities are consistent with the WUA constitution.
	Discuss the ideas emerging in plenary and ensure that there is clarity in defining roles and responsibilities
Review	What is the difference between a role and a responsibility?
	What is the role of a project member and why is this role the most important?
Session Attachments	Attachment 1: Roles and responsibilities of some of the offices

Attachment 1: Roles and responsibilities of some WUA positions

Position	Role	Responsibilities
Water user	To use the water responsibly and efficiently	Pay the bills on timeReport leaks/bursts
Project Members	To ensure the project continues to provide value for money giving the benefits it was developed to provide To keep the leaders accountable in ensuring the service delivery	 Developing and following an effective constitution Electing an effective management committee Keeping the management committee accountable for their actions Attending project meetings when required and giving ideas on how best to run the project Participate in community work whenever necessary Offer to serve in the leadership
Management Committee	To manage the project effectively and sustainably	 To organize and call AGM and other meetings To run project bank account To prepare project budgets To recruit and employ staff To plan and implement water development activities including tariff setting, metering, membership registration, society registration, etc To ensure equitable distribution of project benefits To keep and maintain project records To ensure project accounts are audited Conflict resolution
Chairman	Provide leadership to the management committee to enable it to fulfil its roles	 Chair all project meetings Guide on project policy matters Ensure all project records are properly maintained Ensure smooth running of project activities Enforcement of by-laws
Secretary	Keep all the records of the organization	 To record minutes of all meetings To maintain a Minute Book To maintain a Members Register To ensure that the water supply correspondence is correctly and efficiently attended to
Treasurer	To be responsible for all finances of the organization	 Keep records of the WUA assets and finances To check all payments To sign all payment vouchers To ensure banking of all monies received on behalf of the water supply

EFFECTIVE MEETINGS AND MAKING DECISIONS	
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Step 1: Types of meetings in the WUA constitution

Facilitator should ask participants to list the different kinds of meetings that are specified in the WUA constitution or, for a new group, which kind of meetings take place in a neighbouring group or school.

Facilitator should ask the participants to describe the purpose of different meetings.

Different Types of WUA Meetings

- 1. Committee Meetings
- Held regularly, e.g. once every month by the project committee members;
- To discuss matters mainly concerning administration of the project.
- 2. Sub-Committee Meetings
- A project committee may divide itself into various subcommittees;
- These hold their meetings as necessary to discuss specific matters of the project
- 3. Annual General Meetings
- Organized and called by the committee once every year;
- The purpose is to inform members about issues concerning their project accounts and other specific matters (such as elections and project progress).
- 4. Special General Meetings
 - Held when there is special business to be discussed by the members.
 - These meetings are often seen as extra-ordinary meetings.

Step 2: Procedures for conducting meetings

Facilitator should conduct a **ROLE PLAY**, taking the role of chairman, while appointing others to be the secretary, treasurer and two committee members. The facilitator will lead a brief meeting and will demonstrate how to hold a meeting by following the proper procedure for a meeting.

The facilitator should use the role play to illustrate the following points:

- 1. Proper announcement (notice) of the meeting prior to the date of the meeting including the agenda, time and venue of the meeting;
- 2. Reference to the WUA constitution on matters related to absence of committee members at meetings;
- 3. Keeping the meeting on agenda points and not deviating into non-agenda issues;
- 4. Ensuring that AOB issues are not treated as agenda items.

Sequence of Events in a Meeting

- 1. Chairman calls the meeting to order;
- 2. Meeting may start with a word of prayer if appropriate;
- 3. Chairman checks quorum and secretary lists the members present;
- 4. Chairman checks for members ,absent with apologies" these are noted in the minutes.
- 5. Chairman checks for members ,absent without apologies"
- 6. Chairman reviews the Agenda which may be:
 - a. Read and confirm minutes of last meeting;
 - b. Matters arising from the minutes;
 - c. Specific agenda items for this meeting.
- 7. Minutes of previous meeting are read and confirmed or amended;
- 8. Review Minutes of previous meeting and address any issues or action points that were identified and get a report on progress (except for any issues that are on the agenda for this meeting);
- 9. Discuss the specific agenda items for this meeting.
 - a. The chairman introduces each agenda item and then seeks contributions from members, guiding the discussions until the time for decision making;
 - b. The chairman outlines what has been discussed and asks members which direction they want to go;
 - c. Members may agree around a certain position. If there is no common agreement, the decision can be made through a vote using various methods;
 - d. Once a resolution is made on the matter, the secretary makes a brief summary of the points that were raised and records the resolution in the minutes book and it becomes the official position of the meeting;
 - e. The secretary should read the resolution as recorded so that members agree with the wording and meaning;
 - f. The secretary should also record clearly if the resolution also states that a certain action should be taken and by whom. This makes "Matters Arising" in the next meeting easier
- 10. The chairman will ask each member if they have any other business (AOB). Note that AOB is generally not an opportunity for decision making but rather for raising issues that could be put on the agenda for the subsequent meeting if required or bringing points of information for the leadership team.
- 11. The chairman will announce the end of the meeting and set the date for the next meeting;
- 12. It is often good to close with a prayer again as this gives a good rounded conclusion to the meeting.

After the role play, the facilitator should ask participants whether they have any problems with the way their meetings are conducted. These may include:

- Meetings take too long;
- Meetings are not focused on agenda issues;
- Takes too long to come to a decision;
- No agenda is provided before the meeting;
- No minutes are available from the last meeting.

The facilitator should allow a discussion of these problems and brainstorm on ways to overcome the stated problems.

Step 3: The decision making processes

Facilitator should ask participants to describe a recent decision of the WUA. Use this example to illustrate the different stages in the decision making process.

Stages of Making Decisions

- Gathering the facts
- Consulting those involved
- Making the decision
- Explaining the decision
- Monitoring the process and results of the decision.

The facilitator may also want to discuss the advantages of different types of decision making e.g. Consensus, Ballot, Secret Ballot. It is useful to discuss when a different form of decision making is appropriate (e.g. secret ballot at an AGM to allow individuals to make their decision free from any pressure).

Difficulties in Decision Making

- 1. The facilitator should ask the participants to describe various issues that may affect the quality or speed of making decisions.
- 2. List these points on a flip chart.
- 3. Brainstorm on ways to minimise or overcome these complications

	Decisions may be difficult to make due to the following issues:
	 Fear of consequences – "what if the members reject the decision?" Lack of information – insufficient information to know with confidence what the options are; Conflicting loyalties – when the leader is in more than one CBO/WUA; Interpersonal conflict – personal differences; Hidden agenda – if individual committee members have personal interests or conflicts; Blundering method – making a decision without testing consensus; Inadequate leadership – restriction of opinion / discussion; Clash interests – opposing interests.
Step 4: Minute Taking	Discuss the formats of minutes using various templates and reviewing the
	minutes of the group if these are available.
	Minutes are an important record of WUA meetings and decisions and so should be taken accurately and kept safely.
	Minutes are generally taken and kept by the WUA secretary
	Format of Minutes
	MINUTES OF JUA KALI WATER ASSOCIATION COMMITTEE MEETING HELD ON 07/07/1999 AT PROJECT OFFICE
	Members Present: List of persons present Members Absent with Apologies Agenda of the meeting Meeting started at 10:00 am Minutes:
	Minute 1999/001 Resolution. Action by Minute 1999/002 Resolution. Action by AOB
	Meeting ended at 12:00
Review	What should the chairman do to keep a meeting focused? What is the purpose of keeping minutes?
Session Attachments	None

MODULE B	WUA GOVERNANCE	
SESSION B6	EFFECTIVE COMMUNICATION	
Appropriate Facilitator	The facilitator (facilitation team) should be individual(s) with	
Background	backgrounds in development communication or public administration,	
	(e.g. teachers, social workers etc)	
Introduction	Many WUAs fail to invest sufficient attention to establishing systems	
	for effective communication between the management committee and	
	members or between the WUA and the government departments. The	
	net result is that poor communication becomes an impediment to the	
	efficient operations of the project.	
Objective	To build the understanding and skills of the WUA committee	
	members for effective communication	
Outputs	Participants are able to distinguish what makes effective	
	communication.	
Timing	1 hour	
Target Group	All WUA members	
Appropriate Venue	A facility within the community where members can focus on the	
	discussions and be free from unnecessary distractions.	
Methodology	Facilitation, role-plays, focus group and plenary discussions	
Materials	Paper hammer made from manila paper, improvised "mabati", Felt	
	Pens, Flip Charts, handouts, ball for "Ball Game".	
Session Guide		
Supporting Information	Definition of Communication	
	Communication is the passing of information from the mind of sender	
	to a receiver through a channel with feedback. Other scholars call it	
	the creation of understanding between a message sender and receiver.	
	However, communication takes different forms in different contexts.	
	Terminology	
	• Source/Sender: The person initiating the communication process	
	and who has information they want to pass	
	Message: Content of the information	
	• Channel: The means through which the message is passed	
	(Baraza, Mass communication media, word of mouth, letter etc)	
	• Receiver: The person to whom the message is passed	
	Feedback: Response of the receiver to the message	
	Communication is a control part of our lives. Verbal or written or	
	Communication is a central part of our lives. Verbal or written, or even non-verbal communication is essential to almost everything we	
	do. You communicate your thoughts, your feelings, and your desires.	
	You communicate whether and by how much you like, respect and	
	trust a person. You communicate happiness, uncertainty, delight, and	
	confidence.	
	Communication is an important tool in managing groups and	
	conflicts. Effective communication skills tend to hold the community	
	together. Free sharing of information is critical to the development of	
	high performing teams. Where information is controlled and	
	manipulated, mistrust and suspicion usually arise.	
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Some effective channels of communication and information sharing include: Public rallies or barazas Workshops and seminars Drama/role plays Interpersonal and informal interactions Person to person contacts Pictures/posters/charts/billboards Audio visual aids e.g. film shows **Step 1: Introducing topic** Role play of effective A father is busy working in his workshop. He wants to straighten out communication a piece of iron sheeting(,mabati") but he is unable to do it alone hence he needs somebody to assist him straightening the iron sheet by hitting it with a hammer while he himself is holding. He shouts to his timid son to come and help. Father says to the son "When I nod my head, hit it hard and fast?" He places the iron sheet on a wooden/metal bench and holds it with pliers then goes ahead and nods his head as anticipated by the son. After the sign the boy hits the father's head hard instead of the iron sheet. **Discussion** What did you see? 1. 2. What did you hear? 3. What happened? 4. What should the father have done? 5. What does that tell us about communication? Conclude the discussion by saying – "communication is what is heard and not what is said". Ask participants what they understand by the term communication **Step 2: Defining** communication and discuss the responses to make sure all the elements of the definition are included. Use the following role play to explore issues in communication. Step 3: Describing the purpose of communication in a Role play: The Ball game **WUA** Have a small ball that participants can use for this role play. All participants should take part in this role play. 1. All participants stand together in circle. 2. Tell the participants that they can speak only if they are holding the ball otherwise they should remain silent and listen to what is being said. When an individual has finished talking they can pass the ball on

- either to someone with their hand raised who is requesting to speak, or to someone else.
- 4. Participants may also place the ball in the centre of the circle on the floor, from where it can be picked up by anyone in the group. This may exclude the shyer people. If someone receives the ball and does not want to speak, they can just pass it on.

After the exercise, discuss what it felt like to hold the object, to receive it unasked and to receive it when requested. Those who were given the ball without asking might have felt uncomfortable and have felt forced to participate.

The game encourages a listening attitude; it allows quieter members of a group the opportunity to speak. It also makes more dominant members conscious of the amount they are speaking since they are holding the ball. Once the procedures are learnt and become automatic, many groups find this a very useful way of organising group discussions. It dispenses with the need for an authoritative chairperson as the rules are built in. It often helps with later plenary sessions, when participants will refer back to the ball game to ensure that everyone has the chance to speak.

One variation is to allow participants to turn their back on a speaker if they are bored with them, or find what they are saying irrelevant. This is a very direct act, which serves to stimulate discussion during the feedback session.

Discuss in plenary why the communication process sometimes fails.

- Some of the communication barriers include: Background, clanism, personality, age difference, feelings, language barrier, attitude, education, rumours, sabotage, poor planning, ignorance, environment, hatred, different status, class differences, prejudice
- Misunderstanding of message due to: poor listening/receiving, using wrong media, and misinterpretations of message, choosing wrong audience, usage of didactic format instead of participatory kind of communication, wrong assumptions, different perceptions, lack of interest, poor organisation, cultural differences, distortion of the communication, personal interest, economic differences, competition.

Step 4: Discussing elements of effective communication

Role plays

Ask six volunteers, to present three role-plays. Each pair decides what subject is to be discussed. It is better to pair two men, a man and a woman and two women, if possible.

Role Play One:

• Two people meet

- One of them begins to talk and gets so excited and involved in what he/she is saying that he/she pays no attention to the other.
- The other tries several times to speak, to ask a question, respond or make a suggestion, but the first person talks on. So the second person remains silent and gives up trying to respond.
- The play ends when the point has been made.

Role Play Two:

- Two people meet and both start telling the other what they are concerned about.
- Each has a different topic and neither is listening to the other as both are talking at the same time.
- The play ends when the point has been made.

Role Play Three:

- Two people meet, greet each other and start a dialogue.
- Each one asks questions about each other"s interests, listens and responds to the other"s answers and shares their own news and opinions.

Discuss the role plays:

- 1. What did you observe in each play?
- 2. What helped or hindered effective communication?
- 3. What did you learn from each of the role-plays?
- 4. What can we do to help make communication as good as possible in your group?

Summarize the session as follows:

- 1. One way (monologue) communication of telling others what to do cannot lead to mutual understanding;
- 2. Communication is not effective unless people are talking about the same agenda;
- 3. Communication cannot occur unless people listen to what is being said:
- 4. Dialogue (two way) communication is brought about by listening to ideas and opinions of others through orderly discussion.
- 5. Showing interest in the subject of discussion and exchanging views facilitates communication.
 - a. In group discussions dialogue is the only sure way of achieving mutual understanding or learning from one another.
 - b. Group members and leaders need to use and practice dialogue for decision making in groups.

Step 5: Discussing Report Writing	The facilitator should ask participants to name some of the reports that are prepared for the WUA? Using the responses, the facilitator should provide a brief presentation on the purpose of reports and how to prepare a good report. Reporting is a form of communication. Reporting is the means (verbal and written) of keeping all stakeholders informed. Regular reporting is critical for community development projects. Why should this be planned? Regular reporting on projects of an organization helps to capture and document data and lessons as they happen. Reports also provide a window into the project for people outside the project. What should be included in a project report? Discuss.
	 When writing a report one should always have in mind the audience of the report and what will be useful for them. It is important to ask: What is the objective or purpose of the report? Content of the report, i.e. what information is contained in the report? Addressee of the report i.e. who the report is written to? Areas of interest to be covered i.e. what should be included in the report? What should be the key headings and sub-headings? What should be the source of the information?
Review	Is communication what is heard or what is said? Why is effective communication important?
Session Attachments	Attachment 1: Tips for Report Writing

Attachment 1: Tips for Report Writing

TEN tips to good report writing.

- 1. Take the Readers" Seat: Design your writing for readers who do not have too much time to read and no time to waste;
- 2. Put the bottom line on top. Start with one of these: conclusion, action request, recommendation, summary/overview
- 3. Brainstorm/Sort/Prioritize: Your reader wants structure. Common structural systems go from; general to particular, most important to least important; comparison and contrast; process or time sequence, or a combination of any of the above.
- 4. Package your products for the eye: Use visual tools to communicate: headings, short paragraphs, bullet lists and white spaces
- 5. Use simple Words: utilize = Use; Commence=start; escalating = rising; terminate = stop
- 6. Dump dead words: afford an opportunity allow; for the purpose of to; subsequent to after
- 7. Go for the verb: change the verb-nouns to pure verbs: e.g. impose a requirement = require; establish a reduction reduce; make a decision decide; undertake a study study.
- 8. Go for the Active Voice: A proposal was reviewed by the committee the committee reviewed a proposal; the concept was created by us we created the concept.
- 9. Avoid long sentences Give your readers a break. If a sentence runs more than three lines, break it into two.
- 10. Edit yourself: Best times: an hour or a day after you write; there is no such thing as a perfect first draft.

MODULE B	WUA GOVERNANCE	
SESSION B7	CONFLICT MANAGEMENT	
Appropriate Facilitator	The facilitator (facilitation team) should be individuals with backgrounds	
Background	in group management, public office leadership acquainted with the	
8	subject.	
Introduction	The session provides an opportunity for the group to discuss conflicts	
	and raise their awareness of measures that the group can take to avoid or	
	manage conflicts.	
Objective	By the end of the session, participants should be able to:	
Objective	1. Identify causes of conflict that can arise over group management;	
	2. Identify and discuss steps that groups can take to minimize conflicts.	
Outputs	A set of guidelines or procedures in place to minimize conflicts	
Timing	1 hour	
Target Group	All WUA members	
Appropriate Venue	Any facility within the community where discussions can be conducted	
Appropriate venue	without unnecessary distractions	
Methodology	This is intended to be an ACTIVITY and a DISCUSSION session	
	aimed at coming up with conflict issues arising from water use and how	
	to resolve them. The discussions will build on existing experiences of	
	participants regarding these issues. Role play, guided discussions, group	
	discussion, and brainstorming will also be used.	
Materials	Flip charts, marker pens, note books and pens, WUA Constitution/by-	
	laws.	
Session Guide		
Supporting Information		
	Different forms of conflict resolution 1. Consensus building (low level issues) 2. Facilitation (jointly owned solutions) 3. Mediation (seeking common ground) 4. Fact Finding (technical solution) 5. Arbitration (judge)	
Step 1: Identifying causes of conflict	Start by getting two community members to hold a pen/stick together and draw a cow/camel on a piece of paper/ground. Ask them to carry out the task without talking (they can use gestures and signs only).	

Discussion Questions What difficulties do you think the drawers faced in carrying out the To the drawers – What conflict did you face in carrying out the task? What could they have done to draw a better camel? What kind of conflicts can arise in the process of running a water project? Facilitator should write responses on flip chart. **Step 2: Negotiation Define negotiation Skills** Negotiating is a communication situation in which two or more individuals or parties make a series of concessions in order to forge a mutually agreed upon settlement. In mediation, a third party mediates or manages the communication so that the disputants can create their own settlement. Negotiating or bargaining is a communicative process between two interdependent parties with differing goals who are attempting to produce a joint decision. Activity: The (20) Twenty shilling coin. **Material required:** A (20) shilling coin for each pair of participants. 1. 1. Ask the group members to form pairs, preferably with someone they do not know. 2. Give each pair a twenty (20) Shilling coin between them. 2. Tell them that they have exactly 5 minutes to decide between them who is going to get the coin. The only rules are that they are not allowed physical contact (violence) during the discussion period. If they cannot decide who is to collect the (20) twenty shilling coin, it is returned to you. When the time is up you can lead a discussion on negotiation and decision making techniques **Discussion points:** What types of techniques did the group use? 1. Were all of the negotiations honest? 2. How did people feel about a time limit being imposed? **Step 3: Defining and** Definition discussing Conflicts Conflict is defined as ,clash of interests between two or more parties when at least one of the parties seeks to assert its interests at the expense of another party"s interests". **Causes of Conflicts – Brainstorming Session** Ask participants to identify some of the common factors that cause conflicts. These may include struggle over resources, poor leadership, nepotism etc.

Step 4: Steps to Minimising Conflicts

Ask participants to identify steps that the group or WUA can take to minimize or manage conflicts. Write the answers on a flipchart.

The facilitator can use the answers to elaborate on all options for reducing conflicts.

Options for reducing conflicts

- Frequent and timely meetings can help to reduce conflicts.
- Transparency and accountability especially in finances and groups/committees assets will ensure that conflicts are easily resolved. Production of records i.e. treasurers report and reading in the AGMs will always ensure confidence.
- Timely elections It is important for leaders to renew their mandate by calling for the elections at the scheduled time. The elections must always be transparent.
- Conflicts can be managed through regular consultations among officials and members. This reduces suspicions and unnecessary rumours.
- Open tendering and staff recruitment for groups/committees with such provisions will reduce conflict. This will always encourage professionalism and reduce such vices as nepotism, favouritism, clan-ism.
- Gender balanced committees are normally stable and more accountable. Groups are encouraged to include all interested parties in the composition of the committees.
- Sometimes coercion/force may be used to resolve conflicts. Errant members who refuse to reform may be suspended or expelled to safeguard the interests of the group. However coercion must be used as a last resort.
- Co-option may help in solving/reducing conflicts. Some relevant stakeholders may be included in a project if their inclusion will add value to the objective of the group/committee.
- Training of officials/members can reduce conflict; training increases efficiency and effectiveness of the group leaders. For members it increases participation especially on community contribution and decision-making.

Possible steps to manage a conflict include:

- 1. Acceptance of the conflict is the first step towards resolving it. Appreciate the reality and identify the exact nature, extent and ascertain the possible cause.
- 2. Identify the parties to the conflict. This requires an understanding of the topic and it may require information gathering.
- 3. Seek an authoritative facilitator/arbitrator. This may require notifying authorities or water project committee, depending on the scale of the conflict.

- 4. Address the conflict in a timely way so that the parties to the conflict know that a solution is being sought.
- 5. Seek open dialogue between the parties to see if an amicable solution can be found.
- 6. If open dialogue does not work, then try alternative from of conflict resolution which include:
- 7. Mediation:
- 8. Arbitration.

Step 5: Recognising behaviour within a conflict situation

Behaviour associated with certain animals is used to illustrate typical behaviour during conflict situations.

Procedures:

Ask participants to form groups of two.

Assign one of the following animals to each group and ask participants to identify how their animal typically acts and relate this to typical behaviour during conflict situations.

Allow each group to describe their animal and its behaviour in conflict situations.

Typical behaviours of some animals:

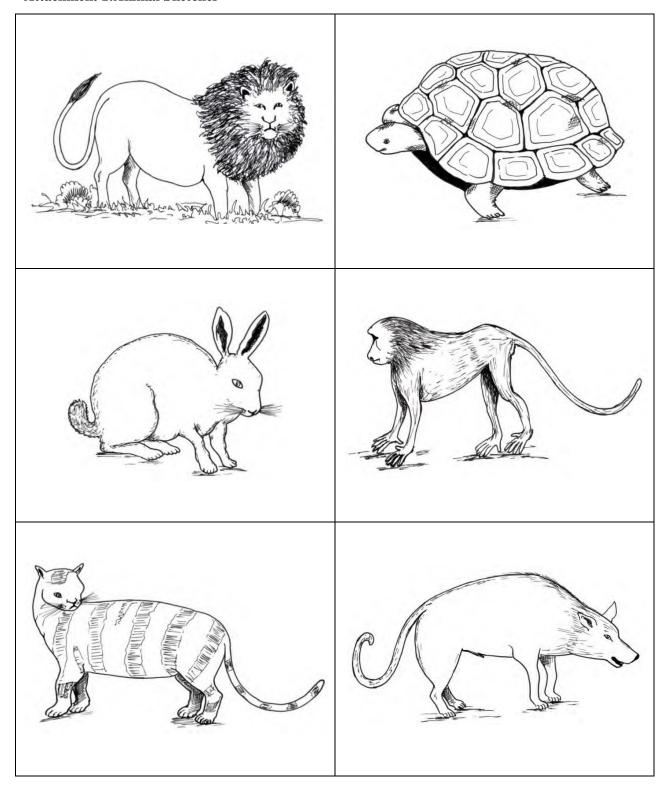
- The lion who fights so strongly that often he intimidates others
- The rabbit who, when he sees conflict, decides to run away
- The tortoise who withdraws and lets others become involved in the conflicts. It becomes their problem.
- The fox that waits for the proper moment during, or even after the conflict situation has gone, to pounce upon or attack the group members supporting the conflicting viewpoints.
- The monkey who becomes nervous and anxious when conflict develops and tries to make everyone happy or forget the conflict by telling jokes.
- The cat who wants sympathy. He may tell of a situation that personally happened to him in order to bring everyone over to his side
- The donkey who will not be moved. He becomes stubborn and decides that his viewpoint is the only one to be considered.
- The giraffe who seems to be above it all and remains distant and aloof during the whole time the conflict occurs; he looks down on others" contributions because of his experience and superior education.
- The ostrich who buries his head in the sand and pretends that the conflict does not exist.
- The elephant who blocks any move to resolve the conflict situation. He places himself in the middle of the road and will let no one pass by.

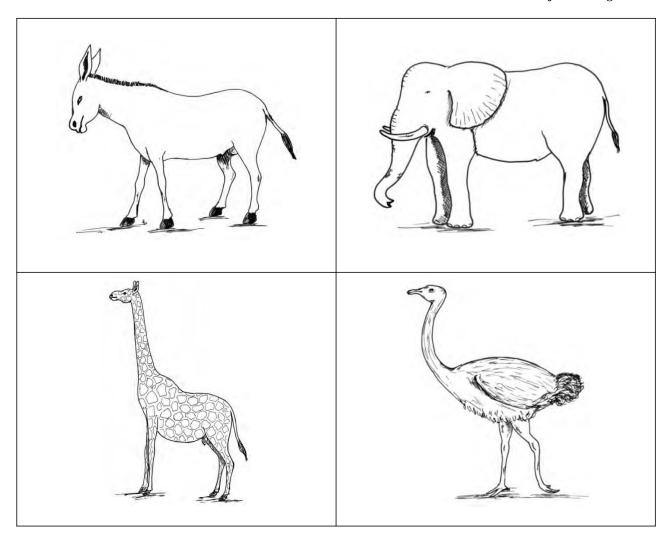
Discussion

Use the discussion to illustrate the different characters and discuss how these characters should be handled during conflict situations.

Review	Conflicts can be destructive but they can also be constructive. Describe a
	situation where a conflict could be destructive, and another case where a
	conflict could be constructive.
Session Attachments	Attachment 1: Sketches of animals

Attachment 1:Animal Sketches





MODULE B	WUA GOVERNANCE			
SESSION B8	COMMUNITY BASED MONITORING AND EVALUATION			
Appropriate	Community facilitator with experience in setting up community based			
Facilitator	monitoring and evaluation systems			
Background	,			
Introduction	Community based monitoring and evaluation (CBM&E) is a system			
	undertaken by the community to monitor and evaluate the performance of			
	their system			
Objective	Raise awareness on purpose and importance of community based			
	monitoring and evaluation			
	To establish a community based monitoring and evaluation system			
Outputs	An M & E Plan which includes:			
o disputs	A list of indicators to be monitored;			
	 Monitoring Tools 			
Timing				
Timing Target Crown	Session should take approximately two hours Management committee members and community resource persons			
Target Group				
Appropriate Venue	Meeting hall where participants can clearly hear and participate in the discussions and where distractions are minimised.			
M-41 - 1-1				
Methodology	- Group discussion; Plenary discussions			
Materials	- Flip Charts			
	- Pens			
Session Guide				
Supporting Information				
	 Monitoring is a system of regular checks and measurements to determine changes in performance. Evaluation is the process of reviewing the information from the monitoring process to determine what course of action, if any, is required An M & E system is a tool for the project management to help improve the way the system is run, to improve efficiency and to provide a track record to demonstrate what the performance is. 			
	Common faults of M & E Systems Not linked to project decisions Poorly formulated (too little thinking at outset) Too ambitious (too much data required) Insufficient priority (data is not collected or evaluated on a routine basis) Lack of involvement of beneficiaries			
Step 1: Identifying M & E Systems from our daily lives	The facilitator should make a brief presentation to introduce the topic. Ask participants to provide examples of M & E Systems from their daily lives. The following items can be considered: O Vehicle work-tickets O Work Timesheets			

	Water/Electricity meter readings				
	o Duty Rosters	C			
	o Child Health Card				
	Attendance Register at School				
	o School/College Term Reports & Exams				
	 Visitors Books in GOK &WUA Offices 				
		hat M & E Systems are pa	art of our lives because		
	they are useful.		11		
Step 2: Why establish		at value would be gained	by naving an M & E		
an M & E System?	System for the water pro	oject/scheme?			
	The facilitator should us	se the answers to draw ou	t the following points:		
		ip of how the system is	performing and serving		
	the members;		C-1		
		•	fying areas which are		
	_	l and others which are not	ecisions because data is		
		orm the decision making p			
	 Simplifies data 		used on certain types of		
	data;	et to Imary what action	is making on impost and		
	o Helps the project to know what action is making an impact and				
	whether changes are required; o Supports accountability and transparency by making data				
	available for the committee and members.				
Step 3: Review of data			t the kind of data that is		
collection systems	currently being kept by the project, how frequently and by who. A table				
within the project	similar to the one below can be developed.				
	Trung of Data	Who Collects Data	How Fucamently		
	Type of Data		How Frequently		
	Record of WUA Decisions	Secretary - Minutes of meetings	Each committee meeting or AGM		
	Attendance at		Each committee		
	Committee Meetings	Secretary	meeting		
	Income and	Accountant or	Daily		
	expenditure	treasurer	Duny		
	Pumping Hours	Pump attendant	Daily		
	Water Use at Kiosks Water kiosk attendant Daily				
	J				
	Observations on Water users Not recorded Water quality				
	Visitors to the water Chairman in the Each visit project Visitors Book				
	Work attendance for	Chairman or project	Every day		
	casuals	manager			
	C1 1 1 1 1 1 1 1 1 1				
			ne question is whether the		
	data is organised in a w	vay that provides a comp	ne question is whether the prehensive picture on how is reviewed properly to		

	help in decision making.					
	The M & E system should be linked to the aspirations of the project members.					
Step 4: Reviewing project objectives	The facilitator should ask the participants to identify the project objectives. These may include statements such as "provision of water to all the members".					
	The facilitator should provoke a more detailed discussion on what exactly the project members want or expect in relation to:					
	 How much water per person per day? How far should the water points be from the households? How much should the water cost? What water quality is acceptable? What level of reliability is acceptable? 					
	The facilitator should also probe on what expectations the members have of their management committee:					
	Should women be given an opportunity to serve on the management committee?					
	Should the financial records be made public?Should procurement or employment opportunities by advertised?					
	From this discussion, draw up a list of objectives or expectations that the members have. The objectives can be grouped according to the following categories:					
	 Water Services Sanitation Services Hygiene Practices Health 					
	 5. Livelihood improvement 6. Project management or governance 7. Provision for vulnerable groups 					
Step 5: Defining Indicators	An indicator is something that can be measured objectively (i.e. whoever does the measurement will come up with the same answer), easily and which provides useful information.					
	The facilitator should make use of the list of expectations and objectives defined in the previous step and ask participants to identify indicators that could be used to measure progress of the water project towards meeting those expectations.					
	Note of caution: Identifying easily measurable indictors is NOT easy! Select indicators that are simple and easy to measure. Restrict the number of indicators.					
	Identify a list of a maximum of 8 to 10 indicators in total (See attachment					

	1 for possible indicators) that would help to summarise the progress of the				
	project.				
Step 6: M & E Plan	The facilitator should lead the participants through a discussion to develop a M & E Plan which includes:				
	Indicator Matrix;				
	Data collection Tools;				
	Process of data evaluation and reporting.				
	Using the indicators identified in Step 5, ask participants to identify who will gather the data and how often.				
	Prepare a matrix as show	n below.			
	Indicator Who Collects Data How Frequently				
	Preparation of Data Collection Tools Consider each indicator and identify the tool or form that will be used to gather this data. The tool should be simple and clear.				
	Evaluation of Monitoring Data The M & E Plan is not complete unless the monitoring data is evaluated and its implications considered. The purpose of the evaluation is to see whether the data indicates progress or deterioration of the project towards meeting the expectations of the project members.				
	This should be a responsibility of the monitoring or audit sub-committee to check:				
	 That the monitoring data is being collected; To evaluate the data and report to the main committee on the findings; The evaluation process should be placed as an agenda item for the audit sub-committee meetings. 				
Review	1. What is a monitoring	g and evaluation system t	used for? g if the data is never		
Session Attachments	Sample Indicator Ma	atrix			

Attachment 1: Sample Indicator Matrix

Component	Indicator	Units	What does it measure?
Water Services			
	Proportion of active water kiosks	%	Proportion of water kiosks that are not working
	Proportion of active individual connections	No.	Number of active consumers of a water project
	Proportion of operational water points (e.g. hand-pumps)	%	Proportion of water points that are not operational
	Proportion of schools with an operational water point in or within 200 metres of the school compound	%	No. of schools that have proper access to water
	Avg. Monthly Production	m3/month	Water available for piped schemes
	UfW = Vol. consumed/Vol. produced (%)	%	Unaccounted for Water (only possible to measure this in a metered system)
Sanitation Services			
	Avg. No. girls/stance across all schools in project area	No.	No. of female students with adequate access to improved sanitation facilities in schools
	Avg. No. boys/stance across all schools in project area	No.	No. of male students with adequate access to improved sanitation facilities in schools
Community Hygiene Practices			
	% of schools with designated place for hand- washing with water & soap near the latrines and which are being used by students	%	No. of schools with adequate hand washing facilities
Health Impacts			
	% of households with cases of diarrhoea in last two weeks	%	Incidence of water borne disease
Community Participation In Project			
	% community contribution to total project cost	%	
	% members attending AGM	%	
Participation of Women in Project			
	% women attending AGM	%	Gender inclusion

Module B: WUA Governance Session B8: Community Based Monitoring and Evaluation

	% women on management committee	%	
Governance in Project			
	Avg. Monthly Revenue	Ksh/month	
	Total No. of days with no supply due to mechanical breakdowns	No.	Performance of operation and maintenance systems
	Audit Report presented at AGM	Yes/No	Financial accountability
Sustainability of Project			
	No. of committee meetings within last 12 months	No.	Regular committee meetings
	% attendance at committee meetings	No.	Committee commitment
	Operating Ratio = rev/exp	%	Ability to pay operating expenses
Environmental Health			
	% of water points with garbage or faeces around water point	%	Pollution around water points
	% of water points that have proper drainage	%	Maintenance of drainage around water points

MODULE C LEGAL AFFAIRS

Overview

This module provides support to water projects in addressing legal matters that pertain to the project. Essentially the water sector reforms oblige water projects to operate on commercial principles which means that projects should be compliant to the laws of Kenya and ensure that all contractual and legal matters are properly addressed. The leadership within the community water project should take responsibility for ensuring the project is fully compliant with statutory requirements and principles of good governance.

SESSION C1:	LEGAL REGISTRATION	_ C-2
SESSION C2:	COMPLIANCE TO STATUTORY AND GOOD GOVERNANCE REQUIREMENTS	_ C-8
SESSION C3:	CUSTOMER CONTRACTS	C-15
SESSION C4:	CONTRACTS FOR MAINTENANCE AND OR MANAGEMENT SERVICES	Г С-32

MODULE C	LEGAL AFFAIRS			
SESSION C1	LEGAL REGISTRATION			
Appropriate Facilitator Background	Community trainer with experience in community water projects (with good understanding on legal issues applicable to community water supply systems); a technical officer from the county water office conversant with legal matters; community development assistant from the Department of Social Services			
Introduction	This session focuses on legal registration of a community group responsible for developing and managing a water supply system which could be composed of various point sources and/or a piped scheme.			
Objective		n is to enable the project to decide what appropriate and to take action to become registration status.		
Outputs	advantages and disadvanCommunity Action Plan			
Timing	Session should take approximately			
Target Group	Group members and commit			
Appropriate Venue	A place where participants can clearly hear and participate in the discussions and where distractions are minimised.			
Methodology	Information sharing through a Question and Answer approach and Guided Discussions.			
Materials	- Flip Charts, pens, registration	on information sheet		
Session Guide				
Supporting Information	Terminology			
	Name of Group SHG - Self Help Group Group of community mem are registered with Departs Social Services			
	CBO - Community based organisation Generic term used for any group made up of a number of local individuals or groups who have registered with Department of Soci Services			
	NGO - Non-governmental organisation	Any organisation that is registered under the NGO Act		
	FBO - Faith based organisation	Organisation that operates under a registered religious body.		
	WUA – Water Users Association Group of community members registered under Societies Act wit the Registrar of Societies for the purpose of developing and provid water services.			
	WRUA – Water Resource Users Association	Group of community members registered under Societies Act with the Registrar of Societies for the purpose of managing the water		

			conserving the I riparian areas	
	CO-OP – Coopera Society	registered und the purpose of common activ groups interes	munity members ler Cooperatives Act for fundertaking a rity. Frequently used for ted in providing for savings and loans rs.	
	SO – Support	• • •	d organisation that	
	Organisation	provides techi various water	nical support services to sector bodies	
	Company		registered with the companies to advance	
	Trust		registered as a legal astees and beneficiaries fined.	
Step 1: Introduction	For new groups, the facilitator should ask the participants to identify other groups within the community and to report on the type or level of registration of the group. For existing groups, the facilitator can ask the group to explain why the group chose the form of registration that it has. Establish whether			
	the group is satisfied with this form of registration. What benefits and or constraints has the group faced with this level of registration?			
Step 2: New Group -	The facilitator can explain the different options and the benefits and			
Selection of	_	ch type of registration.	5	
Registration Option	(See Attachment 1: Information Sheet on Group Registration).			
Or	The group may chose to consult with other groups, a lawyer or different government offices before making a decision.			
Existing Group seeking		_		
to change/upgrade registration	with the form of reg	gistration that has been ag	ition which is consistent greed on. (See Module B itution)	
Step 3: Developing a Plan of Action	 WUA Governance for Developing a Constitution) Once the form of registration has been decided, the group should make a Plan of Action for compiling the application form and required documents and fees. 			
	TASK	RESPONSIBLE	TIMEFRAME	
Review	based water pro	ject?	available to a community	
	2. What does it me entity?	ean for a water project to	be registered as a legal	
Session Attachments	Attachment 1: Information Sheet on Group Registration			

Attachment 1: Information Sheet on Group Registration

A. Registration with the Department of Social Services as a SELF HELP GROUP (SHG) or COMMUNITY BASED ORGANISATION (CBO).

This form of registration is frequently used by groups that are starting up. Membership is open to those that meet the membership requirements (as explained in the group constitution/bylaws).

Benefits: Application process is quick, and cheap. Registration allows group to meet & open a bank account. Registration provides official recognition to the group so the group can raise funds and undertake its activities. Group may be able to obtain a loan although this is bank specific. Group can apply for funds from funding agencies. The group is not required to submit tax returns to KRA.

Constraints: Registration does NOT provide legal recognition therefore the group cannot enter into contracts or own assets (not unless the group appoints individual(s) or legally registered organisations as trustees who can act in all legal matters on behalf of the group). Oversight of the group by the DSDO.

Registration Process:

- 1. Obtain application form from District Development Officer (DDO) or District Social Development Officer (DSDO);
- 2. Fill in form and submit signed form to DSDO with:
 - a. Constitution or Bylaws of group
 - b. List of Members
 - c. Names of interim officials and ID numbers
 - d. Minutes of meeting electing interim officials
 - e. Pay the registration fee
- 3. The DSDO will sign and stamp the form and issue a Certificate of Registration.

Maintaining Registration: No mandatory requirements (this may change).

B. Registration with the Registrar of Societies as an Association

This form of registration is appropriate for membership groups. Membership is open to those that meet the membership requirements (as explained in the constitution of the group). This form of registration is popular with community based water projects who may become a Water Users Association (WUA) and a water service provider especially in rural areas.

Benefits: Registration provides full legal recognition. This allows the group to meet, open a bank account, conduct its affairs, raise funds, take loans (this is bank specific), enter into contracts and own assets. The group is required to obtain a PIN certificate and submit tax returns to KRA for PAYE and Withholding Tax.

Constraints: The application is more complicated and takes longer (typically 2 - 3 months). Oversight is by the Registrar of Societies.

Registration Process:

- 1. Obtain application form from Registrar of Societies (Attorney General's Office). At the district level this is at the Law Courts
- 2. Fill in form and submit signed form to same office with:
 - a. Constitution of group
 - b. List of Members

- c. Names of officials and ID numbers
- d. Minutes of meeting electing officials
- e. Application Fee
- f. For water projects, a letter of no-objection from Ministry of Water and Irrigation. This can be obtained from the District Water Office.
- 3. The group officials should accompany the application so that the office can interview the officials regarding the group's objectives.
- 4. The Registrar of Societies will send a letter to group stating whether the application has been accepted or rejected.
- 5. If approved, the group can go to collect the Certificate of Registration.

Maintaining Registration: Submit Annual returns to Registrar of Societies using official form which documents changes to officials and any changes to constitution of the association.

C. Registration with the Ministry of Cooperatives as a Co-operative Society

This form of registration is appropriate for membership groups. Membership is open to those that meet the membership requirement (as specified in group constitution). This form of registration has not been widely used in the water sector but is a legitimate option. This option has typically been associated with helping members with savings, loans and cooperative investments. These cooperatives are commonly called SACCOs - Savings and Credit Cooperatives.

Benefits: Registration provides full legal recognition. This allows the group to meet, open a bank account, conduct its affairs, raise funds, enter into contracts and own assets. The Cooperative may provide saving opportunities and access to credit facilities although this is group and bank dependent. The group can provide dividends to its members. Importantly, the Ministry of Cooperatives provides oversight on the cooperative groups, conducting audits, helping to resolve disputes, overseeing elections, etc. The Ministry also provides financial management and governance training to cooperative groups. In addition, registration as a cooperative provides the group with preferential access to financing from the Coop Bank. The group is required to obtain a PIN certificate and submit tax returns to KRA for PAYE, Withholding Tax and Bank Interest.

Constraints: Registration typically takes 1-3 months. The group is required to comply with the requirements and regulations of the Cooperative Act.

Registration Process:

- Obtain application form from Ministry of Cooperatives (District Cooperatives Office DCO)
- 2. Fill in form and submit signed form to same office with:
 - a. Constitution of group
 - b. List of Members
 - c. Names of officials and ID numbers
 - d. Minutes of meeting electing officials
 - e. Application Fee
 - f. For water projects, a letter of no-objection from Ministry of Water and Irrigation. This can be obtained from the District Water Officer.
- 3. The group officials should accompany the application so that the office can interview the officials regarding the group's objectives
- 4. The DCO will send the application to the Ministry Headquarters for approval.
- 5. If approved, the group can go to collect the Certificate of Registration

Maintaining Registration: Submit Quarterly returns to the Ministry of Cooperatives using official form and adhere to other requirements of the Co-operative Act.

D. Registration as a Private Company with the Registrar of Companies

This form of registration is appropriate for individuals intending to invest in a commercial venture. This form of registration has not been widely used in the water sector but is a legitimate option. Access to become a member or shareholder is governed by the Articles of Association of the Company.

There are various registration options for private companies which include:

- Private company with limited liability
- Private company limited by guarantee
- Not-For-Profit Private Company limited by guarantee

It is advisable to obtain the services of a lawyer to understand the benefits and disadvantages for each option and its suitability for the proposed venture.

Benefits: Registration provides full legal recognition. This allows the group to meet, open a bank account, conduct its affairs, raise funds, enter into contracts and own assets. Registration process is quick (21 days).

Constraints: The Company must obtain a PIN certificate. The company must submit tax returns and is subject to taxation on profit. Application process is typically undertaken with the support of a lawyer to prepare the Articles of Association and to undertake the application process. The company also requires a Company Secretary. The application process, higher level of scrutiny on accounts by KRA and the Company Secretary mean that the overhead for a company is typically higher than for other forms of registration.

Registration Process:

- 1. Obtain application form from Registrar of Companies
- 2. Fill in form and submit signed form to same office with:
 - a. Articles of Association
 - b. List of Shareholders
 - c. Names of officials and ID numbers of Directors
 - d. Name of Company Secretary
 - e. Application Fee
- 3. If approved, the group can collect the Certificate of Registration

Maintaining Registration: Company Secretary must submit Annual returns to the Registrar of Companies

E. Registration as a Trust

This form of registration is appropriate where a set of assets that belong to one entity are assigned into the care of another entity to be used as specified in the Trust Deed. This form of registration has not been widely used in the water sector but is a legitimate option. In the case of community based water projects, the assets may belong to the community but are placed, through the instrument of a Trust Deed, under the care and management of a group of individuals (trustees) to manage and operate the project for the benefit of the community.

It is advisable to obtain the services of a lawyer to understand the benefits and disadvantages of the Trust option and procedure to be followed to set up a Trust for a community based water project. The lawyer would also assist in the preparation and registration of the Trust Deed. Trust Deeds, like land titles, are registered with government.

F. Registration as an NGO

While there are many NGOs operating in the water sector these tend to offer technical and/or financial support to community water projects and do not tend to operate and manage the water supply systems.

MODULE C	LEGAL AFFAIRS				
SESSION C2	COMPLIANCE TO STATUTORY AND GOOD GOVERNANCE				
	REQUIREMENTS				
Appropriate	Community trainer with experience in community water projects (with				
Facilitator	good understanding on statutory requirements); a technical officer from the				
Background	county water office conversant with legal/statutory matters;				
Introduction	Community water projects need to comply with the relevant Kenyan laws.				
	In addition, proper contracts and attention to legal matters can help to				
	safeguard the project from disputes that may be disruptive, costly and or				
	time consuming to resolve. Each community water project will need to				
	develop a compliance check list that is appropriate to its project.				
Objective	The objective of this session is to draw up a Statutory and Good				
	Governance Compliance Check List.				
Outputs	• Increased awareness on laws pertinent to a community water supply				
	system				
	Statutory and Good Governance Compliance Check List				
	Plan of Action for following up on compliance Check List				
Timing	Session should take approximately1 - 2 hours, depending on complexity of				
	project				
Target Group	WUA Committee Members and Community Leaders				
Appropriate	A place where participants can clearly hear and participate in the				
Venue	discussions and where distractions are minimised.				
Methodology	Information sharing through a Question and Answer approach and Guided				
	Discussions				
Materials	Flip Charts				
	Pens				
Session Guide					
Supporting	The facilitator should be careful so that the WUA is not overwhelmed by				
Information	all the statutory and legal requirements. Whether the requirements are				
	applicable will depend on the nature and scale of the water project. A				
	comprehensive checklist is provided in Attachment 1. This should be				
Ct. 4	amended to suit each project.				
Step 1:	The facilitator will start by explaining the topic:				
Introduction –	Legal compliance – means compliance to any laws of Kenya that				
Making sure	apply to the project				
everyone understands the	• Contractual matters – any contracts between the water project and				
scope of the	another person or organisation				
discussion	The facilitator can ack participants to name various aspects from personal				
uiscussion	The facilitator can ask participants to name various aspects from personal experience that relate to statutory compliance: e.g.:				
	Registering a birth or death				
	Registering a birth of death Registering for an ID card				
	Obtaining a business permit				
	2 1				
	Obtaining a livestock movement permit Submitting toy returns				
	Submitting tax returns You must register as a victor if you want to victor.				
	You must register as a voter if you want to vote Obtain a Mayriaga contification.				
	Obtain a Marriage certificate;				
	The facilitator can ask participants to name various examples of written				
	The facilitator can ask participants to name various examples of written				

contracts that they can describe. These may include:

- Contract with someone to buy or sell something;
- Contract with a bank (application form) for a bank account;
- Contract with a Mobile Phone Company;
- Contract with a water project for water supply (customer contract);
- Contract with staff in the house or business.

To expand further, the facilitator can ask various questions to build a broader understanding on contractual matters.

Question	Answer
What is a contract?	Mutual agreement between two or more parties
Why should a contract be written down?	To legalise it, prevent denial or changes to the terms of the agreement, evidence of the agreement
What is an unwritten contract?	Citizen"s contract, verbal agreements between two or more people, oath,

Note: It is advisable for a water project to seek professional legal advice for contracts that cover complicated arrangements or for large sums.

(See Attachment 2 for a Contract Outline)

Step 2: Importance of legal compliance and proper contracts

The facilitator will explain the purpose and importance of the water project meeting all the legal requirements and having proper contracts in place.

Facilitator can ask participants to brainstorm on **benefits** of being compliant to the laws of the Kenya and of having proper contracts.

Facilitator should contrast with the **consequences of NON-Compliance** to laws and good governance practices.

The benefits of legal compliance

- Legal recognition means the project can open bank accounts;
- Compliance with laws in regard to permits and licenses means the project will not be closed down or harassed by government officials for non-compliance;
- Project assets will be protected from disputes on ownership;
- Project will be protected from poor service by service providers through use of proper contracts;
- Proper written contracts will minimise disputes and provide clear information on what has been agreed between the contracting parties.

Consequences of non-compliance to legal affairs

- Lack of medical and workman insurance for staff exposes the project to legal disputes and high costs;
- Lack of fire and theft insurance exposes project to risk of loss of assets:
- Failure to pay PAYE, NHIF and NSSF for staff will mean the project will have to pay penalties or fines;
- Accumulated back-log in fees or levies will disrupt cash flow.

Step 3: Identify legal matters relevant to this project

The facilitator can ask the participants to identify aspects of the water project that involve compliance with Kenyan laws or contractual matters. The facilitator should write the answers on a flip chart, leaving room to indicate the status of the project with respect to each topic. Answers may include:

Statutory Compliance

- Registration Ministry of Culture and Social Services, Registrar of Societies, Company
- Statutory Requirements for salaried staff PAYE, NHIF, NSSF
- Authorisation & Water permit from WRMA
- EIA License from NEMA
- Wayleaves from Kenya Forest Service (if applicable)
- Service Provision Agreement or License with the relevant water service board or WSP

Contractual Matters

- Land title deeds or lease documents
- Wayleaves from land owners
- Vehicle logbooks & documentation on ownership of assets (handover documents, receipts)
- Contracts with staff
- Customer Contracts (between the water project and its customers)
- Customer Contracts (between the water project and service providers like KPLC, bulk water service provider, security firms, etc)
- Maintenance contracts
- Insurance of project assets for fire & theft, third party liability, workmen compensation.

Step 4: Review Status of compliance

The facilitator needs to be aware of which legal requirements are relevant to the project (See Facilitator notes attached to this session).

Using the Sample Statutory and Good Governance Compliance Check List (Session attachments), the facilitator can discuss relevant items and find out:

1. Which statutory requirements apply to the particular community water project?

	2. Compliance status of each requirement?						
	3. Reasons for non-compliance, if applicable.						
	Note: Where it is not c						
	become compliant, the		•				
	on which is the most ap						
	WSB, lawyers, Insurar			, etc. The			
	Plan of Action should in	nclude these consulta	tions.				
Step 5: Draw up a	• Identify which of the	ne compliance matters	s needs to be addresse	ed			
Plan of Action to	Allocate time and r	esponsibilities					
Improve							
Compliance	COMPLIANCE WHAT NEEDS WHEN WHO						
	ISSUE TO BE DONE						
Review Questions	Facilitator should ask the		is to check whether the	ne session			
	objectives have been met:						
	Does the water project have to be compliant to the laws of Kenya? If						
	so, why?						
	Which statutory requirements are difficult to comply with and why?						
	• How often will the audit committee check on the compliance status?						
Session	1. Statutory and Good Governance Compliance Check List						
Attachments	2. Generic Outline of	Contract					

Attachment 1: STATUTORY AND GOOD GOVERNANCE COMPLIANCE CHECK LIST

Name of Water Proje	ect		
Date			
Relevant Act	Item	Status	Action Required
REGISTRATION			
Societies Act	Associations, Cooperatives, Trusts &		
Cooperatives Act	Companies		
Companies Act	Annual Returns to Registrar		
Trusts Act	Registration for PIN Number		
	AGM		
	Elections		
	Annual Accounts		
	Annual Budget		
	Annual External Audit Report		
	Amendments to Constitution		
	Annual Business License		
TAXATION			
Income Tax Act	Associations, Cooperatives, Trusts &		
	Companies		
	Registration for NHIF		
	Registration for NSSF		
	PAYE Remittances		
	Withholding Tax Remittances		
	PAYE Annual Returns		
	PAYE quarterly returns		
	Withholding Tax Annual Returns		
	Internal Tax Audit		
	Any relevant local government taxes		
Income Tax Act	Companies		
	Quarterly Tax Returns		
	Annual Tax Returns		
INSURANCE			
Work Injury	Registration		
Benefits Act	Insurance Cover		
(WIBA) Register of earnings			
	Notice of injury		
Occupation Safety Registration with the directorate			
and Health Act	Incidence reporting		
	Health & Safety audit		
	First Aid Kit		
	Protective Personal Equipment (Clothing, hard		
	hats, gloves, etc)		
Security	Insurance of Assets against Fire & Theft		
•	Contract with Security Firm/Staff		
3 rd Party Liability	3 rd Party Liability (in case of accidental harm)		
EMPLOYMENT	J J (:		

Module C: Legal Affairs Session C2: Compliance to Statutory & Good Governance Requirements

Employment Act	Staff Contracts		
Employment rice	Conditions of Service		
	Timesheets		
	Leave records		
	Records on payments, dismissals, termination,		
	disputes, appointments, etc		
	Record of Staff Trainings		
HELB Act	Report to HELB on graduates recruited		
	Monthly deductions remittances		
RBA Act	Registration		
	Deductions remittances		
Public Health Act	Medical certificates for staff in water		
	treatment plant		
ENVIRONMENT	•		
NEMA Act	EIA license		
	Environmental Management & Monitoring		
	Plan		
	Annual Environmental Audit		
Water Act 2002	Master Water Meter		
	Abstraction permit		
	Water Use Charges		
	Service Provision Agreement or license		
	Levies to Water Service Board or WSP		
	Annual financial returns to WSB/WSP		
	Record of Water Quality		
	Codes of Practice		
	Customer Contracts		
Forest Act	Way leave obtained		
	Way leave Fees		
Land Act	Land title deeds		
	Land Rent		
	Leasehold agreements		
	Municipal rates		
Wayleaves			
	Other land agreements		
BUSINESS			
DEVELOPMENT			
	Business Plan		
Signed by: Chairman Audit/Monitoring Sub-Committee Date:			

Signed by Chairma	n Main Committee	Date:	
Signed by: Chairma	an Audit/Monitoring Sub-Committee		Date:
	Business Plan		
DEVELOPMENT			
BUSINESS			
	Other land agreements		
	Wayleaves		

Attachment 2: GENERIC OUTLINE OF CONTRACT

Title: Contract for (topic of the contract)

This contract is made on (date) between

(1) (Name of Party A) of (Full Address of Party A, Box, telephone, email, etc) and (ID or Registration Number if appropriate), represented by (Name of Representative), hereinafter referred to as (abbreviation for Party A or a generic title like ,client" or ,employer").

And

(2) (Name of Party B) of (Full Address of Party A, Box, telephone, email, etc) and (ID or Registration Number if appropriate), represented by (Name of Representative), hereinafter referred to as (abbreviation for Party B or a generic title like ,contractor" or ,employee").

The parties agree as follows:

- A. Details of what Party A will do or provide
- B. Details of what Party B will do or provide
- C. Timeframe for deliverables
- D. Payment and Currency (How much will be paid, how, when, on what conditions)
- E. Any Exclusions or Specific Conditions of Contract
- F. Means of Terminating the Contract
- G. Means of Resolving Disputes
- H. Duration of the Contract

I. Signatures

Signature for	Signature for Party B
Party A	for Party B
Full Name	Full Name
Date	Date

MODULE C	LEGAL AFFAIRS		
SESSION C3	CUSTOMER CONTRACTS		
Appropriate	Community Trainer with experience in community water projects		
Facilitator			
Background			
Introduction	This session focuses on supporting a community water project to prepare		
	and use customer contracts. This session is more applicable to water		
	supply schemes.		
Objective	Water Project has developed a workable customer contract and Codes of		
	Practice which safeguards the interests of the customer and the project to		
	ensure sustainability of the project		
Outputs	1. Project has developed a Customer Application Form, Customer		
	Contract and Codes of Practice		
	2. Plan of Action for Way Forward for Implementation of Customer		
	Contract & Codes of Practice		
Timing	Session should take approximately 1- 2 hours		
Target Group	Management Committee Members plus community leaders		
Appropriate	Classroom, meeting hall or open space where participants can clearly hear		
Venue	and participate in the discussions and where distractions are minimised.		
Methodology	- Information sharing through a Question and Answer approach		
Materials	- Flip Charts		
	- Flash Cards		
G . G . I	- Pens		
Session Guide			
Supporting	This session on the customer contract may be more appropriate for projects		
Information	where the customers have individual connections. However the		
Cton 1.	Application Form and Codes of Practice are relevant to many projects. Facilitator should open up the discussion by asking participants to identify		
Step 1: Introduction	some of the typical complaints about the project.		
inti oduction			
	Typical Complaints within a Water Project		
	J. 1		
	Poor water quality;		
	Unreliable water supply;		
	• Inaccurate water meter;		
	Unfair disconnection;		
	 Lack of transparency and accountability in project accounts, 		
	staff recruitment, procurement;		
	Corruption by project officials;		
	 Unfair or costly charges; 		
	 Unfair allocation of water; 		
	 Untail anocation of water, Wastage of water;		
	Equipment remains broken for a long time; Kiosk or pump attendant is absent or unreliable;		
	Kiosk or pump attendant is absent or unreliable;		
	For each issue facilitator should write it on a flesh card and provide it to a		
	For each issue, facilitator should write it on a flash card and provide it to a participant and ask the participant to ensure that this issue is adequately		
	covered during the subsequent discussions on customer contracts and		
	covered daring the subsequent discussions on customer contracts and		

	codes of practice.		
Step 2:	Review the existing Customer Application Form using the sample		
Application Form	provided in Attachment 1.		
	The application form is the point at which the customer provides		
	information on himself/herself to the project. The application form		
	therefore needs to be comprehensive without being complicated.		
Step 3:	Customer contract forms the basis of the relationship between the customer		
Preparation of a	and the water project. It captures what customers should do and what the		
customer Contract	project should do.		
	Review the existing customer contract with respect to the sample provided		
	in Attachment 2.		
	Discuss each component and draw up contract that is fair and practical		
Step 4: Codes of	Discuss each component and draw up contract that is fair and practical The Codes of Practice provide details on how the project will operate and		
Practice	provide a good service.		
Fractice	provide a good service.		
	Review the existing Codes of Practice or use sample provided in		
	Attachment 3 to direct a discussion on each item.		
	Ensure Codes of Practice are fair, understandable, and practical.		
Step 5: Plan of	Draw up a Plan of Action that deals with:		
Action	How customers will be offered a chance to inspect the proposed		
	customer contract, application form and Codes of Practice;		
	How customers will be asked to sign new application form and the		
	timeframe;		
	• What happens to customers who do not sign the new customer		
	contract?		
Review	• What is the purpose of the customer contract?		
	• What are the issues in the contract that are likely to be contentious?		
	• Are there any of the complaints identified in Step I that have not been		
	addressed? If so, what needs to be done?		
	How will the committee deal with the consultation process?		
Session	1. Sample Application Form		
Attachments	2. Sample Customer Contract		
	3. Sample Codes of Practice		

Attachment1: SampleApplicationForm

APPLICATION FOR	R WATER S	SUPPLY FROM	WATER PR	OJECT
CUSTOMERDETAI	LS			
APPLICANT'S NAME	3:			
ID. NO.:		PIN		
POSTAL ADDRESS:		_ POSTAL CODE:	TOWN:	
E-MAIL ADDRESS:			TEL NO:	
PLOT				
NO]	HOUSE	SECTION	STREET_	
NAME OF EMPLOYE	ER		STAFF NO.	
EMPLOYER"S ADDR	ESS	CODE:	TEL NO: _	
TYPE OF PREMISES	SUPPLY:			
Commercial (>	5 househol	d served by one conne	ction, industries)	
Medium Comr	nercial (2 –	5 household served by	one connection, hotel)	
Private residen	ce (1 reside	nce served by one conr	nection)	
TICK WHERE APPRO	OPRIATE-	LANDL	ORD 🗆	TENANT □
CUSTOMER'S OBL	IGATION			
/ ourselves responsibl	e for paym	ents of all Deposits,	the Customer Contract Water Use, Meter Re ted in accordance with	ent, and Standing
APPLICANT'S SIGN	IATURE:_		DATE	
NB: Please make s together with your a			the following items	are submitted

- 1. Personal Identification (Identity Card/Passport)
- 2. PIN (Optional)
- 3. Proof of Property Ownership (Land Title/Sale Agreement/Allotment Letter/Tenancy Agreement)

FOR OFFICIAL USE ONLY	
Existing distribution line diametermm. Req	uired service line diametermm
Length of servicePipe materials	Class
Applicant has been informed to provide materials and I connection have been purchased.	confirm that the correct materials for
WATER SUPERINTENDENT: Signature	Date
COMMERCIAL DIVISION	
Supply ClusterZone No.	Category: Residential / M-
Commercial/ Commercial	_A/C No:
Applicant has paid Application fee-: Yes/No	Receipt No.
Date	
Connection fee Kshs:	Receipt No
Date	
Deposit Kshs	Receipt No.
Date	
Meter fees:	Receipt No.
Date	
Connection Card prepared by:	_Signature
Date	
ACCOUNTANT (W&S DEPT): Signature	Date
APPLICATION APPROVED ON BEHALF OF	Water Project
GENERAL MANAGER	DATE
WATER RETICULATION UNIT	
Service Line installation Certified by Date	Signature
Meter Box Location Certified by Date	Signature
BILLING UNIT	
Meter No Initial Reading	Make
Installed by Signature	Date
COMPUTER AND RECORDS	
New Account Encoding by	_ Signature
Date	
Verified by	_ Signature
Date	

Attachment 2: Terms and Conditions governing the provision of water services for the WUA

1.	Citation: These terms and conditions shall, together with the application for services and any codes of practice communicated to the Customer constitute the Customer Service Contract between the Water Service Provider (WSP) and the Customer. This contract supersedes any previous contract.
	The Water Service Provider is theWater Project, hereinafter referred to as the WSP
2.	Customer care: All customer inquiries may be made to the WSP at the following address:
	Postal Address: Telephone Contact: Email Contact: Physical Address:
3.	Customer tariff: All fees charged by the WSP shall be displayed on the WSP's notice board and at all service centres. Customer tariff for WSP is provided in Schedule A.
4.	Code of practice: The WSP is required by law to establish codes of practice with regard to customer complaints, leakage control, service disconnections, entry into private property and any other relevant operational procedures. Such Codes of Practice shall be binding on the customer and WSP. The Codes of Practice shall be displayed at the WSP's notice board and a copy deposited with the customer care desk for customer reference. The Code of Practice is provided in Schedule B.
5.	WSP Responsibility: The WSP is responsible for all the water supply facilities and infrastructure up to and including the water meter. Thereafter the responsibility and risk passes to the customer.
6.	WSP Employees : All WSP employees are required to identify themselves to customers using their WSP identification cards. Customers must satisfy themselves that they are dealing with bona fide WSP employees or agents.
7.	Billing Dates : The WSP shall at the end of each month deliver a bill for all services rendered to the customer. The billing dates are provided in Schedule A.
8.	Payment : All bills shall be paid to the WSP by payment into the WSP Bank Accounts (details available from WSP Offices) and submission of the deposit slips to the WSP Offices or any other place or method as may be communicated to the Customer from time to time. A late payment penalty fee shall be applied to any bill that is not paid in full by the due date. Payment details are provided in Schedule A.
9.	Bouncing cheques : Wilfully writing a cheque without sufficient funds is an offence. Whereas WSP will normally give a customer an opportunity to make good the cheque within 14 days, a bounced cheque will attract a penalty of Ksh/- being bank charges and other cheque redemption costs incurred by the WSP.

- 10. **New accounts:** The following are the requirements for new customers:
 - i. Fill in the requisite application form;
 - ii. Sign the customer contract;
 - iii. Pay a refundable deposit;
 - iv. Pay applicable installation charges.
- 11. **Processing of applications for new accounts:** Applications for a water connection will, as a general rule, be processed on a first-come-first-served basis and where possible, within 14 days. The WSP reserves the right to reject any application for reasons to be stated thereon.
- 12. **Deposits**: A deposit is required for all new customers before service can be initiated as indicated in the customer tariff. Details are provided in Schedule A.
- 13. **Installation of services and works:** All installations and works related to water services up to the customer meter, whether or not funded by the customer, shall be carried out by WSP employees. Instances of tampering with the piping and or meter by the customer will be treated as an illegal activity and will result in disconnection, penalties, reconnection costs and the payment of additional deposits.
- 14. **Water Meters**: All connections must be metered. Water meters will be installed, read, and, if required, disconnected, by the WSP employees. If the meter is stolen or damaged, the customer shall be held liable for the costs of a replacement meter to be procured and installed by WSP and the associated installation charges.
- 15. Access to meters: It shall be the responsibility of the customer to ensure that WSP employees and or agents have access to the meter. Where access is denied and or obstructed WSP will bill the customer according to a reasonable estimate of consumption. Where this estimate is disputed the customer shall be liable for the costs of reading the meter and adjusting the meter reading.
- 16. **Repair or adjustment of water meters:** It is unlawful for anyone other than WSP employees to repair or adjust a meter. A customer may request to have his or her meter inspected and if faulty WSP shall repair and or replace it free of charge. However if the meter is found to be in order the customer will be billed with the full costs of the inspection. Meter inspection fees is provided in schedule A
- 17. **Tampering with water meters:** It is an offence for anyone to tamper with a water meter. Should WSP staff notice any tampering with a meter WSP will disconnect services immediately and report the customer for prosecution. In addition, the customer shall be required to pay the applicable penalty prior to any reconnection of services.
- 18. **Leak Detector and Detection**: Whereas WSP will endeavour to do its best in monitoring the distribution mains, WSP encourages all customers to report any leaks and bursts as soon as possible to enable WSP to carry out the necessary repairs.
- 19. **Disconnection and Shut-Offs:** A customer's service may be disconnected or temporarily shut-off as follows:
 - a. Where a customer is terminating services e.g. when moving to a new location he/she should inform WSP to avoid continued billing on that account.

- b. Where a customer is going away e.g. for long vacations he/she may request WSP to shut off the service subject to a service charge to defray costs attributable thereto and recoverable through the bill.
- c. Where there has been non-payment of a bill on the due date WSP shall disconnect services subject to reconnection upon payment of the outstanding bill(s), the applicable reconnection fee, and an additional deposit.
- d. Where WSP has been denied access and or obstructed from reading and servicing a water meter on 3 continuous occasions and there is reasonable cause to suspect a deliberate attempt to avoid the reading of actual consumption, WSP may, with notice to the customer, disconnect services subject to reconnection upon giving access to meter and payment of the applicable reconnection fee.
- e. Where customer is found to have tampered with the piping and or meter, whether in his/her compound or elsewhere;
- f. Where customer is found to have carried out illegal activities, violated the terms of the customer contract, or has an illegal connection;
- g. Where the customer carries out activities anywhere within the supply area which can adversely affect the operations of the system and or the supply to other customers.
- 20. **Re-connection:** A customer who has been disconnected for non-payment may be reconnected upon the payment of the outstanding bill and a reconnection fee. However, if the disconnection is due to activities other than non-payment, reconnections will only be made once the penalty, reconnection fee and or any additional charges and deposits as determined by WSP have been paid in full and after signing an agreement to abide by the terms and conditions for supply. Reconnection fee is provided in Schedule A.
- 21. **Service Fees**: WSP will include in a customer"s bill a service charge to defray costs that are attributable directly to any request by a customer that is outside the normal operations of WSP e.g. when a customer requests for inspection of a meter which is found to be in good working order. WSP will as far as possible endeavour to sufficiently describe such fees on the bill for the customer to know the service to which they relate.
- 22. **Service interruption:** Except in the case of emergencies and unforeseen circumstances WSP will, at all times, endeavour to publish notices of any expected service interruptions.
- 23. **Rationing:** WSP may ration the supply of water in times of shortage or due to maintenance activities. In cases where water rationing can be foreseen, WSP shall publish the rationing program at least 5 days before the commencement of rationing in such media as WSP may deem fit in the circumstances.
- 24. **Transparency and accountability**: WSP is committed to being transparent and accountable in its operations. In this regard WSP will endeavour to publish on its notice board the following information:
 - i. Applicable water and sewerage tariffs/charges
 - ii. Applicable service fees
 - iii. Findings of any customer surveys carried within the company's service area
 - iv. Copy of the annual report submitted to the Water Services Board or equivalent
 - v. Financial reports
 - vi. Any amendments/additions to these terms and conditions
 - vii. Any other information that may be necessary to the customer

25.	Corruption: WSP is committed to eradicating corruption in all its operations. In this regard customers are encouraged to report any corrupt practices to: Water Services Board at the following address:
	All reports will be professionally investigated and handled in strict confidence.
26.	Customer complaints: In accordance to Customer Complaints Procedures issued by the Water Services Regulatory Board, the company"s is required to settle any disputes and/or complaints from customers amicably through negotiations. Any customer who is dissatisfied with the decision of WSP in any disputed matter has a right to refer that matter toWater Services Board for resolution, failing which he/she can appeal to the Water Services Regulatory Board and the Water Appeals Board respectively.

- 27. **Termination:** This customer contract may be terminated at any time by either party as follows:
 - i. By the customer where he/she has (subject to the payment of accrued liabilities) expressly terminated the contract and demanded the refund of his/her deposit hereinabove mentioned.
 - ii. By WSP where the customer's account has remained dormant without payment for a period equivalent to the value of his/her deposit. In such an event, unless otherwise agreed, the deposit may be utilized to cover the unpaid debt.
 - iii. By WSP where the customer has indicated his/her unwillingness to comply with the company's terms and conditions of service. In such an event, WSP will refund the customer's deposit subject to the payment of any accrued liabilities.
 - iv. By WSP where services are disconnected for non-payment. In such an event the customer may renew the contract by paying the reconnection fee or request for the refund of his/her deposit subject to the payment of any accrued liabilities.

For the avoidance of doubt, WSP shall always have the right to hold the deposit under lien until full payment of accrued liabilities provided that where a contract is terminated but the customer, after demand and notice of intention to utilize the deposit, refuses, fails and/or neglects to pay the accrued liabilities, WSP may apply the same towards the payment of the debt without prejudice to the right to recovering the balance thereof, if any, otherwise any amount in excess of the debt shall be paid to the consumer forthwith.

28. **Prohibitions:** No consumer shall:

- i. Use or permit the use of any water supplied by WSP in any other manner other than the user specified in the application for services.
- ii. Convey or permit to be conveyed outside his/her premises any water supplied by WSP by any means whatsoever for resale except with prior express consent of WSP.
- 29. **Customer contract:** These terms and conditions shall, together with the application for services and the codes of practice constitute the customer service contract.
- 30. **Commencement:** These terms and conditions shall come into effect immediately WSP approves the application for service by the customer and the customer has completed an application form. Every customer shall be deemed to have notice of these terms and conditions of service and accepted the same at the time of applying for the service.

- 31. **Amendments:** WSP may at any time amend and/or add the terms and conditions set out herein provided that no amendment shall come into force except with prior notice of at least 3 months.
- 32. **Notices:** Wherever a notice is required to be given by the WSP under these terms it shall be effective if the same is set out in the water bill or a letter to the customer or published on the notice board or other media, as WSP deems fit under the circumstances.
- 33. **Assignment:** This customer service contract is assignable to _____ Water Services Board or its nominee.

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SCHEDULE A – TARIFFS AND FEES

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1. 1 668	Residential	Medium	Commercial
	Residential		Commerciai
		Commercial	
New Accounts			
Application Fee			
Connection Fee			
Deposit			
Meter Fee			
Sub-Total			
Reconnection			
Penalty			
Miscellaneous Fees			
Inspection of Meters			
Bouncing Cheques			

2. Tariff

- 2.1. Standing Fee = Ksh ____/- per connection per month 2.2. Water Use as shown in the table below

Lower Bound	Upper Bound	Tariff	Comments
(m3/month)	(m3/month)	(Ksh/m3)	
0	5.00		Minimum Charge Ksh
			/- per
			month for water use
5.01	10.00		
10.01	15.00		
15.01	20.00		
Great than 20.01			

3. Billing Dates

Item	Item	Deadline
No.		
1	Meter Reading Period	
2	Bill Disbursement Period	
3	Bill Payment Period	

4.	Payment
----	----------------

Payment of bills should be made by one of the following methods:			
Means of Payment	Account Details		

Signature of Chairman:	Date:

Attachment3:SampleWaterProjectCodesofPractice

WATER SERVICE PROVIDER (WSP) SCHEDULE B - CODES OF PRACTICE
Date:
The following Codes of Practice have been established to encourage an efficient and high quality service to the Customers. The aim of establishing the Codes of Practice is to give customers a clear guide regarding the services and to explain the procedures for complaint handling and dispute resolution in the event of a problem.

1. CUSTOMERCOMPLAINTS

1.1. Making a Complaint

The WSP customer care phone	line is active 24	hours a day, 7 day	ys a week. T	The num	ber is
or by email		and is p	rinted each	month o	on the
customer bills.					

WSP offices are open from 8.00am to 5pm Monday to Friday, and from 8.00am to 1.00pm on Saturdays excluding public holidays. WSP offices are located at ______.

Customers can contact WSP in the event of loss of water, low pressure, poor water quality, error on bills, damage to piping, leaks, or other issues related to the water service.

When a complaint or problem is reported, the following information should be provided by the person making the report:

- o Name of person making compliant or report;
- o Location including plot number relevant to complaint or problem;
- o Nature of complaint and problem.

A compliant or problem can be reported by phone or in writing and an official compliant form is available from the WSP office.

1.2. Handling complaints

When a compliant or problem is reported, WSP will take the following action:

- o Register the complaint or problem;
- o Track the response provided to the person reporting the complaint.

Complaints/problems will be handled as follows:

- o The WSP manager will decide on the course of action to be taken which will include:
 - o Initiate immediate response (as may the case for reported bursts or leaks);
 - o Investigate the matter and report back to the person making the complaint;
 - o Investigate the matter and refer the matter to other parties for consultation and decisions.

1.3. Training for staff

WSP staff will be trained on how to handle a complaint or report of a problem. Training will provide staff with:

- o Knowledge of the Company's work and procedures;
- o Skills to speak or write responses to customers;
- o Customer service priorities;
- o Know who has the authority to investigate and respond to complaints.

1.4. Response time for Complaints

WSP will endeavour to reply to written complaints, and when necessary to telephone or make personal visits to the person associated with the complaint, within five working days or if detailed investigations are needed, then within 20 working days.

1.5. Referring Complaints to a higher Level

If the customer is dissatisfied with the initial response by WSP, or with the way WSP has dealt with the complaint, then the customer may refer the matter to one of the supervisors who include:

- o Directors of WSP;
- Water Services Board

1.6. Auditing the complaints procedure

All complaints are recorded and regularly reviewed by the management and the Board of Directors to see if:

- o Changes to procedures are needed;
- o Replies have been made promptly, politely and comprehensively.

1.7. The WSP Commitment to Customers

WSP has committed to meeting professional Standards of Service that cover:

- Making and keeping appointments
- o Answering questions about bills
- o Installing water meters at customer's request
- o Responding to written complaints
- o Giving notice when supply is interrupted
- o Restoring supply after interruption
- o Customer Care
- Water Quality

2. METERINSPECTION

Water meters are approved for accuracy and tested by the manufacturers before leaving the factory. If the customer believes the meter to be inaccurate, the customer can request WSP to test it. The test is carried out to standards and is carried out by WSP staff and if need be, by an independent body. The customer will be given the results of the test.

If the test shows the meter is accurate the customer will have to pay all costs associated with undertaking the test.

If the test shows the meter is not accurate then WSP will assume that the meter has been faulty at the time of the last reading (unless it is proved otherwise). In this event:

- o Consumption will be based on previous readings and the water bill will be estimated;
- o WSP will pay for the meter test;
- o A replacement meter will be provided by WSP.

If there are no previous readings consumption will be based on subsequent readings.

3. **SERVICECONNECTIONS**

3.1. Cost of Installation

All customers have the right to request/apply for the installation of a new connection. This is subject to payment of the set membership fees, dependent on customer category and filling a water supply application form at the office. WSP may refuse the request only on the grounds that installation is impractical or unreasonably expensive.

The customer will meet the cost of the connection and will provide all the fittings (of a standard approved by WSP) required to make the connection from the project"s main pipe line to the meter. WSP will provide a list of materials required for the connection, after a site visit.

3.2. Guaranteed Standards

If a customer requests for the installation of a water connection, WSP will survey the property and install the connection within 14 working days of the request/application, subject to receiving acceptance of survey within a reasonable timescale, and all the required materials being made available.

This guarantee does not cover situations where the delay is caused by the customer (i.e. no access provided to property or lack of materials).

3.3. Meter Location

WSP staff will visit the site to determine the feasibility and location for a meter. WSP will take account of the customer"s wishes where reasonably practicable, and of any special needs. The meter will be installed inside the property, near to the boundary of the property.

Once WSP has installed the connection, the customer will be asked to sign information on the application form, which will include information on the meter size and number, initial meter reading, fittings used, and date of connection.

If the customer wishes to have the meter installed outside the property, then the customer is responsible for any additional charges and security of the meter.

4. <u>SERVICEDISCONNECTION/INTERUPTION</u>

WSP is committed to providing a constant supply of water. However, unexpected events (e.g. lack of raw water, lack of power, pipe bursts) or maintenance of the system may cause interruptions to supply.

If WSP plans to interrupt the supply for more than 12 hours to do essential work WSP will attempt to provide notice 5 days prior to the disruption of service.

Customers will not normally be notified of brief interruptions to service (usually of less than 6 hours duration). Brief interruptions may be caused by minor repair work or connections/disconnections along the service line.

Any customer whose connection or meter is due for service or repair will be informed prior to the commencement of the work.

5. **LEAKAGECONTROL**

5.1. Responsibility of repairing leaks

Customers are responsible for all repairs and maintenance to the piping and fittings after the meter. Failure to repair pipes or fittings does not absolve the customer from the costs associated with defective piping and fitting.

If the customer disregards a request by WSP to replace or repair a pipe under his/her responsibility, thereby allowing water to run to waste, WSP may, on providing notice to the customer take necessary remedial work to the extent possible and charge the customer for costs associated with the remedial work or, if necessary, turn off the water supply.

5.2. Checking for leaks

Damp patches in or outside the property may be indications of leaking pipes.

Customers are advised to periodically check for leaks. This can be done by adopting the following procedure:

- Turn off all taps
- Read the meter
- Do not use any water for 6 to 12 hours (e.g. overnight, or whilst you are out for the day)
- Read the meter again and ascertain whether any water has been used.

• If it has, then investigations are needed to determine where the leak may be. Bathroom and kitchen fittings should be inspected very closely for leaks.

6. ENTRYINPRIVATEPROPERTY

6.1. Powers of Entry

The duly delegated representative of WSP (referred to here as "the inspector") shall have the right of entry into premises for which proposals for the installation of plumbing systems have been submitted to WSP, or in which plumbing has already been installed. Such entry shall be made at a reasonable hour and upon presentation of WSP identification documents.

WSP may request to enter customer property for the following reasons:

- to read meters:
- to make sure the Water Regulations are being met;
- to carry out necessary work;
- to take water quality samples.

Any member of WSP staff authorized to enter customer property will:

- Wear a WSP uniform and,
- Present a valid identity card.

The customer is encouraged to call the office telephone number to confirm the identity and mission of the WSP staff person.

6.2. Rights of access

WSP may need to lay pipes across private land. This will only be done with a way leave signed by the land owner, as long as the land owner is available to sign the way leave and the consent of the land owner is not unfairly or unreasonably denied.

In the event that WSP has to lay pipes across private land, WSP will undertake the excavations with due care to the features on the private land and will make good the land to the original condition as far as practically possible.

7. SUPPORTINGCUSTOMERSWITHSPECIALNEEDS

WSP makes a commitment to supporting customers with special needs due to age, disability, language or educational background. WSP will endeavour to provide support to the customer in relation to the water supply. These services include:

- Reading and explaining the water bill even if there is no problem;
- Translating the bill or other information into another language;
- Making special arrangements for delivering the bill which may include sending the bill to a friend or relative;
- Helping to read the water meter when necessary or supporting investigations for leaks;
- Enabling disabled people to access the offices.

8. WATERSUPPLY

8.1. Water Treatment

WSP uses chemical and sand filtration to remove turbidity and impurities in the water and then purifies the water with the application of chlorine.

8.2. Water Quality

The quality of the water WSP supplies for domestic purposes is controlled by regulations issued by the Ministry of Water and Irrigation. The regulations cover the chemical and bacteriological quality of the water and its appearance, smell and taste. It is a requirement that the quality of the water supplied must comply with the Regulations.

8.3. Water Testing

In order to demonstrate that the water quality meets the required standards, WSP must test samples of water at regular intervals in a manner set down in the Regulations and keep records of the results of these tests.

8.4. Water Quality Concerns

If a customer has a concern or complaint about the quality of the water, he/she is encouraged to report the matter to WSP immediately on Telephone Number _____

If the complaint indicates an unexpected change in the water quality, then WSP will take water samples and make the results of the tests known. The time scale for this is dependent on the analysis undertaken.

If WSP believes there is a significant threat to public health associated with the water quality, for whatever reason, it will inform all customers immediately by SMS or through announcements in the local area.

8.5. Quantity of Water

WSP is committed to providing customers with enough water for normal domestic purposes, which are:

- o drinking water
- o washing
- o cooking
- o sanitation
- o watering garden
- o cleaning

It may be necessary during periods of drought to restrict the use of hosepipe or garden sprinklers.

8.6. Pressure and flow

WSP is committed to providing a minimum static water pressure of 10 meters at the stop tap at the boundary to the customer property.

A number of factors affect the pressure and flow rates. These factors include:

- o The height of the property relative to the reservoirs;
- o The length and condition of the service pipe;
- o The quantity of water being used at any one particular time.

Customers are encouraged to install sufficient on-site storage to improve reliability of supply within their premises.

Cases of low water pressure should be reported as this may indicate problems in the service line, illegal connections or tampering with the service line or requirements for upgrading of the system.

Where low pressure is noted, WSP will endeavour to providing a plan to upgrade the system to ensure adequate water pressure.

MODULE C	LEGAL AFFAIRS				
SESSION C4	CONTRACTS FOR MAINTENANCE AND OR MANAGEMENT				
	SERVICES				
Appropriate	Community trainer with experience in supporting community water				
Facilitator	projects in the preparation of maintenance or service contracts				
Background					
Introduction	This session is aimed at helping the water project to decide whether it				
	would benefit from establishing a proper contract for services that it uses				
	on a regular basis.				
Objective	1. Water project will have identified what services should be placed on				
	contract				
	2. Have a Plan of Action for introducing the service contracts				
Outputs	Plan of Action				
Timing	1 – 2 hours				
Target Group	WUA Committee members				
Appropriate	A place where participants can clearly hear and participate in the				
Venue	discussions and where distractions are minimised				
Methodology	Discussions, questions and answers				
Materials	Flip charts				
	• Pens				
Session Guide					
Supporting					
Information	Virtuous Cycle of Financial Resources				
In or mation	Virtuous Cycle of Financial Resources				
	Consumers like the				
	service and pay				
	water bills and Water Project has				
	water project can more funds				
	justify higher				
	tariffs				
	Project invests in				
	staff, services and				
	infrastructure to				
	provide a good				
	service				
C4 1 D'	El				
Step 1: Discussion	Explanation of the Virtuous Cycle of Financial Resources				
on the Virtuous	Discuss the advantages of the virtuous project cycle where the project has				
Cycle of Financial	sufficient funds to afford proper maintenance and thereby provides better				
Resources	quality and more efficient services, which means that consumers are happy				
	to pay which improves the revenue to the project.				
	Discuss the dilamme of a project that has insufficient funds to maintain the				
	Discuss the dilemma of a project that has insufficient funds to maintain the				

system which reduces the quality of services, which means that customers do not want to pay, which reduces revenue, etc.

Ask participants to identify issues that can prevent the WUA from getting onto the virtuous cycle of financial resources.

Factors that prevent a project from realising a virtuous financial position

- High unaccounted for water;
- Corruption;
- Poor financial controls;
- Bad debts from customers who refuse to pay;
- Poor allocation of funds;
- Inefficient use of financial resources; and
- Unreasonably low tariffs.

Will a better service actually cost more?

A common myth is that running a water project like a commercial business means that the cost of water will increase. One of the advantages of proper billing, revenue collection and business analysis is that the water project can spread the cost of the water supply across all consumers; reductions in unaccounted for water (losses) means that project operates more efficiently; the net result is that if the cost of water does go up, it should be accompanied with a better service.

Question: How to move a project onto the virtuous cycle of financial resources? Let the participants discuss and identify options for their water project. Document answers on a flip chart.

The first step is awareness that business as usual will not solve the problem of lack of financial resources.

Step 2: Introduction of Topic

One of the options to improve the quality of services is to change the way in which the project undertakes its operations. Out-sourcing certain aspects of the project operations may be an option to improve the quality of services and project financial position.

The facilitator should initiate the discussion by asking participants to review their project and identify the services that are routinely used by the project. The answers should be written down on flash cards and grouped into the following categories:

- 1. Operator Services
- 2. Maintenance Services
- 3. Financing Services
- 4. Commercial Services

The following sessions elaborate on each of these different categories.

	A distinction should be made between services that are out-sourced and					
	those tasks that are handled by project staff (internal resources).					
Step 3: Operator	Operator Services may include:					
Services	1. Operator for a Water Kiosk;					
	2. Operator for Pumping Plant;					
	3. Operator to manage the entire project.					
	Discuss the advantages and disadvantages of an operator contract.					
	Advantages include:					
	Management committee reduces its workload by contracting					
	someone to undertake certain activities;					
	Performance is controlled through a performance based contract					
	and performance based payments;					
	• Committee takes on role of oversight (i.e. safeguarding the					
	interests of the consumers/members) and drops the role of being					
	the operator itself.					
	Disadvantages include:					
	Terms of engagement should be well structured in contract					
	otherwise contractual disputes may arise.					
Step 4:	Maintenance services may include:					
Maintenance	• Routine maintenance of pumping equipment (e.g. handpumps,					
Services	gensets);					
	Water quality testing					
	The concept is that if an activity has to be undertaken on a regular basis, then an efficient arrangement can be established whereby the arrangements for the activity are discussed and agreed and the activity can proceed without reference to the management committee each time. In addition, the service provider can then plan for and implement the activity in an efficient way.					
	For example: A community has 20 handpumps. At any one time there are two handpumps that are not working. For each non-functioning handpump, the following sequence of events takes place:					
	Water user calls chairman to report pump breakdown					
	 Chairman calls pump mechanic and discusses terms; 					
	Pump mechanic goes to pump and assesses repair;					
	Pump mechanic meets with chairman to discuss repair requirements:					
	requirements; • Chairman goes to bank and draws petty cash to pay for spares;					
	 Mechanic goes to bank and draws petry cash to pay for spares, Mechanic goes to store to purchase spares and makes repair; 					
	 Chairman goes to bank to draw funds to pay pump mechanic. 					
	F., F					
	Facilitator should ask the participants what could be done to make the system work more efficiently. Options include:					
	1. Pre-emptive maintenance;					
L	,					

	2. Service contract	ot•				
	3. Payments on q	•	basis.			
	One of the advantages of a service contract arrangement is that the water project can spend time and effort initially on sourcing a reliable and high quality service provider and then lock that service provider into providing services to the project. This provides more consistent high quality services to the project.					
	Discuss the option project.	ons for out-sourci	ng maintenance s	services within the		
Step 5: Financial Services		the WUA constit	aution. However,	rnal Auditor as this a broader range of		
	Accountant	cy services;				
	Periodic in	ternal audits.				
		hout incurring the	risks associated wi	hire in expertise on ith not having these		
Step 6:	Commercial service			lude:		
Commercial	 Billing; 					
Services	Revenue c	ollection;				
	Business p	lanning and analys	is, covering:			
	o Production trends;					
	o Customer trends;					
		naccounted for water	·			
	o Collection efficiency;					
	o Operating ratios;					
	o Complaints.					
	A water project that has not analysed its financial requirements and established a tariff based on cost recovery, is likely to provide poor services.					
Step 7: Plan of	Draw up a Commu	nity Action Plan (C	CAP) that deals wit	h:		
Action	_	s could or should b				
	What specialised knowledge, if any, is needed to draw up a contract					
	for the required services?					
	What steps are required to put the plan into action					
	SERVICE	IN- HOUSE/OUT- SOURCES	TASKS	RESOURCES REQUIRED		
	e.g. Billing	Out-source	1. Make TOR	Lawyer to assist		
			2. Procure	in preparation		
			Billing	of contract		
			service			
			provider 3. Negotiate			
i	1 1	ı	L 3 INECOTISTE			
			contract			

Module C: Legal Affairs Session C4: Contracts for Maintenance & or Management Services

			4.	Supervise performanc e	
	e.g. Operations	In-house	 1. 2. 3. 	Recruit staff Staff contracts Train staff	 Lawyer for staff contracts Trainer for operational tasks
Review	What are the a	dvantages and disa	dvar	ntages of out-so	ourcing services?
Session Attachments	None				

MODULE D HUMAN RESOURCE MANAGEMENT

Overview

This module provides	support to	water	projects i	n addressing	the human	resource	requirements
for their projects.							

SESSION D1: IDENTIFYING HUMAN	RESOURCE REQUIREMENTS	D-2
SESSION D2: STAFF MANAGEMENT		D-7

MODULE D	HUMAN RESOURCE MANAGEMENT				
SESSION D1	IDENTIFYING HUMAN RESOURCE REQUIREMENTS				
Appropriate	Community trainer with experience in participatory methodologies and				
Facilitator	human resource management skills.				
Background					
Introduction	This session focuses on the identification of staff to meet the needs of the				
	project				
Objective	Identification of staff requirements for community water projects				
Outputs	Staff recruitment plan				
Timing	Session should take approximately 1 – 2 hours				
Target Group	Committee and Community Leaders/Resource Persons				
Appropriate	A place where participants can clearly hear and participate in the				
Venue	discussions and where distractions are minimised.				
Methodology	Group discussion				
Materials	-Flip Charts				
	-Masking tape/blue tack				
	-Flash Cards				
	-Felt pens				
	-Project Constitution				
Session Guide					
Notes to facilitator	Within the context of the water sector reforms, there is a need to help				
	community water projects to clearly define the roles played by the				
The facilitator	management committee members and the roles required for operation and				
should not be	maintenance, to improve performance and avoid a conflict of interest. The				
limited in the	facilitator should help the community to distinguish between management				
choice of materials	and operational tasks. Operational tasks should be undertaken by project				
	staff or an external person hired to undertake specific tasks.				
Step 1:	The facilitator should commence by dividing the participants into the				
Identification and	following groups:				
Analysis of Tasks					
	Management Committee				
	Record keeping				
	Procurement Committee				
	Financial Management				
	Operations and Maintenance				
	Customer relations				
	Hygiene and sanitation				
	For each group, participants should identify the tasks (10 – 15 tasks per				
Stom 2:	group) that are required to be undertaken and write them on a flash card.				
Step 2: Identification of	The facilitator should now swap the flash cards between the groups.				
Positions to	Now ask each group to identify the title/position of the person who				
undertake Tasks	SHOULD undertake the task (NOT who is currently undertaking the task)				
Step 3: Compile	In plenary				
Staffing	Review the tasks and the title/position of the person who should be				
Requirements	undertaking the task. Reorganise all the tasks that fall under the same title.				
	The result is a list of tasks under each position/title				
	The result to a not of table and of each position the				
L					

	T					
	Essentially the list of tasks is the starting point of the Job Description for					
G4 4		each Title/Position.				
Step 4:	Review the list of positions within the project					
Requirements for	Notes the EI	ECTED a side	h1d h	مرمول والما	.:	
each Position	Note: the ELECTED positions should have a job description in the Constitution					
	Constitution					
	We will now focus on the RECRUITED positions.					
	We will flow i	ocus on the KE	CKOTTED positi	ions.		
	For each no	osition define	the level of	trainino skil	competence	
			er requirements n			
		identified for t				
Step 5: Staffing			s tasks and decide	<u> </u>		
Levels			lone through a		Output Based	
		or with salaried			•	
	2. Are the ta	asks sufficient	for a full-time or	part time job	? If part-time,	
	then estin	nate what perc	entage of time i	s required to	undertake the	
		were identified.				
			re required to un	dertake the ta	asks that have	
		ified for that po				
Step 6: Staffing		n pulls togethe	er the information	n identified in	the previous	
Plan	steps.					
	Position	Tasks / Job	Skills and	Full-Time/	Number	
	Position			Part Time	Number	
		Description	competence requirements			
			requirements	or Contracted		
				Contracted		
				l		
	Note:					
			a staffing plan w			
			required. Howev			
	_	-	ervice should dev			
			t this in the ann			
			Setting in Financi		iii Module) so	
	that the project can deliver a reliable service.					
	(2) Two or more part time positions may be filled by one person. It depends on how time consuming the tasks are					
Step 7: Staff			ticipants to identi		e most urgent	
Recruitment Plan			cuss and develop			
	position		- r	1		
			ocurement, require		n with details	
	if the project i	s to get the righ	t person for the jo	b.		

Steps for Staff Recruitment

- 1. Preparation of Job Description (see sample JD for Project Manager)
- 2. Preparation of Notice to publicize the position, stating requirements for candidates, deadline for submission. The project may also notify the local government water office and other agencies to help it recruit experienced staff of high integrity.
- 3. Plan for where and how to publicize the position
- 4. Preparation of objective criteria and questions on which to score candidates during interview process. This should focus on the type of tasks that the position involves. The interview may include written and practical sessions.
- 5. Management Committee should identify appropriate members of the interview panel in order to avoid conflict of interest
- 6. An interview process where the interview panel score each candidate on how they perform during the interview.
- 7. Interview panel reports to Management Committee
- 8. Notification of the outcome to successful and non-successful candidates.

Draw up Recruitment Plan based on the sample provided below:

	Task	Who	By When		
	Prepare JD				
	Prepare Notice				
	Advertise				
	Prepare for Interviews				
	Conduct Interviews				
	Evaluate Candidates	Evaluate Candidates			
	Prepare Minutes of Recruitment				
	Process & forward to				
	Management Committee				
	Notify candidates				
Review	1. What is the work of the Management Committee in the recruitment				
	process?				
	2. What sort of staff does the project require?				
Session	Attachment 1: Sample Job Descripti	on for a Water Pro	oject Manager		
Attachments					

Attachment 1: SAMPLE JOB DESCRIPTION FOR WATER PROJECT MANAGER

The Project Manager reports to the Chairman of the Water Project or, if the Chairman is not present, to the Vice-Chairman.

Operations

- (1) Uphold the Codes of Practice of the Project
- (2) Ensure water project is fully operational
- (3) Prepare and adhere to an Operation and Maintenance Schedule. The O & M Schedule shall be visible within the Manager's Office
- (4) Periods of no-service should be recorded in the Operations Record, providing an explanation as to why the system is not operational;
- (5) Ensure that 15 free chlorine water quality samples are taken within the distribution system in each month. Maintain a record of where the sampling took place and the results;
- (6) Maintain a record of all other water quality tests related to the water project
- (7) Ensure all meters are read by _____ day of each month
- (8) Prepare customer bills and ensure bills are delivered by day of each month
- (9) Disconnect consumers for non-payment is accordance with the Codes of Practice
- (10) Maintain an up-to-date record of all supplies available to the project;
- (11) Provide a forecast of the need for supplies

Human Resource Management

- (1) Supervise all staff ensuring that staff have:
 - a. Contracts
 - b. Records
 - c. Workplans
 - d. Performance targets
- (2) Develop a work plan for all staff ensuring that operations continue smoothly when staff are away on leave;
- (3) Reassign duties as may be required when staff are unexpectedly absent

Procurement

- (1) Support the Management Committee in procurement of supplies by preparing a list of materials required.
- (2) Assist in obtaining quotations/bids for supplies

Customer Management

- (1) Respect the Customer Contract
- (2) Handle applications for service from customers
- (3) Handle any complaints from customers, maintaining a record of complaints and action taken;
- (4) Maintain a record of customers connected and disconnected

Financial Management

- (1) Maintain proper set of accounts which shall be audited at least once per year
- (2) Issue receipts for all payments to the project;
- (3) Issue invoices or bills for all monies due to the project;
- (4) Ensure bank statements are reconciled each month;
- (5) Prepare an annual budget for the project operations

Records

- (1) Records of all licenses and permits
- (2) Record of all land agreements
- (3) Asset register

Business Plan Development

(1) Prepare a Business Plan to support the project in setting appropriate tariffs

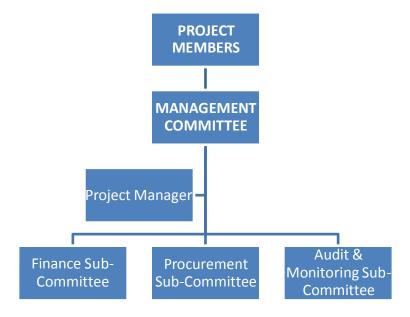
Reporting

- (1) Prepare and present to the Management Committee a Monthly Report which provides the following information:
 - a. Water produced
 - b. Water metered
 - c. Non-Revenue Water (%)
 - d. Water quality results
 - e. Change in customers;
 - f. Revenue to the project;
 - g. Operational Expenses
 - h. Asset development expenses
 - i. Cash position
 - i. Debt aging
- (2) Prepare an Annual Project Report for the AGM
- (3) Prepare and present specific reports for the management committee as may be required

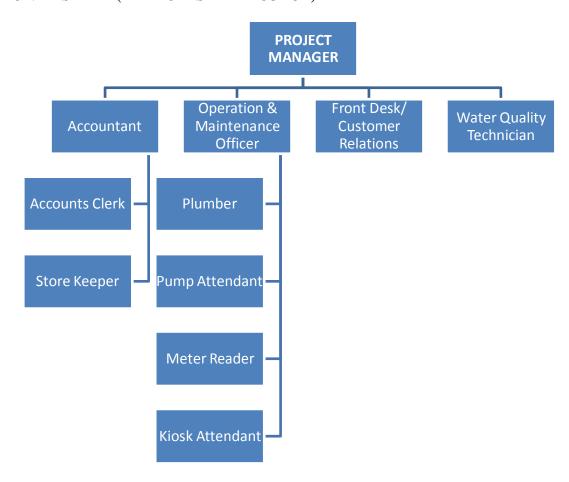
MODULE D	HUMAN RESOURCE MANAGEMENT					
SESSION D2	STAFF MANAGEMENT					
Appropriate Facilitator	Community trainer with experience in participatory methodologies					
Background	and human resource management skills.					
Introduction	This session focuses on key aspects of staff management.					
Objective	Project has proper records and arrangements for managing and					
	developing the staff.					
Outputs	Staff Management and Development Plan					
Timing	Session should take approximately 2.5 hours					
Target Group	Committee and Community Leaders/Resource Persons					
Appropriate Venue	A place where participants can clearly hear and participate in the					
	discussions and where distractions are minimised.					
Methodology	Information sharing through a Question and Answer approach					
Materials	-Flip Charts, Masking tape/blue tack, Flash Cards, Felt pens					
Session Guide						
Step 1: Clarifying Lines	The facilitator should ask participants to draw out an organisation					
of Communication	chart (See attachment 1 attached). The issue is to make sure the lines					
	of reporting are clear – who reports to who					
Step 2: Terms of	In order to manage staff, the project must have Terms of Service for					
Service	the staff (see attachment 2). Facilitator can go through the outline and					
	capture what the project wants to include in its Terms of Service.					
Step 3: Staff Contracts	Does the project already have staff contracts? If so, review the staff					
	contracts based on the sample provided in attachment 3.					
Step 4: Staff Records	The facilitator should ask participants what sort of records are currently being used or should be used to help manage staff. The following should be considered and if there do not exist then they					
	should be prepared and files opened.					
	and many opened.					
	Records for each Staff member					
	1. Contract					
	2. Correspondence					
	3. Leave application forms					
	4. Timesheets					
	5. Receipt of Equipment					
	6. Track of capacity development					
	7. Sign-out Form at end of Employment					
Review	Has the project developed a staff management and development					
	plan?					
	2. Has the project developed an Organisational Chart?					
	3. Does the project have a Plan of Action to prepare proper					
	contracts for all the staff					
Session Attachments	Attachment 1:Sample Organisational Chart					
	Attachment 2:Outline of Staff Terms of Service					
	Attachment 3: Sample Staff Contract					

Attachment 1: SAMPLE ORGANISATIONAL CHART

MANAGEMENT COMMITTEE



OPERATIONAL STAFF (MEDIUM SIZE PROJECT)



Attachment 2: OUTLINE OF STAFF TERMS OF SERVICE

PERSONNEL

- (1) Procedure for New Employees
 - a. Probationary period b. Appointment process
- (2) Job Descriptions
- (3) Working Hours
- (4) Job Grades and Salary Ranges
- (5) How is a staff member promoted
- (6) Performance Assessment and Capacity Development

REMUNERATION AND BENEFITS

- (1) Salary
- (2) Medical
- (3) Housing
- (4) Pension
- (5) Travel
- (6) Salary and Benefits Review Process
- (7) Overtime
- (8) Other allowances

LEAVE

- (1) Normal Leave
- (2) Sick Leave
- (3) Compassionate Leave
- (4) Maternity & Paternity Leave

PERSONNEL ADMINISTRATION

- (1) Staff conduct
- (2) Ethics
- (3) Care of Property
- (4) Politics
- (5) Conflict of Interest
- (6) Safety
- (7) Discipline
- (8) Grievances

TERMINATION OF SERVICES

- (1) Termination
- (2) Dismissal
- (3) Departure Procedures
- (4) Termination Benefits

FINANCICAL PROCEDURES

- (1) Rates for Allowances
- (2) Requesting and surrendering imprests
- (3) Procedure for salary advances
- (4) Claim forms and procedures

Attachment 3: Outline of Contract of Employment

Employer: (Name and address of	Employer)		
Employee: (Name and address of	Employee & I	(D number)	
Date:			
Position : (Name of Position)			
Reporting to: (Position that staff	member repor	ts to)	
Period of Employment: From		_to	
General Terms of Employment:	Terms of Serv	vice for XXX Water Proj	ect dated XXXX
Payments			
(1) Salary:	per month		
(2) Housing:	per month		
(3) Medical:			
(4) Travel:	_ per year		
(5) Other:			
Ich Dogovintion			
Job Description:	ufoumonaa tha	t is magnined	
(1) Outline of tasks, duties, pe	eriormance ma	t is required	
(2)			
(3) (4)			
(4)			
Signatures:			
Signature of		Signature of	

Signature of	Signature of	
Employer	Employee	
Name of	Name of	
Employer	Employee	
Date	Date	

MODULE E FINANCIAL MANAGEMENT

Overview

This module addresses the needs of the water project to raise revenue through fair and affordable tariffs, to handle revenue in a manner that follows proper accounting practices and to utilize funds according to transparent and accountable procedures.

SESSION E1	PREPARING AN ANNUAL BUDGET	E-2
SESSION E2	SETTING TARIFFS	E-10
SESSION E3	REVENUE COLLECTION	E-23
MODULE E4	PROCEDURES FOR HANDLING FUNDS	E-27
MODULE E5	SETTING PROCUREMENT PROCEDURES	E-37
SESSION E6	FINANCIAL CONTROLS	E-43

MODULE E	FINANCIAL MANAGEMENT
SESSION E1	PREPARING AN ANNUAL BUDGET
Appropriate Facilitator Background	The facilitator (facilitation team) should be individuals with backgrounds in finance and tariff setting
Introduction	Preparation of an annual operating budget is the first step an organization must take to ensure that there is an accountable and transparent financial management system in place and that the WUA operates on a financial sustainable basis. There are various reasons why a budget is important: 1. An annual budget, prepared by the finance committee, is submitted to the management committee and subsequently to the membership for approval. 2. Preparation of an annual budget requires information regarding expected income and expenditure to run the water project, and requires planning for capital costs. 3. Expenditure should be kept within the approved budget according to each budget line.
	A budget helps to enhance transparency and accountability, quality of works, service provision and efficiency and effectiveness.
Objective	By the end of the session participants should be able to: 1. Explain the importance of an annual budget; 2. Prepare an annual budget and keep it up to date; 3. Evaluate the financial performance of the WUA.
Outputs	 Raised awareness on the value of budgets; Ability to prepare an annual budget as demonstrated by drafting a sample annual budget for an organization.
Timing	2 hours
Target Group	WUA committee, and local leaders
Appropriate Venue	A place within the community where discussions can be held with minimal distractions
Methodology	 Demonstration/observation Illustrations in practice Group work Short presentations/question and answer Practical exercise on budgeting
Materials	 WUA books of accounts Illustrations; Flip Charts and marker pens; Pens (different colours), note books; Sample WUA budget statements; WUA constitution
Session Guide	
Supporting Information	Terminology

Term	Definition						
Budget	A summary of the expected income and expenditure associated with a particular activity.						
Fixed cost	These are costs that are not related to how much water the WUA produces						
Recurrent cost	These are costs that are dependent to how much water the WUA produces.						
Variable cost	Same as recurrent cost						
Operating Cost	Costs incurred in the operation of the WUA						
Revenue	Income to the WUA						
Capital cost	Cost incurred for something that has a life span that extends over several years						
Operating Balance	Revenue less operating costs (fixed and recurrent costs)						
Operating ratio	Revenue divided by operating costs.						
Capital replacement	Describes a situation in which the revenues are sufficient to cover costs of replacing the assets						

A budget has two major components – revenue (income), and expenditure – fixed costs and recurrent costs:

a) Revenues consists of:

 Money expected to come in during the year from joint venture payments, workshop incomes, tree seedlings sales, payments of the water bills, and any other revenues.

b) Costs consist of:

- All expenses/items that the WUA will need to spend money on during the year in order to carry out its normal business.
- These include cost of fuel for the pump, cost of spare parts, workman's fees, office rent, committee allowances, unexpected breakdowns, etc.

Step 1: Visioning and Financial Sustainability

Discuss the **project vision** in terms of the water service and its financial sustainability.

- 1. Ask participants what they think the project should provide in the way of a service in terms of:
 - i. Water quantity how much water does each household expect from the project (this figure should be reasonable, based on the source and infrastructure, not a wild guess);
 - ii. Water quality treated water, raw water, etc
 - iii. Reliability high reliability means that the project should have extra financial, material and staff reserves
- 2. Discuss the link between the quality of the service and the cost of the service:
- 3. Ask participants whether the project should be self-reliant on funds from revenues. Should revenues cover operational costs (**partial cost recovery**) only or also capital replacement costs (**full cost recovery**)? Discuss the

meaning of these terms.

- 4. If the project members think that the vision is to provide very cheap or free unlimited water, then further discussion is required before any discussion on tariffs;
- 5. What is the vision of the project in terms of its financial sustainability? Discuss the fact that a vision is something that you strive to achieve it may not be realised immediately but decision making should be directed towards realising this vision.

Financial sustainability means that the project can cover its operational and capital replacement costs

Step 2: Importance of an annual budget

One of the tools to reach financial sustainability is the development of a budget.

- 1. Ask participants what they understand by the term "budget". Probe for household level budgets, CDF budgets, constituency bursary
- 2. Help the participants to discuss the importance of these budgeting processes what is the advantage of having a budget?
- 3. How often do you budget at HH level?
- 4. Who should participate in the budgeting process?
- 5. What do you do if the HH budget indicates that the costs exceed the income? Prioritise the costs

[Facilitate thorough discussions to enhance understanding]

Step 3: Worked Example of Annual Budget

Group work:

Let participants form groups of 5-6 persons and discuss and prepare a draft annual budget using the example below. The worked example is presented in Attachment 1 with a graph showing changes in income and expenditure.

Discussion questions based on worked example

- 1. What are the implications of the fact that the project starts the year with Ksh 150,000/- in the bank and ends with Ksh 20,000/-.
- 2. Does the WUA have sufficient funds to purchase the new pump in June? If not, what are its options?
- 3. What does the operating balance and net surplus indicate in terms of the ability of the project to cover operating costs and to cover capital costs?
- 4. What happens to the budget when the project has finished paying off the loan?

Example: Preparation of a WUA Budget

- 1. WUA sells water to 200 individual household connections. Each household pays Ksh 500/- per month.
- 2. 250 households collect water in jerry cans on a daily basis average daily consumption is 4 jerry cans per household sold at Ksh 5 per jerry can;
- 3. WUA has a tree nursery which sells on average 20 seedlings per day at Ksh 10.00 per seedling every month
- 4. WUA connects on average 2 households on private connections per month at an initial cost of Ksh 5,000/- per connection
- 5. The organization has 5 employees who are paid a total of 50,000 shillings per month.
- 6. The organization pays Ksh 5,000/- subscription every year to the WRUA for catchment management activities.
- 7. The organization plans to buy a new water pump in the month of June at a cost of Ksh 225,000/-.
- 8. The organization spends Ksh 2,000 per month renting an office and water kiosks
- 9. WUA spends on average Ksh 10,000/- per month on committee allowances
- 10. The organization spends Ksh 5,000 shillings per month on stationery, airtime, fuel, and other administration costs;
- 11. WUA pays 15,000/- per month on electricity costs;
- 12. WUA pays 40,000/- in May for the auditor;
- 13. WUA uses on average 5,000/- per month on casuals and spares for repair work.
- 14. WUA took a loan for a pump house and pays Ksh 20,000/- per month on principle and Ksh 4,000/- on interest charges.
- 15. WUA started the year with 225,000/- in the bank account carried forward from the previous year.

Step 4: Preparation of WUA's own annual budget

Repeat the exercise with the revenue and costs from the WUA itself using the form in Attachment 2.

The facilitator should assist the WUA to draw up the appropriate form using the form in Attachment 2. This should be modified depending on the type of technology and whether revenue and costs are likely to fluctuate during the year.

This means the groups will need details from the books of accounts. If the project is new and does not have any books of accounts, then the participants should estimate actual costs.

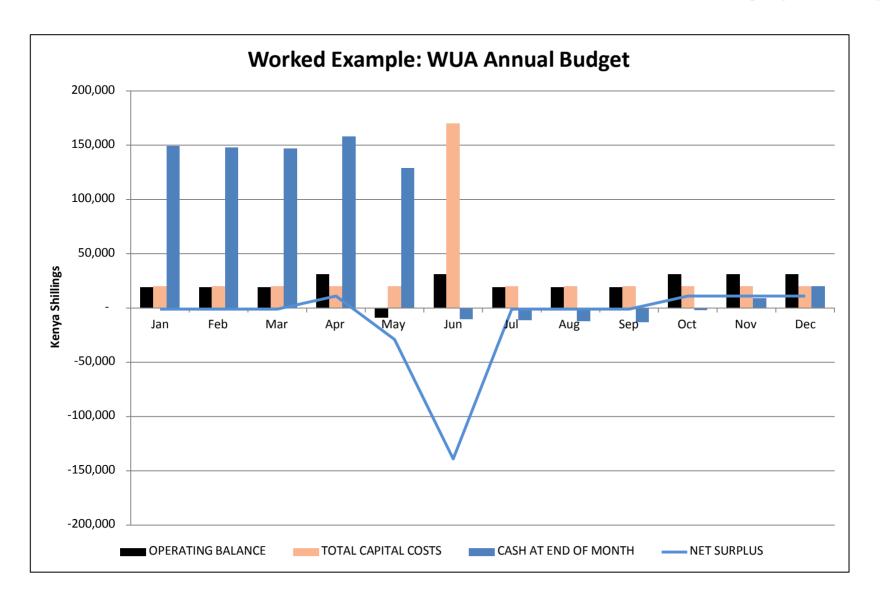
Facilitator can reflect with participants on the quality of the books of accounts for the purposes of providing information on WUA income and expenses.

One group should present its draft WUA budget, explaining how it has

	estimated the figures.							
	Allow discussion so that each item is agreed as the participants move through the budget lines.							
	Once the budget has been prepared, the facilitator should initiate a discussion on the implications of the budget by asking the following questions:							
	• Is the revenue sufficient to meet the expected operating expenses in every month?							
	Is the revenue sufficient to meet the expected capital costs?							
	 If no: What will happen to the project if revenue is less than expenditures? What can WUA do to raise revenue or reduce expenditures so that revenue is sufficient to cover expenses? 							
	 If yes: What is done with the surplus? Should the WUA be planning for improvements to the water project? How robust is the surplus – revenue may fluctuate during the year 							
	 due to rains? For existing projects, does the budget reflect the experience of the project – either with a surplus or deficit? What happens if there is a breakdown and the project cannot sell any 							
S4 F.	water?							
Step 5: Dissemination, ratification and use	Once a budget has been prepared, what action is required? Prepare a plan of action, using the questions as a guide.							
of the budget	 Are the WUA members entitled to see the budget? If so, what should be done to make the budget details available (e.g. placing budget on notice board); How should the budget be approved by the management committee and members? 							
	 How should the expenditure be checked against the budget? What should be done if the expenditure does not follow the budget? What should be done if the revenue falls below expected amounts? What time of year should the annual budget normal be developed? What does the WUA constitution say about preparation and approval of an annual budget? 							
Review	What happens if the WUA does not have any budget?							
Session	 What is the final balance (profit/loss) of the annual budget we have created Attachment 1: Worked Example Annual Budget 							
Attachments	Attachment 1: Worked Example Almuar Budget Attachment 2: Annual Budget Worksheet							

Attachment 1: WORKED EXAMPLE OF ANNUAL BUDGET FOR WATER PROJECT

Description	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total	Avg
REVENUE														
Billed Amount Water Use	105,000	105,000	105,000	105,000	105,000	105,000	105,000	105,000	105,000	105,000	105,000	105,000	1,260,000	105,000
New Connection Fees	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	120,000	10,000
Otherincome	6,000	6,000	6,000	6,000	6,000	6,000	6,000	6,000	6,000	6,000	6,000	6,000	72,000	6,000
SUB-TOTAL	121,000	121,000	121,000	121,000	121,000	121,000	121,000	121,000	121,000	121,000	121,000	121,000	1,452,000	121,000
COSTS														
FIXED COSTS														
Repayment - Interest on Loan	4,000	4,000	4,000	4,000	4,000	4,000	4,000	4,000	4,000	4,000	4,000	4,000	48,000	4,000
Office rent	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	2,000	24,000	2,000
Salaries	50,000	50,000	50,000	50,000	50,000	50,000	50,000	50,000	50,000	50,000	50,000	50,000	600,000	50,000
Audit Fees					40,000								40,000	3,333
SUB-TOTAL	56,000	56,000	56,000	56,000	96,000	56,000	56,000	56,000	56,000	56,000	56,000	56,000	712,000	59,333
RECURRENT COSTS														
Electricity, Fuel & Chemicals	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	180,000	15,000
Spares and repairs	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	60,000	5,000
Office administration	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	60,000	5,000
Committee Costs	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	120,000	10,000
Bank & Govt charges	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	60,000	5,000
SUB-TOTAL	40,000	40,000	40,000	40,000	40,000	40,000	40,000	40,000	40,000	40,000	40,000	40,000	480,000	40,000
OPERATING BALANCE	25,000	25,000	25,000	25,000	- 15,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000	260,000	21,667
CAPITAL COSTS														
Principle Loan Repayments	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000	20,000	240,000	20,000
Asset Purchases						225,000							225,000	18,750
SUB-TOTAL	20,000	20,000	20,000	20,000	20,000	245,000	20,000	20,000	20,000	20,000	20,000	20,000	465,000	38,750
NET SURPLUS	5,000	5,000	5,000	5,000	- 35,000	- 220,000	5,000	5,000	5,000	5,000	5,000	5,000	- 205,000	- 17,083
CASH AT START OF MONTH	225,000	230,000	235,000	240,000	245,000	210,000	- 10,000	- 5,000	-	5,000	10,000	15,000		
CASH AT END OF MONTH	230,000	235,000	240,000	245,000	210,000	- 10,000	- 5,000	-	5,000	10,000	15,000	20,000		



Attachment 2: ANNUAL BUDGET WORKSHEET

Description Description	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total	Avg
REVENUE														
Other														
New Connection Fees														
Billed Amount Water Use														
SUB-TOTAL														
COSTS														
FIXED COSTS														
Repayment - Interest on Loan														
Office rent														
Salaries														
Audit Fees														
SUB-TOTAL														
RECURRENT COSTS														
Electricity, Fuel & Chemicals														
Spares and repairs														
Office administration														
Committee Costs														
Bank & Govt charges														
SUB-TOTAL														
OPERATING BALANCE														
CAPITAL COSTS														
Principle Loan Repayments														
Asset Purchases														
SUB-TOTAL														
NET SURPLUS														
CASH - BEG OF MONTH														
CASH - END OF MONTH														

MODULE E	FINANCIAL MANAGEMENT
SESSION E2	SETTING TARIFFS
Appropriate Facilitator Background	The facilitation team should be composed of individuals with training in water management such as government water officers with an understanding of WUA finances and tariff requirements.
Introduction	The purpose or this session is to establish the financial basis for sustainable operation, along with the considerations that go into setting a tariff structure. Without proper agreed tariffs, the community water project will not be sustainable as either the members will feel they are paying too much money or there will be no funds to pay for operation and maintenance.
	It is important that members fully appreciate the reasoning behind the tariffs and why it is important that all pay their bills.
Objective	By the end of the session, participants will be able to: 1. Explain the reasons for setting water tariffs 2. Identify stakeholders involved in water tariff setting 3. Know factors to be considered when setting a tariff 4. Agree the costs that they need to cover to sustain their water system. 5. Agree appropriate tariffs for their water system.
Outputs	Tariff Plan
Timing	2 hour
Target Group	WUA Committee and Community Members, other stakeholders (e.g. water service boards, WSP)
Appropriate Venue	A place within the community where discussions can be held without distractions
Methodology	 Short presentation Question and Answer Discussions Group exercise on tariff calculation
Materials	 Handout - calculating of tariff Flip chart paper and marker pens WASREB guidelines Water Board guidelines WUA by-laws

Session Guide Supporting Information

Commonly used Tariff Structures

- 1. **Flat rate per household** per month or per year. The advantage is that it is easy to implement. Tariff is unfair in that low consumers pay the same as high consumers.
- 2. **Flat rate per unit volume**. Water gathered from a water kiosk or standpipe is commonly sold at a single price for a uniform container (e.g. 20 litre jerry can). For metered connections, the tariff is fixed at a single rate for each cubic metre of water.
- 3. Charge per unit of livestock. This is frequently used in pastoral areas where livestock keeping is a predominant livelihood and livestock demand for water is significant. Tariff will vary according to the type of livestock. This is very difficult to control because the quantity of water consumed by a unit of livestock is variable.
- 4. **Block tariffs.** The tariff is different for different quantities of water. Typically the tariff increases as the total volume consumed per month increases as shown below:

Quantity of water consumed	Tariff
per month (m3)	Ksh/m ³
0 – 4.99	20
5.0 – 19.99	40
20 and above	60

The advantage of the block tariff is that it enables a low tariff to be charged for small consumers and higher rates to be charged to larger consumers (a pro-poor structure). This encourages consumers to reduce consumption and be more efficient.

Step 1: What are revenues used for?

Review the discussion from *Session 1: Preparation of an Annual Budget* in terms of the vision of the project and the expenses that the project needs to cover.

Discuss and document on a flip chart the costs that need to be covered for the WUA to operate, prove the quality of service discussed in the visioning exercise.

Discuss the differences between technologies (e.g. diesel generator-powered systems) that require fuel and staff to operate versus simpler technologies (e.g. handpumps) that require periodic servicing and repairs and finally renewable energy based systems (e.g. solar powered systems) that require specialised repairs if they breakdown.

Discuss how the technology influences the attitude of the consumers in terms

of paying for the water service. Many consumers and WUA committee members do not place enough emphasis on the need to raise money on a routine basis to cover periodic costs.

Important role of WUA Committee is to educate the community members

Step 2: Basis for setting tariffs

Once the WUA members and committee members recognise the need to pay for the cost of operating and maintaining the water project, then the discussion can progress to how to set the tariff.

Ask participants "What should be the basis for setting the tariffs?" Facilitate a discussion on whether the tariff should be set according to one of the following criteria and what are the consequences of each:

- 1. What people can afford;
- 2. What people are willing to pay;
- 3. What the project requires to cover the operating costs (partial cost recovery);
- 4. What the project requires to cover all operating costs and to replace the assets when they need replacement (full cost recovery);
- 5. The maximum the project can possibly charge;

Consumers are generally willing to pay fair prices for good water services

The facilitator should direct the discussion towards a consensus on an agreed basis for setting tariffs.

Discuss what happens if people cannot afford to pay what is needed to operate and maintain the water project.

- What happens to the infrastructure?
- What happens to consumers if they lose the services provided by the water project?
- Who suffers most?

Step 3: The need to regulate tariffs

The facilitator should explain why tariffs are regulated. The following points should be made:

- Water is a basic human need and is a constitutional right;
- The cost of building water points with safe and reliable water is expensive;
- The net result is that there is usually only one water service provider in any given area there is no competition between water services providers in the way that there is competition between two shops selling the same commodity.
- This means that water service providers have a monopoly and could charge excessive tariffs. And since consumers do not have an alternative

- water supply they could be exploited. People in arid and semi-arid areas are more vulnerable to exploitation.
- A balance has to be found between setting a tariff that covers the cost of operating the project and ensuring that consumers are not exploited.

There are two ways to ensure that consumers are not exploited:

- 1. A WUA should be transparent about the costs of operating the project and how the tariffs have been established. This approach is reflected in the preparation and approval of the annual budget, and the submission of the financial and audit report to the AGM;
- 2. An independent government organisation is mandated to check that tariffs are justifiable. The organisation with this mandate is the Water Services Regulatory Board (WASREB). They set guidelines and use the Water Services Boards (WSBs) to make sure that these guidelines are implemented.

The issue is that tariffs should be fair and justifiable with respect to meeting the genuine costs of operating and maintaining the project.

Discuss the term: "Socially Responsible Commercialisation of Water Services'

Commercialisation of water services implies operating the water project on commercial principles i.e. with the intention of offering good quality service at an affordable price. This is NOT the same as being profit driven.

WASREB is there to make sure that water service providers do not exploit the consumers.

Step 4: Discussion on setting tariffs

The main consideration in setting tariffs must be to ensure that revenue at least covers operational costs and from a public health/social perspective that each person can benefit from access to sufficient water to meet basic human needs.

Reflect on whether it is wise and cheaper to set low tariffs that result in insufficient revenue to operate the project properly.

For a water project to be financially self-reliant, the tariff should be set according to one of these two scenarios:

- ii) **Full cost recovery:-** The tariff is set to generate sufficient revenue to meet operational and capital replacement costs.
- iii) **Partial cost recovery:** The tariff is set to generate sufficient revenue to meet operational costs only. The project has a risk that when capital costs are required to replace assets (equipment, pipes, tanks, etc) it does not have sufficient revenue to meet these costs.

Many community managed water projects do not meet the minimum requirements of partial cost recovery.

It is recognised that many projects need to change their tariffs to meet a partial cost recovery basis and then move gradually more towards full cost recovery.

For community water schemes we will consider the tariff calculation that is based on cost recovery on operations and maintenance plus replacement of pumping equipment (e.g. hand-pump, genset) where the life expectancy is less than 10 years.

Good tariff setting usually differentiates between:

- Communal water point or kiosks
- Individual private household connections
- Connections to institutions (schools, health centres, church/mosque)
- Connections to business premises/commercial enterprises/agricultural use
- Animal watering

Discuss the various options available for tariff setting (See supporting Information)

Step 5: Practical Exercise on setting tariffs

The **objective in tariff setting** is to raise sufficient revenue to meet the operational (and possibly capital replacement) costs in a way that is:

- Fair and equitable;
- Affordable (takes into account people"s ability to pay);
- Justifiable (does not involve unreasonable profit or exaggerated costs);
- Easy to administer and control.

In groups of 5-6 persons discuss and calculate the tariffs for the water project using the **example provided in Attachment 1**.

Discuss the results:

- Which kind of tariff is easier to implement?
- Is there sufficient surplus to support capital cost replacement?
- What happens if the costs increased?
- How should the tariff accommodate leaks?
- What happens if 20% of the households do not pay their water bills?

Step 6: Setting Tariffs for WUA

Repeat the exercise in groups but this time focus on setting the tariffs for the participants" WUA. Based on the exercise the annual budget that was developed in *Session E1: Preparing an Annual Budget*.

Note:

Convert the annual costs to average monthly costs; If the quantity of water consumed per kiosk or per household is not known, then make some reasonable assumptions. Let each group present their draft WUA tariff plan Let the group explain about how they arrived at the figures, what were the considerations? Why they think the tariffs would work for their project etc. Facilitator should direct the discussion towards a consensus on the tariff plan. Note the following challenges and ask participants to reflect on how these factors should be incorporated into the tariff plan: 1. Seasonality of water availability (for seasonal sources) 2. Seasonality of demand 3. Unaccounted for water (or Non-revenue water). This is water that is produced but does not appear in any consumer meter 4. Non-payment 5. Vulnerable groups who could be considered for exclusion from payments **Step 7: Action Plan** The proposed Tariff Plan has to be explained to the management committee, for Dissemination the WUA membership and the consumers. and Implementation Make a Plan of Action that deals with: of Tariff Plan Dissemination/explanation of the proposed Tariff Plan; Approval of the Tariff Plan; Implementation of the Tariff Plan; Monitoring of the revenues to see whether the tariff plan has resulted in the revenues that are expected/required. **Plan of Action** Who By When Task Review 1) Why is it important to pay for water? 2) What are examples of operational costs? What are examples of maintenance costs in a community water project? How is the proposed tariff ,,pro-poor"? Attachment 1: Worked Example of Tariff Calculations **Session Attachments** Attachment 2: Form to support Tariff Calculations Attachment 3: Worked Example of Setting Tariffs for Handpump Supply

Attachment 1: Tariff calculation based on Example

EXAMPLE OF A DIESEL POWERED BOREHOLE SUPPLY

A water project with a diesel powered generator has the following situation.

COSTS

- Office rent Ksh 1,500/- per month
- Fuel Ksh 20,000/- per month
- Lubricants (oil, grease) Ksh 5,000/- per month
- Generator Spares: Oil, fuel, air filters Ksh 10,000/- per month
- Staff
 - Operator Ksh 8,000/- per month
 - o Guard Ksh 5,000/- per month
 - o Kiosk attendant Ksh 5,000/- per month
 - o Service mechanic Ksh 5,000/- per month
 - o Plumber Ksh 5,000/- per month
 - o Clerk Ksh 5,000/- per month
- Materials for pipelines, kiosk and tank Ksh 5,000/- per month
- Committee allowances KSh 10,000/- per month
- Office administration Ksh 3,000/- per month
- Transport Ksh 5,000/- per month
- Bank charges & GOK fees Ksh 1,000/- per month
- Generator will wear out after 5 years and need replacement at a cost of Ksh 450,000/-.

WATER CONSUMPTION

- Water is supplied by individual connection to 100 households, where 30% consume 4 m³/month, 50% consume 12 m³/month and 20% consume 25 m³/month
- Water is supplied to two schools each consuming 30 m³/month
- 200 households get water from the water kiosk.
- There are approximately 6 people per household.
- It is estimated that the kiosk sells 600 x 20 litre jerry cans per day or 18,000 jerry cans per month
- Approximately 10 herds of camels of 15 animals water at the trough each day
- Approximately 25 herds of shoats of 40 animals water at the trough each day

TARIFF CALCULATION

Step 1: Establish monthly costs

ITEM	COSTS Ksh/month	COMMENT
FIXED COSTS		
Office rent	1,500	
Salaries	33,000	Summation of all salaries
Audit Fees		None specified
SUB-TOTAL	34,500	
RECURRENT COSTS		
Fuel & Lubricants	25,000	Fuel & lubricants
Spares and repairs	15,000	All spares for generator and pipeline, tank, kiosk
Office administration	3,000	
Committee Costs	10,000	
Transport	5,000	
Bank & Govt charges	1,000	
SUB-TOTAL	59,000	
TOTAL OPERATING COSTS	93,500	
CAPITAL REPLACEMENT COSTS		
New Generator	7,500	Cost of new generator divided by 60 months (5 years)
TOTAL COSTS	101,000	

Step 2: Establish Tariffs for Kiosk Sales, Schools and Livestock

- i. Decide what the schools should be charged. We have assumed that the schools are not charged.
- ii. Calculate the number of jerry cans per month (200 households x 6 persons per household x 30 days in a month divided by 10 litres per person per day divide by 20 litres = 18,000 jerry cans per month). Note: per capita consumption will depend on the distance between households and the water kiosk and the price. We have assumed 10 litres per person per day which is typical of ASAL areas.
- iii. Decide the tariff for the kiosk water. We have opted for Ksh 2/- per jerry can.
- iv. Decide on the tariff per herd of camels. We have opted for Ksh 500/- per camel herd per month.
- v. Decide on the tariff per herd of shoats. We have opted for Ksh 500/- per shoat herd per month.
- vi. The total revenue from the water kiosk, schools and livestock is estimated at Ksh 53, 500/per month.

				MONTHLY	COMMENT
			RATE	COST	
ITEM	QTY	UNIT	Ksh/month	(Ksh)	
					Assume schools are not
School	2	Schools	0	-	charged for water
Kiosk	18,000	jerry can/month	2	36,000	
Camels	10	herd	500	5,000	
Shoats	25	herd	500	12,500	
		Total Revenu	53,500		

Step 3: Establish household tariff based on flat rate per household per month (Option 1)

i. Assume each household pays 500 per month

ITEM	QTY	RATE Ksh/month	MONTHLY COST (Ksh)	COMMENT
Household connections	100	500 per HH per month	50,000	

Step 4: Establish household tariff based on flat rate per cubic metre (Option 2)

i. Assume a flat rate of Ksh 50/- per m3.

ITEM	QTY M3/month	RATE Ksh/month	MONTHLY COST (Ksh)	COMMENT
30 HH x 4 m3/mnth	120	50	6,000	
50 HH x 8 m3/month	400	50	20,000	
20 HH x 25 m3/month	500	50	25000	
Total Monthly Ro	51,000			

Step 5: Establish household tariff based on block tariffs (Option 3)

i. Assume a tariff structure as shown below:

Monthly Consumption Band (m³)	Ksh/m3
0 - 4.99	40
5.0 – 19.99	60
20 and above	80

ii. Calculate total monthly revenue as shown below

		,	Tariff Blocks Ksh/m ³			
No. of HHs	Total Vol m3/month (Estimated)	Block 1	Block 2	Block 3	Monthly Bill/HH	Total Revenue m3/mnth
		Ksh 40/m ³	Ksh 60/m ³	Ksh 80/m ³		
	Vol consumed per tariff block					
		m3				
30	4	4			160	4,800
50	8	5	3		380	19,000
20	25	5	15	5	1,500	30,000
Total Revenue per month from household connections				53,800		

Step 6: Analyse different options

i. Compile the total revenue and compare with the operating costs and the capital replacement costs.

	Sums (Ksh)		
	Option 1	Option 2	Option 3
	Flat rate	Flat rate	
	per HH per month	per m3	Block Tariff
Monthly Costs without capital replacement	93,500	93,500	93,500
Monthly Costs with capital replacement	101,000	101,000	101,000
Monthly Revenue (Kiosks, Livestock, Schools)	53,500	53,500	53,500
Monthly Revenue (Flat Rate per HH)	50,000	51,000	53800
Total Monthly Revenue	103,500	104,500	107,300
Monthly Surplus (Partial Cost Recovery)	10,000	11,000	13,800
Monthly Surplus (Full Cost Recovery)	2,500	3,500	6,300

Note: (i) All the tariff options meet the objective of having revenue greater than costs.

(ii) No provision has been made for revenue collection efficiency less that 100%

Step 7: Establish Proposed Tariff Plan

Final proposed tariff Plan is based on whichever options are selected. Here we opt for the block tariffs.

Water User	Water Tariff	Units	
Schools	Free		
Shoats	500/-	Per herd per month	
Camels	500/-	Per herd per month	
Kiosk users	2/-	20 litre Jerry can	
Households with	40/-	Per cubic metre up to a maximum of 5 m ³ per month	
individual connections	60/-	Per cubic metre for volumes above 5m3 up to 20 m³ per	
		month	
	80/-	Per cubic metre for volumes greater than 20 m ³ per month	

Attachment 2: Sample tariff calculation template

		MonthlyCost-Ksh
Operational Costs (a) Salaries (pump attendant/watchman/other):		$\overline{(1)}$
Personnel		
	(c) External technician (estimate - e.g. budget 1 day	(3)
	work/month on average):	
Daily consumables	(d) Average consumption of diesel/oil/chemicals/ other	
	consumables	(4)
	(e) identify spares, cost and replacement period and	
Spare parts	calculate monthly average.	(5)
Small repair/	(f) Small fund for minor unexpected repairs, repair	
maintenance fund	leaks, replace taps, re-plastering cement on troughs/tap	(6)
	stands/ reservoir, repair fencing,	
Replacement cost of		(-)
pump and/or generator	(g) Total investment cost/ 60 months	(7)
after 5 yrs		(0)
Other overheads	(h) Transport (to buy spares, attend meetings, transport	(8)
	materials)	(0)
	(i) Office costs (rent, telephone, stationary)	(9)
	(j) Bank/other charges	(10)
	Total (SUM 1-10)	(11)
		,
	Flat rate per household	
Tariff 1		
	(11)/total no. of households)	Ksh per HH per
		month
Tec o	Costperjerrycan	IZ-1I
Tariff 2	Estimate # of jerry cans/day =	Kshs per Jerry can
	$x = 30 = \# \text{ of jerry cans/month} = \dots$	
	(11)/# of jerry cans/month = cost per jerry can	
	Abilitytopay	
Tariff 3	Estimate proportion of HHs who (i) cannot pay (ii) can	
	only afford reduced rates (iii) can afford to pay (iv) large	
	users who can pay more (v) institutions rate (vi) private	
	connections.	
	Through trial and error adjust rates until they match with	
	operational costs	

	Abilitytopay–BlockTariffs		
Tariff 4	Similar to Tariff Option 3, block tariffs are based on the	Water	Rate
	principle that those who can least afford to pay for water	Consu	Ksh/m ³
	can consume less.	med	/month
		per	
	The tariff structure charges a lower rate for small	month	
	consumers, with increasing tariffs for higher consumers.	(m3)	
		0 - 10	
	This option can only work in metered schemes.	10 - 20	
		>20	
	Through trial and error adjust rates until they match with operational costs		

Attachment 3: Setting household tariffs for a hand pump water supply

Setting household tariffs for a hand pump water supply

(1) Salary of water attendant (S): Ksh 6,000/month = Ksh 72,000/year

(2) Total Annual maintenance cost (M): Kshs 2,000/month = Ksh 24,000/year

(technician, mason, pump spares and materials)

3) Cur ent Replacement cost of pump: = Ksh 75,000/-

Estimated no. of vrs before replacement: = 5

Approximate interest rate: = 15% per year

Annuity (A) = Ksh 22,374/- (see note below)

No. of households: N = 100

Annual Household tariff: H = (S+M+A)/N = Ksh (72,000+24,000+22,374)/100 = Ksh 1,184

Cost per household/month: Ksh 99 ~ say Ksh 100/-

Note: Annuity is the amount which needs to be saved each year to replace the pump/system. It is a function of the expected lifespan of equipment and the interest rate. It does not consider inflation but allows for devaluation which is typically more important in developing countries.

In this case our interest rate is 15%, number of payments is 5 (one per year), and the sum to be raised is Ksh 75,000/-. The annuity of Ksh 22,374/- is the amount that, if saved each year for 5 years earning interest of 15% will provide a sum of Ksh 75,000/-. (Note: You can use PMT mathematical function in MS Excel to obtain the correct result).

Inflation can be included in the calculation by estimating the inflation rate. Let us assume 12% per year. We would therefore need to raise Ksh 132,176 (75,000 x $(1 + 0.12)^5$) /- in the fifth year to replace the pump which means we would need to save Ksh 39,430/- per year to keep up with inflation. The tariff should be adjusted accordingly.

MODULE E	FINANCIAL MANAGEMENT						
SESSION E3	REVENUE COLLECTION						
Appropriate	The facilitation team should be composed of individuals with understanding						
Facilitator	of revenue collection and social work.						
Background							
Introduction	This session aims to support new water projects or existing projects with						
	revenue collection problems by examining various issues associated with						
	revenue collection.						
Objective	By the end of the session participants should be able to:						
	1. Explain how bills are developed, distributed and collected						
	2. Discuss challenges involved in revenue collection (defaulters, illegal						
	connections, burst pipes, etc)						
	3. Develop mitigation plans for defaulters						
Outputs	Appreciation of challenges associated with revenue collection						
Timing	1 hour						
Target Group	Committee, community members, local leaders						
Appropriate Venue	A place within the community where discussions can be held without						
	unnecessary distractions.						
Methodology	Short presentations, Question and Answer, Discussions, Practical exercise on						
	meter reading						
Materials	Illustrations, Flip Charts, Pens, books, Record book for daily collections for						
	Kiosks, Water Meter, Meter Book						
Session Guide							
Supporting							
Information							
	A revenue collection system must be:						
	A course to minimize anotomor commininter						
	• Accurate – to minimise customer complaints;						
	• Convenient for consumers and WUA – easy payment						
	 systems; Safe – minimise risk to WUA staff, use safe cash handling 						
	systems						
	·						
	• Fair – apply equally to all consumers						
	Enforceable – punitive measures against defaulters						
Step 1: Design of	1. What is the basis for a consumer's monthly bill?						
monthly bills							
monthly bins							
	a. Flat rate or consumption based tariffs?						
	a. Flat rate or consumption based tariffs?2. What information does a consumer need each month?						
	a. Flat rate or consumption based tariffs?2. What information does a consumer need each month?a. Consider the design of the monthly bill						
	 a. Flat rate or consumption based tariffs? 2. What information does a consumer need each month? a. Consider the design of the monthly bill i. Name – so consumer can confirm it is his/her bill 						
	 a. Flat rate or consumption based tariffs? 2. What information does a consumer need each month? a. Consider the design of the monthly bill i. Name – so consumer can confirm it is his/her bill ii. Water consumption 						
	 a. Flat rate or consumption based tariffs? 2. What information does a consumer need each month? a. Consider the design of the monthly bill i. Name – so consumer can confirm it is his/her bill ii. Water consumption iii. Tariffs (consumer can check the accuracy of the bill) 						
	 a. Flat rate or consumption based tariffs? 2. What information does a consumer need each month? a. Consider the design of the monthly bill i. Name – so consumer can confirm it is his/her bill ii. Water consumption 						
	 a. Flat rate or consumption based tariffs? 2. What information does a consumer need each month? a. Consider the design of the monthly bill i. Name – so consumer can confirm it is his/her bill ii. Water consumption iii. Tariffs (consumer can check the accuracy of the bill) iv. Other charges (e.g. membership fees, meter fees, etc) b. Monthly statement 						
	 a. Flat rate or consumption based tariffs? 2. What information does a consumer need each month? a. Consider the design of the monthly bill i. Name – so consumer can confirm it is his/her bill ii. Water consumption iii. Tariffs (consumer can check the accuracy of the bill) iv. Other charges (e.g. membership fees, meter fees, etc) 						
	 a. Flat rate or consumption based tariffs? 2. What information does a consumer need each month? a. Consider the design of the monthly bill i. Name – so consumer can confirm it is his/her bill ii. Water consumption iii. Tariffs (consumer can check the accuracy of the bill) iv. Other charges (e.g. membership fees, meter fees, etc) b. Monthly statement i. Documents payments received and any outstanding 						
	 a. Flat rate or consumption based tariffs? 2. What information does a consumer need each month? a. Consider the design of the monthly bill i. Name – so consumer can confirm it is his/her bill ii. Water consumption iii. Tariffs (consumer can check the accuracy of the bill) iv. Other charges (e.g. membership fees, meter fees, etc) b. Monthly statement i. Documents payments received and any outstanding balances 						

	(See Attachment 1) for an example of a monthly bill.					
	Note: Flat rate tariff systems often assume that households do not need a monthly statement or bill. The bill is important as it provides a reminder to pay the monthly bill and shows the statement.					
Step 2: Data	Flat rate systems may need to consider:					
collection to						
prepare monthly bills	Which are the active connections this month? (Has anyone been disconnected for non-payment?).					
	Metered systems need to consider:					
	Who will read the meters?					
	How will meter reader identify themselves?					
	Preparation of a form for meter reading/recording					
	Arrangements for access to compounds to read meters					
	O What should meter reader do if he/she cannot get access to					
	the compound to read the meter?					
	o Safety of the meter reader from dogs and other hazards					
	Dates for meter reading.					
Step 3: Distribution	1. How should consumers be given their bills? The objective is to make it					
of Monthly Bills	easy, quick and guaranteed for consumers to get their bills.					
	2. Options include: a. Post (expensive)					
	b. Hand delivery					
	c. Collection from WUA office or other agreed place					
	d. Email					
	e. SMS					
	3. Deadline for delivery of bills?					
Step 4: Payment	The objective of the payment options should be:					
Options						
	1. To make it easy for consumers to make payments;					
	2. To make it safe for the WUA					
	Note: A WUA or treasurer that collects cash is creating a security risk.					
	Options to be discussed include:					
	Payment at WUA office. WUA issues receipt.					
	a. Requires regular hours for WUA office to be open.					
	2. Payment at a bank into WUA bank account and delivery of pay-in slip to					
	WUA where a receipt is issued;					
	3. Payment through mobile phone (M-PESA or ZAP).					
	a. System is easy to set up with mobile phone operator					
	b. Convenient for consumers and WUA					
	c. WUA issues receipt when WUA receives payment information from mobile phone operator.					
	4. WUA sets up a collection agent – this could be a local shop, tea factory,					
	etc where it is safe and convenient for WUA and consumers.					
	the same and contained in the same consumers.					

	Other issues to be discussed include:						
Stop 5: Action on	 Deadline for payment What should the WUA do to consumers who have not paid by the due date? 						
Step 5: Action on Defaulters	Points to consider:						
	 Issue a written warning of disconnection; Disconnect consumer 						
	 Discuss the consequences of disconnecting defaulters: Consumers plead with WUA management for reconnection – this takes time; Less consumption (lower costs of water production); Lower popularity of the elected WUA management committee members and officials. 						
Step 2: Develop a	 Discuss the following points Importance of WUA to be able to disconnect defaulters otherwise WUA loses credibility as a proper manager of the scheme; Establishing a disconnection policy, disseminating the policy and sticking to it – consumers want to be treated fairly. If a policy is followed then it is easier to show that everyone is treated equally. Brainstorm on the risks to the WUA revenue. Document risks on flip 						
Risk Mitigation Plan	 chart. Risks to consider include: Defaulters, illegal connections, burst pipes, vandalism Low water quantity/yields in dry spell Identify causes of these challenges Double receipt books and other corrupt practices Discuss any other challenges that affect revenue base 2. For each risk, identify steps that can be taken to mitigate the risks. Steps to be considered include:						
	 Written warnings to the culprits Effective monitoring and evaluation mechanisms Disconnections and penalties for reconnection Customer contract Project Codes of Practice Improving customer care – complaints box By-laws 						
Review	 What is the main risk to the WUA revenue? How has this risk been mitigated? What happens to the water project if the revenue is less than required? 						
Session Attachments	Attachment 1: Example of a Monthly Water Bill						

Attachment 1: Example of a Monthly Water Bill

Kiamumbi Water Project

P.O. Box 65516-00607 Kamiti Tel: 0729 - 573889 Email: kiamumbi@ruralfocus.com

To: Leonard Ndung'u Mbugua

P.O BOX 65516-0807 KAMITI

Invoice No: A8902

Date: 30 Apr 2011

Account No: 0001

700

700

Isiolo Rd (Line KN)

Invoice

Balance from the previous bill of 28 Mar 2011

Payments during the period

12 Apr 2011 : M-Pesa BH82HE386

Balance BF 0

Current bill of 30 Apr 2011

Water Consumption 13m3 810 Current reading: 408, Previous reading: 395

Standing charge 100

Tariff	KSh/m3		
1 - 10 m3	60		
11 - 15 m3	70		
16 - 20 m3	80		
Above 20 m3	85		
Minimum charge:300			

Total to be paid:

910

This amount is due by 15 May 2011

Dear Customer.

To pay your Monthly Water bill by Safaricom's M-Pesa Service; Kindly enter the Business Number- 542500, then Enter your Water Account Number, Enter Amount, your Pin, Confirm details then presss OK to Send.

Coop Bank Account Details: Kiamumbi Water Project, 01100280252100, Zimmerman Branch.

K-rep Bank Account Details: Kiamumbi Water Project, 038050000281, Kilimani Branch.

Note: For Bank payments, Please present original Bank Pay-in slips to KWP Office for receipting before the deadline. A reconnection fee of Kshs 1,000 shall be charged on disconnection and reconnection service.

For further enquiries please contact KWP Office, Thank you.

MODULE E	FINANCIAL MANAGEMENT				
MODULE E4	PROCEDURES FOR HANDLING FUNDS				
Appropriate	The facilitation team should be composed of individuals with training in financial				
Facilitator	management.				
Background					
Introduction	Handling funds properly is an important task within the WUA. The success or				
	failure of the WUA may depend on whether the funds are handled accurately and				
	transparently.				
	Although the actual financial recording is usually handled by the treasurer or				
	accounts clerk, the committee members need to know the systems so that they can confirm that the proper systems are being followed.				
Objective	By the end of the session, participants should be able to:				
Objective	Confidently handle WUA funds, following proper accounting procedures				
Outputs	 Proper financial accounting systems are set up (new projects) or reviewed 				
T	(existing projects)				
Timing	4 hours				
Target Group	All members of the WUA management committee plus a number of community				
	resource persons.				
Appropriate	A place within the community where discussions can be held without				
Venue	distractions.				
Methodology	Demonstration/Observation				
	Illustration in practice				
	Short presentation				
3.6 4 1 1	Practical exercise				
Materials	IllustrationsFlip charts and marker pens, pens and notebooks				
	- Pens, note books and blank ruled sample receipt books, vouchers, invoices,				
	cheque books, LPOs,				
	- WUA constitution				
Session Guide					
Supporting	a) Primary documents are records where initial information of transaction in a				
Information	WUA is indicated. They provide evidence that a transaction has taken or				
	took place.				
	Primary document What it is used for				
	1) Receipts Issued to buyer of goods				
	2) Payment Signed by person paid				
	vouchers				
	3) Petty Cash Signed by person paid where there is no receipt Vouchers				
	4) Purchase order book Issued to one from whom we intend to get goods				
	5) Invoice Issued as demand for payment				
	6) Goods receipt Issued by supplier to be signed by one receiving goods Note				

	7) Cheque Issued to supplier of goods or services to be presented to the bank for payment.							
	b) The recorded information is then transferred to the books of accounts, which are referred to as secondary documents. These include Cashbook and Ledger.							
Step 1:	Why should a WUA keep records? Points to consider include: o Planning purposes;							
Importance of Proper Record	 Stock and asset management; 							
Keeping	 To know WUA debtors/creditors; To know cash position; To be able to explain to the WUA membership the revenue and utilisation of the revenue; To maintain credibility of consumers that tariffs are fair; To be able to account for any donations to the WUA. 							
	Corruption thrives where there is: Confusion; Ambiguity; Incompetence; Lack of oversight and monitoring; No disclosure of information; Lack of proper procedures;							
Step 2: Describing the different types of records	What type of records should a community organization keep and who should keep them? [List and discuss the types of records in one column of a table and show against each record who should keep it.]							
	The object in this step is to help WUA committee members become familiar with the terminology and the look of each kind of record.							
	2. Ask different participants to explain the type of record, its purpose, who keeps the record, who signs it.							
	Members register: This contains a list of members and their personal names among other details							
	Assets register: This register maintains record of WUA assets. An asset is what an organization owns.							
	Invoice: An invoice is issued by the supplier of goods or services showing their condition, quantity, and price demanding for payment. Another form of an invoice is a fee note.							
	Water bill: Is a form of invoice indicating cost of water services rendered.							

Receipt Book is a document showing evidence that money paid into the WUA is received and records are kept. It is issued to the person paying in the money such as member paying for membership fees.

Payment Voucher is a document showing evidence that money is paid OUT of the WUA.

Petty Cash Voucher is a document showing money was paid OUT in cash.

Order book: Order Book is used by a WUA to order for goods or services. It is also called local purchase order (LPO) by some organizations.

Delivery Note: Delivery note is a document specifying that goods/services have been delivered. It is sent with the goods or services so the customer signs to say he has received the goods.

Cheque is a promise issued to supplier of goods or services to be presented to the bank for payment. When ordering a cheque book, the organization provides the number of signatories who must sign the cheque before it can be honoured by the bank.

Step 3: Simulation and practical exercise on use of record documents in groups

Demonstrate an example by facilitator filling in primary documents:

Exercise: Divide participants into groups of 3 and ask each group to provide records for the following transactions. Each group should have print outs of all the records (see Attachment 1):

- a) A member, Mr. Tom Otieno joins the WUA on 13/06/2011 and pays Ksh 500 membership fees to the WUA treasurer;
- b) Mutethya Women"s Group wants to buy 15 goats from Mr. Mulwa for Ksh 2,000/- each and one wheelbarrow from Atul Shah suppliers for Ksh 3,500/-.
- c) Amani group orders 3 cans of orange paint from Kariuki hardware shop on 12/03/2011 which is delivered to them on 15/03/2011
- d) Waumini Water and Sanitation Company pays two staff members Paul Otiato and Margaret Rudya their salaries by cheque

Facilitator should check to confirm that the correct records and documents are issued. Discuss how they decided which records to keep and which documents to be used.

Step 4: Secondary Documents and Bank reconciliation

Records from the primary documents discussed above are then transferred to the secondary documents. These include the ledger and cash book

Facilitator to demonstrate how to transfer information from primary to secondary financial documents ensuring all primary documents are used:

Cash Book: A cash book is a record of all cash or cheques received (in) and paid (out) in the transaction of business. The information recorded in the cashbook is from primary documents. Which primary documents would provide information for the cash book? Discuss. Receipts, incoming cheques for the receiving side;

	t vouchers,		1	C		/ /\ · 1
novimon	troughard	OULTROAM	chaguage	tor	2010	Out Loads
Daviden	L VOUCHEIS.	Oursonie	CHECHES	101	\mathbf{D} aiu i	COULT SICIE.

Date	Description	PV/R #	Receipt (Ksh)		Payment (Ksh)			
			Cash	Bank	Chq #	Cash	Bank	Chq #
1/9/05	Shares	RI	2,000					
3/9/05	Donation			200,000	00468			
6/9/05	Shares		8,000					
7/9/05	Materials					10,000		
8/9/05	Salaries						15,000	05642
	TOTALS		10,000	200,000		10,000	15,000	

Ledger: The ledger is a summary of all transactions in a business. It is a document of secondary entries. Final accounts are drafted from the accounts in the ledgers. When writing a ledger one should:

Identify the account then use the Rule of:

- Value Received "IN"
- Value Given "OUT"

Example of entries in the ledger is provided below:

Bahati Women Group bought materials worth Kshs.10, 000; entries in the ledger are therefore organized as:-

Cash Account

IN (Credit)	OUT (Debit)	
	Materials Kshs.10, 000.	

Material Account

IN (Credit)	OUT (Debit)
Cash Kshs.10, 000	

Step 5: Bank Reconciliation

Bank reconciliation (See sample Attachment):

A bank reconciliation is a very important procedure for a WUA as it is a way of checking that the books of accounts tally with what is in the bank and/or petty cash box.

A WUA that does not undertake bank reconciliation on a regular (monthly) basis is at risk.

Bank reconciliation is the process of harmonizing the balances of money at the bank and in petty cash against all recorded income and expenditures. Bank reconciliation is done by taking the current bank statement and checking all the

entries – receipts and withdrawals - to see if all the cheques issued have been presented and cleared. At the same time it is also helpful to confirm if all the cheques issued to the organization have been cleared before making a decision to pay from the account. The Bank Reconciliation Statements is a tool to ensure that the accounts balance. Principally the question being asked is: Does the money you started with (A) Plus the additional money received (B) Less the amount expended (C) Less the amount you remain with (D) Equal zero? In other words does (A+B=C+D)=0If it does NOT then there is a problem that needs to be found and/or explained. The Bank Reconciliation Statement should be made at the end of each month. In reviewing the Bank Reconciliation Statement the Chairman should: 1) Refer to the Bank Reconciliation Statement for the previous month, to ensure that the figures in relation to the amounts present in the bank account and in the petty cash at the end of the month are the same as those found Carried Forward at the start of the month in question. 2) Refer to the Bank Account Statement, and 3 Column Cash Book, to ensure that all funds received have been taken into consideration. 3) Refer to the VOUCHERS and the 3 Column Cash Book to ensure that all transactions have been documented. 4) Physically count the money in the Petty Cash and review the Bank **Statement** to ensure that the funds remaining at the end of the month are accurately reflected in the Bank Reconciliation Statement. When the Bank Reconciliation Statement does NOT Balance for whatever reason say a cheque has been signed but has yet to be cashed then the Chairman MUST ensure that the discrepancy is adequately explained. The Bank Reconciliation Statement Format allows for such explanations. **Review** When should a bank reconciliation be undertaken? Attachment 1: Sample Financial Records Session **Attachments**

Attachment 1: Example of Financial Forms

Member's Register

M/No.	Name	Membership fee (Ksh)	Date of entry	Nominee Witness	Remarks
01	M. Wanjiru	300	6/6/2000	E. Kiarie	

Assets Register

Date	Supplier	Asset	Serial No.	Quantity	Unit Cost (Kshs)	Total (Kshs)	Registration No.
5/9/05	KJ Suppliers	Chairs		2	500	1000	-WG/Chair/1 -WG/Chair/2

Purchase Order

LOCAL PURCHASE ORDER
Date
Order No. 0456
From.
To
Please supply the following goods / services and charge to our A/C
Quote the above Order No. On all invoices.
Sign Date

Payment Voucher

PAYMENT VOUCHER		
Date		
M/S		
Description	Kshs.	Cts
Amount in words Shs	<u> </u>	
Prepared by Date		
Authorized by Date		
Received by		••••
Delivery Note		
Delivery Note		
Date.		
M/S		
From order		
No		
Please receive the under-mentioned goods/services in good condition.		
riease receive the under-mentioned goods/services in good condition.		
Received in good condition by		
Signed by Customer"s Agent		

Cheque Leaf

Pay	•
Kshs	
Amount in words Kshs	
Signed:	,

Cash Book

Date	Description	PV	R	eceipt (Ksł	n)		Payment (F	Ksh)
		R #	Cash	Bank	Chq#	Cash	Bank	Chq#
1/9/05	Shares	R001	2,000					
3/9/05	Donation			200,000	00468			05642
6/9/05	Shares		8,000					
7/9/05	Materials					10,000		
	TOTALS		10,000	200,000		10,000	-	

Bank Reconciliation Statement

	Name of Water Project					
	Date		Sum (Ksh)			
A	Funds brought forward/ Open	ning balances				
		Cash in Hand	I			
		Bank Accounts	3			
		Total monies brought forward				
В	Money Received					
С	Expenditure (as detailed in the	ne monthly expenditure statement)				
D	Closing Balances/Money left					
		Cash in Hand	I			
		Bank Accounts	3			
		Total monies lef	t			
Е	Reconciliation Check					
	E = (A + B) - (C + D) = 0					
F	Differences between Bank	Reconciliation and actual funds remaining				
		Cash in Hand	I			
		Bank Accounts	3			
	Explanation for differences b	petween Bank Reconciliation and actual funds				
		remaining				
	1.					
	2.					
	3.					
	4.					
		Statement by Accountant				
	I certify that the accounts for	or the MonthYearas reflect	ed in this bank			
	_	e representation of the statement of funds us	sed for purposes			
	intended.					
			:			
	Statement by Financial Sub-Committee					
	I certify that I have reviewed the accounts in detail for the Monthas					
		nciliation and that the funds have been use	ed for purposes			
	intended.					
	Name:	:				
		Statement by Chairman				
	I certify that I have reviewed					
	reflected in this bank recor intended.	nciliation and that the funds have been use	ed for purposes			
	Name:	Signature: Date	:			

MODULE E	FINANCIAL MANAGEMENT				
MODULE E5	SETTING PROCUREMENT PROCEDURES				
Appropriate	The facilitation team should be composed of individuals with training in				
Facilitator	water supply management such as government water officers with				
Background	understanding of procurement rules				
Introduction	The purpose of this session is to appreciate the need for procurement				
	guidelines for any WUA. Procurement of goods and services is an important				
	aspect of the life of any organization. Procurement rules ensure that				
	organizations remain transparent and leaders are accountable to members.				
Objective	By the end of the session, participants will be able to:				
	1. Discuss the role of procurement sub-committee				
	2. Develop terms of procurement of goods and services				
Outputs	WUA procurement procedures established				
Timing	2 hours				
Target Group	WUA committee members and community leaders				
Appropriate Venue	A place within the community where discussions can be held without				
	unnecessary distractions.				
Methodology	Short presentations				
	Question and Answer				
	• Discussions				
	Demonstration/observation and Group exercise				
Materials	Sample Procurement documents				
Session Guide	1				
Supporting	The term to procure means to buy or acquire goods or services.				
Information					
	Procurement Sub-Committee				
	The WUA procurement sub-committee should comprise at least three persons				
	who should not be members of the monitoring or finance sub-committees to				
	avoid conflict of interest.				
	Transparent and Accountable Procurement Processes				
	Procurement is a process which is vulnerable to collusion between the				
	suppliers/contractors and those making the decision. The WUA should take				
	steps to ensure that procurement is done in a way that results in the best value				
	for money for the project and in a way that this is seen to be done. Essentially				
	this means that procurement should be done competitively and publicly.				
	Procurement processes include:				
	•				
	Establishing specifications for the materials/services required;				
	Public notices requesting for bids;				
	Clear criteria for evaluation of bids;				
	Public disclosure of the tender process and results.				
	,				
Step 1: Importance	1. Facilitator can ask participants what they understand by the term				
of Procurement	procurement.				
	2. Discuss scope of procurement process: covers goods and services.				

- 3. What is the purpose of procurement?
- 4. Discuss what can happen if procurement is not done properly?

Weak procurement can result in:

- 1. Suspicion of corruption or favouritism which undermines credibility of WUA management committee;
- 2. Sub-standard partial goods or services because terms of reference for quantities or specifications were not properly prepared;
- 3. Generates conflicts within WUA or between WUA and others because proper procedures were not followed;
- 4. Over-inflated prices due to lack of proper competition;
- 5. Delays in getting something done or goods purchased

Step 2: Establishing procurement responsibilities

Every organization often has to set rules to guide the procurement processes for goods and services.

Discuss the following points:

- 1. Who should set the rules and procedures for procurement?
 - Management committee with AGM approval.
- 2. Where should procurement rules be documented?
 - Procurement rules may be found in the WUA constitution or bylaws or in a separate document that has been approved by the AGM
- 3. Who should implement the procurement activities?
 - Procurement sub-committee;
 - Management committee.
- 4. Does WUA have a procurement sub-committee?
 - Does constitution allow for a procurement sub-committee?
 - Define membership of procurement sub-committee?
 - Define terms of reference for procurement sub-committee
 - Review terms of reference for management committee with respect to procurement activities.

Step 3: Undertaking a procurement process

Facilitator should divide participants in groups of five and provide them with the case studies provided in Attachments 1.

Each group will be required to convert themselves into a procurement subcommittee for a WUA and simulate the discussions that would go on in procuring services and goods for their organization and present the winning bidder to the plenary.

Facilitate the presentations and guide the ensuing discussions from the presentations.

	Review the following steps:		
	 Specifying precisely what is needed; Drawing up a notice; 		
	3. Advertising;		
	4. Evaluation of bids;5. Documenting procurement process;		
	6. Final selection;		
	7. Disclosure of results;8. Handling complaints.		
Step 4: Defining	With reference to Attachment 2, ask the participants to draw up Procurement		
WUA procurement	Guidelines for their WUA.		
guidelines			
Review	• What may happen to a WUA if procurement guidelines are not followed?		
Session Attachments	Attachment 1: Case Studies for Procurement of Goods and Services Attachment 2: Sample Procurement Guidelines		

Attachment 1: Case Studies on Procurement

Case Study for Procurement of Goods

Roro Water Users Association is a newly established association managing a water scheme that supplies water to 240 households in 15 villages. About 50 households have individual connections from the mains while the rest buy water in jerry can from the kiosks in the community. The scheme has 10 institutional connections that include 2 schools, a health centre, the chief's office and a toilet at the market.

The Roro WUA constitution does not say anything about procurement of goods and services as this was not anticipated when the WUA was formed two years ago. However, the organization has recently approached a donor to help them buy a gen-set to pump the water and the donor has agreed to provide these services but on condition that proper procurement procedures are followed in the purchase of the gen-set.

When the proposal was presented to a recent AGM it was decided through RORO/AGM/2011 Minute 5 that a procurement sub-committee should be established to carry forward the process and procure the asset for the organization. They elected five members of the association to form the procurement sub-committee and asked them to proceed with the process.

You are the members of this procurement sub-committee meeting for the first time to undertake the activity.

Show what steps you will take to proceed with the procurement process. All decisions should be documented in the form of minutes. Present the report to the members (Plenary).

Case Study for Procurement of Services

Kivulini Water Users Association has a membership of 150. The Association supplies water to 1,500 clients that include institutions. The Association has a monthly cash income of Ksh. 185,000 from water payments. It has 5 permanent staff members three of whom are kiosk attendants with one office administrator and one metre reader. The Association runs a bank account in the small town within the community where all the money is paid by the consumers who then submit deposit slips to the office.

It has recently come to the notice of the management committee that there is collusion between a bank clerk, and some consumers to defraud the Association of revenue. These consumers get a stamped bank slip without actually paying any money into the account and the revenues have dwindled leading to serious financial problems for the organization.

Your team has been asked by the management committee to develop terms of reference for an expert to help establish the problem and provide a report for the members" consideration. You are required to develop the TORs and choose one company from a list of 4 bidding for the job.

In your report you are required to provide the minutes of the meeting that made the decision and the process you followed to arrive at the organization to provide the services

Attachment 2: Sample Procurement Guidelines for a WUA

The WUA, through its constitution, by-laws or AGM may set up procurement rules that can be structured as follows:

a) Up to Ksh. 10,000 by direct purchase

In regard to items to be procured at any one time for which the total amount to be procured does not exceed Kshs. 10,000 procurement can be made through direct purchase on the checking of prices. Written quotations will not be required.

b) From Ksh. 10,001 to Ksh. 100,000

For all procurement of goods and/or services (including contractors) for the project, between a total of Kshs. 10,000 to a total Kshs. 100,000 a minimum of *three written* competitive offers will be required. The selection of the supplier will be made by the procurement sub-committee based on the quotations, taking into account price, quality, availability and timeliness of delivery

In each case the procedures followed must be documented and all quotations/bids collected and /or submitted must either:

- Be filed as supporting documents attached to the voucher reflecting the purchase, or
- Be filled separately with a reference made on the voucher as to the location (file name of the supporting documents)

c) For purchases over Ksh. 100,000

In regard to items to be procured at any one time for which the total amount to be procured exceeds Kshs. 100,000, the procurement sub-committee will:

- Prepare the list of items to be procured;
- Determine the closing date for the submission of quotations;
- Determine the list of suppliers/contractors to be invited to quote. The list shall be approved by the management committee prior to requesting quotations and shall be displayed on the WUA notice board:
- Send out requests for quotations ensuring a reasonable period of time for suppliers to prepare their quotations;
- Arrange the opening and evaluation of quotations;
- Evaluate and determine the preferred supplier/contractor.

In each case the procedures followed must be documented and all quotations/bids collected and /or submitted must either:

- Be filed as supporting documents attached to the voucher reflecting the purchase, or
- Be filled separately with a reference made on the voucher as to the location (file name/page of the supporting documents)

Procurement of services

The procurement of services will follow the same procedures for the procurement of goods. The supply contracts for the provision of skilled and unskilled labour shall follow the procedures as indicated above. Payments to any contractor for civil works within the scope of the project should be based on the agreed

and signed contract with the contractor. The contract with the contractor will be prepared and signed by the Chairman, Secretary and Treasurer.

In each case the procedures followed must be documented and all quotations/bids collected and /or submitted must either:

- Be filed as supporting documents attached to the voucher reflecting the purchase, or
- Be filled separately with a reference made on the voucher as to the location (file name of the supporting documents)

MODULE E	FINANCIAL MANAGEMENT
SESSION E6	FINANCIAL CONTROLS
Appropriate	The facilitation team should be composed of individuals with training in
Facilitator	financial management.
Background	
Introduction	This session is intended to be an AWARENESS CREATION session on the
	need to carry out regular monitoring so that the:
	Books of accounts are properly kept and the actual cash in hand and in
	bank corresponds to what is described in the books;
	Actual expenses do not exceed the amount budgeted;
	Actual income corresponds to plans;
	Actual cash can cover expected expenses
Objective	By the end of the session, participants should be able to:
	Explain the elements of a financial report
	Explain regularity of financial reports
	Distinguish between different kinds of financial controls and reporting.
Outputs	Financial Control Plan
Timing	1 hour
Target Group	All members of management committee
Appropriate Venue	A place within the community where discussions can be held without
	distractions
Methodology	Demonstration/Observation
	Illustration in practice
	Short presentation
	Practical exercise
Materials	1. Illustrations
	2. Flip charts and marker pens, pens and notebooks
	3. Pens, note books
	4. WUA constitution
	5. WUA annual budget
Session Guide	
Supporting	
Information	Tools for Financial Controls
	Tooks for Findicial Controls
	Approved Annual Budget;
	Bank Reconciliation;
	Financial Report;
	Internal Audit Report;
	External Audit Report;
	Procurement Guidelines;
	Procurement Report.
	1 Total Cincin Topolis
Stop 1.	Facilitator to make a presentation to introduce the tonic
Step 1: Introduction to	Facilitator to make a presentation to introduce the topic.
financial controls	Financial controls are a set of procedures that assist the WUA and its members
imanciai cunti vis	to have confidence that:
	to mail to middle time.

- Funds are being spent in line with intended use and according to the approved budget;
- That discrepancies in financial records are noticed early on and rectified;
- That revenue is in line with expected amounts and any discrepancies are noticed and acted on;
- That procurement activity follows the guidelines agreed by the WUA or as set out in the Constitution or bylaws.

Step 2: Role Play

Use the following role play to help illustrate the need for proper and regular financial controls.

Undertake the role play involving the trainer, the village water committee chairman, the treasurer and community members.

Role Play on Need for Financial Controls

At a meeting with a community water committee a trainer is informed that a water project which manages 20 handpumps does not have sufficient funds to purchase the spares and pay the pump mechanic to fix the five handpumps that are not operational. The trainer is informed that the community members have been paying their fees and are not willing to contribute to the fund raiser that has been proposed by the committee to raise the required funds.

The treasurer has been ill and proper records have not been kept for the last six months.

The project recently purchased a motorbike for the pump mechanic which was not planned for in the annual budget and it is not known how much was spent on the motorbike.

What information should the trainer ask for to investigate the problem? What should the project do to solve the problem?

In moderating the role play, the facilitator should draw out the following points:

- 1. Is there an approved annual budget?
- 2. Does anyone check monthly income and expenditure against the approved budget?
- 3. What should the project do if the treasurer is unwell and cannot perform his/her duties? Why did the problem persist for six months?
- 4. What is the procedure for checking monthly income and expenditures against the bank accounts and petty cash box? (Monthly bank reconciliation)
- 5. Why was the motorbike purchased without being budgeted for and how should this be avoided in future? What systems does the project have to

	move funds from one budget line to another?
	6. Why were the committee members not aware of how much the motorbike cost?
	7. What has been the impact of the cash flow problem on water supply services within the community?
Step 3:	Using Attachment 1, ask the participants to identify the financial controls that
Establishing a	would improve the accountability of the project.
financial control	
plan	For each issue identify what should be done, how often and by whom.
	Important points to emphasise are that financial controls only work if:
	1. There are agreed procedures that should be followed;
	2. That there is a check or audit to ensure that the procedures are being
	followed;
	3. That any discrepancies are addressed immediately
Step 4: Role of	Discuss whether the WUA has an audit sub-committee?
Audit Sub-	
Committee	What is the membership of the audit sub-committee?
	What are the Terms of Reference for the Audit Sub-committee?
	How can the audit sub-committee ensure that financial controls are
	being followed?
Review	Do participants feel that the Financial Control Plan would have prevented
	the situation as discussed in the role play?
	Who has the responsibility to ensure that Financial Control Plan is adhered
	to?
Session	Attachment 1: Sample Financial Control Plan
Attachments	r
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Attachment 1: FINANCIAL CONTROL PLAN

Issue	Action Needed	By Who	When
Ensuring that monthly income and expenditures tally with money in bank and petty cash box	Monthly bank reconciliation	Accountant Chairman of Financial Sub-Committee	Monthly
Ensuring that all receipts, vouchers, accounts etc are being properly kept	Internal and External Audit	External Auditor Chairman of Audit Sub- Committee	Internal audits – quarterly External audits – annually
Ensuring that assets belonging to the project are properly recorded	Update Asset Register	Accountant Counterchecked by Chairman of Financial Sub-committee	Quarterly
Ensuring that expenditures are consistent with approved budget	Check expenditures against approved budget	Chairman of Audit Sub- Committee	Monthly or quarterly
Revenue is consistent with budget	Reconcile monthly revenue against budget	Accountant Chairman of Financial Sub-Committee	Monthly
Procurement is following approved guidelines	Procurement Audit Procurement notices placed in project office and public places	Chairman of Audit Sub- Committee	Quarterly
Members/consumers are informed of project accounts	The following documents should be presented at the AGM: Annual budget Financial Report Auditor Report	Project Chairman	Annually
Audit queries are dealt with properly	Maintain record of Audit Queries and action taken	Accountant Chairman of Audit Sub- Committee	Quarterly

MODULE F WATER MANAGEMENT OPTIONS

Overview

This module provides support to communities and water projects by addressing various issues related to improving system performance.

SESSION F1:	IMPLICATIONS OF THE WATER SECTOR REFORMS AND THE NEW CONSTITUTION	D F-2
SESSION F2:	WATER SUPPLY MANAGEMENT OPTIONS	F-9
SESSION F3:	SETTING SYSTEM PERFORMANCE TARGETS AND A MONITORING PLAN	_ F-16
SESSION F4:	PREPARING FOR A DROUGHT	_ F-19

MODULE F	WATER MANAGEMENT OPTIONS
SESSION F1	IMPLICATIONS OF THE WATER SECTOR REFORMS AND THE NEW CONSTITUTION
Appropriate Facilitator Background	Community trainer with experience in community water projects or government water officer
Introduction	This session focuses on helping the participants to understand why the water sector reforms are ongoing, what the reforms mean to the individuals, the community and the water projects.
	The water sector reforms are an ongoing process and is the subject of ongoing debate on policy and legislative matters. The facilitator should ensure that any material presented is correct with respect to existing legislation.
Objective	Participants understand the key factors that have motivated the water sector reforms and understand how the policy direction has been translated into institutional and legislative changes which affect the community water project.
Outputs	Participants aware of implications of water sector reforms and link to the new constitution.
Timing	Session should take approximately 3 hours, with breaks in-between
Target Group	Community Members
Appropriate Venue	A place where participants can clearly hear and participate in the discussions and where distractions are minimised.
Methodology	- Presentation and discussion
Materials	- Flip Charts - Flash Cards - Pens
Session Guide	
Supporting Information	This session uses many acronyms for different institutions. The facilitator should proceed carefully to ensure the participants understand the different acronyms. It is helpful to write the acronyms on flash cards and place on the wall as a reminder. You can group the flash cards to help the participants distinguish MoWI, WSTF, WRMA, CAAC, WRUA from WSB, WSPs, and WASREB.
	 Key policy changes within Water Sector Reforms Separation of functions; Decentralisation; Commercialisation of services; Stakeholder and private sector participation.
Step 1: Identification of Prevailing Problems in the	Ask participants to describe prevailing and persistent water resource and water supply problems in their area.

Water Sector

Persistent problems that have motivated water sector reforms

- 1. Degradation of water resources decreasing dry season flows, deteriorating water quality;
- 2. Degradation of water catchments and riparian areas;
- 3. Poor reliability of water supplies;
- 4. Lack of financial resources;
- 5. Insufficient or inappropriate support;
- 6. Increasing incidence of water use conflicts;
- 7. High vulnerability to droughts and/or floods.

Facilitator to summarise that the water sector reforms have been instituted to help address these issues through substantive changes in:

- Policy;
- Laws & regulations;
- Institutions
- Financing
- Strategies

The following sections look at the key shifts in policy under the reform process.

Step 2: Separation of Functions

Separation of functions. This has resulted in certain new institutions being created to handle different tasks.

Facilitator should ask participants to name the new institutions and discuss their mandates (See Attachment 1 for details). Each institution should be written on a flash card and placed on the wall. Try to recreate the Institutional Triangle shown in the attachments. Be sure to distinguish between the different institutions e.g. WRMA, CAAC, WRUA from WSB, WSPs, and WASREB.

Facilitator should ask participants to name other stakeholder institutions – where are these within the sector?

Facilitator should ask questions to help participants understand the implications of the institutional changes for them:

- If you as an individual want to drill a borehole, which government department should you talk to and why? (Answer: WRMA to get an authorization to drill the borehole, NEMA EIA license)
- If the community water project wants to expand its supply area by adding another pipeline and kiosk, which government office institution should go to? (Answer: District Water Office/Water Service Board to discuss the project and possibly to prepare a proposal/application to the Water Services Trust Fund).
- Who is responsible for providing water services to the community members (Answer: WSB is responsible for developing the infrastructure which is then given under license to a Water Service

Provider to operate.) Does a community water project (CWP) need a license to operate? (Answer: CWP requires a PERMIT to abstract the water resource. This is given by WRMA. CWP requires a service provision agreement or license from the WSB which sets out various conditions/targets that the CWP must meet to continue providing water services). **Decentralization.** This means that each institution should develop systems Step 3: **Decentralisation** so that decision making is devolved away from the head office in Nairobi to the counties, regions, or catchments. Facilitator should ask participants: *To identify what is meant by decentralization? How has the water sector adopted the policy of decentralization?* Examples: There are 8 Water Service Boards - but CWP will continue to i. deal with district or county water office for advice WRMA has six regions and each region has the mandate to make decisions for its region. CWP will deal with sub-regional offices Why is decentralization considered a good idea? (Answer: It means that each area can deal with their own problems and come up with their own solutions. Decentralization also means that services come closer to the people) Water to be considered as an economic and social good. This implies Step 4: Water as an Economic and that although water comes free from the clouds, there are costs associated Social Good with managing and making the water available to consumers. Three key features are associated with treating water as a social and economic good: 1. Commercialization of services. This implies that water services should operate on commercial principles. Facilitator: ask participants to describe what they think are commercial principles? Answer: o Charges for providing a service Revenues must exceed operating expenses There should be a mechanism for capital replacement Business should have proper books of accounts Water business should run as a separate entity from other activities (this is why all the municipal water supplies have been handed over to companies (Water Service Providers or WSPs) owned by the municipal councils - so that the water service provision runs as a separate operation to all the other affairs of the council) 2. Protection for vulnerable groups so that, despite water charges, they are not denied access to water for basic needs Revenue from water business should not be used outside the water business (ring-fence revenue). This means that water cannot be charged at high tariffs to finance, say, a new road. Block tariff structures - tariff structures that recognize different economic status within the consumer population **3. Economic value of water.** This implies that water allocation should

recognize productive, domestic and environmental uses of water. There are costs associated with managing the water resources. The following consequences are noted:

- o WRMA charges water use charges for resource management;
- o Water charges means there will be less wastage;
- ,Polluter Pays" principle. If someone pollutes or degrades the water quality so others cannot use it or have extra costs to clean the water before they use it, then the polluter, if caught, can be made to pay for the clean-up of the resource.

Step 5: Stakeholder Participation

Stakeholder Participation. This means that private and community stakeholders should play a greater role in water services and water resource management.

Facilitator should ask participants to identify what is meant by stakeholders and what role should they be playing. Answers include:

- Community members should have a greater voice in deciding how government resources are spent on water services and water resource management (Example: CWP can apply for CDF financing);
- Community members should have a greater voice in deciding what kind and quality of services they require (e.g. communities must be consulted before projects are designed or implemented);
- Community members should have a greater voice in how water is allocated to competing water demands (through a WRUA water resource users association comment on permit applications);
- Private companies should be used more in the water sector to increase professionalism, performance or output based services, and competition (e.g. Municipal services are now run under a publicly owned company, borehole drillers are from private sector).

Step 6: Implications for community water supplies and community water points

A. Community Water Projects

Criteria for license as a Water Service Provider (Water Act Section 56)

- 1. Schemes who supply more than 20 households with water, or
- 2. Schemes who supply more than 25 m³/day for domestic use, or;
- 3. Schemes who supply more than 100 m³/day for any purpose

The water sector reforms have been introduced to improve the water services. This applies to community water projects as well as government owned water schemes. The WUA needs to understand some of the key changes that the reforms require of them. These should be discussed in detail:

What does WUA have to do to be compliant with the water sector reforms?

1. **Legal Registration**. A WUA should register as a legal entity (See Session C1:Legal Registration)

- 2. **Service Provision Agreement (SPA) or License**. A WUA needs to obtain a license from the Water Services Regulatory Board or enter into an agreement with the WSP. This arrangement provides the WUA with formal recognition that it is providing water services in particular area, but it also places various performance targets on the WUA to improve services. (See Session F3: Setting Performance Targets). These conditions will include:
 - Proper and open set of books of accounts;
 - Proper governance elections, meetings, etc;
 - Ring fencing the project revenues;
 - Proper tariffs that reflect the operation and maintenance (and possibly even the capital recovery) costs;
 - Setting performance targets on hours of service, water quality, number of consumers, etc;
 - Reporting to the WSB or WSP.
- 3. **Separate Ownership and Operational Aspects**. This topic is discussed in more detail in Session F2 on Water Supply Management Options

Note: the term **Water Service Provider** (**WSP**) is typically used to describe a legally registered organisation that has a SPA or license to provide water services. A WUA can become a WSP.

B. Community Point Sources – e.g. handpump, pan, sand dam, rock catchment, shallow well

Community point sources are treated differently to schemes that supply multiple households with piped water. A community water point will serve multiple households but community members have to come to the water point. A community water point does NOT need a license, BUT....

- The WUA operating and managing the community water point **may** find benefits in being legally registered (i.e. not just registered as a Self Help Group);
- The community water point should have a water permit from WRMA (even if only a Category A permit);
- The WSB/DWO are setting up better systems to register community point sources so that basic information about the water points are known to the WSB who can monitor and provide support to the WUA to operate and maintain the water point.

C. Implications of not conforming with the Water Sector Reforms

Facilitator should provoke a discussion around the following question:

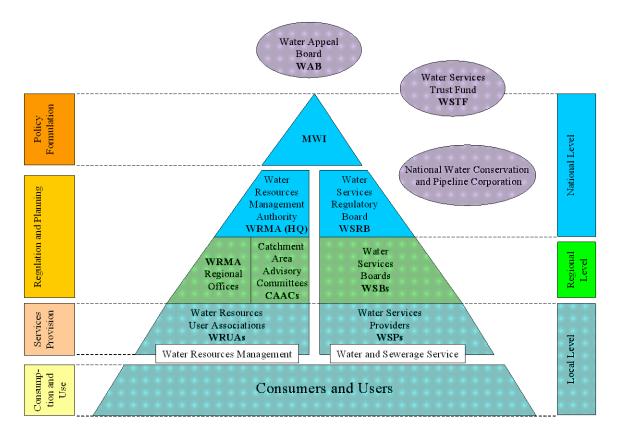
What are the implications to the community water project if it does not comply with the requirements under the water sector reforms?

Example: WUA has no water permit – so what? WUA does not have an SPA – so what?

• Community does not play its role in articulating its needs to the

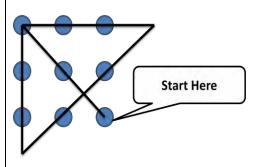
	WCD or WDMA
Step 7: 2010 Constitution and	 WSB or WRMA Community water project is not taken seriously by WSB because the services it provides are unacceptable; Project misses out on possible support from WSB or WSTF; A different water company or WSP is charged with the responsibility to manage the community water project; Disruption to water services; Community members fail to benefit from the water sector reforms. 2010 Constitution This session is intended to highlight a few key points only from the 2010
Water Act 2002	Constitution. The implications of the 2010 Constitution on water sector reforms are still being worked out.
	 Key issues within the 2010 Constitution: The mandate for water services is given to the County Government. This implies that County Governments will need to plan for the development and management of new and existing services within the provisions of the Water Act. Water is a human right. The interpretation is that Kenyans have a right to water of sufficient quality, quantity and reliability which should be paid for through a tariff structure that recognises the needs of the water service provider to operate on a sustainable basis and the needs of vulnerable groups to be able to afford a water service. The interpretation is NOT that Kenyans have a right to free water. Any attempt at providing "free water" usually results in no water or a very poor service indeed.
	Note to facilitator: Discussion on "rights" should be managed carefully because the interpretation of the "right to water" can be different to different people. Discussion should also look at responsibilities that go with the right to water.
	 What are the responsibilities that go with the right to water? Using water efficiently without wastage; Making sure everyone has fair access Water for environment is safeguarded Pay for water consumed
Review	This session has covered a lot of information with many acronyms. These acronyms may confuse participants so the review process should ensure that participants have understood the basic messages associated with the reforms. 1. Why were the water sector reforms started? 2. What do the reforms mean to you as an individual and you as a water project? 3. What is a Water Service Provider (WSP)? 4. What is the difference between a Water Permit and a License or SPA?
Session Attachments	Attachment 1: New Institutions under the Water Act and their mandates

Attachment1: New Institutions under the Water Sector Reforms.



Institution	Role	
Ministry of Water and Irrigation (MWI)	To formulate policy and provide oversight within sector	
Water Services Trust Fund (WSTF)	To finance water services to the underserved (pro-poor)	
Water Appeal Board (WAB)	To hear and determine disputes	
Water Services Regulatory Board (WASREB)	To regulate matters related to water services	
Water Service Boards (WSB)	Regional body responsible for regulation and planning of water services	
Water Service Providers (WSP)	To provide water services under license from the WSBs	
Water Resources Management Authority (WRMA)	To plan, regulate and manage water resources	
Catchment Area Advisory Committees (CAAC)	Regional body set up to advise WRMA on the management of water resources	
Water Resource Users Associations (WRUA)	Local body set up by water users to enable communities and water users to participate in water resource management	
National Water Conservation and Pipeline Corporation (NWCPC)	Development and management of state assets for bulk water supply	

MODULE F	WATER MANAGEMENT OPTIONS	
SESSION F2	WATER SUPPLY MANAGEMENT OPTIONS	
Appropriate	Community trainer with experience in community water projects or	
Facilitator	government water officer with experience in managing a water supply.	
Background		
Introduction	This session focuses on helping communities consider and select	
	management options that may be beneficial to the project to help improve	
	water services. It requires thinking outside the box.	
Objective	By the end of this session participants will be aware of different options for	
	professionalizing the WUA operations.	
Outputs	Participants will be aware that there are more management options	
_	available than currently being used	
Timing	Session should take approximately 2 – 3 hours	
Target Group	Community leaders, project committee members, community resource	
gp	persons. The session can be addressed to community members but as some	
	of the ideas are probably quite new to the community, it is probably better	
	to start with a smaller group to enable detailed discussion and	
	understanding.	
Appropriate	A place where participants can clearly hear and participate in the	
Venue	discussions and where distractions are minimised.	
Methodology	- Presentation and discussion	
	- Question & Answer	
Materials	- Flip Charts	
	- Flash Cards	
	- Pens	
Session Guide		
Notes to facilitator	The guiding principle for the facilitator should be to help the community	
	members distinguish between the current operational set-up (with its	
	vested interests) and alternative management options that are more likely	
	to result in improved services.	
	1	
	This requires a change in attitude of community members so that they see	
	themselves as water supply customers who are entitled to a good and	
	affordable water supply.	
Step 1: Thinking	This is a warm-up exercise to demonstrate the need to think outside the	
Outside the Box	box.	
	1. Draw the following shape	
	2. Ask the participants to connect all the dots using four straight lines	
	without taking the pen off the paper: Give them 2 – 3 minutes	
	3. The result is a shape like this	



Usually, it takes a while for the participants to recognize that you can only achieve the result if you draw the lines outside the box.

Step 2: What do consumers want?

This step is aimed at helping participants distinguish between (i) what the water project provides and (ii) what the consumers want.

1. Draw a table and list what consumers want with respect to their water supply

For Example:

What consumers want	Indicator	What consumers get at the moment
Enough water	At least 40 litres per person per day	
Access to water	Not more than 15 minutes fetching time from household	
Reliable service	At least 12 hours per day or 4 days per week	
Clean water	Passing KEBS drinking water standard	
Fair price	On average not more than Ksh. 600 per month per household	

The facilitator should emphasize the fact that CONSUMERS want a GOOD SERVICE.

Is there room for the current service to be improved? The issue to be discussed is HOW to improve the service provided.

Facilitator should pick an example from local setting of cases where consumer buys a service – what is the role of the consumer?

Example of Public Transport: An analogy can be made with someone who pays for a bus or taxi ride. What the consumer wants is to be transported comfortably, safely and at a fair price. The consumer is not concerned with who owns the bus or whether the bus has insurance – the police and

	Session	F2: Water Supply Management Options	
		ne vehicle is insured and road worthy ernment has a role of regulation and	
	Link analogy with the water services	and the attitude of the consumers.	
Step 3: Role of the Consumer and Project Member	Discuss the role of project members and consumers, contrasting the situation in a WUA with that of an urban WSP. 1. In a WUA, project members are also the consumers;		
		f consumers do not own, invest or get	
	management is very different be	consumer and the water supply etween a community based water in urban WSP.	
	management options, it is important	ct members to consider various to distinguish issues that derive from that derive from management and	
	The facilitator should lead a discussion to distinguish the role of consumer and the role of the project member.		
	Draw up a table as follows and fill it in through discussion. considering the roles, consider the benefits that each role provides individual, as shown in the table below.		
	ROLE OF A CONSUMER	ROLE OF A PROJECT MEMBER	
	Use water properly	Attend meetings like the AGM	
	Pay for water promptly	Elect committee members	
	Register a complaint if the service is inadequate or sub-standard or interrupted	Make sure the committee members do a good job	
	Do not steal the water		
	Do not damage the water pipes or pump		
	Report anyone who is stealing water or damaging the pipes or pumps	Report anyone who is stealing water or damaging the pipes or pumps	
	BENEFITS THAT COME FROM ROLE OF CONSUMER	BENEFITS THAT COME FROM ROLE OF PROJECT MEMBER	
		MICHIDICK	

Water for domestic and productive

uses

Satisfaction of knowing that project is being well managed

	Prompt repairs	Prestige in the community if you are a committee member or project official
	Reliable service	
	Complaints are dealt with if the project managers are doing a good job.	
	COSTS THAT COME FROM ROLE OF CONSUMER	COSTS THAT COME FROM ROLE OF PROJECT MEMBER
	Pay for water consumed	Membership fees
		Time used up in meetings (AGM)
		Conflicts over elections
		Suspicion of embezzlement or favoritism (for committee members)
		Contribute labour or materials during construction or repairs
	to compare the BENEFITS from be COSTS.	discussion by challenging participants eing a PROJECT MEMBER with the
	and benefits associated with being a	mbers to recognize that there are costs project member. This is different to a nip between the costs (water use fees)
Step 4: Separating ownership and operational duties	¥ * ·	
	Work with participants to identify these duties.	the duties and who should undertake
	OWNERSHIP DUTIES	WHO SHOULD UNDERTAKE DUTY
	Obtain a water permit	
	Obtain a license from WSB	
	Keep an asset register	
	Make sure assets are used properly a kept in good condition	
	Appoint staff to operate and maintai the project or water point	n
	Report to shareholders or project members	
	Make policies & bylaws for the proj	ect

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ncept of the right

Step 5: Considering Different Management Options (OPTIONAL) be overcome?

This is a basic introduction to different management options. Many of these options are unfamiliar to community water projects and so the focus is on presenting basic concepts, not on providing all the details.

Ask participants to talk about whether the skills required are available within in the community? What are the gaps? How should these skill gaps

Note to facilitator: This material is probably less applicable in pastoral areas with water sources where traditional governance systems prevail.

The basic issue is: What arrangement of staff or support services is suitable for the project so that the project can deliver the best service possible? We shall consider various options which are being promoted under the water sector reform process because they professionalise the provision of services:

1. CWP hires Operations Staff (Manager, plumber, etc)



Arrangement:

- Committee decides what staff is required;
- Committee draws up terms of reference & terms of service;
- Committee recruits and engages staff;
- Operations staff should be headed by a project manager;
- Committee has to provide oversight on performance of staff;
- Consumers deal with manager and operations staff, not committee members.

2. CWP hires Private Operator or WSP



- Committee draws up terms of reference for operator or lease arrangement for WSP;
- Committee procures Private Operator or WSP;
- Committee engages private operator or WSP on a Performance Based Contract;
- Private Operator/WSP provides and manages all staff required to operate the project;
- Committee provides oversight to check on performance of project.

Facilitator should ask the participants what they consider as the benefits and disadvantages of the different options compared to their existing arrangements.

Step 6: Clustering Concept

One of the concerns identified is that small community water projects, because of scale, may not be able to identify, afford and retain the mix of skills required to keep their project operating properly.

There has therefore been an interest in CLUSTERING PROJECTS so that the combined size of the projects will be able to attract and afford the skill mix required to run the projects properly.

The CLUSTERING POLICY is not well defined so the discussion should focus on the following broad options:

1. A Technical Service Provider providing services to a cluster of projects. This makes the service cheaper to the individual projects. Technical services may include:

	a. Maintenance services (e.g. pump repair mechanic)	
	b. Financial services (accounting, auditing, etc)	
	c. Commercial Services (e.g. billing, business planning)	
	The Technical service provider is engaged on performance based	
	contract by numerous adjacent projects to provide services. There is no	
	change in ownership or management arrangements. WUA has	
	professionalized certain tasks;	
	2. A single WSP/Private Operator runs a variety of projects in close	
	proximity on the basis of a performance based contract. No change in	
	ownership or management committee. WUA has professionalized	
	daily WUA operations;	
	3. Water projects are clustered into one management committee that	
	represents all the projects and makes decisions on how all the projects	
	should be operated under the same terms and tariffs i.e. all the projects	
	are lumped under one management committee. No change in	
	ownership.	
	*	
	Facilitator should invite participants to consider these options and openly	
	discuss them. Are there components of their project that would operate	
	better if the operational structure was changed along one of the lines	
	suggested above?	
Step 7: Developing	It is not the intention of this module to direct the community water project	
a Plan of Action	to change their operational structure. The focus is to inform and empower	
	the community so that they can make informed decisions.	
	If the community is interested in different operational structures, then they	
	may need to undertake further consultations with DWO or other parties	
	and consider the type of contracts that are involved.	
	The facilitator can help the community to draw up a Plan of Action to	
	follow up on the discussions regarding different operational structures.	
Review	1. What is the difference between a consumer and a project member?	
	2. Why should the management committee not be doing operational	
	tasks?	
	3. Why should clustering of projects or services be considered?	
Session	None	
Attachments		

MODULE F	WATER MANAGEMENT OPTIONS		
SESSION F3	SETTING SYSTEM PERFORMANCE TARGETS AND A		
	MONITORING PLAN		
Appropriate Facilitator	Community Trainer with experience	ce in community water projects or	
Background	government water officer		
Introduction	This session focuses on helping a	community to define performance	
	targets for its water project or wate	-	
Objective	By the end of this session participants will have prepared a list of		
	indicators, performance targets a		
	project.		
Outputs	A Performance Monitoring Plan		
Timing	Session should take approximately	1 to 1½ hours	
Target Group	Community leaders, WUA project		
	resource persons.	,	
Appropriate Venue	A place where participants can c	learly hear and participate in the	
Tr ir	discussions and where distractions		
Methodology	- Presentation and discussion		
Materials	- Flip Charts		
	- Flash Cards		
	- Pens		
Session Guide			
Notes to facilitator	The objective is to define a Perf	Formance Monitoring System that	
	drives the project to provide the ser		
Step 1: Defining	This step is aimed at setting the per		
Indicators	Time step to aimies at setting the performance monitoring indicator		
Facilitator should start by asking the participants how the		the participants how they want to	
	monitor the water service.		
	Discuss the concept of an indicator – it should be easy to measure		
	and should not be ambiguous or subjective. Selecting indicators is		
	not an easy task. The choice of indicator will depend on the kind of		
	system. One needs to consider what the indicator actually measures.		
	If the indicator cannot be measured easily then go back and try again.		
	Keep it simple . Identify 3 – 4 indicators initially. Additional		
		or example, you might select one	
		he system is working (producing	
		easuring whether water users are	
		ce with the agreed tariff and by-	
	laws/customer contract.		
	Examples of possible indicators are	e suggested below:	
	T 32 - 4	XX/I 4 *4	
	Indicator	What it measures	
	Number of days per month that	A low number of days indicates	
	the system is NOT working	that breakdowns are fixed	
	because of breakdowns	quickly, indicating that the	
		operator is competent at fixing	
		problems. This is a measure of	
		system reliability.	

	Number of individual connections or operational	Growth in the number of connections is an indicator of	
	kiosks each month	demand for the service	
	Collection efficiency = monthly revenue/monthly billing	A high collection efficiency indicates that people are satisfied with the service	
	Monthly revenue This measures whether the revenue collection system i working and whether people are using the water		
	Unaccounted for water % = 1 - Percentage of water produced (water from individual that is not measured through the individual meters - it measures leakages, illegal connections, etc.		
	Number of handpumps that are operational each month	maintain or increase the number of operational handpumps.	
Step 2: Establishing Targets	Facilitator should ask participants Points to consider:	to set targets for each indicator.	
Targets	 Targets should be realistic; 		
	_	rovement of the system towards a	
	better service for the consumer	s;	
Gr. 2 F. d. H. H.	Targets should be time bound.		
Step 3: Establishing a Performance	Facilitator should ask participants to consider how the project performance should be monitored. Create a form to capture the		
Monitoring Plan	performance monitoring plan (see Attachment 1 for a sample format)		
	 (FREQUENCY) How often should the system indicators be measured? (weekly, monthly, quarterly, annually) (RECORD KEEPING) What records need to be kept so that the indicators can be measured or assessed without any difficulty? For example, a record (diary) of when a pump breaks and when it is fixed is required if you want to track how long the pump remained broken (REPORT) What tool or form should be used to report on the indicators (Refer to Attachment 1); (RESPONSIBILITY) Who should do the monitoring? (consider the audit & monitoring sub-committee members); (SHARING RESULTS) What should be done with the data collected – how should the reporting be done? To customers, Committee or DWO? (ACTION) What should be done if the performance is not acceptable? What action should be taken? 		
Review	 Why is performance monitoring important? Are the performance indicators measurable? Targets realistic? 		
	3. What is likely to happen if nothing is done when the performance is below targets?		
Session Attachments	Attachment 1: Sample Performance	e Monitoring Tool	
		<u> </u>	

Attachment 1: SAMPLE PERFORMANCE MONITORING TOOL FOR COMMUNITY WATER PROJECTS

Name of Water Project or Water Point: _	Date:	
Name of Person filling form:	Signature of Person filling form:	

Aspect to be Monitored	Indicator	Target	Frequency of Reporting	Current Measurement	How was measurement done	Comment
Reliability	Number of days per month that system is NOT working because of breakdowns	Max. 5 days	Monthly		Project Diary showing when water stopped flowing and when it started again	
Access	Number of individual connections each month	250	Quarterly		Customer list	
Water sold	Monthly revenue	80,000/- per month	Monthly			
Consumer satisfaction	Number of complaints within one month	Maximum of 5			Complaints record book	
Project Financial Stability	Monthly surplus (revenues less expenses)	Not less than Ksh 5,000/- per month				

MODULE F	WATER MANAGEMENT OPTIONS		
SESSION F4	PREPARING FOR A DROUGHT		
Appropriate	Community trainer with experience in community water projects, or		
Facilitator	drought extension officers		
Background			
Introduction	This session focuses on helping a community to plan for a drought		
Objective	By the end of this session participants will have prepared a contingency		
	plan for their water supply system.		
Outputs	A Drought Contingency Plan		
Timing	Session should take approximately 2 hours		
Target Group	Community leaders, project committee members, community resource persons.		
Appropriate Venue	A place where participants can clearly hear and participate in the discussions and where distractions are minimised.		
Methodology	- Story telling		
Michigania	- Story terming - Presentation and discussion		
Materials	- Flip Charts		
wiawi iais	- Flash Cards		
	- Pens		
Session Guide	- 1 Ch5		
Supporting	Drought is cyclic in nature and is described as a slow on-set hazard.		
Information	A drought contingency plan must have the following features: 1. Be realistic and based on past experience; 2. Must be developed in a participatory fashion that includes as many users of the water facility as possible and should be agreed upon by consensus; 3. The plan must be specific to action i.e. it must define the "what, why, where, how, when and by whom" questions; 4. It must have an estimated budget and resources required; 5. It must be linked to a source of resources (from revenue of water sales, community contributions and any "concrete" external sources of funds the WUA members may be able to plug into). These funds should be set aside to be used as a contingency fund and not as an O & M fund; The contingency plan is operationalized based on early warning information, whether from the Government EWS or traditional EWS indicators.		
Step 1: The need for drought preparations	Introduce drought preparedness by telling the following story: Two young families are both expecting babies. One family continuously puts aside resources for maternity hospital bills and buys small items e.g. towels, nappies, etc. in preparation for the delivery of the baby. The expectant mother went to the pre-natal clinic every month to have herself checked.		

The other family went on with normal life with no pre-natal clinics and no setting aside of funds for the costs of the delivery of the baby. Unfortunately for this second family, there were complications with the delivery because the child was not sitting well in the womb. The doctors blamed this family for not attending pre-natal clinics. The complication would have been avoided but now it was necessary for the mother to be operated on to save both her life and that of the baby. The cost of operation was estimated at KSh. 60,000. The husband had to run around begging his brothers to assist with the medical costs.

- 1. Get the participants to brainstorm on the situation of these two families and make suggestions on what was the best thing to do;
- 2. Get them to relate this situation to two WUAs, with one continuously preparing for drought and another not doing anything to prepare for it.
- 3. Let the participants in small groups think about the last drought that affected them and do a SWOT analysis of their level of preparedness for that drought with relation to their water supply system and availability and access to water during that drought. Get the groups to share their analysis.

Step 2: What is a drought and why should we plan for it?

This session is a discussion to draw out the distinction between drought, aridity and water scarcity.

Ask participants to talk about these terms and come up with their understanding of the terms

Aridity	This is a general feature of the climate. It indicates an area where the long term average rainfall is much less than the water demand of plants. The net result is a habitat consisting of plants and animals adapted to very dry conditions. Aridity also implies that surface water sources are unreliable because rainfall is low and unpredictable. Aridity is a state of chronic water deficit.
Water scarcity	General condition of lacking sufficient water for domestic or productive purposes. Features of water scarcity include long distances between water points.
Drought	Drought is a temporary situation in which water availability is less than normal

Ask participants: "why should we plan for a drought?" Document and discuss their responses. In addition, ask participants to explain traditional systems for planning for and coping with a drought. Answers may include:

- Minimize disruption of water supply
- Minimize disruptions to social life (e.g. disruptions to children going to school);
- Minimize economic losses:
- Prevent environmental degradation;

Traditional coping system may include:

• Migration to areas with more reliable water and pasture;

- Ensure sufficient water storage to get through a drought;
- Use reliable water sources (e.g. boreholes);

Drought is not just a feature that affects domestic water availability but also affects water for livestock, pasture availability and crops.

Step 3: Understanding droughts

The drought cycle management (DCM) provides the conceptual framework for planning and implementation of appropriate development and relief efforts in drought prone areas.

At any given point in time, the situation on the ground can be described to be in one of the four different drought stages. Essentially DCM implies that droughts are a "normal" occurrence and should therefore be anticipated and appropriate preparations made for the drought periods. The DCM methodology aims to:

- 1) provide the right response at the right phase of the drought cycle;
- 2) build on community based knowledge in drought preparedness;
- 3) strengthen local resilience and
- 4) use Early Warning Systems (EWS) to trigger drought response before the situation becomes critical.

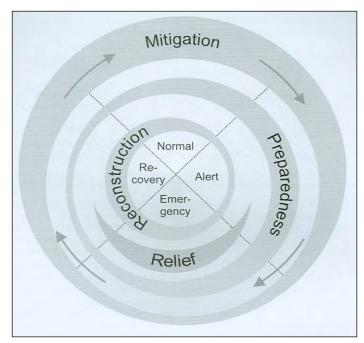


Figure 1: Drought Cycle Management¹

The diagram indicates that:

- Drought management is a continuous process;
- Activities are undertaken concurrently, not in a sequence of

¹ The thickness of the band represents the scale of interventions required as proposed by the Continuous Drought Management Approach

discrete steps;

- Activities for one drought stage may overlap with activities for a different drought stage.
- Activities expand and contract to suit the particular drought stage.

The challenge for communities and their partners is to identify the most appropriate intervention(s) or activity and to make the intervention within a timeframe that keeps the selected intervention(s) relevant to the particular stage of the drought cycle. There is the issue of WHAT to do and CAN IT BE DONE IN THE TIME AVAILABLE?

Given the difficulty to strictly differentiate the four phases, recent discussions of the DCM model emphasise the importance of applying flexibility in the selection of activities, in order to identify what is most appropriate for the situation on the ground.

Step 3: Contingency Planning

It is helpful to consider what activities should be done at the different stages of the drought cycle. Ask participants to identify activities that should be done.

1		
Drought Stage	Activity	
Mitigation/Normal		
	Ensure bank balance is healthy	
	Conduct any major repairs that are required	
Preparedness/alert	Stock pile spares & chemicals	
	Engage & train additional O & M to be able to	
	handle extra demand for water.	
	Engage & train management committee on	
	financial, governance and drought contingency	
	planning.	
	Ensure bank balance is healthy	
	Ensure system is working properly, repair leaks	
	Prepare and disinfect additional tanks within	
	community	
	Make contingency arrangements with water service	
	providers and/or truckers for bringing water by	
	bowser (check contract and logistic arrangements)	
	Check distance to and quality of alternative water	
	sources	
	Provide additional storage	
	Consider water demand management options (e.g.	
	move livestock away from water point, institute a	
	drought ban on irrigation), notify public of	
	impending water scarcity	
	Check and service standby equipment	
	Prepare alternative power arrangements for water	
	supply systems that rely on mains power	
	Identify vulnerable groups in the community and	
	make specific provision for water to these groups	
Relief/emergency	Notify authorities of impending drought situation	
	and coordinate responses which may include	

		setting up a specific task force to handle issues quickly.
		Consider exemptions or deferred payments for
		water
		Provide water services to distressed areas
		Ensure water availability to public institutions
		Keep public informed of water availability
		Engage alternative water sources and transport to
		make water available
	Reconstruction /	Monitor water services to vulnerable groups and
	recovery	ensure supplies are reaching them Rehabilitate damage to infrastructure and
		Rehabilitate damage to infrastructure and equipment
		Relieve extra staff to go on leave or stand down
		Recoup deferred payments
Step 4: Early	One of the problems	with a slow onset disaster like a drought is knowing
warning Systems		s changing from normal to the alert stage and then to
	the relief stage. This	requires a monitoring plan.
	A als mantialmanta ta	identify indicators and threaholds for those indictors
		identify indicators and thresholds for those indictors situation is changing. Indicators may include:
	that signify when the	situation is changing. Indicators may include.
	water availab	pility in dams/pans and water points used by livestock
		bility in rainwater harvesting storage tanks at public
	institutions (e.g. schools and health facilities)
	 ability to pay 	for water
		water at reliable water points
Step 5: Options	One of the problems in a drought is that the options for obtaining water	
for water supply	becomes fewer and increasing pressure is placed on fewer reliable water	
during emergency	sources (e.g. boreholes).	
periods	Ask the participants to draw up a list of options for alternative water	
	sources and rank the source according to criteria that may include:	
		source according to eriteria that may menade.
	• cost;	
	 water quality 	<i>y</i> •,
	 reliability of 	
	 distance from 	· · · · · · · · · · · · · · · · · · ·
		vestock population in need of water;
		onveying water;
Ston (Financia -	•	barriers (conflicts, ownership, etc)
Step 6: Financing		s in a drought is that consumers lose their ability to s and yet their need for water is greater than normal.
water supplies during a drought		e consumers to rely on more expensive water (e.g.
emergency		en they might normally rely on cheaper options (e.g.
5	shallow wells, dams,	
	, ,	
		d lead a discussion on what steps can be taken by the
		at it has sufficient cash reserves to provide water
	services through a d	rought even if consumers are unable to pay. Options

	 Deferred payments – a system whereby consumers are given credit by the WUA to obtain a limited amount of water on a regular basis at no or reduced cost on the understanding that the debits will need to be repaid; Water supply can stock pile materials and inputs during the normal phase for use during the drought;
	• Get consumers to pay in kind – e.g. livestock or through labour (running a water kiosk)
	The single most important factor is to help the consumers understand that payment for water during normal times can help the water supply to run smoothly during a drought. If demand and revenue decreases during normal periods then the water supply has no ability to create cash reserves that it may need during a drought period.
	The water supply should also review their tariffs and revenue collection systems to ensure that during normal times it is able to generate sufficient cash reserves to be able to provide a reliable service during drought periods.
Review questions	1. What measures has the water project agreed to undertake to help reduce the impact of a drought on water services?
	2. Why should consumers pay for water during normal times?
Session	None
Attachments	

MODULE G ENVIRONMENTAL HEALTH AND SANITATION

SESSION G1	ENVIRONMENTAL HEALTH AND SANITATION ISSUES	G-3
SESSION G2	WATER SOURCE PROTECTION	G-7
SESSION G3	MANAGEMENT OF PUBLIC TOILETS	G-12
SESSION G4	WASTE MANAGEMENT	G-17

ENVIRONMENTAL HEALTH AND SANITATION **MODULE G** Notes to Behavioural change required for lasting improvements in hygiene and sanitation facilitator takes time and is a complex subject in itself. It is desirable to employ a full time specialist to lead in this area and advise on the most appropriate content and methods of training. Hygiene and sanitation are not fully covered in this Trainer's Manual because there are very elaborate hygiene and sanitation training guides already being applied and used in the water sector which are recognised and accepted. The facilitator is therefore advised to access these guides from the respective institutions i.e. Public Health & Sanitation (MOPH), Water Services Trust Fund (WSTF), Ministry of Water and Irrigation (MWI). These guides are also self-explanatory. The range of tools, techniques and resources, all of which are well documented, that can be used to address more specific hygiene and sanitation issues are: Participatory Hygiene and Sanitation Transformation (PHAST) guide Hygiene and Sanitation Guide Training manual -AMREF Community Led Total Sanitation (CLTS) Handbook Children's Hygiene and Sanitation Training/ Child to Child (CHAST/CTC) guide Including hygiene and sanitation training in WUA management training is meant to highlight its importance to the WUA and to stress that they are agents of change within the community they serve. All participants need to be made aware of: 1. The need to wash hands before eating; 2. Washing hands before preparation of food and after defecation; 3. How to safely dispose of faeces; 4. The risks of contamination of water during transport and storage: 5. Health risks associated with stagnant water around water points, particularly those that are shared with animals; 6. Safe disposal of solid and waste water and other possible contaminants.

MODULE G	ENVIRONMENTAL HEALTH AND SANITATION
SESSION G1	ENVIRONMENTAL HEALTH AND SANITATION ISSUES
Appropriate	Community trainer with experience in participatory methodologies and
Facilitator	knowledge on environmental health and sanitation.
Background	
Introduction	In facilitating comprehensive appraisal and analysis of environmental issues in
	relation to sanitation practices, solid waste management, and water sources, a
	transect walk in the community is necessary and effective.
Objective	To facilitate comprehensive appraisal and analysis of environmental issues in the
	community around water sources and also due to human activities at community
	level.
Outputs	• Defecation map including toilets, water sources/ water points, environmental
	issues, solid waste and drainage issues maps.
	Community action plan
Timing	3-4 hours
Target Group	Community members , leaders, youth, Public Health Officers
Methodology	Transect walk mapping
Materials	-Felt Pen, flip chart, coloured powder, stones, etc
Session Guide	
Supporting	
Information	A transect walk involves walking with community members through the village from one side to the other, observing, asking questions, and listening. During a transect walk you could locate the areas of defecation, solid waste dumpsites, drainage and environmental issues around water sources.
Step 1: Transect Walk	 Divide the participants into groups. Ask each group to draw a community map of the area or village. Give each groups a transect route towards major water points Ask the groups to use the community map to document all the observations. Mark all the general features along the transect route and on the community map Group 1 can focus on open defecation In this group; Try to understand with the community what constitutes an "unhygienic" latrine. Visit latrines which are not covered or where the faeces are draining out in the open. Ask questions such as household members use which areas for defecation, where do women go, and what happens during emergency defecation at night or during a high incidence of diarrhoea? Invite a few volunteers to draw a quick outline boundary of the village using sticks, branches, and coloured powder to demarcate the boundary of the village.
	 Ask someone to indicate only a couple of important landmarks (such as a school, main road crossing, places of worship etc inside the boundary)

- Identify a young boy or girl and ask him or her to step in and indicate his or her house hold
- Allow time for this to be completed

Identifying the dirtiest neighbourhoods

- During the mapping exercise, ask the community to stand in small groups according to their respective neighbourhoods.
- Ask them to discuss among themselves which is the dirtiest neighbourhood of their village, the second dirtiest neighbourhood and develop list of shame etc.
- Collect and read out the papers, and let the group plot the dirtiest neighbourhoods on the map

Group 2 on water source protection

- Ask the group to visit key water sources and capture all health and environmental issues.
- Ask them to plot issues observed on the transect map
- Ask them to talk to everybody they meet on the way to the water points and water sources and try and get their opinion on environmental and health issues around the water point's i.e. litter around water point, stagnant water etc

With respect to water source protection;

- What do they feel about sharing the same water point with the animals?
- What they think can be done to improve the situation?
- How can they ensure that the water is not polluted by human beings and animals?

The group should develop a transect walk map capturing all the details and then share it with all the group members.

Group 3 on solid waste management and drainage

- Ask the group to visit dumping areas along the transect route observing types of wastes dumped and the nature of drainage system.
- Ask the groups to interview farmers, herders, shopkeepers, men and women, children on the transect route and ask the following questions;

With respect to solid waste;

- What type of waste is generated at household level?
- How is it disposed?
- Where is it disposed?
- Ask to be shown disposal points.
- Ask them what they can do to ensure proper disposal.

With respect to drainage;

- Ask whether drainage is a problem?
- What are the problems?
- Ask to be shown problem areas?
- Ask what can be done to solve the issue?
- Ask the group to plot all the details on the map

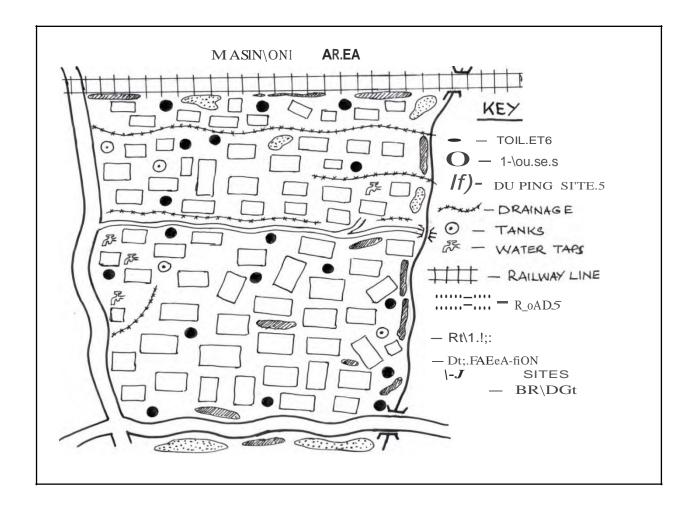
Step 2: • All

All the groups should present the maps to plenary

Interviewing the	Ask the ple	• Ask the plenary to raise questions regarding what is shown on the maps				
maps	Make corrections or additions					
Step 3: Developing	Ask the groups to develop an action plan that addresses the issues reflected in the					
a Plan of Action	maps, using the sample shown here below;					
	A community		Τ	1	T a	
	Description	Steps to	Own	Required	Start &	Coordinator
	of activity	be followed	Resources	resources	Finish date	
		lonowed		from outside	uate	
	Activity I:	Step 1:	Seeds,	Chain links	August	Mariam &
	Planting	Inform the	Poles etc		1	Ali
	trees around	people of				
	the water	the				
	pan	intention				
		Step 2:				
		Gather				
		materials Step 3:				
		Hire				
		skilled				
		labour				
	Activity II					
	Activity III					
	Conclusion				•	
	The maps show	w different as	pects of sanita	ation, environi	mental issu	es around water
	points, and in regard to solid waste and drainage. The community action shows corrective measures to implement within the project area which should be					
D .	implemented b	•	•			
Review	What do you th				t map?	
Session	Attachment 1:	Example of a	ransect map	9		
Attachments						

Attachment 1: Example of a Transect Map

Note: The map is a means to improve community understanding of the situation, not an end in itself.

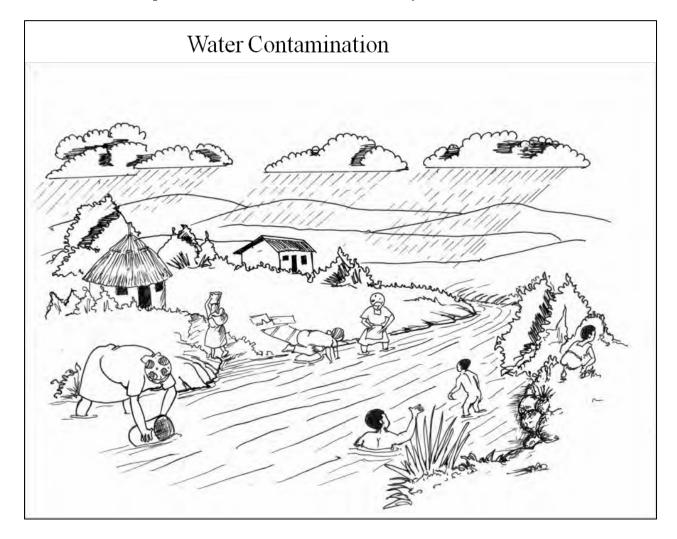


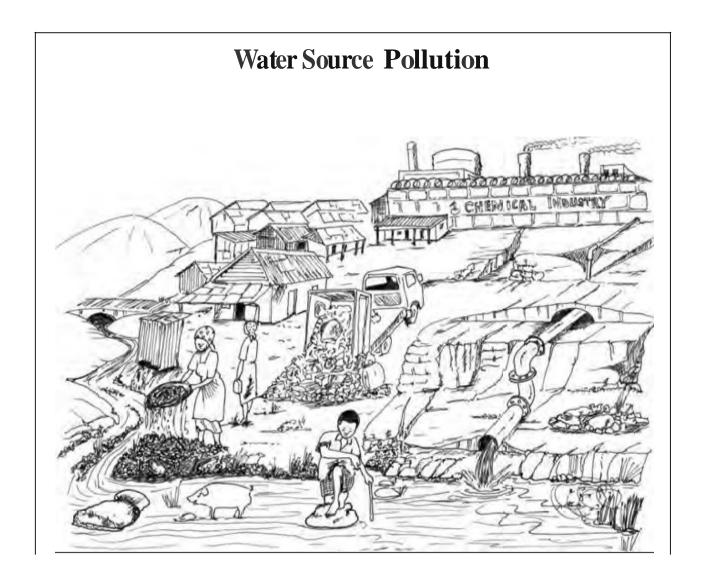
MODULE G	ENVIRONMENTAL HEALTH AND SANITATION		
SESSION G2	WATER SOURCE PROTECTION		
Appropriate	WRMA officer, NEMA officer or community trainer with experience in		
Facilitator	watershed management.		
Background			
Introduction	There is a wide range of both chemical and microbial contaminants that may be		
	found in drinking-water, some of which can have adverse health effects on		
	consumers. The WUA can take some measures to ensure that water is safe for		
	household consumption.		
Objective	To expose the WUA and community member to water protection measures that		
	would lead to good quality water.		
Outputs	Action plan on ensuring provision of quality water to the community		
Timing	1 hr		
Target Group	WUA committee, community members		
Appropriate venue	A place within the community where discussions can be held with		
	minimal distractions		
Mathadalagy	Group discussions, short presentation		
Methodology Materials	Flip chart, pens		
Session Guide	Filp chart, pens		
Supporting Information			
Information	Water Resource Users Association (WRUA)		
	Water Resource Osers Association (WROA)		
	A WRUA is a voluntary organisation of water users and riparian		
	owners who have associated with the purpose of participating in		
	water resource management to:		
	• Improve yields;		
	Protect catchment areas;		
	Minimise and manage water use conflicts;		
	Control water use;		
	Minimise water pollution;		
	Increase compliance to water regulations;		
	WDIIA Davidonment Cycle (WDC)		
	WRUA Development Cycle (WDC)		
	WDC is a financing framework established by WDMA and WCTE to		
	WDC is a financing framework established by WRMA and WSTF to		
	support WRUAs to obtain technical and financial resources to		
	implement their sub-catchment management plans.		
C4 1. XV. 4	Will Contain the state of the s		
Step 1: Water	• With reference to the information obtained from the transect walk, ask		
Quality at Source	participants to describe the water quality at each of the water sources within		
	the community and to identify the type of contaminants (garbage, feces,		
	animal feces, chemicals, effluent from hotels, factories, etc).		

	Name of Water Source	Quality (Poor/Fair/Good)	Type of Contaminants
	Ask participants to consource on their lives.	nsider the consequences o	f poor water quality at the
	 amoebiasis, gardia, High medical bills; Increased funeral bi Loss of work; Loss of time in scho Higher cost of treati 	nunity members (esp. typhoetc); lls; pol;	
Step 2: Activities	Ask participants to con	sider what activities are ge	nerating the contaminants;
causing contamination of water sources	These may include:	Ţ.	
	Erosion;Effluents fromDrainage from		;
		ties into two groups ng place within the commun ng place in other communit	•
Step 3: Barriers to contamination			ble the contaminants to get
	These may include:		
	Agricultural diPipes from effl	stormwater drains; tches, furrows or canals uent treatment works; using, factories, etc	
	Dirty containerLivestock in wRiver bank ero	ater;	

Step 4: Linking up with a WRUA	 Ask participants to consider what measures can be done to prevent the contamination reaching the water sources (barriers). Answers may include: Selective water harvesting in relation to the location of defecation areas and latrines; Fencing off the water source (e.g. spring, river bank, etc) to prevent people or livestock getting to the water source; Increasing vegetation in riparian area so that runoff infiltrates rather than going directly into the water source; Moving latrines away from water sources; Directing effluent water into soak pits; Capping shallow wells and installing handpumps; Control of garbage into properly designated areas. Where contaminants may be originating from outside the community, the WUA will need to link up with other upstream communities to deal with the protection of the water source. 	
	 Facilitator should introduce the concept of a Water Resource Users Association (WRUA); Explain typical arrangement of membership of WRUA; Refer to Session F1: Water Sector Reforms to reinforce the difference between WUA and WRUA; Explain purpose of WDC - to support WRUAs to implement catchment conservation/water source protection measures. Ask participants to discuss some of the potential benefits associated with linking up with a WRUA. Answers may include: 	
	 Collective action on degradation of catchment and riparian areas; Access to resources for water source protection; Collective action on over-abstraction; Collective action to investigate and minimize pollution of water sources; Representation of WUA in regard to lobbing WRMA for support and government attention; Support in understanding water regulations and becoming compliant to water rules. 	
Review	Why should the WUA link up with other communities to protect the water sources?	
Session Attachments	Attachment 1: Examples of how water is often contaminated by the communities who use it	

Attachment 1: Examples of how water is often contaminated by the communities who use it





MODULE G	ENVIRONMENTAL HEALTH AND SANITATION	
SESSION G3	MANAGEMENT OF PUBLIC TOILETS	
Appropriate	Community trainer with experience in participatory methodologies and	
Facilitator	knowledge of public sanitation.	
Background		
Introduction	The aim of making toilets available to the public is to reduce open defecation by	
	providing a pleasant, safe and affordable facility for public use. Maintaining good	
	quality public latrines requires proper management.	
Objective	To enable the participants to;	
	Understand how to ensure proper management of public toilets	
	Identify and analyse how diarrhoeal diseases can be spread through human	
	practices.	
	• Identify the actions that can be taken to block the disease transmission routes.	
Outputs	List of community requirements with respect to public toilet maintenance;	
_	Local community disease transmission routes and barriers	
	Model of the preferred public toilets	
	Monitoring Plan	
Timing	1 hour	
Target Group	Community leaders, caretakers of public toilets, CBO members and committee	
Turgot Group	members	
Methodology	Group discussion and illustrations	
Materials	Illustrations, felt pen, flip chart	
Session Guide		
Supporting		
Information	Factors related to sustainable management and utilisation of public toilets: Proper infrastructure; Cleanliness; Accessibility; Privacy; Cost; maintenance Safety, especially for women and children; Water supply; Proper hand washing facilities.	
Step 1: Good and Bad Public Toilets	 Ask participants to identify existing public toilets and map out their location on a community resource map. Ask the participants to mention the best public toilets in their area. Ask them why they are good. Ask the participants to state who manages them. What is the difference between the good ones and the bad ones? What can be done to improve the bad ones? Show a good model of a public toilet and a bad one (See attachment 1) 	

- Ask the participants to tell you what can be done to ensure proper management and services from PTs in their area.
- List all the answers.

Explain the following:

Key factors of successful public toilets are:

- Good cleaning system and materials that are easy to clean
- Having equipment that is high tolerance against vandalism
- Promotion of social acceptability of public toilets within a given area
- Encouraging socially acceptable behaviour amongst users resulting in less waste, dirt and vandalism.
- Having hand washing facilities within the facility;
- Friendly designs for both men and women and people of different religious backgrounds;
- Provision of gender and vulnerability friendly facilities i.e. mirrors, handrails, lighting, tables etc
- Regulating running costs, user fee being friendly.
- Social factors like training of cleaners or caretakers and societal attitude towards public toilets

Step 2: Management of Public Toilets

- Ask the participants to state what kind of services communities would expect from public toilets operators.
- List all the ideas and discuss them extensively.
- Ask the participants whether a WUA can manage a public toilet

Depending on the answers make the following presentation on the management models for public latrines;

1. Delegated management of public toilets

Public toilets can be leased/rented by the WUA to a group from the community to run and manage; The group could be a youth or women CBO.

Therefore the WUA will have to agree with the group on the following aspects;

- Performance by the group;
- Obligations of the group and those of the WUA;
- Reward system, i.e. the fees, bonus etc

2. Direct management of public toilets by WUA

Points to be considered:

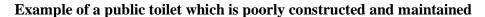
- Recruitment of operational staff;
- Incentive structure for staff;
- Monitoring of facility and staff;
- Revenue collection systems.

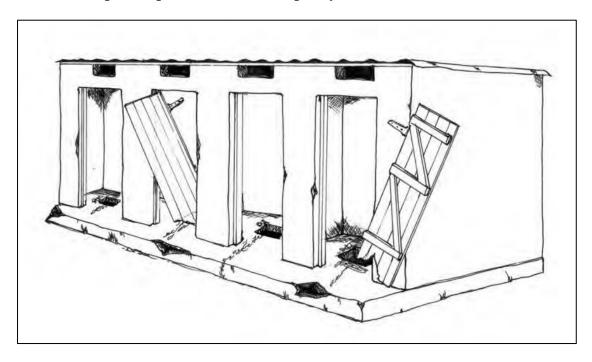
Step 3: Monitoring of Public Toilets

Ask participants to identify 3 or 4 indicators that the WUA will use to monitor the use and management of the public toilets in its area.

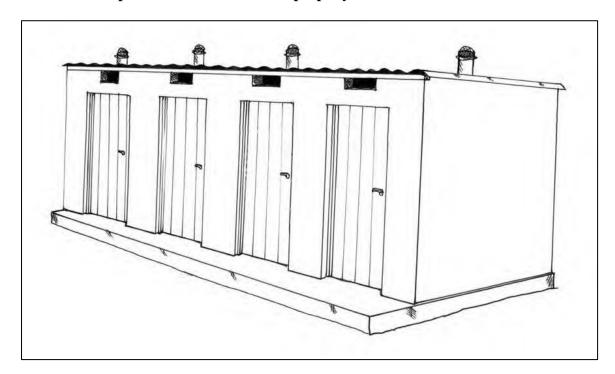
	Ask participants to draw up a monitoring plan indicating:
	o What (refer to selected indicator).
	Who should undertake the monitoring
	o Frequency (when) of monitoring;
	o Report to whom.
	Optional indicators for monitoring use and management of public toilets: Number of men, women and children per month using public toilet; Number of operational stalls that meet criteria (clean, working door, working vent pipe) during inspection; Availability of water and soap for hand-washing for men and women during inspection; Total revenue per month; Number of inspections per month;
Review	What can the community do to ensure that public latrines are user friendly in their
	areas?
Session	Attachment 1: Examples of public toilets: bad and good
Attachments	

Attachment 1: Examples of public toilets: bad and good

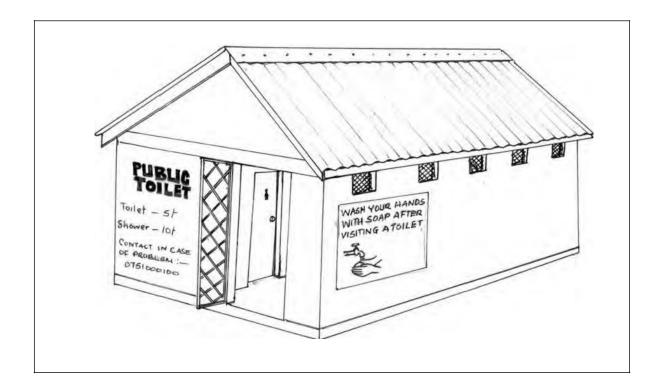




Example of a VIP toilet which is properly constructed and maintained



Example of a public toilet which is properly constructed and maintained



MODULE G	ENVIRONMENTAL HEALTH AND SANITATION	
SESSION G4	WASTE MANAGEMENT	
Appropriate	Community trainer with experience in participatory methodologies and	
Facilitator	knowledge of community based hygiene and sanitation.	
Introduction	There are many types of solid and liquid waste generated at household level	
	depending on the location and people's way of life, wealth and well being. The	
	various types of waste can pollute the environment, and while some are reusable	
	at household level or community level, the management and impact depends on	
	the knowledge and practices at the household level.	
Objective	To enable the participants to understand the importance of proper solid and liquid	
	waste management at household level.	
Output	Action plan on household solid and liquid waste management	
Timing	1 hour	
Target Group	WUA and community members and leaders.	
Methodology	Group discussion	
Materials	Illustration on types of waste bio-degradable and non bio-degradable	
Session Guide	, , ,	
Supporting		
information		
	Solid Waste	
	Solid waste is a heterogeneous mixture of paper, plastic, cloth, metal,	
	glass, organic matter, etc. generated from households, commercial	
	establishments, and markets. The proportion of different constituents	
	of waste varies from season to season and place to place, depending	
	on the lifestyle, food habits, standards of living.	
	Hazardous Household Waste	
	Hazardous Household Waste	
	II we had a section of the section o	
	Household waste products that contain corrosive, toxic, ignitable, or	
	reactive ingredients are considered to be "household hazardous	
	waste" or "HHW." Products that fall into this category include:	
	• Paints;	
	• Cleaning detergents;	
	• Oils;	
	Batteries;	
	Pesticides;	
	• Chemicals;	
	• Fuels	
Step 1: Discussion	Solid Waste Management	
on Solid Waste	• Ask the participants to state the type of solid waste generated in their	
Management	households, institutions in their area and markets.	
	Ask what happens to the waste.	
	Who is responsible for waste collection from shopping centres and markets if	
	applicable?	
	 How often is waste collected? 	
	- 110 W Official in Walter Confected.	

Session G4: Waste Management Where is the waste taken after collection? Are there any problems with the way the waste is disposed? What sorts of pests are likely if solid waste is not disposed of properly? What can be done to ensure that the waste is properly managed? Step 2: Ask the participants to mention the types of hazardous waste generated by **Identification of** the house households in their community. Hazardous Ask the participants to list them. **Household Waste** These contain potentially hazardous ingredients that require special care when disposing of them. Ask participants to identify improper techniques for hazardous waste disposal Step 3: Improper that are being used within the community. methods of disposing hazardous Improper disposal of household hazardous wastes includes pouring them; waste down the drain, on the ground, into storm sewers, and in some cases putting them out with the trash. The dangers of such disposal methods might not be immediately obvious, but improper disposal of these wastes can pollute the environment and pose a threat to human health. Ask participants to identify proper techniques for hazard waste disposal that can or are being used within the community. These options include: Store hazardous wastes properly, out of reach of children, until safe transport and disposal can be undertaken; Take hazardous waste to municipal landfills.

Tips for Managing Hazardous Household Waste

- Use and store products containing hazardous substances carefully to prevent any accidents at home.
- o Never store hazardous products in food containers; keep them in their original containers and never remove labels.
- Make sure corroding containers are handled with special care as they may cause skin damage.
- When leftovers remain, never mix HHW with other products.
- Remember to follow any instructions for use and disposal provided on product labels.

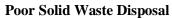
The facilitator can highlight the following:

Households can help in reducing waste generation through:

Step 4: Reduction, Reuse, Recycling, and Disposal Options	 Reducing purchase of products that contain hazardous ingredients. Learning about the use of alternative methods or products without hazardous ingredients for some common household needs. Avoiding the potential risks associated with household hazardous wastes, it is important that people always monitor the use, storage, and disposal of products with potentially hazardous substances in their homes. Ask the participants to say how they can reduce, reuse, and recycle waste at generated at household level? Incorporating the answers provided by the participants, highlight the following: Separation of waste at the household greatly eases the problem of disposal. The table below indicates how different wastes can be disposed of: This can be done 	
	by separating:	
	Type of Waste	Disposal Option
	Vegetable waste	Compost
	Paper and cardboard	Burn
	Bottles	Resell/return
	Metal cans and metal objects	Crush and sell to scrap metal collectors
	Plastics .	Dispose of in garbage pit
Step 5: Solid Waste Collection	 Solid waste collection options Is there a collection system of waste in place? Can the community manage its waste at household level? Ask the participants to develop individual action plans for reducing the waste generated at household level and also at community level. If a collective solid waste collection system is required, then plan for the following components: Method of collection Method of transport Facility for processing and sorting waste Facility for disposing of non-reusable waste Payment for waste collection. 	
Step 6: Disposal of Waste Water	Ask participants to distinguish between "grey" water and "black" water. Black water is sewerage from toilets and should be disposed of in a pit latrine, septic tank or into a municipal sewer system. Grey water is water that has been used for bathing, laundry and kitchen activities. Grey water can generally be used for irrigation if: • It does not contain fats and other food materials that could attract rodents and other pests; • It does not contain bleach or other chemicals that could damage plant growth.	

	Grey water can be treated for reuse through use of a constructed wetland. Constructed wetlands are marshes built to treat contaminated water. They have four key components: Soil and drainage materials (such as pipes and gravel) Water
	 Plants (both above and below the water) Micro-organisms Constructed wetlands purify the water that flows through them. NB: If grey water contains heavy amounts of food matter then it should be treated as black water.
	 Ask the participants how they dispose of waste water. Ask them to state what the WUA can do to ensure waste water is disposed of properly. List all the answers, and encourage discussions.
Review	What should households do in order to manage all types of solid and liquid waste in an environmentally friendly manner?
Session Attachments	Attachment 1: Illustration on solid waste management Attachment 2: Illustration on liquid waste management

Attachment 1: Illustration on solid waste management

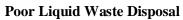


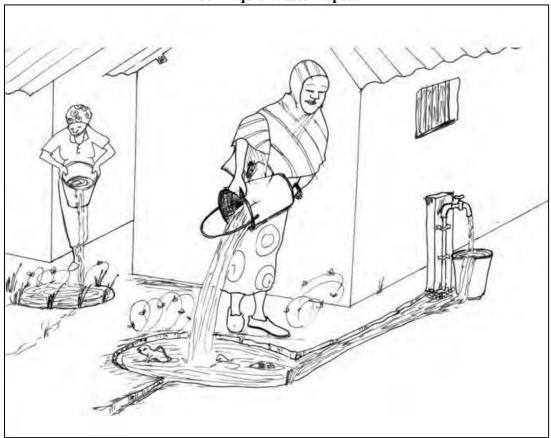


Good Solid Waste Disposal



Attachment 2: Illustration on liquid waste management





MODULE H OPERATION AND MAINTENANCE

NOTES TO FACILITATOR ON THE DESIGN OF AN OPERATION AND MAINTENANCE TRAINING PROGRAM

Each community water project has its own combination of technical components. The training modules presented below cover different components individually. It is therefore the responsibility of the Training Facilitator to prepare an operation and maintenance training program that is relevant to the community where training is to be undertaken. This can be done by identifying the different components of the water project and, using the materials presented below, prepare an appropriate training package for the particular community water project.

The first session "H1 – Design of an Operation and Maintenance Module" provides a template for how a training package may be put together.

SESSION H1: DESIGN OF AN OPERATION AND MAINTENANCE MODULE	H-2
SESSION H2: GENERIC COMPONENTS	<u>H-10</u>
SESSION H2.1: PIPELINE	
SESSION H2.2: STORAGE TANKS	
SESSION H2.3: CONSUMER POINTS	H-23
SESSION H2.4: WATER TREATMENT	H-30
SESSION H3: DAMS AND PANS	<i>H-39</i>
SESSION H4: SAND DAMS AND SUB-SURFACE DAMS	
SESSION H5: INTAKES	
SESSION H6: SHALLOW WELLS	
SESSION H7: BOREHOLES WITH SUBMERSIBLE PUMPS	<i>H-63</i>
SESSION H8: ROOF CATCHMENT SYSTEMS FOR RAINWATER HARVESTING	<i>H-71</i>
SESSION H9: ROCK CATCHMENT SYSTEMS	<i>H-78</i>
SESSION H10: RUNOFF HARVESTING SYSTEMS FROM GROUND SURFACES_	<i>H-82</i>
SESSION H11: HANDPUMPS	<i>H-86</i>
SESSION H12: WIND PUMPS	
SESSION H13: SOLAR POWERED PUMP SYSTEMS	
SESSION H14: DIESEL POWERED GENERATORS	

MODULE H	OPERATION AND MAINTENANCE
SESSION H1	DESIGN OF AN OPERATION AND MAINTENANCE MODULE
Appropriate	Community Trainer with experience in community water projects;
Facilitator	Technician with the relevant practical and technical background
Background	
Introduction	Material presented below is a generic guide to facilitators regarding the preparation
	of a training session to address the operation and maintenance aspects of a
	community water project. Facilitator should refer to other sessions for materials
	specific to each type of technology.
Objectives	Community members and committee members will have a better awareness of
	the proper O & M tasks and be able to link this with the cost of operating and
	maintaining their systems.
	• Operators or technical staff will be able to undertake the tasks specified in the
	Operation and Maintenance Schedule.
Outputs	An Operation and Maintenance Plan which includes:
	An O & M Schedule;
	• List of Tools;
	List of Suppliers with contact details;
	• Contact numbers for individuals and organisations that can provide technical
	assistance or services for maintenance tasks or in case of an unexpected
	breakdown.
Timing	Timing will vary according to each site. Adequate time should be provided for the
	different steps but typically one whole day will be required to cover the mapping
TD 4.0	exercise, site walk, discussions and practical demonstration of the maintenance tasks.
Target Group	Community members for general discussions
	• Committee members require an understanding of the O & M requirements so that
	they can monitor and understand the cost implications of the O & M schedule
	Operators and technical staff for detailed discussions and practical exercises to
	be undertaken on the water facilities in the community.
Appropriate	A place where participants can clearly hear and participate in the discussions and
Venue	where there is easy access to the different parts of the community water project.
Methodology	o Presentation and discussion
	O Site walks around the system components
Materials	 Practical demonstrations and exercises Flip Charts, Pens, Tools, O & M handbooks, Sample equipment
	Filip Charts, Pens, Tools, O & W nandbooks, Sample equipment
Session Guide Notes to	Facilitator should clarify any specific terminology, for example:
facilitator	O&M = Operation and Maintenance
iaciiitatui	•
	CAP = Community Action Plan
	1. This session aims to identify and categorise the observed problems in a water
	project. This is applicable to existing water projects. For projects under
	construction or newly completed, the facilitator should orientate the session to
	the identification of potential problems. The facilitator could use various
	scenarios to stimulate discussion on possible problems. In this case the facilitator
	should use his or her experience to describe potential problems related to each
	part of the system and get participants to think about and propose their own
	solutions.
	ı

Step 1: Introduction	The facilitator should explain to the participants the different parts of the training schedule and who should participate in each session.		
	ACTIVITY	WHO SHOULD PARTICIPATE	
	General discussion on system components	Community, Committee members, operators	
	Site walk	Community members, committee members, operators	
	Discussions to draw up an Operation & Maintenance Schedule & discuss O & M issues	Committee members, operators	
	Demonstration & practical exercise on O & M	Selected committee members, operators	
Step 2: Mapping Water Supply System	This is intended to be a PRACTICAL session to gather information about the community and the specific components of the water project. It is important that the participants create their own map with minimal interference and suggestions (the map will be examined again at the end of the session). The facilitator should guide participants on a MAPPING exercise to identify water supply infrastructure within the community and follow that with a SITE WALK to inspect the different components of the system or different water points. MAPPINGEXERCISE		
	map, including the main landmark issues. 4. Based on the map and how people discussion of issues on: a. What sort of problems make th b. Which infrastructure is prone to 5. Facilitator should capture the feature	s to make a map of their project to take other participants on a tour of the s, water infrastructure and other pertinent have described their community, initiate a e systems to be non-operational; o problems; ares of the map onto a flip chart for future e to the infrastructure that is prone to	

KABO RESOURCE MAP LEGEND O SETTLEMENT PAN TABOAKASHI = ACCESS ROAD WATER TANK BARASILI HALO 000 ELEVATED TANK HALIMBORONS CATTLE TROUGH WATER KIOSK DRY RIVER BED BOREHOLE SITE PIT LATRINE JARAR 880 MUKANUU EL-WARIC MANSA > MANDERA Step 3: Site **SITEWALK** Walk Undertake site walk to inspect the different components of the system, making sure to visit the points that were identified in the mapping exercise to be prone to operational problems. At each component, review the purpose of the component, the current status, who is responsible for operating and/or maintaining it, and the operational and maintenance tasks that are undertaken at each site. The purpose of the site walk is to confirm the problems already mentioned, to identify additional problems, and to discuss possible solutions. This information will be used in developing the operation and maintenance schedule. **Step 4:** Based on the mapping and site walk exercises, the facilitator should ask the **Identification of** participants to identify, and name the different parts of the system; explain the system importance of each component. For each component, state the purpose and the components and common problems. common **COMPONENT PURPOSE COMMON PROBLEMS** problems Step 5: Facilitator starts with a discussion about how the system as a whole performs **Identification of** with a few questions such as:

o If the system stops working, is it usually because the water resource has run out or is it because the equipment or infrastructure has failed?

0 & M

problems

- o When the system stops working, how long does it remain ,not working"?
- Refer to Session F3: Setting Performance Targets.
- Facilitator should ask participants to name some of the problems that they associate with why the system does not work as well as it should.
- Facilitator needs to categorise the problems into four groups:
 - o Organisational issues
 - Water resource issues
 - o Design and expansion of the project
 - o Operation and maintenance issues

The intention is to focus on the operation and maintenance issues i.e. why the existing infrastructure is not working as well or as reliably as it should.

Step 6: Developing an Operation & Maintenance Schedule

An operation and maintenance schedule is based on the understanding that performance is measured by the quality of service being provided. Indicators of performance include:

- Frequency of disruptions to supply
- Length of disruptions to supply
- Quality of water provided;
- Cost of water production vs. payment charged and paid

Preventing a problem is also much cheaper than fixing a problem and it keeps the system working. If the objective of the system is to provide a reliable service, then it is unacceptable for the system to break down or stop working. It is better to stop the system briefly for routine maintenance than to wait until it breaks down.

The Operation & Maintenance Schedule provides information on WHAT has to be done, BY WHO, and WHEN. A supervisor can then check whether this is being done according to the agreed schedule.

A. Developing O & M Schedule

To develop an O & M schedule, the facilitator should go through each component of the system and discuss the tasks to be done, filling in the table as required.

TASK	RESPONSIBLE	HOW OFTEN

B. Developing Monitoring Tools

It is insufficient to develop the O & M Schedule without ensuring that the tasks are done. The easiest way to ensure that the tasks are done is to require the person responsible to sign off on a form when the task is done. This means that a form or forms should be designed to suit the O & M schedule – this will be scheme and component specific.

The example below provides an indication of a monitoring tool for routine monthly maintenance tasks

	T m + GT	T EDEO	T -	T = 1			125
	TASK	FREQ	Jan	Feb	Mar	Apr	May
	Change Oil	Each Month					
	Patrol	Each					
	pipeline	Month					
Step 7: Building O & M	The above step has helped to prepare the O & M Schedule.						
knowledge and skills	Facilitator should review the O & M tasks and who is expected to undertake the task and prepare specific training exercises to ensure that each task is properly understood and can be undertaken by the person expected to undertake the task.						
	Facilitator sh	ould adopt	the follow	ing sequence	of activities:	:	
	 Demonstration of each O & M task. Discuss tools, materials, costs, any additional technical information or expertise required to undertake the task. Allow each participant to undertake O & M task, explaining to the other participants what he/she is doing and why. Review the ability of the trainees to undertake the tasks and repeat step 1 if required. Review and amend O & M Schedule with trainees. 						
Step 8: Troubleshooting	One of the problems faced by the community is when unexpected problems occur. Trouble-shooting is a logical approach to identify the true cause of the problem and then to identify possible solutions. The facilitator should take the participants through an exercise of considering what sort of problems might occur, the possible causes and possible remedies. This can be helped by drawing up a table as shown below:						
	Pr	oblem		Cause		Sol	ution
		0010111		Cutise		501	
Step 9: Inputs, Spares, Tools and Technical Assistance	The facilitator should lead a discussion around the following topics: A. INPUTS FOR ROUTINE OPERATIONS Depending on the scheme/technology, the project may require various supplies to operate properly. These may include:						
	CherElectMeteFittir	icants – oil nicals; cricity; ers for new ngs for new rs, etc	connection	s;			

The facilitator should discuss the arrangements required to ensure that sufficient supplies are stockpiled or what measures need to be done to ensure that the availability of the supplies is not interrupted. Issues include:

- Stores adequacy, access into, safety, security;
- Stores Register;
- Requisition Forms;

B. SPARE PARTS AND MATERIALS

Discuss which spare parts are required for routine maintenance and to handle emergencies. Draw up a list of the spares that the project should have at all times. These may include:

- Filters for Oil, fuel & air
- Washers
- Materials for pipeline repairs glue, piping, fittings;
- Taps & tap washers;
- Spare locks;
- Replacement meters;
- Valves;
- Painting materials, solvents;
- Construction materials.

C. SUPPLY CHAIN

It is insufficient to consider what spares are required without considering where these spares are sourced. It is helpful to draw up the list of suppliers and to decide what minimum quantity of the spares/materials should be kept in the store. When this minimum amount is reached, then a requisition form should be prepared to start the process of procuring additional spares/materials.

Spare	Min. Required in store	Name & contact of Supplier 1	Name & contact of Supplier 2	Expected cost per unit on delivery

D. TOOLS

Discuss the tools required for every operator or maintenance staff. Draw up a list. Tools can be kept in the store or officially issued to staff members.

SAMPLE TOOL LIST

Tools	Purpose(s)
1. Tool box	Storing tools
2. Wooden float	Mortor/mosoney work
3. Plastering trowel	Mortar/masonry work

4. Masonry trowel 5. Spirit level 6. Mason hammer
6 Mason hammer
o. Mason nammer
7. Shovel
8. Steel brush
9. Die-stock
10. Joining compound
11. Pipe cutter For G.I pipe work
12. Chain wrenches
13. Pipe wrenches
14. Oil can
15. Heating plate
16. Pocket-knife For PVC pipe work
17. File
18. Measuring tape
19. Hacksaw 20. Plians Multi-purpose tasks
20. Pliers
21. Sisal
(See Attachment 1: Diagram for General Tools - Specific Tools may depend on
system type/technology).

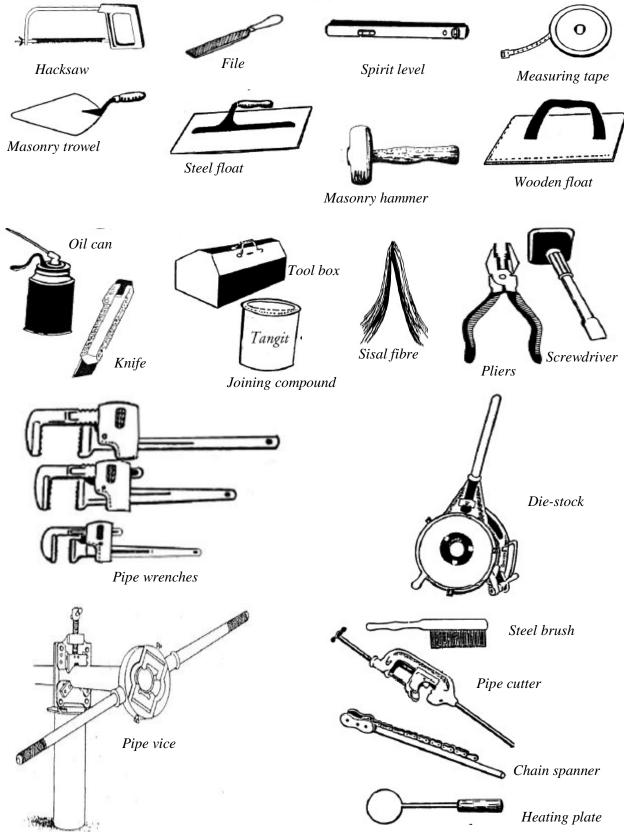
E. TECHNICAL ASSISTANCE AND SERVICES

Discuss who and how additional technical assistance should be obtained. This should be established, BEFORE THERE IS AN EMERGENCY. Technical assistance includes services that are sourced periodically or individual/offices that can be contacted in case of a system breakdown. Draw up a list similar to the one shown below.

COMPONENT	Name of Technical Assistant	Contact Details	Back up Contact	Contact Details for Back- up
Pump Repair				
Generator repair				
Electrician				
Water Quality				
KPLC				
WRMA				
DWO				
WSB				
WSP				

Review 1. Why is routine maintenance a good idea? 2. Which components are most likely to cause problems? 3. How does the O & M Schedule contribute to problem solving? Session Attachments Attachments

Attachment 1: Essential tools for maintenance of a piped water system



MODULE H	OPERATION AND MAINTANANCE			
SESSION H2	GENERIC COMPONENTS			
SESSION H2.1	PIPELINE			
Appropriate Facilitator	Community Trainer with experience in community water projects			
Background	Technician or plumber with the relevant practical technical background			
Introduction	This session is focused on pipeline aspects only. It should be used in			
	conjunction with Session H1.			
Objective	At the end of the session, the participants will be able to:			
	 Identify the main components of a pipeline 			
	 Describe the functions of the key components 			
	Carry out pipeline maintenance			
Outputs	An O & M Plan			
Timing	Session should take approximately 2 hrs			
Target Group	Operator and WUA committee members			
Appropriate Venue	A place within the community where discussions can be held with minimal			
	interference and where there is easy access to the pipeline for practical			
	exercises.			
Methodology	This is intended to be a PRACTICAL session. The components will be			
	taught by demonstration on the system itself, not using drawings or			
	description. The flip chart can be used to illustrate details if necessary.			
	Reinforce the learning by allowing participants to handle components and			
	describe their functions to each other.			
Materials	Valve key/wheel			
	Pipe wrench			
	• Tools			
	• Tap			
	Gate Valve			
	Non-return valve			
Session Guide				
Step 1: System	1. Gravity or Pumped System			
Identification				
	Using the diagrams in Attachment 1, discuss the basic arrangement of the			
	system:			
	Is it a gravity or pumped system?			
	Note that many pumped systems also have a gravity			
	component;			
	_			
	Which parts of the pipeline are under pressure? How much pressure? Estimate if there are no pipeline.			
	o How much pressure? Estimate if there are no pipeline			
	profile drawings that show the pressure in different			
	parts of the system			
	How is the pressure controlled?			
	• What happens on a pumped scheme if there is a burst? How			
	about on a gravity scheme?			
	Where are storage tanks positioned within a scheme?			

2. Pipeline Components

Identify and demonstrate the functions of the different components:

Component	Function
Source	Where the water originates
Intake	The structure to abstract the water from the source
Pumping Main or Gravity Main Line	The pipeline that conveys water to the storage tank(s)
Distribution Lines	Pipeline branches from the Main Line or from the storage tank to the individual connections or water kiosks
Storage tanks	Installed to store water to supply peak demand
Break pressure tank	Decreases water pressure in pipeline – brings pressure to atmospheric pressure
Pipe supports	Support the pipeline above ground; limit damage to pipeline during floods
Pipe markers	mark the route of a buried pipeline
Control valves	Open or close pipeline
Air valves	release air from the high points in the pipeline
Washouts	Opened to clean out silt, sand and mud at low points in the pipeline
Meters	Master meter to measure abstraction Individual or kiosk meters to measure water consumed
Water Points	Water kiosks, tap stands, cattle troughs and house connections

3. Valves

Note: Many valves do not work properly. This is frequently due to improper use or selection of the valve.

Explain the differences between gate valves, non-return valves, washouts, air valves and stopcocks/ taps:

Valves

- 1. Gate valves are designed to be fully open or fully closed;
- 2. Gate valves allow us to start or stop the flow of water in a pipe;
- 3. Gate valves should be opened or closed slowly to reduce the chance of hammer pressures;
- 4. Non return valves control flow so that it goes in one direction only;
- 5. Air valves are placed at high points along a pipeline to release trapped air;
- 6. Wash outs are placed at low points along a pipeline to drain the pipeline at a controlled point and to flush out any silt that has accumulated in the pipeline;
- 7. Stopcocks/Taps can be used like a gate valve or to regulate flow;
- 8. Taps are most appropriate at consumer points because they are designed to be open and closed many times a day.

Step 2: Specific Pipeline O & M tasks

Ask participants what problems might occur if maintenance of the pipeline is not carried out properly. Identify components that require maintenance. Typical maintenance tasks include:

- Repair erosion around pipes and pipe supports
- Repair leaking or damaged pipes
- Repair damaged valve chambers
- Check for blocked or leaking air valves once a month.
- Open washout valves once a month to clear silt (more often during rains). Washout should be opened and left open for a sufficient length of time to get water flowing fast to flush all the silt. Check to see that all silt has been removed (look at colour of water).
- Clear bush along pipeline route and keep pipe markers in good repair

Explain the importance of regular pipeline patrols. Ask how these patrols could be made easier.

A detailed session to demonstrate pipe repair may be necessary if the maintenance staff are not competent with the kind of repairs that are frequently needed.

There are various ways of repairing pipe leakages, depending on kind of pipe and materials available. Allow operator/plumber to demonstrate repair technique:

- Repair of PVC pipe by heating pipe end to make a socket (OK for low pressure pipes).
- Repair of PVC pipes using a socket with rubber
- Repair of PVC pipes using a glued socket
- Repair of PE pipes using ready-made sockets

• Repair of GI pipes involving threading pipe ends and inserting a union fitting and replacement pipe length.

Discuss tasks to be considered during the preparation of an O & M Schedule including:

- Patrolling pipeline route identifying leaks, illegal connections, exposed pipe, damage to pipe cover, pipe markers or pipe supports
- Opening washouts to clear out silt
- Checking air valves to ensure all air has been released
- Checking ball cocks, and main valves
- Reading master meter
- Reading individual or kiosk meters
- Checking that consumption is in accordance with agreed uses

Step 3: Trouble Shooting

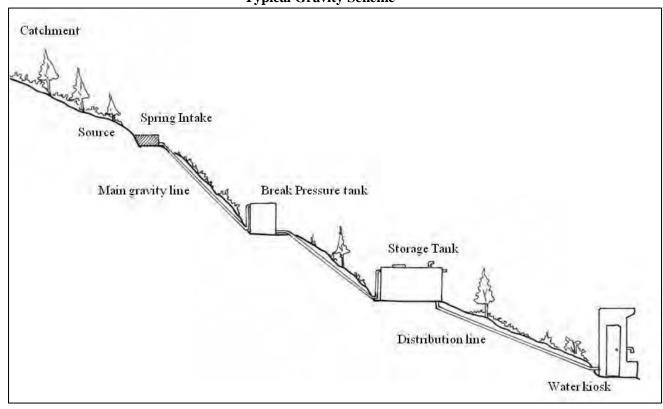
Discuss the potential unexpected problems and what might be the cause.

Problem	Probable cause	Possible solution
Numerous repeated breakages in pipeline	Pipeline laid too shallow and pipe exposed to traffic loading Wrong class of pipe	Consider relocating or replacing pipeline (Consult with water engineer/qualified water technician/plumber)
No water in pipe	Breakage, burst Blockage – Air lock Closed valve Source is dry Design problem	Check pipeline carefully, starting at intake and check at various points whether water is reaching each point. (Consult with water engineer/qualified water technician)
Poor water quality	Polluted raw water Burst that has introduced pollutants/sediments Faulty Treatment	Investigate problem and identify suitable solution. Carry out a water quality test if appropriate.
Low pressure	High friction losses from deposition in pipes, constrictions in pipe, bursts, low abstraction, excessive consumption	Identify whether a maintenance solution will resolve low pressure, this may include water rationing, or the problem is related to a design issue. (Consult with water engineer/qualified water technician)

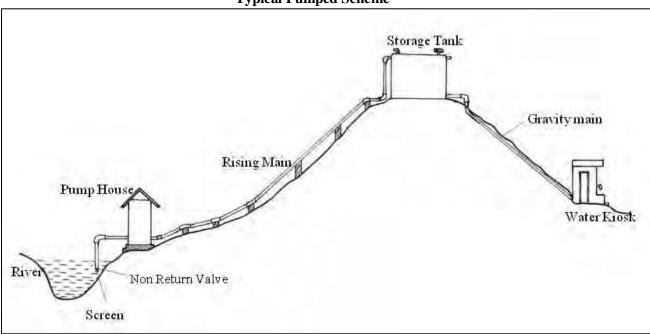
Step 4: Spares, Tools, &	Spare Parts & Materials for pipelines include:		
Technical Assistance			
	Pipe lengths for the diameters common in project;		
	Fittings for appropriate diameters;		
	• Valves;		
	• Taps & tap washers;		
	 Threading Tape; and 		
	• Glue		
	• Giue		
	Supply Chain – most pipeline materials can be purchased at a well-provisioned hardware store.		
	Technical Assistance – technical assistance should be sought if a pipeline keeps bursting at a particular point. This may indicate:		
	Lack of anchor blocks or supports;		
	Hammer pressures;		
	Unusual stress on the pipe; and		
	Poor design.		
Review	Are participants able to carry out basic pipeline repairs?		
	• What are the factors that may cause problems in a pipeline?		
	How are these factors prevented?		
Session Attachments	Attachment 1: Gravity and pumped water supply systems;		
	Attachment 2: Typical Pipe network		
	Attachment 3: Repair of broken PVC pipe		

Attachment 1: Gravity and Pumped Water Supply Systems

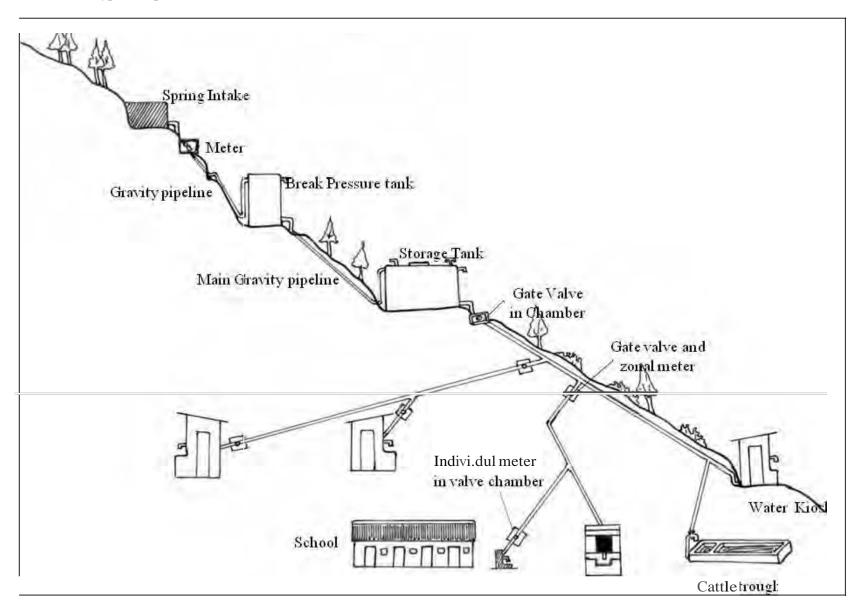
Typical Gravity Scheme



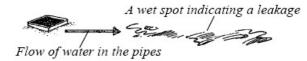
Typical Pumped Scheme



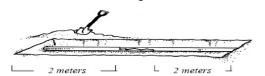
Attachment 2: Typical Pipe Network



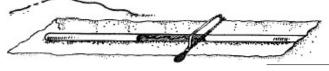
Attachment 3: Repair of broken PVC pipe



1. Isolate the leaking section by closing the sluice or the gate valve.



2. Dig the trench along the leaking pipe to find the leaking place that needs to be repaired. Dig the trench wide enough to give yourself working space. Dig the trench two meters on each side of the leaking point, to allow you to control the pipe.



3. Cut out the leaking piece using a hack saw.



4. Cut out a new piece of pipe. The new piece must be longer than the old one. Measure the length of the old piece; add 75 millimetres on both ends. This will be your "socket pipe".



5. File the edges of the pipes where you cut. Clean the cut ends of the pipes with the mutton cloth. Also file and clean the ends of the pipes in the trench.



- 6. Cut a short piece of the same diameter pipe to use for forming the sockets. Make a small fire.
- 7. Heat the end of the socket pipe for a distance of 75 mm as your mark shows. Keep rotating the pipe so that it is equally heated all the way round.
- 8. When the heated part is soft, insert the other short piece of pipe and rotate it until a socket is shaped. The socket should be 75 mm deep.



9. When the socket is correct, dip it into a bucket of water to cool. Make another socket at the other end.



10. File the edges of the socket pipe. Clean the ends of the socket pipe with mutton cloth. Apply tangit inside the sockets and outside the pipe in the trench. Be sure to read the instructions on the tin of the tangit. Obey the instructions.



11. Connect the pipes. Do not move the connection for at least five minutes. Fill the trench except for the part that has been repaired. Do not let water go through for some hours. Turn on the water and check for leaks. If there are no leaks, cover the rest of the pipe.



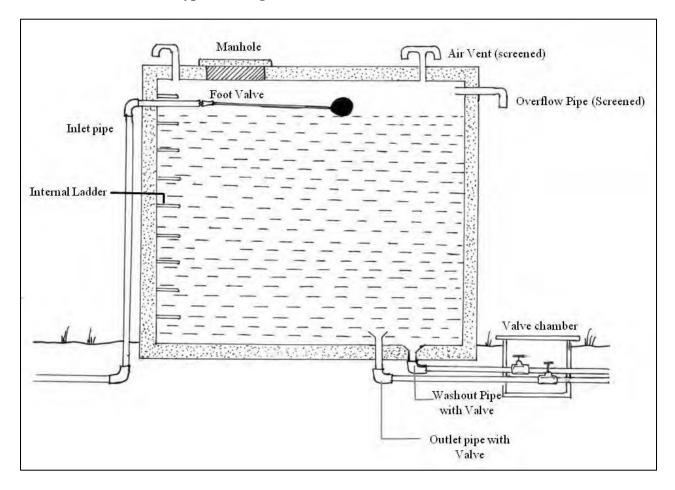
This kind of repair needs two people, you and your relief operator

MODULE H	OPERATION AND MAINTANANCE	
SESSION H2	GENERIC COMPONENTS	
SESSION H2.2	STORAGE TANKS	
Appropriate Facilitator	Technician with relevant practical experience in the maintenance tasks	
Background	associated with the type of tanks within the community project.	
Introduction	Different kinds of tanks are available depending on the material of that	
	makes them such as:	
	Reinforced concrete (floor, walls, roof)	
	 Masonry walls on reinforced concrete floor & roof; 	
	Rubble stone;	
	Brick;	
	• Ferro cement;	
	• Plastic;	
	Corrugated iron; and	
	• Steel.	
	Steel.	
	Tanks with different names occur in different kinds of projects relating to	
	their function and placement e.g.:	
	Rainwater harvesting tank	
	Rock catchment tank	
	Berkad (Somali name for an underground tank)	
	Storage tank	
	Break pressure tank	
	break pressure tank	
	The training session is generic to all forms of tanks.	
Objective	At the end of the session, the participants will be able to:	
	Identify the main components of a tank	
	Describe the functions of the key components	
	Carry out maintenance tasks	
Outputs	An O & M Plan	
Timing	Session should take approximately 1 hr	
Target Group	System operator or maintenance staff and WUA committee members	
Appropriate Venue	A place within the community where discussions can be held with minimal	
	interference and where there is easy access to the storage structures for	
	practical exercises.	
Methodology	This is intended to be a PRACTICAL session. The components will be	
	taught by demonstration on the system itself not using drawings or	
	description. The flip chart can be used to illustrate details if necessary.	
	Reinforce the learning by allowing participants to handle components and	
	describe their functions to each other.	
Materials	• Valve key/wheel,	
	Pipe wrench and	
	Brush/ broom	
	Materials to make tank repairs.	
Session Guide		
Step 1: Identification of	Tank Components	
Components		
	Using Attachment 1, identify and demonstrate the functions of the key	

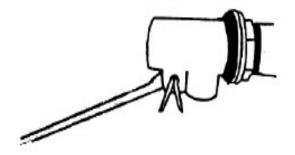
	components:		
	Component	Function	
	Inlet valve	valve to control flow into does not enter tank	the tank; if closed water
	Inlet pipe	lets water into tank above	tank water level
	Float valve		automatically closes when (not applicable on a RWH pain)
	Washout pipe and valve that is opened to allow cleaning of the tank		ened to allow cleaning of
	Overflow disposes of excess water		
	Manhole/cover and ladder (external & internal)	allows inspection and clea	ning of tank
	Ventilation pipe		to keep the water aerated; ver ends of pipe to prevent stering tank
Step 2: Tank Specific O & M tasks	Ask participants what problems might occur if maintenance of the tank is not carried out properly. Identify components that require maintenance and demonstrate and discuss maintenance procedures. Discuss the O & M tasks which may include:		
Step 3:	 Close and open control valves once a month Release jammed float valve Hold float valve in up position; there should be no flow Hold float valve in down position; there should be normal water flow Check float for leaks and seal leaks Replace rubber washer on leaking float valve (see Attachment 1) Replace pin on float valve arm Open washout and clear silt from tank once a month (note: tank should be practically empty and outlet valve must be closed before cleaning) Check manhole is properly covered to prevent insects and animals entering tank Repair cracked or damaged tank and cover Repair mesh over ventilation pipes Check support tower for elevated tank for structural defects Check ladder in tank to ensure it is safe for use Discuss the potential unexpected problems and what might be the cause and 		
Troubleshooting	potential solutions.		
	Problem	Probable cause	Possible solution
	Overflow from tank	Failure of float valve	Replace rubber washer Replace pin
		Gate valve blocked (outlet side)	Remove and clear valve (replace if necessary)

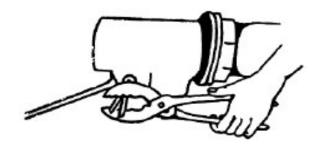
Leaks from tank wall Crack in wall Repair on inside — repair will depend on type of tank Cracks in roof Settlement of roof Too much loading on roof Tools Technical Assistance Tools Tools Tools Tools Tools Tools Tools Tools
Too much loading on additional support if roof Step 4: Spares, Tools, & Technical Assistance Tools Tools Shovel and brush for removing silt Masonry tools for cement plastered tanks Pliers for repair of float valve
Technical Assistance • Shovel and brush for removing silt • Masonry tools for cement plastered tanks • Pliers for repair of float valve
 Masonry tools for cement plastered tanks Pliers for repair of float valve
Pliers for repair of float valve
, and the second
Smarga includes
Connect includes
Spares – include:
Pin for float arm;
Mesh, strainer
Check requirements of fittings for pipe inlets and control valves
Supply Chain – most tank materials can be purchased at a well provisione hardware store.
Technical Assistance – technical assistance should be sought if the tank was has major leaks or if the roof shows significant cracks and the structure integrity of the roof is in doubt.
Review • What are the main problems that can occur to the tanks within the scheme?
• Can these problems be fixed by the WUA staff?
• Is there an O & M plan?
Session Attachments Attachment 1: Sketch of Typical Storage Tank Attachment 2: Diagram for replacement of rubber washer on float valve

Attachment 1: Sketch of Typical Storage Tank



Attachment 2: Replacement of rubber washer on float valve





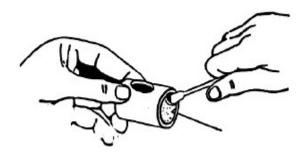
1. The faulty float valve

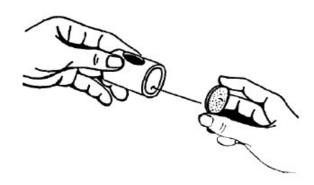
2. Press ends of the flexible metal lock together to ensure that it comes out of the assembly



3. Remove the lock, thus releasing the connecting rod to the ball valve

4. Remove the metal block containing the worn out rubber washer





5. Remove the rubber washer using a flat metal plate

6. Carefully insert a new rubber washer and reassemble the float valve

MODULE H	OPERATION AND MAINTANANCE		
SESSION H2	GENERIC COMPONENTS		
SESSION H2.3	CONSUMER POINTS		
Appropriate Facilitator	Technician familiar with the maintenance tasks associated with meters, taps		
Background	and gate valves.		
Introduction	This is a general discussion of the O & M for various consumer points which		
	include:		
	Tap stand		
	 Kiosk 		
	Cattle trou	gh	
	Individual connection		
Objective	At the end of the se	ession, the participants will be able to:	
	 Identify the main components of consumer water points 		
	 Describe the functions of the key components of the water points 		
	Carry out water point maintenance		
Outputs	An O & M Plan		
Timing	Session should take	e approximately 1 hr	
Target Group	Operator, maintena	ance staff and water committee members	
Appropriate Venue		A place within the community where training is taking place where	
	participants can clearly hear and participate in the discussions and where		
	there is easy access to the different parts of the community water project.		
Methodology	This is intended to be a PRACTICAL session. The components will be		
	taught by demonstration on the system itself not using drawings or		
	description. Reinforce the learning by allowing participants to handle		
	components and describe their functions to each other.		
Materials	• Valve key/wheel		
	Pipe wrence		
	Brush/ bro		
	Bucket; an		
	Clock/timer		
Session Guide			
Step 1: Identification of	Water Point Com	ponents	
Components	With reference to	the duranings in Attachment 1 Identify and demonstrate	
	With reference to the drawings in Attachment 1, Identify and demonstrate		
	the function of the key components:		
	Item	Description	
	Service/gate	stopcock or gate valve that opens or closes the water	
	valve	supply	
	Pipe stand	protects and supports the pipe at the water point	
	Tap / bibcock	valve to control flow at water point	
	•	•	
	Float valve/ballcock	To control water in cattle trough	
	Meter	Measures flow though the pipe	
	Meter box	To protect meter	
	Apron	concrete surround to water point	
	Drainage channel	leads the water away from the water point to a soak-pit or drain	

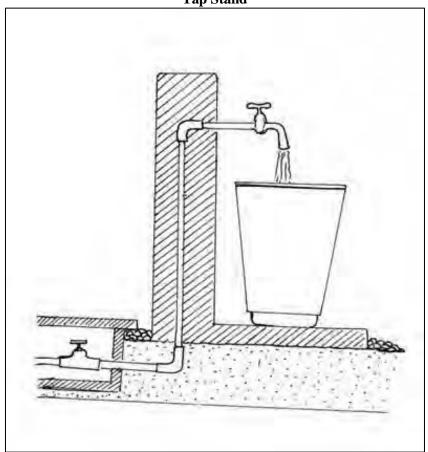
	1. Flow Measurement		
	Measure the flow from the water point using a bucket and clock (how long does it take the bucket to fill?) or record readings on flow meter. Measure the flow from another water point and compare the result. Discuss why the flows may be different Reasons may include:		
	 Location of water point; points close to tank may get more water Water pressure; height of tank above water point gives pressure Pipe leaks reduce pressure Blockages in pipes, valves or meter 		
	2. Water Point Maintenance		
	A noticeable problem at many consumer points is associated with the care and management of the taps. Consideration should be given to:		
	 Using good quality taps (brass – check against fakes!!); 		
	Consider use of push-type (self closing) taps where appropriate		
Step 2: Water Point Specific O & M tasks	Identify the O & M tasks associated with the water points. These may include:		
	Check perimeter fence & repair		
	Check water kiosk structure & repair		
	Check water klosk structure & repair Check tap		
	 Check tap Check tap by opening and closing tap and check for leakage or damage 		
	 Replace washer if tap leaks (See Attachment 2) or replace tap 		
	 Repair erosion around pipes or tap stand 		
	Repair leaking or damaged pipes		
	Repair damaged valve chambers		
	Close and open service valves once a month		
	Repair cracked or damaged concrete surround or drain		
	Check for stagnant water around water point and clear/open drain to soak away		
	Clear bush and keep compound around water point clean and free of		
	rubbish and animal or human waste		
	Check meter is working properly		
	Check ballcock on cattle trough & repair pin and/or washer if needed		
	Remove meter, clean sieve and replace sieve and meter		
	Ask participants what problems might occur if maintenance of the water points is not carried out properly. Identify components that require maintenance and demonstrate and discuss maintenance procedures		
Step 3: Troubleshooting	Discuss the potential unexpected problems and what might be the cause.		
	Problem Probable cause Possible solution		
	Leaking service/gate Worn out valve Replace valve. Check		
	valve that valve is not being		

			used where a tap is
	No/little water flowing	Storage tank empty	more appropriate. Check flow in transmission pipeline
		Tank outlet pipe blocked	Check strainer and outlet valve
		Distribution pipe leaking/ broken	Repair pipe
		Air lock in distribution pipe	Check/open nearest air valve
		Service/Gate valve blocked or closed	Remove and clear valve (replace if necessary)
		Meter blocked	Remove & clean screen in meter
	Continuous leak from tap	Worn out screw thread in upper tap assembly Worn out washer	Replace tap Replace washer
	Silty/Muddy water	Silt/Mud in tank	De-silt tank
	flow Air coming through	Silt/Mud in pipes Air in pipe – indicates	Open washouts Check Air Valves,
	meter & tap Hammer noise	that tank goes empty Rapid flow that is turned on/off too rapidly	check operation of tank Slow opening/closing of gate valves/taps.
	Poor water quality	Contaminated raw water Poor storage Leaks in pipelines	Review water system from intake to consumer point to check for source of contamination. Take water quality sample and analyse to establish nature of pollutants & proper solution.
Step 3 Spares, Tools, and Technical	Tools – See Session H.1 for tools required.		
Assistance	Spares – the following spares are usually required:		
	• Tap washers		
	TapSpare meter		
	Meter sieve		
	Gate valve		
	Ball valve		

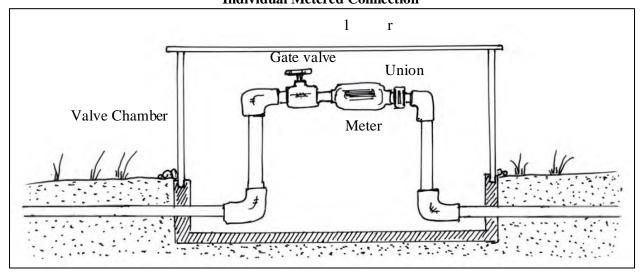
	Spare Pin for ballcock	
	Supply Chain – most materials can be purchased at a well provisioned hardware store.	
	Note: Check supplier and quality of taps and meters available.	
	Technical Assistance	
	• Technical assistance should be sought if the meter frequently has air or gets blocked.	
	• Servicing of meters is a specialised skill and should be undertaken by a trained technician (KEWI offers short courses on meter servicing).	
	• Persistent water quality problems should be investigated with a water quality specialist, based on laboratory analysis of water quality.	
Review	Check that the objectives of the session have been met by asking participants	
	to explain what they have learned and demonstrate that they can carry out the	
	maintenance without assistance.	
Session Attachments	Attachment 1: Consumer Water Points	
	Attachment 2: Replacement of worn out washer on a tap stand	

Attachment 1: Consumer Water Points

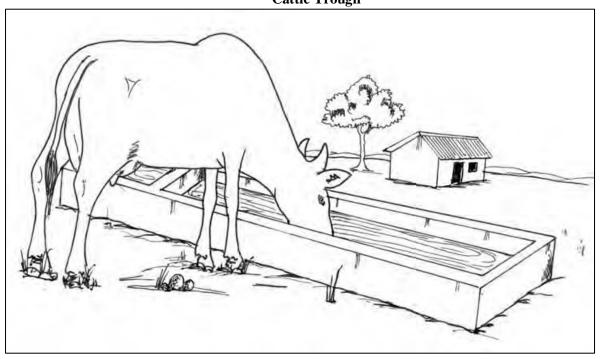




Individual Metered Connection



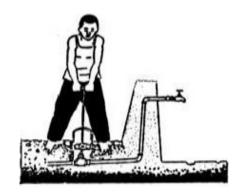
Cattle Trough



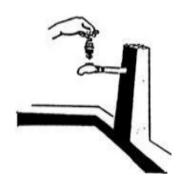
Water Kiosk



Attachment 2: Replacement of worn out washer on tap stand



1. Close water supply to tap



3. Remove the assembly and identify the washer



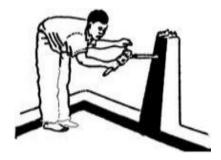
5. Replace with a new washer and return and secure nut



2. Open upper biptap assembly using a 14"pipe wrench



4. Remove the bottom nut and washer



6. Replace the assembly, open supply of water to tap, check to confirm no leaks.

MODULE H	OPERATION AND MAINTANANCE	
SESSION H2	GENERIC COMPONENTS	
SESSION H2.4	WATER TREATMENT	
Appropriate Facilitator	Technician familiar with broad experience and knowledge of household	
Background	water quality treatment systems.	
Introduction	This is a general discussion on the O & M for household and water kiosk level water treatment options. Water treatment at a scheme level should be handled through more specialised investigation and training.	
	The level of water treatment required is highly dependent on the quality of the raw water. A detailed water quality analysis to test if the raw water meets drinking water standards will provide much needed information on the nature and concentration of pollutants. Certain aspects of water treatment require specialised knowledge to determine the best course of treatment.	
Objective	At the end of the session, the participants will be able to:	
	 Know the different household water treatment options Be familiar with using selected household water treatment methods properly 	
Outputs	Participants trained in the use of various household water treatment systems	
Timing	Session should take approximately 2 hours	
Target Group	Community members and WUA maintenance staff	
Appropriate Venue	A place within the community where training is taking place where participants can clearly hear and participate in the discussions and where the practical demonstrations can be undertaken.	
Methodology	This is intended to be a PRACTICAL session. The components will be taught by demonstration.	
Materials	 20 litres of raw water from different water sources, in marked containers to demonstrate different treatment options; Covered buckets or covered bucket with tap; Aquaguard or similar chlorine solution or tablets from local store; Alum or local coagulant (e.g. Muringa seeds) material; Local filter medium (sand, charcoal); Chlorofloc; Bone-char filter – Only for use in known high fluoride areas, along with a colour comparator field test kit to show the difference between raw and treated water; Ceramic filter; Bio-sand filter; Clear domestic glass; 2 litres plastic water bottle for SODIS demonstration; Household sieve; pH litmus paper simple pH and Conductivity Meter Pool tester for measuring residual chlorine Current National Standards on drinking water quality 	
Session Guide		
Step 1: Understanding Water Quality	Facilitator should start by asking participants to identify water sources available within the community (refer to community resource map). Ask	

participants whether certain sources are used for drinking and why.

Facilitator should lead a discussion on water quality from different sources within the community.

SOURCE	WATER QUALITY	LEVEL OF TREATMENT REQUIRED
Rainwater Tank	Clear	Disinfection
Shallow well (open)	Clear Could be brackish (high salinity) Could be acidic	Disinfection
Shallow well (covered) with handpump and properly disinfected	Could be brackish	Check whether well can get contaminated from nearby latrines & other pollution sources, if so, disinfection is required
Sand dam, water drawn from shallow well or off take	Clear (Turbidity possible in rainy season)	Disinfection
Borehole	Generally clear Test for chemical and bacteriological composition	Depends on chemical and bacteriological composition
River water	Could be turbid and contaminated	Full treatment
Pan/Dam	Could be turbid and contaminated	Full treatment

Note: Assume ALL open water sources are contaminated and require disinfection. This includes rainwater.

Facilitator should guide the discussion towards establishing:

- Approximately how much water is used by a household per day?
- Out of the total, how much water is used for drinking and cooking only and should therefore be properly treated?

Step 2: Review of Household Water Treatment Options

Facilitator should ask participants to name and describe what forms of water treatment are currently being practiced and under what conditions. Use diagrams in Attachment 1 to help discuss local water treatment practices.

Facilitator should lead a discussion on various options available for treating water at a household level.

A. Household Treatment for Bacteriological Contaminants

Discuss the different options of treating water at the household level and the issues that should be considered. Treatment depends on level of contamination of source water and the circumstances. The following is a brief guide on the process that households should follow to obtain safe drinking water on a reliable basis

i. Course Filtration (for water with heavy sediments or organic matter)

- Filter through cloth (for example in a flood, when relief has not arrived, household goods have been lost and drinking water is an immediate need)
- **ii. Settlement (if water has sediments)** (again, for example in a flood, but when a water storage container is available and time is available, e.g., overnight, for allowing settlement)
- Let water stand so that sediments can settle
- Decant clear water, dispose of sediments;

iii. Coagulation (if water is turbid)

- Check and record pH of water sample using pH litmus or pH meter
- Fill a 20 litre jerry can with turbid water, add and stir in coagulant
- Quantity of coagulant will depend on the type of coagulant being used and level of turbidity
 - o Note: use sufficient coagulant to demonstrate positive effect
- Let water stand so that sediments/coagulant can settle
- Check and record pH of water sample note change to pH
- Check whether pH is 6.5 8 otherwise coagulation is unlikely to work
- Decant clear water, dispose of sediments/floc this is important as the coagulant can add a foul taste to the water;

iv. Filtration (if water is turbid or has flocculants)

- Filter through sand/charcoal filter
- Filter through ceramic filter
- Removal of Fluoride can be undertaken with a bore-char filled defluroidation filter produced by the Catholic Diocese of Nakuru

v. Disinfection

- Boil water kills pathogens but does not remove chemical contaminants.
 Does not leave a disinfectant in the water so stored water may need to be re-disinfected:
- Waterguard/Aquaguard (tablets or liquid) follow instructions on bottle or sachets (be sure to stir after application of tablets);
- Chlorofloc tablets follow instructions on sachets;

- Put water in clear PET (polyethylene) plastic bottle, and put in sunshine for 12 hours (SODIS) (Note: be sure to remove label on bottle to maximise UV penetration to water)
- Secondary filtration through microbial removing filter

vi. Storing & Using Potable Water

Put treated water into:

- A clean bucket with a lid and preferably with a tap
- Jerry can with lid
- Smaller clean bottles for children
- Ladle for drawing water should have a long handle and be hung off the ground and used only for drawing water

Store bucket or jerry can in dark place (away from light).

B. Household Treatment for Chemical Contaminants

Treatment for chemical contaminants typically requires chemical laboratory analysis to determine which contaminants are present and specialised knowledge to determine treatment options.

For the purposes of this manual, fluoride removal is described briefly below because fluoride contamination occurs naturally in many groundwaters in Kenya at concentrations above potable water standards (i.e. WHO standard of 1.5 mg/l).

Fluoride Removal (for only areas with high levels of fluorides in drinking water)

Fluoride above 1.5 mg/l may cause dental (damage to tooth enamel with a characteristic brown stain, no weakening, affecting only children) and skeletal fluorosis in older people, which is increased density and brittleness in bones making them prone to fractures and stiffening of joints. Symptoms may include:

- Brown and/or chipped teeth;
- Skeletal deformities, etc;

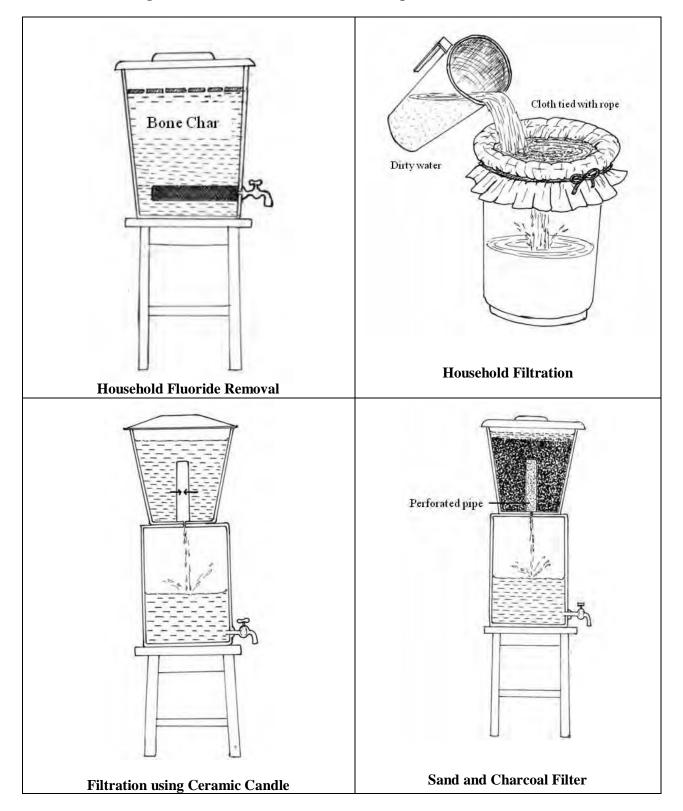
These symptoms may lead to social stigma and limited mobility and ability to work, especially for adults.

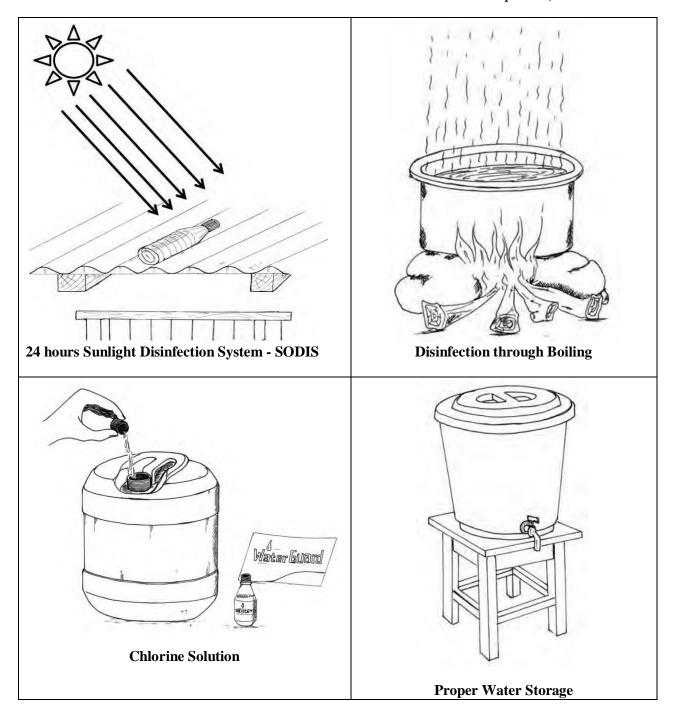
To address fluoride contamination:

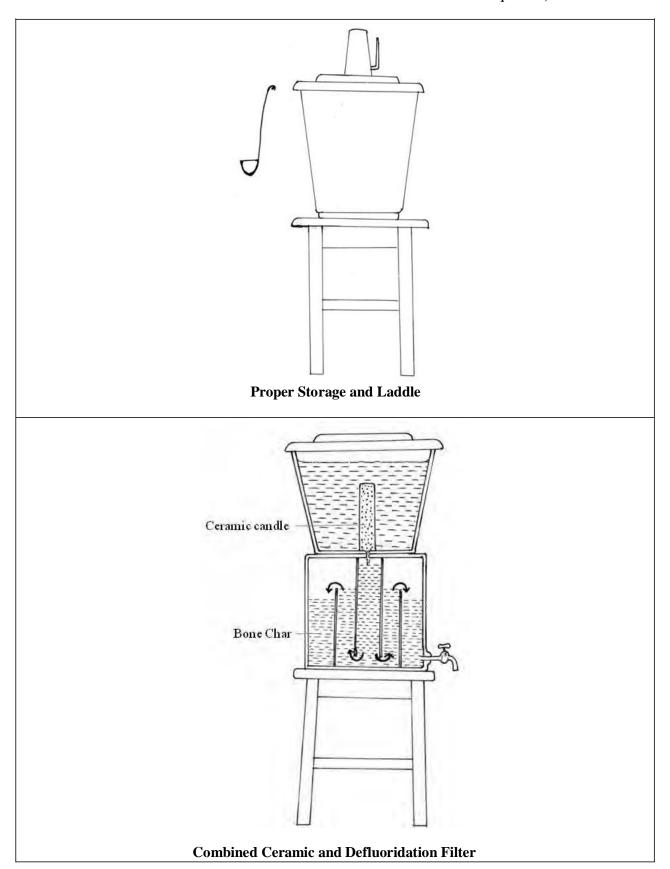
- 1. Undertake a fluoride test (in laboratory) to determine level of concentration:
- 2. Remove fluoride using one of the following methods:
 - a. Activated alumina;
 - b. Reverse osmosis (sophisticated technology, high initial and maintenance cost, high power cost);

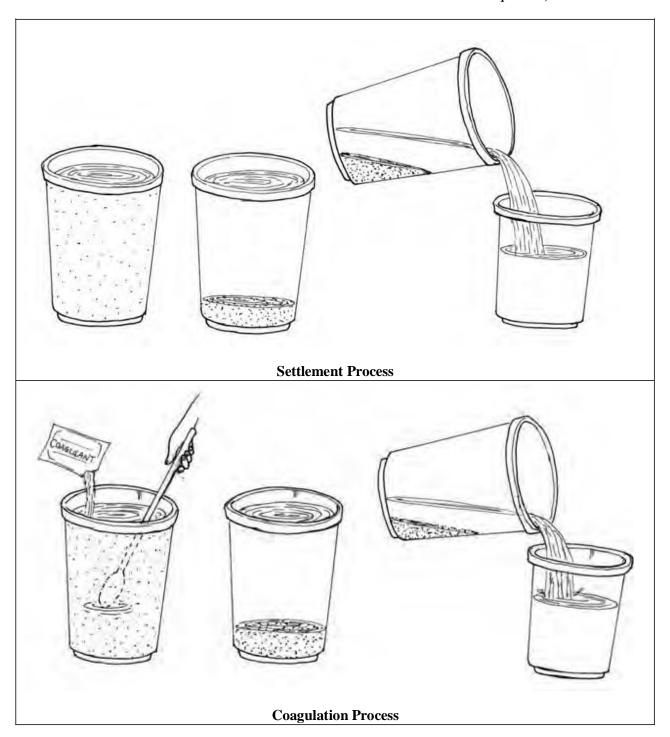
	c. Nalgonda technique;
	d. Bone char.
Cton 2 Change Tools &	See Compris Session for general tools
Step 3 Spares, Tools, & Technical Assistance	See Generic Session for general tools.
Technical Assistance	Tools - no specialised tools required for household treatment
	Spares
	Ceramic filters/candles
	Bone-char for areas with high fluoride waters.
	Supply Chain – ensure store in village has adequate supply of household treatment options (e.g. Water Guard) and spares (e.g. Ceramic candles)
	Technical Assistance – for collective treatment, technical assistance is required to analyse water quality, establish treatment process and train water treatment operators.
Review	Why would you filter water through a sieve?
	• What is the advantage of disinfecting with chlorine solution?
	Why is proper storage important?
	Why is high fluoride in water dangerous to your health?
Session Attachments	Attachment 1: Diagrams of household water treatment options

Attachment 1: Diagrams of Household Water Treatment Options









MODULE H	OPERATION AND MAINTANANCE		
SESSION H3	DAMS AND PANS		
Appropriate Facilitator Background	Water technician with experience on dams, pans and/or sand dams		
Introduction	This session covers dams and pans. The facilitator should select or adapt the		
	appropriate materials for the particular community.		
Objective	At the end of the session, the participants will be able to:		
	 Identify the main components of their dam, pan 		
	 Describe the functions of the key components 		
	Carry out maintenance tasks		
Outputs	An O & M Plan		
Timing	Session should take approximately 1 hr		
Target Group	WUA maintenance staff, WUA committee members and community		
	members		
Appropriate Venue	At the dam or pan		
Methodology	Site walk and practical demonstrations. The components will be taught by		
	demonstration on site. The flip chart can be used to illustrate details if		
	necessary. Reinforce the learning by allowing participants to handle		
	components and describe their functions to each other.		
Materials	Valve key/wheel		
	Pipe wrench		
	• Tools – shovel, rake, etc		
Session Guide			
Step 1: System	1. Purpose of the Dam and Pan		
Identification	Discuss who uses the dam/pan and what for. This makes a big difference regarding what water quality is required from the source. If it is a livestock watering dam, then also discuss where domestic water is obtained.		
	2. Is it a Dam or a Pan?		
	Discuss the difference between a dam and a pan and decide whether the		
	structure being viewed is a dam or pan (Refer to Drawings in Attachment 1).		
	Dams have a wall designed to hold back water;		
	Dam walls must be structural and watertight;		
	Pans hold water below original ground level;		
	Pan embankments are not designed to hold water – they are created from		
	the material that is excavated from the ground.		
	The issue in the distinction is that a dam wall should be able to hold water whereas the embankment on a pan serves no structural purpose. It is frequently and incorrectly stated that the embankment on pans are washed out because they were incorrectly built. However, an embankment being washed out can usually be explained by an inadequate spillway or outlet or		
	incorrect spillway levels. 3. System Components		
	Potential system components are listed below. The facilitator should identify those components that are observed in the community structure. Discuss the purpose of each component.		

Item	Purpose
Catchment Area	Area above the source where rain falls and the runoff comes from
Source	Where water is taken from, e.g. river or stream
Inlet channel	A channel that conveys water from the source and puts it into the dam or pan
Pan Embankment	Wall of excavated material
Dam Embankment	Wall that is built and compacted to hold the water
Storage area	The volume that is filled with water
Spillway sill	Wall in the spillway to control top water level
Spillway channel	Channel to safely discharge excess water to water course or away from the dam/pan
Outlet/draw-off	Pipe-work to take water out of the dam
Perimeter fence	Constructed to prevent livestock, wild animals and children from entering the dam/pan area and contaminating the water

4. Catchment Area Maintenance

Where does the silt come from? Which part of the catchment contributes the most silt and why? Are soil erosion features (e.g. gullies), exposed roots of bushes and trees, etc) visible?

Discuss why vegetation is important to the catchment area:

- Vegetation holds soil in place and so reduces siltation
- Vegetation slows down runoff and helps water to soak into the soil

Inspect the catchment area for signs of harmful activities (charcoal burning, over-grazing etc). Discuss how the catchment area could be improved.

Step 2: Dam/Pan O & M Specific tasks

Ask participants what problems might occur if maintenance of the dam/pan is not carried out properly. Identify components that require maintenance and demonstrate maintenance procedures.

The most common problem with pans and dams is silting up which reduces the stored volume and therefore the reliability or the period of time that there is water in the dam or pan after the end of the rains.

Discuss with the community how they can measure the amount of water available in their dam or pan at any time (e.g. place one or series of permanent graduated staff gauges).

Discuss with the community how they can measure the amount of silt that has accumulated in their pan (e.g. place one or series of permanent graduated

staff gauges).

Discuss desilting options with the community:

- Earthmoving equipment (bulldozers, tractors etc)
- Draught animals and desilting scoops (oxen, camels and handlers)
- By hand with shovels

Discuss the cost and practicality of the different methods.

The most common cause of dam/pan failure is overtopping of the embankment because the spillway is of insufficient size, is blocked by vegetation, or is at the wrong level. Note spillways that do not get flow frequently may be neglected as so cannot function as needed when there is high floods.

An additional problem is that the flood water through a spillway erodes the spillway, with the result that the capacity of the dam or pan is reduced.

Discuss the tasks relevant to the operations and maintenance of the system components. These may include:

- Patrol perimeter fence and repair
- Clear bush from and repair inlet channel (an eroded inlet channel can become the main watercourse)
- Inspect and desilt silt trap(s) and inlet channels
- Desilt pan before top water level reaches embankment (Note: inlet channel needs to be blocked during desilting)
- Clear bush from spillway
- Check spillway sill for damage and repair as necessary
- Check spillway channel for signs of erosion and take steps to prevent erosion by improving grass cover, stone pitching, spreading flow in the channel by building horizontal sill(s)
- Check dam embankment for cracks and erosion and repair
- Check dam embankment for tree or bush growth and remove, improve grass cover on embankment
- Check downstream side and toe of dam wall for leaks.
- Open and close all outlet valves once a month
- Monitor leakage from dam
- Check for rodents nesting in embankment and remove
- Read meter to monitor abstraction from dam
- Read staff gauge to establish water level

Step 3: Trouble shooting

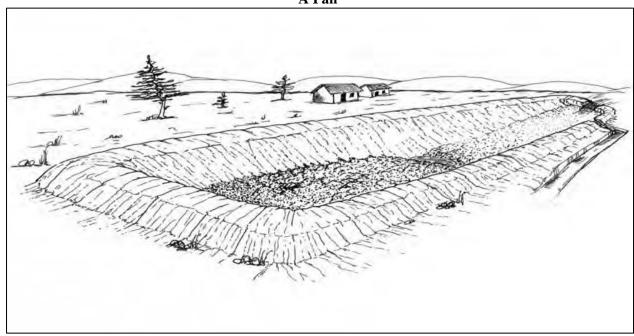
Discuss the potential unexpected problems and what might be the cause sand solutions.

Problem	Probable cause	Possible solution
Leakage along toe	Poor design and	Monitor leakage
of dam wall	construction	

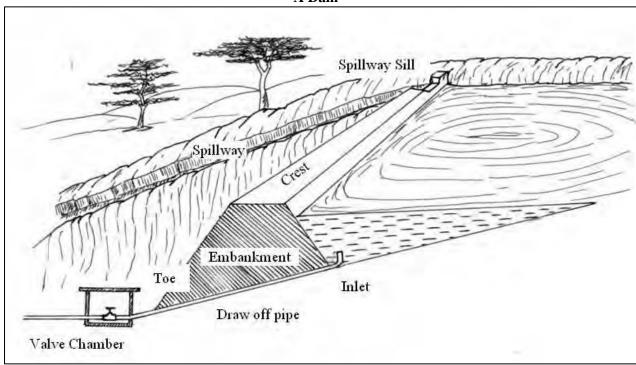
	Water does not last long after end of rains	Reservoir area has accumulated a significant amount of silt, Erosion of catchment area, Excessive seepage due to pervious soil in reservoir area.	Remove silt from reservoir area Reduce erosion in catchment area Apply and mix in clay, preferably bentonite clay to impoundment area
	No water from outlet	Outlet pipe blocked	Clear blockage at mouth of draw off pipe.; Protect pipe by placing ballast surround to mouth of draw off pipe; Note a blocked pipe through a dam can be very difficult to unblock. Do NOT remove the pipe.
	Polluted water	Livestock in dam/pan Contamination from catchment area	Fence pan/dam Control access; discourage open defecation in the catchment
	Excessive weed growth	High nutrient concentration in water	Address source of nutrients, possibly by controlling access to dam/pan or catchment area by livestock
Step 4: Spares, Tools, & Technical Assistance	 Tools Shovels, pick axes, jembe, wheel barrows for moving silt and undertaking embankment repairs Pangas for removing bush 		
	Spares – include:		
	Valves for outletTaps and tap wa		
	Supply Chain – O & M materials can be purchased at a well provisioned hardware store.		
	Technical Assistance – technical assistance should be sought if the dam or pan shows signs of excessive leakage/seepage, erosion of inlet channel (pans) and erosion of spillways and where dam embankment integrity is in doubt.		
Review	• What are the essential maintenance tasks to ensure dam/pan performs according to design?		
Coggion A44aahaaan	How do we prevent silt from entering the dam/pan? Attachment 1: Diagrams of a pan and a dam		
Session Attachments	Auachment 1: Diagr	ams of a pan and a dam	

Attachment 1: Diagrams of pan and dam





A Dam



MODULE H	OPERATION AND MAINTANANCE		
SESSION H4	SAND DAMS AND SUB-SURFACE DAMS		
Appropriate Facilitator	Facilitators should be familiar with the installation of sand dams and sub-		
Background	surface dams. Technical training in water engineering, agricultural		
	engineering, or building construction would be an advantage.		
Introduction	• These dams have proved to be very important for water storage in dry		
	areas, particularly in eastern Kenya.		
	• Coarse sand can hold about 30% of its volume as water.		
	• In the dry season evaporation will take place but only to about 0.5 m below the surface.		
	• Water stored in these dams will reduce the need for people (usually women and girls) to travel long distances to get water in the dry season.		
	• Water stored in these dams can improve the potential for tree nurseries, vegetable growing, brick making, etc, in valley bottoms.		
	• Protection of the water from pollution is very important. The construction of shallow wells can be used to improve the water quality.		
	• Dam construction should ensure that wing walls provide protection		
	from damage during high floods.		
Objective	• To create awareness of the potential of sand dams and sub-surface		
	dams.		
	• To enable participants to understand the best way to manage and		
	maintain the water supply.		
	To create awareness of the problems that can arise with these dams and		
	how they may be tackled.		
Outputs	• Participants are aware of the potential for sand dams and subsurface		
	dams.		
	 Participants are aware of the importance of maintaining water quality. Participants are informed about ways to maintain the effectiveness of 		
	the structures.		
	 Participants develop rules for the management and utilisation of the 		
	resource.		
Timing	One session of introduction taking 60 to 90 minutes followed by visits to		
g	dam sites. Diagrams can be used to illustrate issues.		
Target Group	WUA committee and community members		
Appropriate Venue	Inside a building or under a tree at a dam site.		
Methodology	- Short presentations, informal and participatory		
	- Question and Answer		
Materials	- Illustrations, flip charts, pens,		
Session Guide			
Step 1: Introduction to	• Explain the difference between sand dams and sub-surface dams.		
sand dams and sub-	• Explain the benefits that have arisen from the construction of these		
surface dams	dams.		
	• Discuss the typical problems that arise in the management of the sand-		
Ctom 2. Field	dam(s) or sub-surface dams and the utilization of the water.		
Step 2: Field visit	• If possible visit two or three dams showing good and bad management. If a field visit is not possible, use diagrams (see attachments)		
	If a field visit is not possible, use diagrams (see attachments).		
	• Participants should pay attention to the effectiveness of the structure and the way the water is utilized.		
	• Find out what guidelines or rules, if any, have been developed by the		

	community for using the resource and how well they are implemented.		
Step 3: O & M Tasks	·	cons of the situations that	
specific to Sand Dams	^		
Special to Suite Build	 Develop guidelines/rules and schedules for community management of sand dams and sub-surface dams. 		
	Discuss the tasks relevant to the operations and maintenance of the system		
	 Check condition of the sand dam to prevent avoidable contamination from livestock and laundry or bathing activities Check the wall of the sand dam for erosion on the sides or undercutting of dam wall. Establish protective measures to prevent additional erosion. Check dam wall for cracks and leaks. Undertake plaster repairs as 		
	required.		
	_	outlet valves once a month	
		* *	re associated with a sand
		ssion on handpumps.	
Step 4: Troubleshooting	-	unexpected problems, v	what might be the cause
	and solutions		
	Problem	Probable cause	Possible solution
	Water in sand dam	No connection	Excavation and repair
	but nothing in the well	between sand dam and shallow well.	of filter drain
		Blockage of filter drain to shallow well	
	No water in the sand dam	Lack of inflow	Check for seepage path and take measures
		Seepage under or around the wall of the sand dam	to prevent seepage by sealing flow path with clay or waterproof
		Faulty leaking draw off pipe	plaster on upstream face of wall. Fix leaky draw off
			pipe
	No water in the sand dam	Dam full of silt not sand. Dam may be incorrectly sited in a water course with	Remove silt if the water course has sufficient sandy material
		insufficient sandy material or wall raised too quickly during construction which can	
		result in a top layer of silt which prevents water seeping into the lower sandy material	

	Wall at risk from erosion undermining the wall	Turbulent and erosive water spilling over the wall. Lack of sufficient protection for toe of wall	Place grouted riprap to create protective apron on downstream toe of wall
	Polluted water	Livestock or human activities polluting surface area of dam resulting in contamination of the water.	Control access through establishing clear rules of access and behaviour and monitoring compliance to the rules
	No sand	Sand harvested for construction purposes	Control access through establishing clear rules of access and regulate quantity of sand harvested from the sand dam.
Tools, Spares & Technical	Tools		
Assistance	• Shovels, pick axe undertaking repair of		ws for moving silt and
	Spares – include: • Valves for outlet		
	Taps and tap washers		
	Supply Chain – O & M materials can be purchased at a well provisioned hardware store.		
	Technical Assistance – Technical assistance should be sought if the sand dam signs of excessive erosion at the edge or downstream toe of the wall. If the sand dam is actually full of silt, technical assistance may be required to determine the best course of action. If there is no water in the shallow well, technical assistance to determine best course of action may be required.		
Review	Ask participants to explain the potential and constraints to expansion of sand dams and sub-surface dams. Ask them to explain the best processing the vector recovery.		
Session Attachments	• Ask them to outline the best practices for managing the water resource. Attachment 1: Handouts on maintenance and management of sand and		
	sub-surface dams Attachment 2: Exercise on Sand Dams		
	Attachment 2. Exercis	c on Sand Danis	

Attachment 1: Handout on maintenance and management of sand and sub-surface dams

1. System Components

Definition: The term sand dams and sub-surface dams are often used inter-changeably for structures built across sand rivers. However, it is useful to make a distinction.

The term **sand dam** is used for a structure, usually masonry or concrete, which is built across a sandy river bed to a height of about 1-2 metres above the existing sand level. In this way sand is trapped behind the structure and the water level upstream is raised. During flood periods water passing over the dam creates a waterfall. Such dams are commonly built where there is a rock bar across the river so that the waterfall will not undermine the structure. Note that before independence sand dams were referred to as sub-surface dams. At that time the focus was on the water stored below the surface of the sand rather than on the structure itself.

The term **sub-surface** dam is used for a structure that is built across a sand river bed but only up to the existing level of the sand. Such structures can be made of masonry, concrete or well-compacted clay. As the sand level above and below the dam is the same, there is no waterfall during flood periods.

The construction of sand dams and sub-surface dams has been increasing particularly rapidly in eastern Kenya where there are many sandy rivers. But there has been serious competition between those who want to harvest sand for construction and those who want to conserve sand for water storage.

There are four components to consider: the river, the dam, the water reservoir and the method of abstraction.

(a) River

Each river is different and therefore the design of a dam has to be appropriate to the situation. The best situation is where the river bed slopes gently and any dam installed will cause the water to be held up for a considerable distance up stream. Sand dams require high banks or wing walls to prevent flood water cutting round the side. The sand must be plentiful as a dam that fills with too much silt or clay will hold little water. Where a river is large, meandering, and has little slope to the river bed, dams can be problematic as any obstruction to the flow of water may cause the river to change course, especially if the river banks are low.

(b) Dams

Dams have to be constructed on a good foundation and sand dams require a strong apron of rock, masonry or concrete on the downstream side.

(c) Water reservoir

The amount of water stored in the dam depends on the quality of sand. Where the sand is coarse, up to 30% of the volume will be available for water storage. During the dry season some of the water will be lost to evaporation but once the water level falls to 50 cm below the surface, evaporation virtually ceases.

(d) Water abstraction

There are three main ways for water abstraction: (1) Digging a hole in the sand and using a scoop made from a gourd to collect the water and pour it into jerry cans; (2) Constructing a shallow well to the side of the reservoir; (3) Installing a pipe in the dam wall and drawing off the water below the dam.

2. Maintenance

(a) Dams

Subsurface dams should not require maintenance if they have been well constructed but sand dams may need repairs if there is any damage during major floods. The most likely damage is from flood waters cutting into the river bank at the side of the dam wall. Repairs may involve installing wing walls or, if they already exist, strengthening and possibly extending them. Damage may also occur where the flood waters start undermining the dam on the lower side. Strengthening or extending the apron at the foot of the wall may be needed. When sand dams are under construction it is recommended to leave a gap in the centre of the wall and build it up in stages, adding about 30 cm after each flood that has deposited coarse sand. If the wall is built to its maximum height in one operation, there is a risk of silt and clay being deposited. But when the installation is in stages, the silt and clay should be carried over the wall and the coarse sand will be trapped where it is needed.

(b) Water reservoir

The main problem is pollution. Livestock can contaminate the water if they are allowed to wander over the surface. People can contaminate the water if, for example, they bathe, wash laundry, clean motor bikes or cars and let the dirty water back into the reservoir. In one instance a farmer was seen spraying livestock against ticks close to the reservoir. The chemicals could be dangerous for people drawing water for drinking. Urinating or defecating close to the reservoir must be avoided because of the risk of spreading bilharzia or gastro-enteritis. While some increase in vegetation along the river bank can be beneficial it is a mistake to allow plants or bushes to encroach into the dam area as transpiration will reduce the available water. Fencing of the reservoir area is useful in preventing contamination by livestock but this will only apply where a trough for watering animals has been installed.

(c) Water abstraction

Water abstraction from a hole dug in the sand is the most common method but there can be problems. Dirty receptacles will add to the pollution of the water. A hole has to be dug deeper and deeper as the dry season progresses. The effort of hauling up 20 litre jerry cans from a deep hole can be difficult for children who are often the ones sent to fetch water and there is always a risk of the sand caving in. The hole is also prone to being silted during each time there is flow in the river bed.

Water abstraction from a shallow well installed on the river bank is preferable as the water at the bottom of the well will have automatically been strained through the sand. However, there is the same need to ensure that the receptacles used for drawing the water are clean. Wells should preferably be installed above the highest point that floods are likely to reach but if this is not possible some protection from flood damage will be needed (e.g. raising the wellhead platform above high water levels).

Water abstraction through a pipe in the dam wall has certain advantages and disadvantages. Water can be taken from the pipe to a tap stand and a trough for livestock, thereby reducing the risk of pollution. In some situations there may be a legal requirement to keep a pipe open so that even in dry weather some water is allowed through the dam wall for the benefit of downstream users. In other situations it may be permissible to put a lockable gate valve or tap on the lower side to prevent wastage of water. But the risk of breakage or theft should be considered and a lockable manhole may have to be constructed. Any pipe installed through the dam wall must have a properly constructed filter on the upstream side or it will soon get blocked.

The maintenance of sand dams and sub-surface dams should be the responsibility of a committee representing the local community. Issues on which decisions may be needed include:

- Who has rights to abstract water and how much?
- Who is responsible for maintaining a well and the windlass or pump if there is one?

- Who is responsible for the tap stand if there is one below the dam?
- Can people be allowed to abstract water upstream for vegetable growing?
- If the dam is to be fenced to exclude livestock, who is responsible?
- What should be done if sand harvesters come to take the sand for construction?
- What should be done if people are found polluting the water?

One issue that will need more consideration in future is the rights of individuals versus the rights of the community. As individual rights become more firmly established on land that was previously owned by the community, the rights to access and abstract water need to be clearly established.

Attachment 2: Exercise on Sand dams

Trainees are invited to look at the drawing of a sand dam construction to try and identify the problems and suggest solutions.

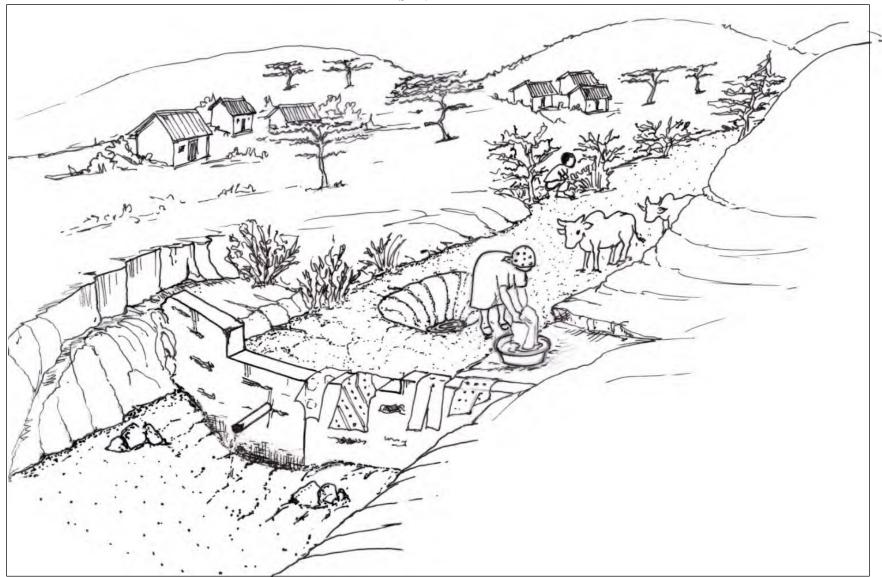
The Problems

- 1. Wing wall is missing or broken and flood waters are by-passing the dam. Eventually all the sand will be swept downstream and the dam will cease to function.
- 2. The dam wall is being undercut by the waterfall during floods probably because the foundation was poorly constructed and there was no apron. If nothing is done it will overturn.
- 3. The dam is not fenced so livestock can wander in at will.
- 4. Weeds and bushes are growing on the dam and extracting water through transpiration.
- 5. Livestock are polluting the water.
- 6. A person is defecating on the river bank.
- 7. A woman is washing clothes and tipping the dirty water back onto the sand.
- 8. The pipe has lost its tap and is spilling water that may be needed later.
- 9. The hole dug in the sand is deep and dangerous, especially for children trying to get water.

Suggested Solutions

- 1. Install a wing wall on proper foundations to ensure the flood waters go over the centre of the dam.
- 2. Repair the foundations and install an apron to take the impact of the water.
- 3. Provide a fence or hedge to the dam with a gate for people.
- 4. Remove weeds and bushes growing within the dam.
- 5. Install a trough for watering livestock downstream and pipe the water from the dam to the trough.
- 6. Develop community awareness and education to prevent the spread of diseases and construct a pit latrine on the bank above the water level.
- 7. Install a shallow well to the side of the dam and educate the community to use dirty water for watering vegetables or tree seedlings.
- 8. Check local regulations and find out if the pipe inlet must be kept open for the benefit of downstream users. If this is not necessary, pipe the water to a tap stand with a gate valve in a lockable manhole.

SAND DAM



MODULE H	OPERATION AND MAINTANANCE		
SESSION H5	INTAKES		
Appropriate Facilitator Background	Technician familiar with the maintenance tasks associated with intakes		
Introduction	This session covers intakes in general. There are many kinds of intakes and the facilitator should keep the discussion focused on the intake of the water supply system in question. Different kinds of intakes include: • River intakes		
	 Spring intakes Lake intake Infiltration gallery 		
Objective	At the end of the session, the participants will be able to:		
Objective	 Identify the main components of an intake Describe the functions of the key components Carry out intake maintenance 		
Outputs	O & M Schedule		
Timing	Session should take approximately two hours excluding the site walk		
Target Group	Maintenance staff, operator and water committee members		
Appropriate Venue	At the community intake		
Methodology	This is intended to be a PRACTICAL session. The components will be taught by demonstration on the system itself. The flip chart can be used to illustrate details if necessary. Reinforce the learning by allowing participants to handle components and describe their functions to each other.		
Materials	Valve key/wheel		
	pipe wrench		
	• Tools – shovel, rake		
Session Guide			
Step 1: System Identification	Catchment Area Maintenance Discuss why vegetation is important to the catchment area:		
	 Vegetation holds soil in place and so reduces erosion/siltation Vegetation slows down runoff and helps water to soak into soil 		
	Inspect the catchment area for signs of harmful activities (charcoal burning, over-grazing, de-forestation, etc).		
	 Discuss how the catchment area could be improved; Discuss which other institutions should be alerted in regard to catchment degradation and lobbied for collective action. 		
	Note: WUA that rely on a catchment that extends beyond the boundary of the community will need to recognise that catchment conservation activities require a multi-stakeholder approach. WUA should link up or form a WRUA to develop a platform for collective action on catchment conservation.		

H-52

2.	Intake	Components
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(See Attachment 1 for diagrams of different kinds of intakes)

Component	Function
Catchment Area	Surface area where water flows towards the source
Source	Where the water originates – e.g. spring, river
Intake	The structure to abstract the water from the source
Intake chamber	Collects water from the source
Valve chamber	Protects the control valve
Weir (river	Wall that regulates the level of the river
intake)	
Infiltration	Perforated pipe and filter material that enables water to
gallery	enter pipe and be channelled to the sump
Sump	Collection chamber from which water is drawn
Screen/ strainer	Sieves objects entering the pipeline
Washout	Pipe and valve that is opened to allow cleaning of the chamber
Perimeter Fence	Boundary to stop livestock & children from entering source area
Compensation	Pipe at the bottom of the intake weir to allow for
pipe	downstream flow regardless of level of water above
r r	weir

Step 2: Intake Specific O & M tasks

Discuss the tasks relevant to the operations and maintenance of the system components. These may include:

- Patrol catchment area for damage/harmful activities;
- Report catchment degradation to WRUA and WRMA;
- Patrol perimeter fence and repair;
- Clear weir wall and screens of any debris;
- Check walls or supports for any damage, undercutting, bypassing and repair;
- Open washout on weir wall and remove accumulated silt;
- Open washouts to clear out silt from chambers;
- Clear screen of any material and replace if damaged;
- Disinfect spring box if someone has entered;
- Read master meter.

Step 3: Troubleshooting

Discuss the potential unexpected problems, what might be the causes and the solutions.

Spring Intakes

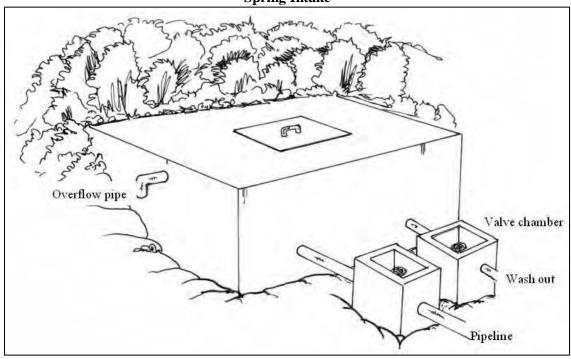
Spring munici		
Problem	Probable cause	Possible solution
Leaking gate valve	Worn out valve	Replace stuffing box packing in gate valve or replace entire valve
No/ little water flowing into intake chamber	Inlet pipe blocked	Inspect source and unblock pipe
Overflow from intake	Gate valve blocked	Remove and clear valve

 1 1		(1 '6
chamber	Blockage in pipeline (e.g. airlock) Damaged strainer Clogged strainer	(replace if necessary) Check/open nearest air valve Replace strainer Clean strainer
Dirty water	Silt in chamber	Clean out chamber
River Intakes with Weir	r Wall or Sump	
Problem	Probable cause	Possible solution
No/ little water flowing into intake chamber or sump	Screens on inlet chamber clogged	Clean screens
Erosion around side of weir wall	Insufficient height of wing and cut off walls to prevent flow around the weir	Construct or raise wing and cut off walls to prevent flow around weir
Undercutting of weir wall on downstream toe or undercutting of sump	Excessively turbulent flow over weir wall and insufficient width of downstream apron	Provide protected apron (concrete, grouted rip rap, etc) at toe of weir wall or around base of sump.
Dirty water	Excessive sediments upstream of weir wall Silt in intake chamber or sump	Clean out sediments from area immediately upstream of weir Clean out chamber Protect catchment from severe erosion.
Infiltration Callery		
Infiltration Gallery Problem	Probable cause	Possible solution
No/ little water flowing into intake chamber or sump	No water within sandy material in river bed	Excavate shallow well to determine whether there is water in the sand in the river bed
	Perforated pipe is blocked or damaged	Remove filter drain and draw off pipe and reconstruct infiltration gallery. Consider additional protection for draw off pipe
Dirty water	Filter material (gravel/sand) washed away and replaced with silt or silt laden sand	Check condition of filter drain. Replace filter material if required. Consider additional protection of filter material.
	Silt in intake chamber or sump	Clean out sump

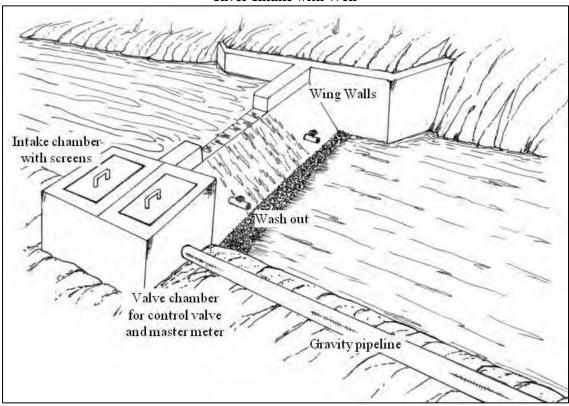
Step 4: Spares, Tools, &	Tools - See Module H1.
Technical Assistance	
	Spares – include:
	Mesh for screens;
	• Valves
	Masonry materials
	Supply Chain – most intake materials can be purchased at a well provisioned hardware store.
	Technical Assistance – technical assistance should be sought if the spring source diminishes without explanation. It is important that no back-pressure is placed on the source in a spring intake otherwise the eye of the spring may shift.
	Technical assistance may be required in a river intake if excessive or repeated erosion takes place around the weir or sump to determine a more durable solution to the problem.
	Technical assistance should be obtained to determine a robust solution if the infiltration gallery frequently gets washed out or blocked.
Review	What are the main risks to the proper operation of the intake?
	• Is the WUA staff able to confidently handle the O & M tasks that are required?
	• Are there clear issues that should be forwarded to the WRUA, government water officials, WRMA and NEMA in regard to catchment management.
Session Attachments	Attachment 1: Diagram of different intakes

Attachment 1: Diagrams of different Intakes

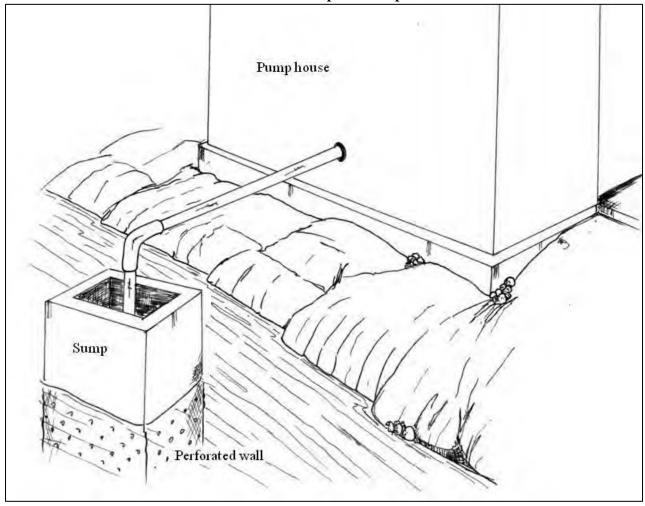




River Intake with Weir



River Intake with Sump and Pump House



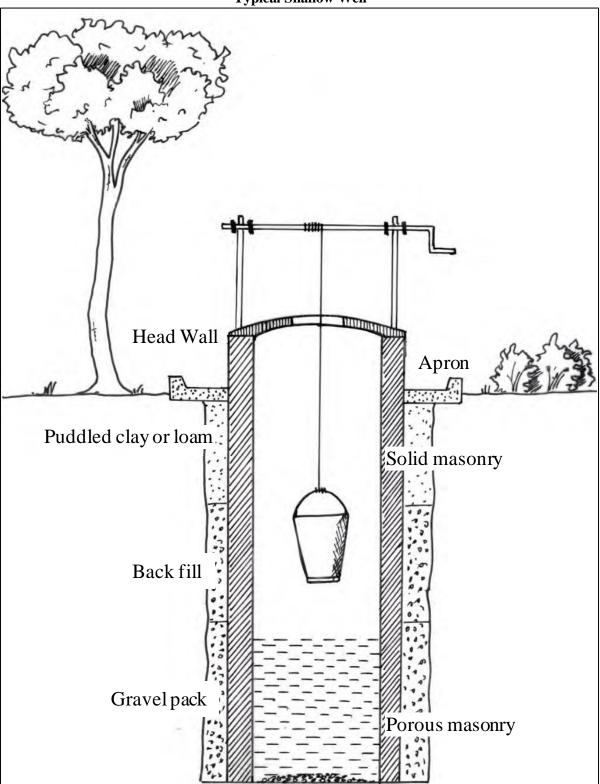
MODULE H	OPERATION AND MAINTANANCE		
SESSION H6	SHALLOW WELLS		
Appropriate Facilitator	Water technician with experience in maintenance and repair of open shallow		
Background	wells		
Introduction		wells. Water is drawn by a variety of methods.	
	Reference should be made	to the session that covers handpumps and other	
	types of water lifting device	s, if relevant.	
Objective	At the end of the session, the participants will be able to:		
	 Identify the main co 	omponents of their shallow well	
	 Describe the function 	ons of the key components	
	 Carry out well main 	tenance	
Outputs	An Operation and Maintena	nce Schedule	
Timing	Session should take approxi	mately 2 hr	
Target Group	Community members and w		
Appropriate Venue	At a community shallow we		
Methodology	· · · · · · · · · · · · · · · · · · ·	PRACTICAL session. The components will be	
		on the system itself, not using drawings or	
		can be used to illustrate details if necessary.	
	Reinforce the learning by a	llowing participants to identify components and	
	describe their functions to ea	ach other.	
Materials	Depends on extraction meth	od	
Session Guide	_		
Step 1: System	System Components		
Identification			
	Potential system components are listed below. The facilitator should identify		
		observed in the community shallow wells. Discuss	
	issues related to each compo	onent.	
	Item	Description	
	Head wall	_	
	Head wall	Wall built at the surface to prevent accidental entry into the well and to prevent runoff from	
		entering the well	
	F		
	Extraction System	There are a variety of possible extraction	
		systems for open wells:	
		Human ladder	
		Rope & Bucket	
		Rope & Washer pump	
		• Windlass	
		 Handpumps (discussed in different session) 	
		 Manual Pump (e.g. Moneymaker or 	
		similar within the limit of its suction head)	
		 Motorised/diesel powered portable 	
		pump	
		Solar powered pump	
	Ammon		
	Apron	Hard material (concrete slab) around well head to provide a clean and safe area for	

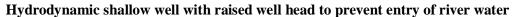
		users to draw water contaminated water	and to prevent seepage of into the well.
	Well lining	plastic culverts, etc	concrete rings, brickwork, t) that is used to prevent hole from collapsing
	Drain	•	ally with the apron to er away from apron and
	Perimeter fence	Made from local unwanted access to	•
Step 2: O & M Tasks	The facilitator should lead a discussion on how the well and extra system is operated and maintained at present, drawing out issues. Rel issues may include:		
	 Safety – how to prevent children from falling into well; Inspect perimeter fence and system for controlling access to area; 		controlling access to well
	 Is well ,protected" or ,unprotected"? What does this mean? Contamination of the water – how to prevent contamination by runoff, dirty buckets or unwanted things being put into the well; Method of extraction – the need for a system that can be used safely and reliably by children, women, and men; 		
	 Inspect extraction system and check for wear or damage. Repreplace as necessary; Inspection and repairs to the head wall and apron; 		
	 Inspection and cleaning of the well (removing silt or any debris from inside the well); Disinfection of the well through application of chlorine; 		
Step 3: Trouble Shooting	 Inspect well area and remove rubbish and any faeces. Discuss the potential unexpected problems and what might be the causes and solutions. 		
	Problem	Probable cause	Possible solution
	Collapsing well	Poor construction – usually insufficient well lining and well head	Repair/improve well lining, head wall and apron.
	Well goes dry	Water level falls Water is extracted faster than the recharge rate	Deepen well – there is a limit to how deep a well can be safely excavated. This depends on the surrounding material
	Well washed out by floods (in cases where well is placed in river bed)	•	Seek a safer place to construct the well – usually at the edge of the water course Alternatively, protect well from flood water

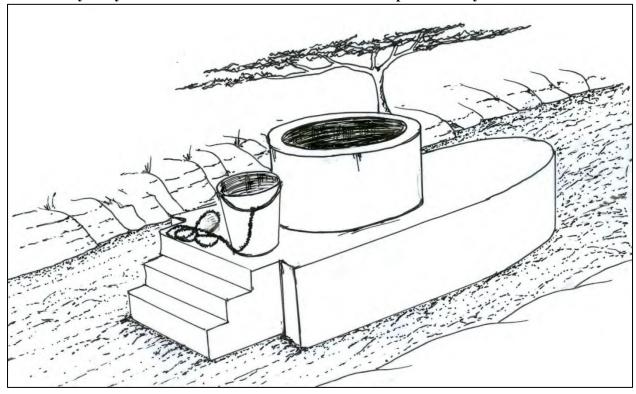
		(e.g. logs, rocks) carried by the flood waters	by building hydrodynamic wellhead	
	Well silted due to flooding	Wrong placement of well in flood prone area or insufficient height on the well head to prevent runoff inflow	Raise the well head above flood level	
Step 4: Spares Tools &	Tools			
Technical Assistance	• Shovels, buckets, ropes and ladder to enable desilting of well			
	Masonry tools for repair to wellhead and apron.			
	 Materials for the extra Supply Chain – O & M hardware store. Technical Assistance - I 	 Spares Chlorine compound for well disinfection Materials for the extraction system Supply Chain – O & M materials can be purchased at a well provisioned hardware store. Technical Assistance - Desilting a well is a task that requires experience to enter and work in the confined space of a well. This experience is usually 		
Review	• What are the main risks to the water users from using the wells and drinking the well water;			
	water users and those	e drawing water?	ken to minimise risks to	
	•	e taken to improve water qu	uality from the wells?	
Session Attachments	Attachment 1: Diagrams	of wells		

Attachment 1: Diagram of wells

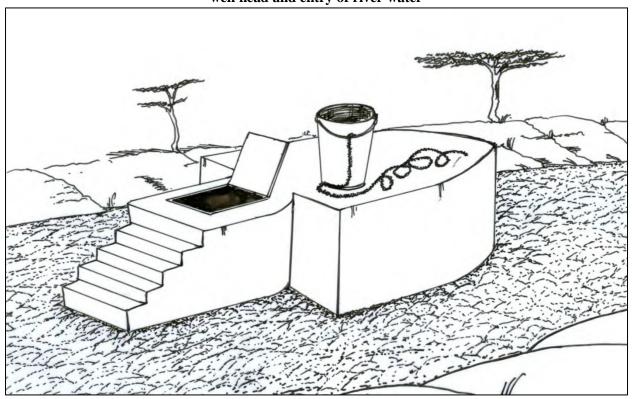
Typical Shallow Well







Shallow well with hydrodynamic well head protection and lid to prevent damage to well head and entry of river water



MODULE H	OPERATION AND MAINTANANCE		
SESSION H7	BOREHOLES WITH SUBMERSIBLE PUMPS		
Appropriate Facilitator	Water technician or engineer with experience on operation and maintenance		
Background	of boreholes		
Introduction	Borehole systems ty	rpically include a number of different components. Most	
	of these componer	nts are discussed individually under the sessions on	
	generators, tanks, o	consumer water points and pipelines. This session is	
	intended to be an IN	TRODUCTION to Boreholes.	
Objective	• Participants will be able to identify the different components of the		
	borehole system		
	Participants will	have developed an Operation and Maintenance Plan	
Outputs	An Operation and Maintenance Plan		
Timing	Session should take	approximately 2 hrs	
Target Group	Community member	rs and water committee members	
Appropriate Venue	At a community bor	ehole	
Methodology	*	& answer, demonstration	
Materials	Flip charts, pens, fla		
Session Guide			
Step 1: System	In combination wit	th a site walk, ask the participants to identify each	
Overview		r borehole system and discuss the purpose of the	
	component. The foll	owing components are typically found:	
	Item	Purpose	
	Borehole	Protected hole which penetrates to the aquifer and	
	which is filled by water from the aquifer.		
	Wellhead Prevents surface water from seeping down the edge		
		of the casing and entering the aquifer or borehole	
	Borehole casing	Casing prevents the hole from collapsing.	
	Screens	Perforated parts of the casing to allow water from the	
	aquifer to enter the borehole.		
	Seal Prevents seepage water from moving from higher		
	~ 	aquifers or near surface to lower aquifers	
	Submersible	Raise water from aquifer to tank. The pump is	
	electrical pump	located in the hole and is protected by the borehole	
	orounium pump	casing.	
	Rising Main	Water is raised from the pump to the tank through the	
	Rising Wan	rising main	
	Dipper tube		
	Dipper tube	Dipper tube allows the water level in the borehole to be measured	
	Motor	_	
	Meter Measures volume of water extracted by the borehole		
	from the aquifer		
	Pump House	Structure which usually contains the control panel. If	
		the pump in use is an electrical submersible, then the	
		pump house is also likely to contain the generator or the circuit board for the mains electricity power.	
	Computer		
	Generator (Generat'')	Provides electricity to run the pump. Generator may	
	(,,Genset")	also be a standby for when mains power is not	
		available. Generator is driven by a motor/engine	

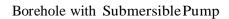
		which may be diesel power	ed.
	Control panel	The control panel is a set of purpose is to control the po	
	Fuel Store	A well ventilated and secur	
	Tank	Borehole water is typical elevated tank from which consumer points.	ally raised to ground or
Step 2: O & M tasks	Discuss the tasks re	levant to the operations and	maintenance of the system
specific to boreholes	_	nat specific sessions have be d systems, wind pumps, tanks	
Star 2. Trouble	 Tasks may include: Check pump house and fuel store structures for defects and repair as required. Sweep and clean pump house; Read and record current to pump; Read and record voltage to pump; Read and record electricity meter reading (daily); Read and record water meter readings (daily); If no meter, measure discharge from borehole using either a bucket and stopwatch or recording the time to fill the storage tank (remember to close all outlets to the tank); Calculate the power production ratio on a monthly basis (m³/Kw-hr). This is the water quantity produced by one Kw-hr. A reduction in the ratio indicates that the pump is not working efficiently or there is increasing resistance in the rising main; Once per year, take a 2 litre water sample (use a clean drinking water bottle) and send for chemical analysis. Changes to the water quality can provide early indication of borehole or aquifer problems; Check borehole permit and renew if required; 		
Step 3: Trouble Shooting	Discuss the potential unexpected problems and what might be the cause and solution. In general, all remedial action should be taken by skilled and qualified staff.		
	Problem	Probable cause	Possible solution
	Pump fails to start	 Broken or loose electric connection Blown fuse- check the installation before replacing fuses Motor overload Low voltage Damaged supply cable insulation-check insulation resistance Cable- cable joint 	Check power source Check switches Check fuses Call for Technical Assistance

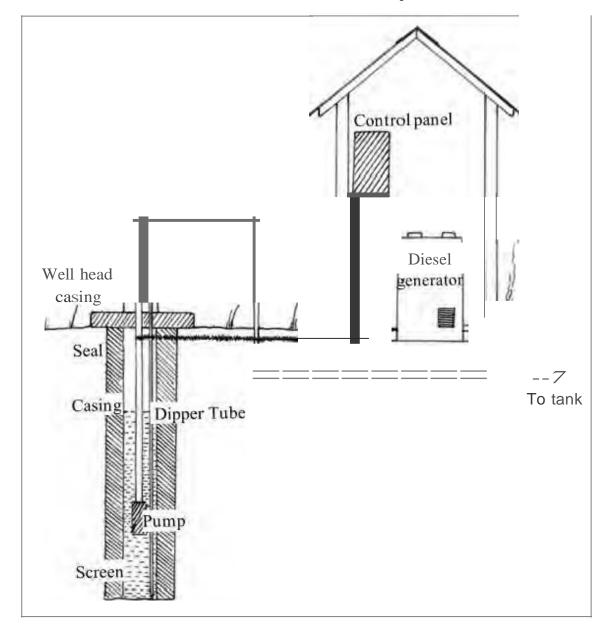
N	or motor windings may be wet or earthed Impeller plugged (Pump blocked with sand)	
No water from borehole	 No power to pump Pump is faulty and not working Pump not submerged (pump set too high or water level has fallen) Pump rotating in the wrong direction Leak(s) in riser pipe joints or corroded pipe Riser pipe joint threads corroded and disconnected Non-return valve in pump blocked or corroded Valves or discharge line blocked, damaged or not full open Worn pump due to pumping sand or other particles Strainer or impellers blocked with sand or chemical deposits Blocked or damaged borehole screen Pumping head too high for pump 	Check power source. Check switches Check fuses Check depth of water in borehole Call for Technical Assistance
Pump turns on and off frequently	Excessive drawdown. Capacity of pump exceeds borehole yield so water level drops below level of pump	Call Technical Assistance to investigate in detail. This may require test pumping, monitoring water level in borehole, changing pump, or lowering

			pump in borehole.
	Pump overload switch trips out	 Current overload/motor temperature sensor- possible causes: blockage, insufficient flow of water over motor, overload due to mechanical problems, low voltage Under-voltage-Low voltage on supply system Incorrect oil level in dashpot operated overloads Low-level cut-out – excessive drawdown Incorrectly set overloads- check settings. 	Call Technical Assistance
	Borehole delivering less water than expected	Screens are blocked Leaks in riser pipe	Call Technical Assistance to determine whether plunging borehole will result in improved yield. Remove riser pipe and repair/replace
	Persistent case of sediments in borehole water (i.e. not immediately after borehole development)	Sediments are passing through the screens	Depending on the nature of the sediments, the sediments may be damaging to the pump. Check water quality
	Water quality is too saline	Water in the aquifer is saline	This is a feature of the aquifer and only surface treatment of the water (through reverse osmosis) can be used to make water potable.
Step 4: Spares, Tools, & Technical Assistance	See Modules related to pumps, tanks, pipelines and consumer points		
	Technical Assistance – technical assistance should be sought from a registered hydrogeologist (List of registered hydrogeologists available from the DWO) in the event of down borehole problems. A specialised or electrician is required for generator or electric problems and a specialised mechanic is required for problems with the motor/engine to the generator.		

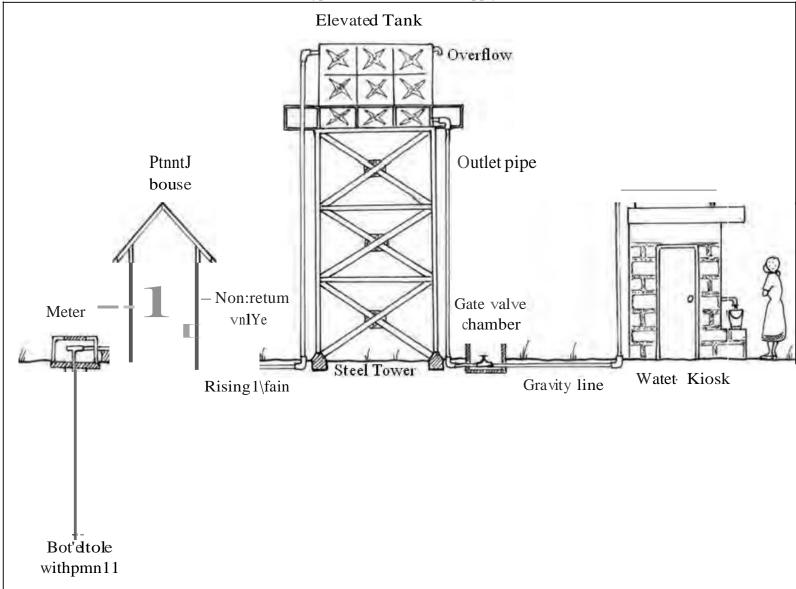
Review	• Where is the pump?	
	• What does the "genset" do?	
	• What will the WUA do when the genset runs but there is no water?	
Session Attachments	Attachment 1: Drawing of Borehole	
	Attachment 2: Typical Borehole Water Supply	

Attaclunent 1: Drawing of Borehole





Typical Borehole Water Supply



MODULE H	OPERATION AND MAINTENANCE	
SESSION H8	ROOF CATCHMENT SYSTEMS FOR RAINWATER HARVESTING	
Appropriate	Facilitators should be familiar with the installation of roof catchment systems for	
Facilitator	rainwater harvesting (RWH). Technical training in water engineering, civil	
Background	engineering or building construction would be an advantage.	
Introduction	• RWH is of increasing importance in view of the difficulties associated with	
	the provision of clean piped water on a dependable basis to a growing	
	population.	
	• RWH can play an important role in promoting health as more water of better quality is available close to the homestead for washing hands, bathing,	
	cooking and drinking.	
	• RWH can reduce the labour of fetching water from streams and ponds. In dry	
	seasons girls sometimes miss school on account of the need to fetch water.	
	• RWH can provide supplementary irrigation for small gardens and support the	
07.4	production of vegetables, tree seedlings, etc in dry periods.	
Objective	• To create awareness of the potential and procedures for rainwater harvesting from roofs in different climatic regions.	
	 To enable participants to understand the problems associated with rainwater 	
	harvesting from roofs and how they may be solved.	
	 To assist participants to expand rainwater harvesting from roofs in cost- 	
	effective ways.	
Outputs	• Community support for the installation and maintenance of rainwater	
	harvesting systems.	
	• Expansion of effective rainwater harvesting systems in the area.	
	Participants informed about how to solve problems and where to get technical	
	or financial assistance when needed.	
	• Participants informed about the health risks (usually negligible) associated	
	with drinking untreated rainwater that has been harvested from roofs.	
Timing	Steps 1 and 2 should each take between 1½ hours. With a break between the	
	main points can be covered in a morning. The afternoon can be devoted to a field	
	visit taking 1 ½ hrs followed by a wrap up session of ½ hr. This requires a total	
	time of about 5 hours.	
Target Group	Committee & Community Members	
Appropriate Venue	Inside a building or under a tree if the weather is fine.	
Methodology	Short presentation, informal, participatory.	
	Question and Answer	
Materials	 Photocopies of different installations, flip charts, pens, 	
Session Guide		
Step 1: Awareness	Find out from participants what experience they have had with rainwater	
Creation	harvesting and what problems they have encountered. Find out from participants:	
	i. How many live in houses where rainwater is harvested. If not, why not?	
	ii. How many use rainwater either from the house where they live or a nearby	
	building, e.g. school.	
	iii. How many use rainwater for drinking and cooking, for bathing, for washing clothes, for cleaning, for irrigation of plants.	
	iv. How many think that they could, or would like to, collect and use more	
	rainwater.	
	v. Find out how participants perceive the potential for RWH and what the	
	obstacles to collecting and storing it are.	

	vi. Develop a list of the main issues to be addressed in the training.				
Step 2:	Work through each issue	to facilitate understanding e	.g.		
Understanding how	Uncertainty of rainfall. How to plan utilization of water.				
to deal with	• Difficulty of knowing how to match the tank size with the roof size.				
problems	• Problems of gutters and down-pipes: how to prevent overflow and leakage.				
	Problems of tanks and	draw off: how to deal with	leakage.		
		ne causes and avoidance of c			
	•	e finance and minimize cost			
Step 3: Field visit	Visit one or more bui	ldings where rainwater harv	resting has been installed and		
_	carry out an evalua	tion of the installation, r	naintenance and utilization.		
	Participants could wo	rk in pairs and if possible ea	ach pair could visit different		
	buildings and then rep	oort to a plenary what they ha	ave observed.		
	• Visit a site where a lea	aking tank is under repair to	understand possibilities.		
Step 4: Specific O &	Discuss the tasks relevant to the operations and maintenance of the system				
M Tasks for RWH	components. These may i	include:			
Systems	 Inspect gutters for cra 	cked joints or loose brackets	;		
	• Clean gutters of silt an	Clean gutters of silt and organic material			
	Clean or replace mesh/sieve				
	Check tap and replace washer if tap is leaking;				
	Check drainage from draw off point and improve drainage if required				
	Clean out tank				
	Disinfect tank				
	*	e water is retained in tank to	<u> </u>		
Step 5: Trouble	_	nexpected problems, what	might be the causes and		
Shooting	solutions.				
	Problem Probable cause Possible solution				
	Water does not enter Blockage in downpipe Remove blockage				
	tank	Gutter is not installed at	Clean or replace screens		
			Check levels on gutter and reset levels if		
	6-11-1-11 to 11-1-1				
	to flow to the tank; required; put more gutter sag brackets on the gutter				
	No water in tank	Leaky tap	Check for leaks and		
	No water ill talk	Leaky tank	repair		
		Overuse	Monitor usage		
	Water does not last	Storage volume is low	Regulate consumption		
	long after end of rains	compared to	Provide additional		
	iong arter end of rums	consumption	storage if more water		
		Companipation	can be harvested.		
			However, check whether		
	tank usually overflows.				
			If not, then additional		
			If not, then additional		
	Smelly water	Organic matter in tank	If not, then additional roof area and storage is		
	Smelly water	Organic matter in tank decomposing	If not, then additional roof area and storage is required.		
Step 4: Spares, Tools, & Technical	Smelly water Tools – see tools listed in	decomposing	If not, then additional roof area and storage is required. Drain tank and clean		

Assistance	Spares – include:		
	Tap washers		
	• Mesh		
	Supply Chain – O & M materials can be purchased at a well provisioned hardware store.		
	Technical Assistance – RWH is a technology that generally does not require external technical assistance.		
Review	• Ask participants to explain the potential and constraints to the expansion of rainwater harvesting in the area.		
	• Ask participants to explain the main problems with RWH as currently practiced.		
	• Draw up a draft schedule to manage a rainwater installation at a school showing what action is needed at which time of the year.		
	Ask participants what should be done to expand RWH in the area.		
Session Attachments	Attachment 1: Handout on maintenance of RWH systems and safety precautions		
	when using rainwater harvested from roofs.		
	Attachment 2:Exercise on RWH system		

Attachment 1: Components of Rainwater Harvesting System

1. System Components

The system of rainwater harvesting from roofs has four main components: the roof, the gutters, the downpipe and the tank. These are discussed briefly.

(a) Roof

The most suitable roofs for rainwater harvesting are made of tiles, galvanized metal sheets (mabati), concrete or roofing felt. Roofs that are thatched with grass or makuti (palm leaves) can also be used though the water harvested is not as clean and may be tainted. Roofs with asbestos cement sheeting are not recommended for rainwater harvesting because asbestos has carcinogen properties.

A flat roof with a concrete or tiled surface can provide a good catchment surface. Roofing felt is less satisfactory.

Plastic sheets placed over thatch or used for greenhouses can be very useful for harvesting rainwater.

(b) Gutters

Gutters are normally made from sheet metal or plastic. Metal gutters are made in sections that can be bolted or soldered together. Plastic gutters are made in sections that are either glued together or connected with plastic connecter pieces. Certain types of bamboo with large stems can be used if they are split lengthwise and the joints are cleaned out. Some roofs on large buildings have concrete gutters as an integral part of the roof. The brackets supporting the gutters should be placed close enough so that the gutters cannot sag when full of water.

(c) Downpipes

Downpipes are normally metal or plastic. Tall buildings sometimes have a chain to carry water to the ground.

(d) Tanks

Tanks have traditionally been brick, stone, reinforced concrete, rubble stone or plastic. Tanks made of galvanized corrugated iron are common but prone to rusting and leakage after a few years. Tanks made of sheet metal are used in some parts of Kenya. Oil drums can be used and may be plastered inside with cement plaster to reduce contamination. Black plastic tanks have proved advantageous in many situations because they are light and easy to move. They are especially useful where building materials such sand and stone are hard to get or very expensive. Tanks are normally placed on a plinth about 50 cm from the ground to facilitate filling buckets and jerry cans at the outlet. Where the roof is low this may not be possible and a pit may have to be dug with steps to access the outlet. Pipe inlet to tanks, and tank overflow pipes should be at the top so that no storage space is wasted. Details on tanks are given in a separate section of the manual.

2. Maintenance

(a) Roof

A well made roof should not require maintenance except to prevent leaks. Flat roofs need to be swept periodically to remove leaves and other trash.

(b) Gutters

The main problem with gutters is overflowing during heavy storms and leakage from joints. Overflowing can be due to the accumulation of trash, so cleaning the gutters should be a routine measure before each

rainy season. In order to minimize leaves dropping into gutters it is advisable to cut back the branches of any trees overhanging the roof. Overflowing may also be due to a failure in design. Either the gutter is not large enough in relation to the size of the roof or it has insufficient slope to the outlet. Also placing brackets too far apart can cause the gutter to sag and lead to overflowing. Leakage at joints may be prevented using a bitumen sealant.

As a rough guide, there should be 1 square cm of gutter cross section for every square metre of roof area. Gutters should normally have a 1% slope to the outlet. Gutters are normally semi-circular or square shaped. It may sometimes be cheaper to make V shaped metal gutters and to install splash guards to ensure that runoff from the roof does not shoot over the gutter during heavy storms. These gutters can be installed where there is no facia board attached to the end of the rafters.

(c) Downpipe

Downpipes often have bends at the top where they connect to the gutter. If bends are at 90 degrees they are at risk of blocking with leaves and trash. 45 degree bends should be used as they are less likely to block.

(d) Tank

The main concern is to prevent rubbish, insects, rats, etc entering the tank and polluting the water. There must be a tight lid that is large enough to allow cleaning periodically. Prevention of mosquitoes breeding is important and can be achieved using a screen around the lid and the inlet to the tank. There are two approaches to removing trash. One is to have a first flush device which diverts water at the beginning of the rainy season into a container from which the trash can be removed periodically. Once it is full the rainwater goes straight to the tank. Another arrangement is to have a self cleaning mesh screen over the entrance to the tank. If the screen is at 45 degrees most of the rubbish will be washed off while most of the water goes into the tank.

Leaking or broken taps are a major problem with tanks. Where the tank is a communal water point, the tap should be lockable or enclosed in a lockable box. Leaks are often caused by worn out washers which are easily replaced if the necessary tools are available (usually a pipe wrench and/or adjustable spanner).

A tank should be cleaned from time to time depending on the amount of trash that comes in with the rainwater. This can be done when it is empty or nearly empty. If the tank is a large one a ladder will be needed for a person to climb in.

Leaking tanks can often be repaired and made usable again. Methods of repairing different types of tanks can be found by searching the internet under www.infonet-biovision.org-water storage.

Water quality

Rainwater can be of very good quality if roofs, gutters and tanks are kept clean. However, droppings of birds, lizards, etc can cause some contamination. If rainwater is used for drinking it will be safer if it is treated with a proprietary fluid such as Waterguard or Jik which contains chlorine. Care is needed to follow the instructions for using the chemical.

Attachment 2: Exercise on Rainwater Harvesting System

Trainees are invited to look at the drawing of a rainwater harvesting installation that is not working well and to try and identify the problems and suggest solutions.

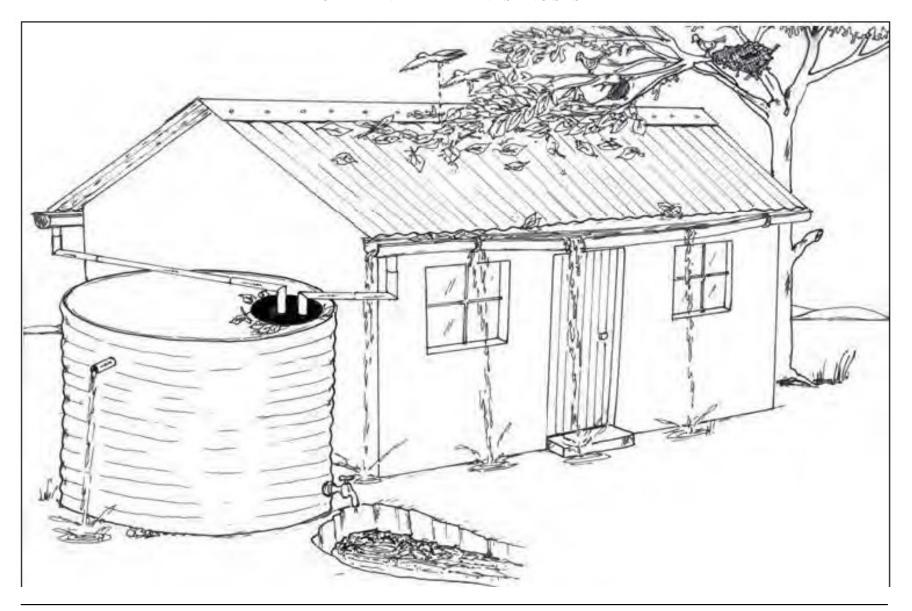
The Problems

- 1. The gutter brackets are too far apart and the gutter has sagged so that water is spilling.
- 2. One of the gutter joints is leaking.
- 3. The rainwater tank is overflowing which suggests that it may be not big enough to capture all the water from both sides of the roof.
- 4. The overflow from the rainwater tank is too low so the tank can never fill completely.
- 5. The outlet for drawing water from the tank is too high so all the water cannot be used.
- 6. The tank is sitting on the ground so to get a bucket under the outlet, a hole has been dug. This becomes wet and muddy because of spillage.
- 7. The top of the tank has no cover to prevent rat, lizards, etc falling in.
- 8. There is no gauze to prevent mosquitoes.
- 9. The trees over the house encourage birds to pollute the roof with droppings.
- 10. Leaves from the trees will block the gutters and down pipes.
- 11. The down pipe has a 90 degree bend which is liable to block with the leaves.
- 12. There is no mechanism to prevent trash passing straight into the tank.

Suggested Solutions

- 1. Put brackets closer together or use a stronger material for the gutter.
- 2. Repair leaks by soldering if the gutter is metal or use of bitumen sealant.
- 3. Look for a second tank to take water from the other side of the roof.
- 4. Close the existing overflow pipe and put a new one nearer the top of the tank.
- 5. Select or construct tanks with the outlet near the bottom.
- 6. Raise the tank on a plinth above ground level and make a drain to carry away any water that spills from the outlet.
- 7. Use a cover that rats and lizards cannot pass through.
- 8. Use mosquito gauze over the openings to the tank.
- 9. Cut back the branches of the trees so they don't overhang the roof.
- 10. Clean the gutters before each rainy season.
- 11. If bends are needed in the down pipe use 45 degree bends.
- 12. See if it is possible to install a 45 degree self cleaning screen at the tank inlet.

TYPICAL RAINWATER HARVESTING SYSI'EM



MODULE H	OPERATION AND MAINTENANCE		
SESSION H9	ROCK CATCHMENT SYSTEMS		
Appropriate Facilitator	Technical training in water engineering, agricultural engineering, or		
Background	building construction. Experience with rock catchments would be an		
	advantage.		
Introduction	Exposed rocks surfaces provide excellent opportunities for harvesti		
	runoff.		
	• The quality of water will not be as good as that harvested from roofs.		
	There will often be sediment and organic matter. Therefore removal of		
	sediment and treatment of water may be needed if the water is used for		
	domestic purposes such as food preparation and drinking.		
	• Water that is not good for domestic purposes can be used in many other		
	ways e.g. for cleaning, watering livestock, watering plants, brick		
	making, etc.		
Objective	• Create awareness about the different ways that water can be harvested		
	from rocks surfaces.		
	• Establish the operation and maintenance requirements for rock		
	catchment systems.		
	• Explain common problems that can arise and how they may be solved.		
Outputs	• Awareness of the potential for harvesting water from rocks surfaces.		
	• Understanding of the issues related to water quality.		
	Awareness of problems that can arise and how they can be dealt with.		
Timing	One session of introduction taking 1 to 1½ hrs followed by visits to sites.		
T	Where this is not possible, diagrams can be used to illustrate the issues.		
Target Group	Committee & Community Members Inside a building or under a tree at a runoff horvesting site		
Appropriate Venue	Inside a building or under a tree at a runoff harvesting site.		
Methodology	Short presentation, informal and participatoryQuestion and Answer		
Materials	- Illustrations, flip charts, pens,		
Waterials	- Industrations, hip charts, pens, - Digital camera (optional) (to record training activities)		
Session Guide	Digital camera (optional) (to record training activities)		
Step 1: Introduction to	Note that depending on the situation the main storage will be a reservoir		
runoff harvesting from	on the rock or a tank below.		
rock catchments	 Give examples of successful rock catchment systems e.g. from Kitui 		
	District.		
	• Explain the benefits that have arisen from the installation of these		
	systems.		
	 Discuss the problems that have arisen in the management of the rock 		
	catchment systems and the utilization of the water.		
	• Explain how the problems have been resolved.		
Step 2: System	Ask participants to identify the different components of their rock		
Components	catchment system. Draw the system on a flip chart, naming each		
	component. Discuss the purpose of each component.		
	Refer to Attachment 1 in Session H10: Runoff Harvesting Systems from		
	Ground Surfaces		
	Commence		
	Component Purpose		
	Catchment area The area that drains towards the rock		

	catchment weir or tanks
Gutter	Low wall that is built on the rock surface to direct the runoff water towards the collection point
Dam	The dam stores the runoff water and spills any excess water
Intake/filter box	Ballast acts as a partial filter and prevents sticks from entering the draw off pipe
Draw off pipe	Gravity line that conveys water from the dam to the storage tanks
Scour pipe	Used to flush out sediments from dam
Storage Tanks	Covered reservoir where the water is stored
Control valve	Controls the flow of water between the dam and the storage tanks
Water kiosk	Point where consumers can draw water in a controlled way.

There are many different rock catchment systems, each developed to suit local conditions. In analysing the system components, it is useful to consider the role of the dam:

- 1. Is the purpose of the dam purely to provide short term storage to collect water and allow it to drain to the storage tanks, or
- 2. Is the dam acting as the principle storage volume for the system?

In the first case, the dam does not have to be large or necessarily entirely water tight as the principle storage is in the storage tanks. In the second case, any leaks will reduce the reliability of the system and maintaining reasonable water quality is a challenge as the water is continually exposed to contamination and algae growth.

Step 3: Rock Catchment Specific O & M Tasks

Discuss the tasks relevant to the operations and maintenance of the system components. These may include:

- Monitor pollution of the rock surface by wild animals, livestock and/or human activity;
- Develop and enforce bylaws for the protection of the rock catchment;
- Patrol and repair the perimeter fence;
- Patrol the gutter and repair as needed;
- Monitor for leakage along contact line between dam/weir and rock surface:
- Open and close all gate valves once per month;
- Maintain the ballcock/float valve on the tank to prevent all water draining out of weir – see modules on Tanks;
- Clean silt out of the dam. This can be done manually or, if there some residual water in the dam, the silt can be flushed out through the scour pipe;
- Wash and renew ballast in filter box;
- Maintain storage tanks see module on Tanks for details;

	 Maintain water kiosk – see module on Consumer Points for details; Remove any residual water from the dam to ensure there is no stagnant water that can become a breeding ground for mosquitoes. 		
Step 4: Troubleshooting	Discuss the potential unexpected problems, what might be the causes and solutions.		
	Problem	Probable cause	Possible solution
	Leakage along toe of dam wall	Poor design and construction	Monitor leakage Plaster internal face of joint with waterproof sand/cement grout
	Water in dam but no water in storage tanks	Control valve closed Blockage along draw off pipe	Check control valve on draw off pipe Remove blockage from draw off pipe
	No water in dam after rainfall event	Break in gutters so runoff water is lost No regulation of overflow from storage tank	Check and fix gutters Check and fix float valve or system for controlling overflow from storage tank.
	No water in tanks	Unregulated consumption	Control consumption. Keep consumers informed of water availability
Step 5: Spares, Tools, & Technical Assistance	 Tools Shovels, jembe, and wheel barrows for moving silt; Masonry tools for undertaking repairs to gutter, dam and tanks Pipe wrenches for pipework Spares – include: Valves for outlet Taps and tap washers for water kiosk Supply Chain – O & M materials can be purchased at a well provisioned 		
		ve seepage, erosion of sp	ould be sought if the dam illways and in cases where
Review	 Ask participants to explain the potential and constraints to expansion of runoff harvesting from rock catchments Ask them to outline the best practices for managing the water resource. 		
Session Attachments		on Rock Catchments and	

Attachment 1: Exercise on Rock Catchments and Runoff Harvesting

1. How much water can be harvested from a rock catchment?

For example, assume that the rock has a surface area of 0.5 ha from which runoff can be harvested. Assume that there is a heavy rainfall of 100 mm of which 40% gets trapped in cracks or evaporated. How much water can be collected and stored? $[5,000\text{m}^2 \times 0.1\text{m} \times 0.6 = 30\text{ m}^3]$.

2. How long can the water last for human consumption?

For example, assume there are 100 people living in the area and each needs a minimum of 15 litres per day, how long can this water last? [The daily requirement is $100 \times 0.015 = 1.5 \text{ m}^3$. Therefore the water can last 30/1.5 = 20 days].

3. How can the runoff be stored?

For example, assume there is a good rainy season with 200 mm rain and a potential to store 60m³ how can it be stored? Some rock catchments have a natural valley that can be dammed with a concrete or masonry wall so that the main water storage is above the dam. Others have quite a limited area for storage so most of the water has to be stored in a tank or tanks below the dam.

Assume that there is room to store 40 m^3 above the dam and a tank is needed to store 20 m^3 . If the tank height is 2 m what would be the diameter? $[20 = 2 \text{ x } 3.142 \text{ x } \text{ r}^2 \text{ therefore } \text{r} = 1.78 \text{ m}$ and the diameter of the tank would be 3.6 m].

If 2 x 10,000 litre black plastic tanks were purchased to store the 20 $\rm m^3$ water the cost, excluding transport and installation, would be 2 x Kshs 77,000 = Kshs 154,000. [If one 20,000 litres tank is purchased the cost would be KShs 225,485 so it would be cheaper to have 2 x 10,000 litre tanks. It would also be more practical for transport and for management]. Note the prices are based on Roto Moulders price list of June 2011. The costs of transport and installation would have to be added.

If a 20 m³ concrete or rubble stone tank were constructed the cost would depend on the availability of stone, sand, ballast and water nearby and the cost of cement, reinforcing, etc. Note that a concrete or masonry tank would require a roof to prevent pollution and reduce evaporation.

MODULE H	OPERATION AND MAINTENANCE		
SESSION H10	RUNOFF HARVESTING SYSTEMS FROM GROUND SURFACES		
Appropriate Facilitator	Technical training in water engineering, agricultural engineering, or		
Background	building construction.		
Introduction	• Runoff from roads, treated surfaces, and small catchments can be		
	channelled into storage ta	nks (e.g. Berkads) and/or ponds for a variety	
	of uses		
	• Runoff harvesting from	ground surfaces is similar to that of rock	
		off harvesting systems typically rely on	
	tanks/ponds below ground		
Objective	• Create awareness about the	ne different ways that water can be harvested	
	from roads, treated surface	es and small catchments	
	• Establish the operation	and maintenance requirements for runoff	
	harvesting systems.	_	
	Explain common problems	s that can arise and how they may be solved.	
Outputs	Awareness of the potential	for harvesting water from runoff surfaces.	
_	• Understanding of the issue		
	_	at can arise and how they can be dealt with.	
Timing		aking 1 to 1½ hrs followed by visits to sites.	
		agrams can be used to illustrate the issues.	
Target Group	WUA committee and commu	-	
Appropriate Venue	Inside a building or under a tr	·	
Methodology		- Short presentation, informal and participatory	
	- Question and Answer		
Materials	- Illustrations, flip charts, pens,		
	- Digital camera (optional) (to	record training activities)	
Session Guide			
Step 1: Introduction to	Describe various types of runoff harvesting techniques		
runoff harvesting from	Discuss the pros and cons of various ground surfaces for runoff		
roads, treated surfaces	harvesting. These include:		
and small catchment	Quantity of sediment and organic matter		
areas	 Protection of catchment from pollution 		
	Water quality		
	Water storage		
	• Give examples of the use of roads for providing water for livestock,		
	minor irrigation, etc.		
	• Give examples of ground catchments that have been prepared using		
		bs, flat rocks, concrete, tarmac, etc.	
Step 2: System		the different components of their runoff	
Components	catchment system. Draw the system on a flip chart, naming each		
	component. Discuss the purpose of each component. Refer to diagram in		
	Attachment 1.		
	Component	Purpose	
	Catchment area	The area that drains towards the storage	
		pond or tank	
	Gutter or drain	Channel that directs water to the tank or	
		pond	
	Storage	Underground tank (e.g. Berkad) or pond	

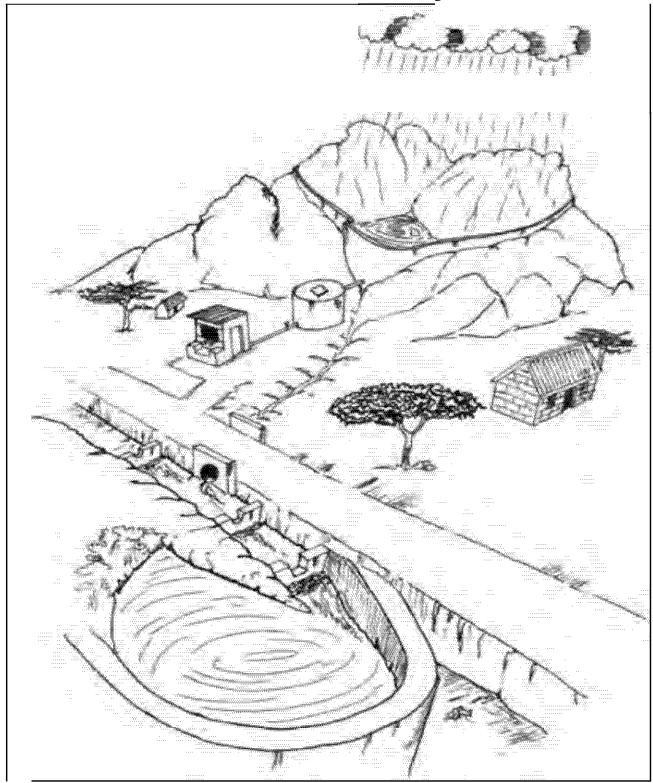
		_	_
	Sediment/silt trap	_	in designed to capture nent before it enters the
	Tank Roof	Controls access to	o water which would result in
	Manhole	Point of access to tank	the water and into the
	Ladder	Provides a safe w	ay of entering the tank
	1. Road Catchments Road catchments have potential to harvest large amounts of runoff especially if the road has a tarmac surface. Such catchments are a major source of water for livestock in pastoral areas. Commonly the runoff is stored in pits or hollows from which material has been excavated for building up the road. Water reaches the reservoir from road drains or culverts. In some situations the water is conveyed to a constructed dam with an earth embankment.		
		ient where it can facilita	verted into retention ditches te the growth of fruits such
	laid on a firm surface a plastic sheet to prevent Water is directed to the storage tank. In some so Concrete can also be to	ments can be constructed and plastered together or t leakage. The ground so he lowest point and sto- cituations tarmac has been	I using stone slabs that are even laid on a heavy duty should have a slight slope. red in a pond or concrete on used to seal the surface. ack under the heating and mi-arid and arid areas.
Step 4: Specific O & M Tasks for Runoff	Discuss the tasks releva components. These may		maintenance of the system
Harvesting Systems	components. These may	merade.	
	livestock and/or hu protection of the cat	man activity. Develop a chment.	ment area by wild animals, and enforce bylaws for the
	 Patrol and repair the Patrol drains and inl 	e perimeter tence let channels as needed	
	 Clean silt out of the 		
Step 5: Trouble shooting	Discuss the potential unexpected problems, what might be the cause and solutions.		
	Problem	Probable cause	Possible solution
	Excessive sediment in tank/pond	Runoff velocity too high in inlet channels causing soil erosion	Construct check dams along inlet channel to reduce water velocity and to trap sediments.
			Clean sediment trap on a regular basis

Module H: Operation and Maintenance Session H10: Runoff Harvesting Systems from Ground Surfaces

	No water in pond/tank	Inlet channels or drains are blocked or eroded	Patrol inlet channel and excavate as required to ensure water flows to the tank or pond
		Unregulated consumption	Control consumption. Keep consumers informed of water availability
Step 4: Spares, Tools, &	Tools		
Technical Assistance	Shovels, jembe, and wheel barrows for moving silt;		
	Masonry tools for undertaking repairs to tanks		
	Spares – no specialised spares required		
	Spares no specianisea	spares required	
	Supply Chain – O & M materials can be purchased at a well provisioned hardware store.		
	Technical Assistance - technical assistance should be sought if the tank		
	routinely fills with excessive silt so that a robust solution can be established.		
Review		explain the potential and come ground catchments	constraints to expansion of
	Ask them to outline	the best practices for man	aging the water resource.
Session Attachments	Attachment 1: Diagrams for runoff harvesting options		

Attachment 1: Runoff harvesting options

Rock Catchment and Runoff Harvesting



MODULE H	OPERATION AND MAINTANANCE
SESSION H11	HANDPUMPS
Appropriate	Water technician with experience in the operation and maintenance of the
Facilitator	handpumps in use within the community
Background	
Introduction	Many handpumps are designed to be village level operated and maintained (VLOM). Despite this, evidence shows that $30 - 40\%$ of handpumps at any one time are not operational. This indicates that while village level maintenance is possible, there are still significant issues in the implementation of this practice. There are many different kinds of handpumps commonly used in Kenya, namely Afridev, India Mark 2 and Duba pumps. This session is generic in that it describes
	the process of preparing the WUA and community to understand the importance of preventative maintenance of the hand pump. The diagrams are however specific to the Afridev Hand pump.
	Duba pumps are typically found in Turkana County. They are durable deep well pumps. The Catholic Diocese of Lodwar offers maintenance for Duba handpumps and one of these staff should use used if the handpump in question is a Duba pump.
	This material should be complimented with more detailed maintenance manuals for the specific type of hand pump in the community.
Objective	At the end of the session, the participants will be able to: • Describe the key components of the handpump and explain how it works
	Assemble and disassemble the hand pump without assistance
	Identify maintenance requirements on the hand pump
	Carry out routine maintenance of the key parts of the pump
	Recognise how poor maintenance of a handpump can reduce water yield
Outputs	An Operation and Maintenance Plan
Timing	Session should take approximately 4 hrs
Target Group	Operator and water committee members
Appropriate Venue	Village handpump
Methodology	This session is intended to be PRACTICAL sessions. The components should be taught by demonstration on the system itself. Reinforce the learning by allowing participants to handle parts and describe their function to each other.
	A CASE STUDY can be told as a STORY or acted as a ROLE PLAY. The purpose is to stimulate a discussion about how maintenance can keep the pump working. The story can be adapted to be more appropriate to a particular community.
Materials	 Bucket Spanner Sample handpump for demonstration purposes Fishing tool
Session Guide	
Step 1: Understanding system	Start by explaining how the whole system works from aquifer to delivery spout. Describe the following parts and explain their purpose:

components	Item	Purpose	
	Aquifer	Source of water	
	Hand dug well	Hole that is excavated by hand to a depth sufficient to penetrate the water bearing soil/rock.	
	Drilled well or borehole	Hole that is excavated by mechanical means to a depth sufficient to penetrate the water bearing soil/rock.	
	Handpump	Equipment that allows someone at the surface to manually work the pump which is lower in the well	
	Apron	Provides a firm base and foundation for the pump stand, a clean and convenient place for users to draw water and prevents waste water from re-entering the well from the immediate vicinity of the well by providing a sanitary seal around the well.	
	Drain/soak away	Drainage channel or pipe which takes excess water away and so prevents water from stagnating near the handpump.	
	Fence	Prevents uncontrolled access to the well area. This is important to stop livestock polluting the well area and children from playing with the handpump.	
	Allow participants to discuss the	ne system and ask questions.	
Step 2: Understanding the Pump	A. Remove the handpump from the well (including rods and plunger and foot valve) and explain the main parts (see Attachment 1 for Afridev Handpump).		
Mechanism	Above-Ground Components	1. Pump Head assembly	
	Above-Ground Components	2. Pump stand assembly	
		3. Rising Main assembly	
	Below-Ground Componer		
	called "Down-the-Hole comp		
		6. Riser Main support Rope	
	B. Explain the basic componeC. Explain how the <u>pumprods</u>D. Explain how the <u>pumpheac</u>		
	Reassemble pump head showing	ng how the parts connect together.	
	Demonstrate how moving the down.	handle moves the rods and the foot valve up and	
Step 3:	Explain the difference between]:	
Preventative	•		
Maintenance	Preventative maintenance;		
	Break-down maintenar	nce.	

Preventative Maintenance

- 1. Undertaken while the system is in operation;
- 2. Scheduled at an interval to pre-empt any failure of parts;
- 3. Involves the replacement of parts before they have completely worn out and exceeded their life span;
- 4. Intended to keep systems working without any unexpected breakdowns; it focuses on improving system reliability.

Break Down Maintenance

1. Undertaken only after the system has broken down;

Allow participants to discuss the advantages and disadvantages of each type of maintenance service.

The steps in preventive maintenance are:

- Understand if a pump is functioning properly. If it is not, then understand the nature of the problem and identify the solution required.
 - O Checking the discharge of the pump: This is done by observing whether the discharge rate of water from the pump is adequate and timely. This gives a very good picture of the condition of the Belowground components of the pump the cylinder, the riser pipe and connecting rod assemblies.
 - O Checking the physical condition of the pump: This is done by observing the movement of the handle, looking for external signs of wear and tear, rusting, condition of components such as nuts & bolts, flanges, handle and handle bracket, chain, etc. These observations give the condition of the Above-ground components of the pump.
- Dismantle the pump for maintenance, if necessary and reassemble it after replacing the defective components or the components that have reached their serviceable life span;
- Maintain a record of the maintenance history and observations of pump condition for each pump in a given area (See Attachment 2: Handpump Maintenance Record).

Step 4: Testing Hand Pump Performance

. Demonstrate the Leakage test and the Discharge Test

- Explain the purpose of the two tests which is to determine whether there is a downhole problem with the pump and the nature and extent of the problem.
- Leakage in the rising main indicates worn bobbin or O-ring on the foot valve, disconnected rising main joints or cracked riser pipes;
- Low discharge indicates a problem with the bobbins or the cup seal.

A. Leakage Test

- If the below-ground assembly of the handpump is leaking then the water level in the riser pipe will fall. When the handle of such a pump is operated it will not immediately yield water since the initial strokes of the handle will be required to fill the riser pipe to replace the water that has leaked out.
- The method of assessing leakage is to count the number of idle (non-productive) strokes required before water begins to flow from the pump"s spout. This test is performed after pump not been used for 30 minutes. Count the number of strokes of the handle required before the pump begins to yield of water. If the number of idle strokes exceeds 5 strokes, then the leakage is unacceptable.
- Leakage can be caused by a leak in a pipe joint, a small perforation in the riser pipe wall, worn out bobbin valves or a leakage at the "O" ring in the foot valve.
- The cause of the leakage then needs to be diagnosed and corrected. Proceed with maintenance steps outlined in the Attachment 3: Trouble Shooting Chart for Afridev Handpump.

B. Discharge Test

- After completing the Leakage Test, the Discharge Test should start after the pump is producing water continuously when the pump handle is operated.
- When water is flowing continuously, it should be collected in a container or bucket for 40 continuous and full strokes of the pump handle.
- Measure the quantity of water collected. Ideally, the water collected should not be less than 16 litres.
- If the discharge is less than 10 litres, then it has dropped to lower than acceptable limits and the pump needs to be repaired.
- Discharge can fall if the plunger U seal or bobbin valve are worn out, the foot valve "O" ring or bobbin valve are leaking or if there is a significant leak in the riser pipe.
- A leak in the riser pipe can be further confirmed by the Leakage Test.
- Proceed with maintenance steps outlined in the Trouble Shooting Chart.

Step 5: O & M Schedule

In discussion with the community members, formulate an O & M Schedule for all the handpumps within the community.

1. Maintenance of Pump Surroundings

The hand pump platform should offer good protection to the water source because it seals off the well from surface contamination. However, contamination can still occur, if:

- the platform and drain are cracked or broken,
- the pump stand had become loose in its foundation,
- waste water accumulates in the close vicinity of the well,
- solid waste is disposed near the well in a garbage dump,
- animals (and humans) defecate close to the well,
- the well is in the natural drainage path and the platform is prone to flooding during rains

All of the above should be prevented/ corrected/ repaired.

1.1 Weekly Checks

- Check that the base flange and head flange nuts and bolts are tight.
- Check that the Fulcrum pin and Hanger pin nuts are tight.
- Check that the handle moves smoothly, moves for its full arc, and water comes out when the handle is operated.

1.2 Three Monthly checks

- Check if any nuts, bolts of parts in the pump head are missing. Replace any missing parts.
- Check if there is any unusual noise when the pump is operated. Refer to the Trouble shooting Chart and correct the problem.
- Check if the pump is loose in its foundation (or foundation bolts even if the bolts are tight), this can allow contaminated waste water to enter the water source. Repair the platform, allowing time for the cement to set properly, before the reusing the pump.
- Check if the pump is yielding adequate water. This is done by conducting the Discharge Test.
- Check if there is leakage in the pump. If more than 5 strokes are required before the pump begins to yield water, it means that the water level is dropping in the riser pipe due to a leakage.
- Reduction of discharge and leakage in the pump could be due a number of reasons such a leak in a pipe joint, a small perforation in the riser pipe wall, worn out bobbin valves or a leakage at the "O" ring in the foot valve. The procedures for conducting the Discharge Test and the Leakage Test are described in details in Step 4 above.
- Repairs to the rising main require a skilled mechanic with the proper equipment. It should not be attempted by the Caretaker alone.

1.3 Annual Maintenance Tasks:

- Replace fulcrum/hanger bearings
- Replace plunger seal and plunger bobbin
- Replace foot valve bobbin and foot valve "O" ring.

To reiterate, it is important for the handpump caretaker to:

- regularly check all nuts and bolts are tight and that the movement of the handle is smooth, complete and yields water,
- perform the Leakage and Discharge Tests and records the results,
- check the platform and drain for cracks and breaks, the pump stand should be firm,
- eliminate collection and stagnation of waste water near the pump by keeping the drain clean, by filling with earth and draining,
- maintain the fence, if any, around the pump to prevent animals from coming close to the pump,
- keep the pump surroundings clean at all times,
- instruct and motivate users to keep the pump surroundings clean and dry and to use the pump properly
- Check perimeter fence and repair as required

	Take water quality samples for analysis		
	 Assist in disinfecting the well 		
	 Assist in disinfecting the well Assist in desilting the well 		
Step 6: Trouble	Discuss the potential unexpected problems and what might be the cause. See		
shooting	Attachment 3 for Trouble Shooting Chart.		
Step 7: Spare	Discussion Questions:		
Parts, Tools and	1. What spare parts are needed for routine maintenance?		
Technical	2. What tools are needed for routine maintenance?		
Assistance	3. Where are these spares and tools available?		
	4. If the system requires major repairs where will they find a technician to repair the system?		
	The facilitators should discuss with the committee members about possible sources of spares and technical assistance if they are not familiar with all the possibilities.		
	Tools		
	The tools for Afridev and India Mark 2 are slightly different.		
	Afridev Tools		
	For placing of Footvalve turn anti-clockwise (6 revolutions)		
	24 size spanner for M16 hexagonal nuts Fishing tool for retrieving foot valve Connecting Tool		
	• Rod Resting Tool to be used when the cylinder installation depth is of the order 30 m to 45 m, the total weight of pump rods is heavy.		
	India Mark 2 • 19mm spanner		
	Spares • Fulcrum pin • Bobbin • O-ring • Pump Washer • Cup seals • Bearing bushes		

Supply Chain- Establish where the nearest store that stocks spares for the handpump is. In addition, obtain contact name & phone number for handpump maintenance provider:

	NAME & CONTACT	NAME & CONTACT
	OF HANDPUMP	OF HANDPUMP
	TECHNICIAN (1)	TECHNICIAN (2)
NAME		
TELEPHONE		

Technical Assistance: Technical assistance may be required if the well goes dry to ascertain whether the well should be deepened.

Step 8: Case Study

Nzaui Case Study

The "Maji" NGO project constructed a handpump in Nzaui community. When this handpump was handed over to the community, it worked well in both the rainy season and the dry season. When people came to fill their jerry cans, a lot of water would come out after one or two strokes.

After a year, though, it was very difficult to get water. A community worker, Monica, heard about the problem during a follow-up visit. She decided to gather information on the problem before she reported to the NGO that the pump was broken.

Monica decided that she had better learn what the residents of Nzaui thought about the problem. She decided to just walk around and talk to people as she met them.

In the discussion with elders (men) from Nzaui, the participants said, "Maji NGO put the well in a place where there is no water. The NGO should come back and make us a new well in a different place."

In the discussion with women, they also thought that "Maji NGO" should come back and make a new well. However, Monica learned something else. The women who actually used the well said that water would come out if they pumped for a long time. However, it was not as much water as before. The women gave up using the well, because they spent too much time and effort to get such little water. Instead, they walked to other handpumps or used the traditional sources.

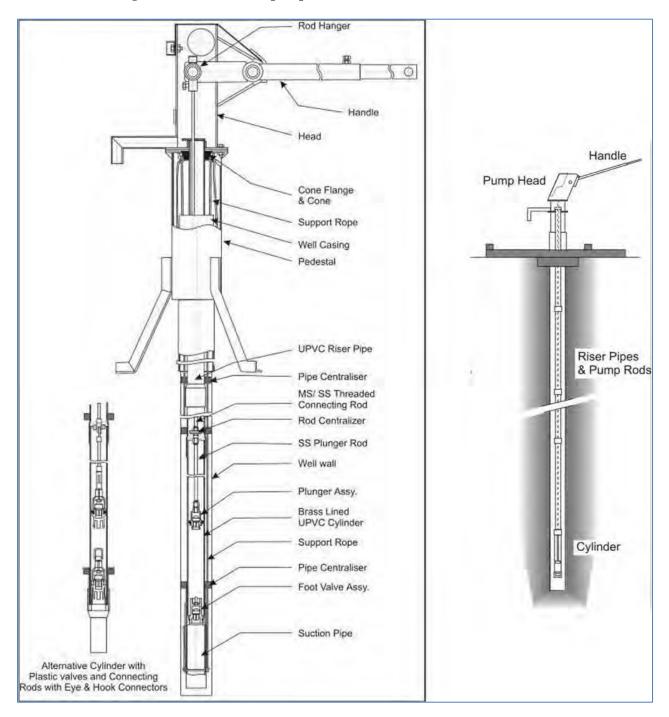
Monica went to the handpump immediately and tested it. She found out that what the women said was true. Monica pumped for about ten minutes and finally some water came out. She waited for a little while, and then pumped again. She had to pump for just as long before any water came out.

Discussion Questions

Use the following questions to guide the discussion.

	 What do you think is the probable problem with the well, and why? What would you do to determine the real problem? What would you advise Monica to do? Participants should be encouraged to discuss whether they feel that their operator or committee members would be able to identify and repair a problem like the one in the story.
Review	 Are the participants familiar with how a handpump works and the need for preventative maintenance? Has the handpump caretaker or maintenance person demonstrated the ability to remove, examine, repair and re-install the handpump? Has the community established bylaws on proper use and care of the handpump?
Session	Attachment 1: Diagram of Afridev Handpump
Attachments	Attachment 2: Handpump Maintenance Record Attachment 3: Trouble Shooting Chart for Afridev Handpumps

Attachment 1: Diagram of Afridev Handpump



Attachment 2: Handpump Maintenan	ce Record		
Village/ Community			
Location/ sub-location			
Division/ District			•
GPS References	N/S	E	•
Handpump Type	Afridev	India Mark II	
	Other:		
Hand Pump Code/ Serial No:			

Preventive Maintenance - Results of Discharge & Leakage Tests

Date	1 st Observation Leakage - Strokes	2 nd Obsevation Discharge - Litres	Remarks

Maintenance Interventions

Date	Complaints	Date repaired	Parts replaced	Costs & Remarks*

Remarks could include: Separate costs for parts and mechanic's fees and name

Attachment 3: Trouble Shooting Chart for Afridev Handpump

Problem	Indication	Cause	Corrective Steps
	Handle is difficult to operate	Cup seal is tight	Replace Cup seal
Reduced discharge,		Complete stroke not available	The check for the correct length of pump rods has to be made every time the below-ground assembly is dismantled for repairs. Adjust the length of the top rod to get the full movement of the handle. Correct the stroke by adjusting the length of rod as described earlier
confirmed by the Discharge	Handle operation is	Plunger seal defective/ worn out	
Test	normal	Bobbins worn out	Pull out rods, with plunger and foot valve. Examine the Plunger seal, Foot valve "O" ring and both the bobbins and sealing surfaces. Replace worn parts and reinstall rods.
-		Leakage in the foot valve "O" ring	
		Complete stroke not available	Correct the stroke by adjusting the length of rod as described earlier
Delayed flow,	Handle	Leaky valves or leaking foot valve "O" ring	Pull out rods, with plunger and foot valve. Examine the foot valve "O" ring and both the bobbins and sealing surfaces. Replace worn parts and reinstall rods.
by the Leakage Test	operation is normal	Leakages in pipe joints	Take out the riser mains and look for a leakage. This could be due to external abrasion of pipes if the bore hole is not fully cased and/or if pipe centralizers have not been used. Perforation of PVC pipe from inside is also possible if rod centralizers have not been used and rod couplings have cut through the pipe from inside. Cut off the riser at the point of leakage, examine the inside of the pipe carefully for signs of wear, replace/ repair the defective part/s of the riser main, following the pipe repair procedure.
	Handle is	Fulcrum Bushes are worn	Replace fulcrum bushes
Pump handle		Fulcrum pin loose	Tighten nuts fully
shaky		Hanger pin loose	Tighten nuts fully
-	Pump head is shaking	Loose flange bolts	Tighten flange bolts and nuts
-	Pump stand is shaking	Loose pump stand, cracked	Repair platform

Problem	Indication	Cause	Corrective Steps
		platform	
Handle operation is normal Handle operation is normal Rods rubbing against pipes; centralizers worn out		against pipes; centralizers	Ensure that the rods are straight. Replace rod centralizers.
noise during	Handle is	Rods bent and rubbing,	Replace rods with good ones. Straighten bent rods if replacement rods are not available.
operation Handle is rough/ uneven to operate		Worn out fulcrum bushes, handle fork touches pump head	Replace fulcrum bushes
- No Water	Handle is very easy to operate, virtually free	Pump rods have disconnected	The rods feel very free to lift. Pull out all rods till the broken/ disconnected rod joint comes out. Insert a small rod fishing tool into the riser pipes to extract the remaining rods, till the plunger assembly comes out. Replace the damaged rod/s (or rethread rod joint/s) and reinstall the plunger and rods as described in the Installation manual. Alternative: If no rod fishing tool is available, pull out the rod till the broken joint. Counting the number of rods that have come out, pull out the riser pipes for at least the length of rods pulled out earlier. Then pull out the riser pipe for least 3 m more (one pipe length) to be sure that remaining rods can be reached. Cut off the riser pipe to expose the remaining rods. Then pull out all the remaining rods till the plunger comes out. Use a repair socket with solvent cement to join the cut riser pipes. Allow the join to cure and lower the riser pipes. Now replace the damaged rod/s (or rethread rod joint/s), and proceed to reinstall plunger and the rods.
	Handle is	Riser pipes have disconnected	Pull out the rods. The plunger should come up to indicate that the rod connections were intact. Remove the pump head and lift the cone flange. Carefully loosen the supporting ropes, keeping them taut. Lower the ropes a little to see if the tension on the ropes slacken – in which case the pipes have not disconnected. If the ropes go down and the tension remains on the ropes, then it indicates that the pipes have disconnected but is still hanging on the ropes. Anchor the ropes to bolts on the pump stand flange. Pull out the riser pipes that are attached to the cone. The length of riser pipes that come out would be shorter than the rods and the cylinder would be missing. A comparison of the lengths of the riser pipe and the rods will give an indication of the length of riser pipes that are now hanging by the support ropes. Pull out both end of the support rope evenly till the broken/ disconnected end of the riser pipes comes up. Then pull up all the remaining riser pipes. When the entire length of the rising main has been accounted for, examine the riser pipe

Problem	Indication	Cause	Corrective Steps
-	very easy to operate, virtually free (contd.)	Riser pipes have disconnected (contd.)	thoroughly for any other damage. Cut off damaged parts and repair the rising main. Reinstall cylinder and riser pipes, taking care to repair the broken part carefully. A pipe fishing tool may have to be used in case the riser pipes do not come up with the support ropes. This may happen in case the upper end of the riser pipe fouls with the bore wall or the lower end of the casing pipe. Fishing will also be required if the support ropes have failed and the pipes have dropped to the bottom of the well. Alternative: If fishing is not possible or is unsuccessful, then consider installing new riser pipes and cylinder. This will be determined by the Static Water Level (SWL) in the bore well and the total depth of the bore. The bore should be deep enough and the SWL should be high enough to accommodate a new riser main and cylinder. Be sure to record these details on your repair work record.
No Water (Contd.)		Plunger seal defective Bobbins worn out	Pull out rods, with plunger and foot valve. Examine the Plunger seal, Foot valve "O" ring and both the bobbins and sealing surfaces. Replace worn parts and reinstall rods.
	Handle operation is normal	Riser pipes have disengaged	Pulling out the rods does not reveal any problem. Remove the pump head and lift the cone flange. Untie the ropes very carefully and anchor them securely to the pump stand flange with anchor bolts. Lift the riser main out. As it comes out, the support ropes WILL NOT GO SLACK confirming that there is still weight suspended on the ropes. The final confirmation of a disengaged riser will be possible when only a short (in comparison to the rods) length of risers come out. After this, the support ropes have to be pulled out uniformly on both sides, to bring out the remaining length of rising main from the bore. When the entire length of the rising main has been accounted for, examine the riser pipe thoroughly for any other damage. Cut off damaged parts and repair the rising main. Reinstall cylinder riser pipes as per installation instructions, taking care to repair the broken part carefully. Fishing may have to be attempted as described earlier.
-		Water level has dropped below the cylinder	Remove rods and plunger. Examination of plunger shows no defects. Remove riser pipes with cylinder. This assembly too shows no defect. Measure the SWL with plumb line. Also measure the total depth of the bore to judge if space is available for more riser pipes, i.e., a deeper cylinder setting. Compare the depth of SWL with the length of pipes pulled out. The pipes (including cylinder) should measure less that the SWL. This confirms that the water level has dropped below the cylinder level. Add at least one pipe to the riser mains and one rod or more, if the well depth can accommodate more riser pipes.

MODULE H	OPERATION AND MAINTANANCE		
SESSION H12	WIND PUMPS		
Appropriate Facilitator Background	Water technician with experience in maintaining wind pumps		
Introduction	This session supports a community to understand the basic operations and		
	establish an operation and maintenance program. It is based on the Kijito		
	Wind pump although there are various other brands available (e.g.		
	Southern Cross). Kijito is a local Kenyan company.		
Objective	At the end of the session, the participants will be able to:		
	 Identify the main components of the wind pump system 		
	 Describe the functions of the key components 		
	 Explain how the water reaches the taps 		
	Tie and secure the rotor		
	 Carry out routine greasing of the moving parts 		
	 Move around the wind pump safely 		
Outputs	An Operation and Maintenance Plan		
Timing	Session should take approximately 4 hrs		
Target Group	Operator and WUA committee members		
Appropriate Venue	At the community wind pump		
Methodology	This is intended to be a PRACTICAL session. The components should be		
	taught by demonstration on the system itself. Reinforce the learning by		
	allowing participants to handle parts and describe their function to each		
	other		
Materials	• wind pump,		
	adjustable spanner		
	screw spanner and		
	• screwdriver		
	grease and grease gun		
Session Guide			
Step 1: General Layout	Start by explaining how the whole system works from borehole to water		
	points. Describe the following parts:		
	Borehole		
	• Pump cylinder ("down the hole" equipment)		
	Wind mill		
	• Pipe		
	• Tank		
	Troughs/tank		
	Allow participants to discuss the system and ask questions. See diagram in		
	Attachment 1: Typical Wind pump.		
Step 2: Identification of	Explain the main parts of the windmill		
Components			
-	(see Attachment 2: Kijito Wind pump)		
	• Rotor		
	• Tower		
	Transmission assembly		
	Pump rods		
	Riser and stuffing box		

- Outlet
- Base plate
- Borehole casing

It is not necessary for the participants to understand exactly how each component functions. Explain how the parts operate together.

Step 3: Routine Maintenance

1. Safety procedures

Like many powerful mechanical devices "Kijito" Wind pumps can be dangerous, if they are not approached with the correct attitude and experience. Adherence to the following simple rules will help prevent accident.

Safety Procedures for Wind pump

- 1. Always work on the wind pump with at least <u>two people</u>, never work on a wind pump alone
- 2. Keep your fingers well clear of any moving parts.
- 3. When climbing the wind pump keep your feet clear of the moving pump rods, and check you are not coming up directly under the rotor.
- 4. If possible do not stand or work underneath the wind pump, when someone is working on it, unless you are wearing a hard hat/helmet
- 5. It is good practice to wear hard hat/helmet at all times, even if you are just climbing the wind pump to check its operation. It is quite easy to get distracted and this could result in the crank striking your head, as it rotates.
- 6. The towers have steps built into one of the tripod legs, please use them
- 7. The tower is designed with sufficient clearance between it and the tower legs, to allow you a safe clearance, should the rotor change direction, while you are up on the wind pump.
- 8. Even if you are experienced with working up on the wind pump, it is also still a good idea to use a simple quick release harness, to attach yourself to the tower. This also allows you to use both hands when necessary.
- 9. Never allow children to play on or near the wind pump.
- 10. Experienced people actually sit on top of the transmission while checking or servicing it. No matter how experienced you get, never do this without securing the rotor first.
- 11. While servicing your machine it is easy to leave grease on the tower. Please make sure it is wiped off before you leave, as it could cause someone to slip.

Where possible demonstrate the dangers.

2. How to tie and secure the rotor

(See Diagram in Attachment 3).

How to Furl and Secure the Wind Pump Rotor

- i) Choose an undamaged piece of rope at least 2 cm thick, and long enough to pass a double strand round both anchor points on the rotor
- ii) Secure the middle of the piece of rope securely underneath one of the tower cross beams just opposite the rotor ring
- iii) Take one end and loop it round where the blade spar crosses the rotor ring, and choose one where the blade is together with a rotor support spar. This will reduce the chance of damage to the rotor or blade spar if the wind changes direction very strongly during maintenance.
- iv) Having secured the rotor in this one place, get the assistant to turn the rotor until the rope is tight, and then take the other end of the rope and lash it in the opposite direction to another blade and support bar.
- v) Make sure the knots are tight
- vi) Never leave the wind pump tied up after leaving. A strong wind could result in the rotor being bent.
- vii) Never try to furl the wind pump while up the tower; this can be dangerous
- viii) Never leave the rope hanging from the furling chain, after the maintenance has been carried out, as it could get entangled, damaging the rotor, or enable unauthorised people to tamper with the machine

Make sure at least two people (the operator and assistant) can demonstrate how to do this satisfactorily

3. Greasing

This is the main routine maintenance activity that should be carried out on wind pumps. Greasing prevents wear on the moving parts and helps to ensure that the wind pump runs for a long time without requiring major repairs.

Greasing must be done using a GREASE GUN.

Greasing should be done EVERY 6 MONTHS.

Each greasing session will use approximately $1 \times \frac{1}{2} \times \frac{1}{$

Apply 2-3 strokes of the grease gun on each grease point.

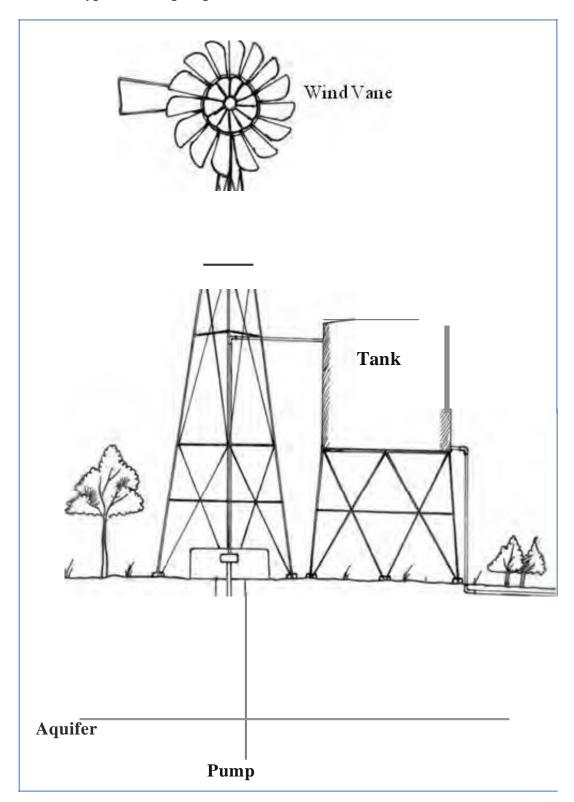
The points that should be greased are shown on Diagram in Attachment H12f. They are marked on the machine in "red".

Make sure at least two people (the operator and assistant) can locate the grease points and demonstrate how to do the greasing satisfactorily.

Step 4: Establishing O & M Plan	Review the points that have been demonstrated and ask the participants to draw up an Operation and Maintenance Plan		
	O & M Tasks include:		
Step 5: Troubleshooting	 Patrol perimeter fence and repair Check tower frame for damage, loose bolts, or weakness Check condition of pumping rods and securing bolts Grease all grease nipples Check rotor blades are not bent or damaged Measure volume of water delivered by each stroke to check condition of pump washers Replace pump washers Check pipe line from wind pump to tank Test all valves Repaint tower Take water sample for analysis Discuss potential problems and required action 		
	Problem	Probable cause	Possible solution
	Wind pump does not self furl	Furling mechanism not working	Repair furling system
	Windmill working but no water being raised	Borehole has run dry Pump washers leaking Leaky riser	Remove pump and inspect/repair. Use dipper to check water level in borehole
Step 6: Spares Tools & Technical Assistance	See Generic Session for Tools Grease gun	r general tools.	
	Spares		
	• Grease		
	Pump washers		
	Supply Chain- Grease a well provisioned hardw		ials can be purchased at a
	Technical Assistance- remove pump from bor		stance may be required to
	Specialised technical as	ssistance is required to low	ver the tower.
			t if it is suspected that the ogeologist can ascertain if
Review	Why is it important for two people to work together when undertaking repairs or maintenance of the wind pump? When it is a second contact to the sec		
	What is the most in	nportant maintenance activ	ity for the wind pump?

	• What has been agreed to stop children climbing on the wind tower?	
Session Attachments	Attachment 1: Typical Wind pump	
	Attachment 2: Detailed drawings for Kijito Wind pump	

Attaclunmt 1: Typical Wind pump



Attachment 2: Detailed Diagrams for Kijito Wind pumps Diagram H12a: A "Kijito" wind pump

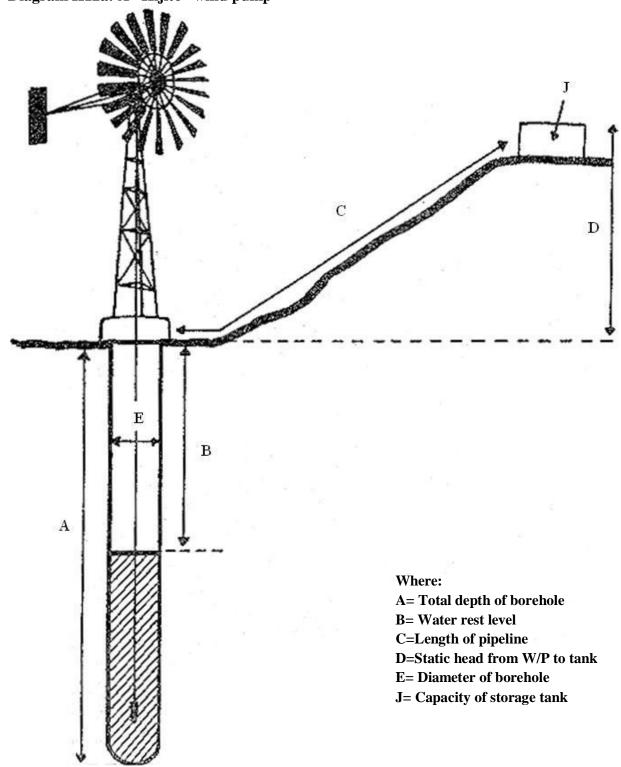


Diagram H12b: Wind pump assembly

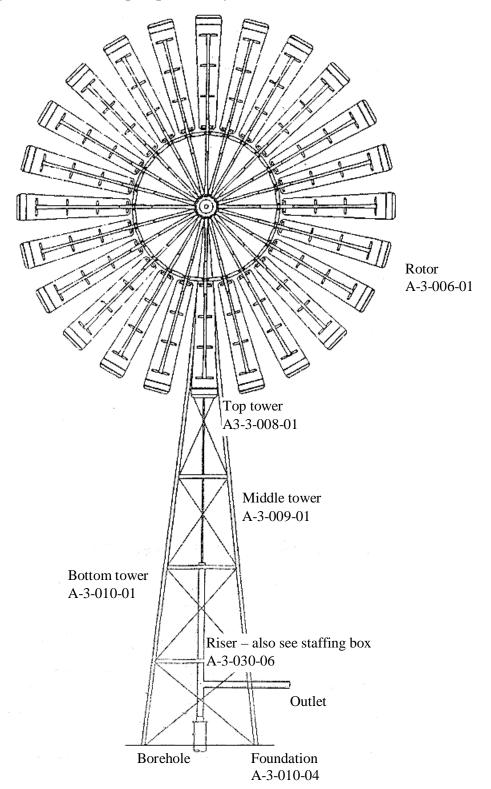


Diagram H12c: Layout of the stuffing box, non-return valve, gate valve and the air chamber.

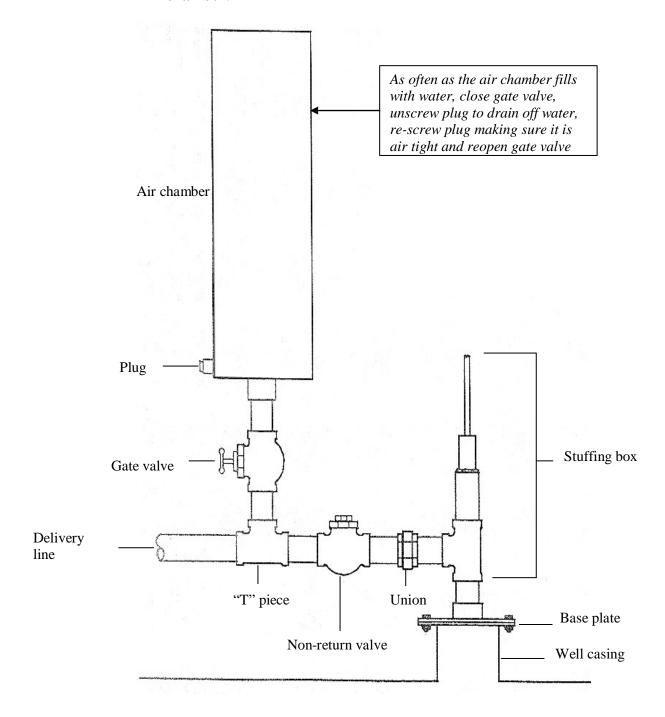


Diagram H12d: Kijito stuffing box

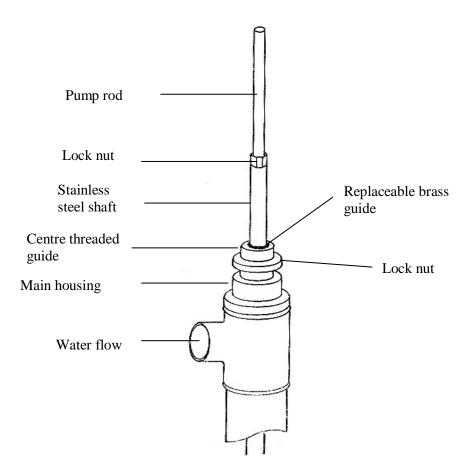


Diagram H12e: The correct way to tie up the rotor prior to servicing

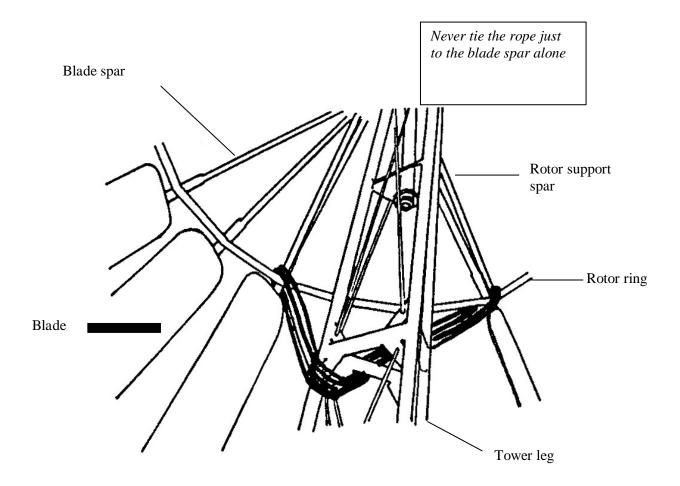
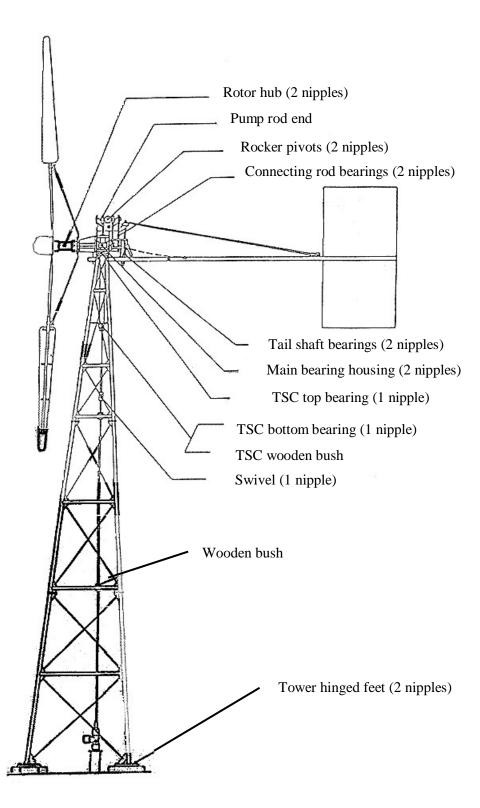


Diagram H12f: Lubrication points



MODULE H	OPERATION AND MAINTANANCE							
SESSION H13	SOLAR POW	ERED PUMP SYSTEMS						
Appropriate	Water technicia	n with experience in the op	eration and r	naintenance of the solar				
Facilitator	powered pumps	in use within the community						
Background								
Introduction	installed correct a number of sa Whilst it is very for spare parts main threat to the and efforts at re	There is very little technically that can go wrong with a solar system if it has been installed correctly. The submersible pump in combination with the control unit has a number of safety features that protect it in the event of problems occurring. Whilst it is very "hi-tech", the high level of reliability, minimal maintenance, need for spare parts and low operating costs make it appealing for rural locations. The main threat to the reliability of solar systems is human interference, from vandalism and efforts at repair						
Objective	IdentifyRecogn	e session, the participants will the main components of a so ise problems that can arise fro tand the importance of paying	olar powered pom different c	omponents				
Outputs	An Operation a	nd Maintenance Plan						
Timing	Session should	take approximately 1 hr						
Target Group		ker and WUA committee men						
Appropriate		the community where traini						
Venue	•	and participate in the discuss		ere there is easy access to				
		ts of the community water pro						
Methodology		focused on raising awarenes		•				
	T	I the system and the importa						
		ns, and question and answer so	essions to rais	e awareness.				
Materials	Flip chart, pens							
Session Guide								
Step 1: Overview of Solar System	set system. Exp water points. Ro With reference	ing the difference between a solain how the water is pumpered for to the map. to the site walk, community machinent 1), describe the follows:	ed from the b	orehole and flows to the ematic diagram of a solar				
	Solar panels/ı	ohotovoltaic array- Converts	s solar energy	y to D.C. electricity				
	Either	21200 (01 0120 	Or					
	Inverter: Used for power Regulator Regulates voltage D.C. to A.C. conditioning for high power applications. Converts D.C. to A.C.							
	Wires	For electrical power transmission	Belt and Pulleys	Used for turning the shaft in the rising main				
	AC Motor	Converts electrical output of the solar panels into mechanical	DC Motor	Converts electrical output of the solar panels into mechanical energy				

Submersible	Pump with an attached	Mono	A rotary pump
Pump	motor. Both pump and	Pump	mainly with discharge
_	motor are below water	Î	head, rising main and
	level at the bottom of the		the pump element
	borehole		

Allow participants to discuss the system and ask questions. It is not necessary for the participants to understand exactly how each component works. Explain how the components operate together.

Step 2: Maintenance of Solar Components

Explain and demonstrate maintenance procedures for the different components.

Caution: Solar Systems require Qualified Technicians for installation and repair.

Maintenance by unqualified technicians is a major cause of broken pumps. Only a trained electrician with prior experience of solar pumps and access to manufacturers catalogue containing the technical specification of the equipment, should be allowed to undertake repairs related to the wiring of the system or control panel. If there is a major overload or fault with the system, the control unit will fail as a protection measure to protect the pump. This is a warning that qualified expertise is required to investigate the nature of the problem. However all too often, unqualified technicians try to bypass the control unit and wire the pump directly to the power source, bypassing the inbuilt protection features. This will inevitably lead to major failure and likely destruction of the whole system.

- Submersible pump The submersible pump is manufactured to a very high specification and will operate on a daily basis without problem for at least 5 years, probably many more. The motor is contained within the pump and is cooled by the water passing over it. It has built in protection features, which together with the control panel ensure that it is protected from risk of overheating, drop in water level, or voltage irregularity.
- Control unit(s) Depending on the system in place there may be a simple on/off control unit or a more complicated looking control panel with digital display. In the event that there is a backup power source, there may be two switches or control units. These are to protect the pump, should not be tampered with in any way and should only be installed and maintained by a qualified electrician. The most common reason for solar pumps getting damaged is because an unqualified person tried to fix it. Incorrect wiring can bypass the inbuilt protection features of the system and cause brand new equipment to be permanently and irreparably damaged. Maintenance tasks include dusting control panel on a weekly basis.
- *Solar panels* (photovoltaic modules). These have no moving parts and there is very little that technically can go wrong with them. Consequently many of them have a 20 year manufacturer's guarantee. The main risks to the panels is

from theft, vandalism or children throwing stones which causes damage. Theft in particular is a major problem in most areas, so WUAs need to ensure thorough security measures are in place to minimize these threat and panels are well secured. Maintenance tasks include:

- o Clean solar panels weekly if they are covered with dust (in very dusty areas clean twice a week using a wet cloth)
- o Protect the fragile solar panels (panels and solar pump within a fenced enclosure of 40 m radius for protection and therefore the fence requires to be kept in good condition and the gate should be safely secured).
- When carrying out any servicing of this equipment ensure the right qualified personnel do the work.

Motors

- Some DC motors need replacement brushes; this is usually a simple operation (far simpler than, e.g. servicing a small engine powered pump). Brushes will probably need to be replaced after two years of operation.
- Inverter (AC) automatic/Regulator (DC)
 - Install away from sunshine, it is usually affected by heat more than 20 - 25 °C. If the temperature rises more than this, the system switches off and vice versa. This switching on and off is not good.
 - Should be kept away from water.
 - It is an enclosed system and should not be tempered with.
- Wires:- should be placed in conduits and buried underground and in case of replacement use the right wires (ultra-violet rays resistant)
- Pulleys and belts: check tension and replace damaged or worn out ones.
- Exposed terminals (on panels or inverter):- should be checked regularly for corrosion or damage.

Step 3: **Troubleshooting**

Discuss the potential unexpected problems and what might be the cause.

Problem	Probable cause	Possible solution
Low or no power/slow motor (less water pumped)	Poor electrical connection due to dirt; Wet or corroded terminals; Insufficient sun	Clean, dry or replace the terminals
	Dusty solar panels	Wipe out dust
System switching on and off	Inverter/regulator poorly installed	Install away from sunshine/water
Motor stops	Worn out brushes	Replace brushes
Water leaking from discharge head (mono pump)	Leaking pump gland seal	Tighten pump gland nuts slightly (do not overtighten)
Facilitator should discuss	requirements, availability	and procurement for spare

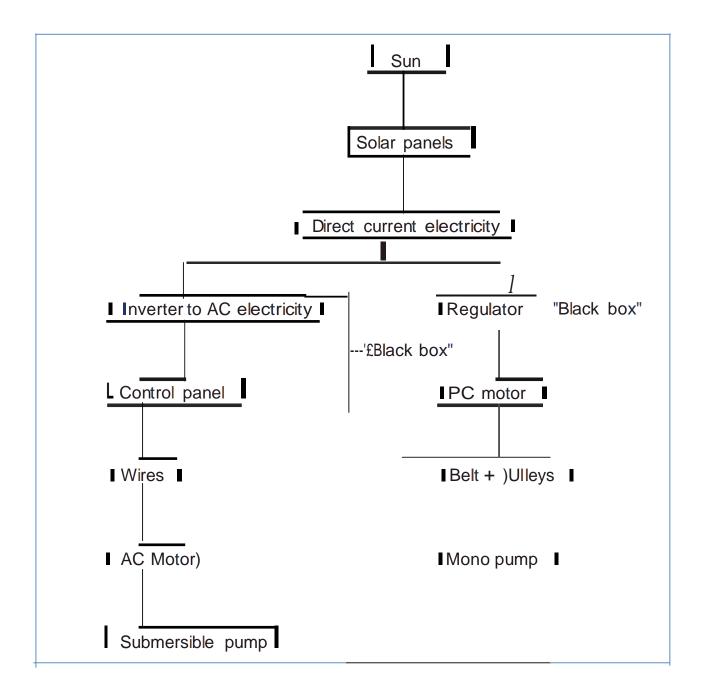
Step 4: Spare Parts, Tools and **Technical** Assistance

parts, tools, and technical assistance.

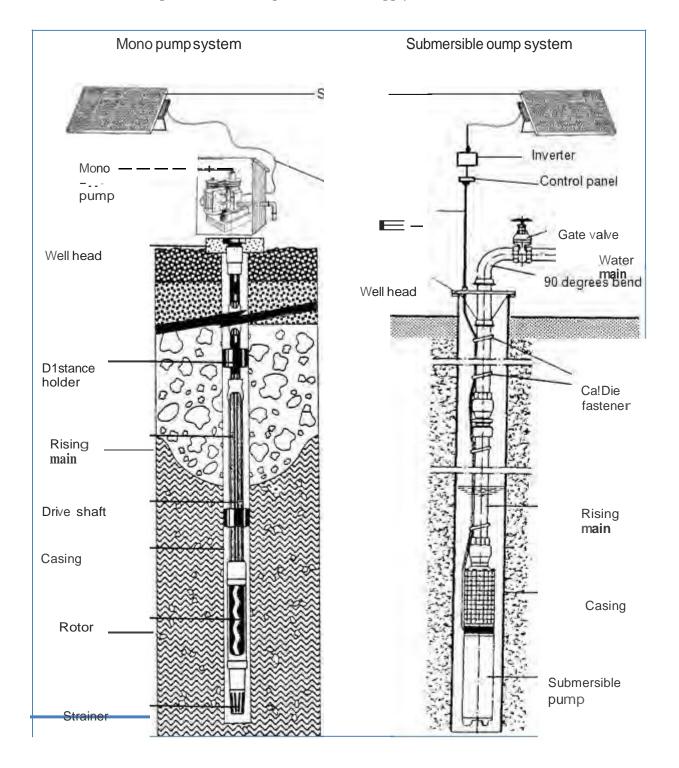
For solar powered pumps, the majority of repairs require a specialised and qualified electrician. Many of the components have guarantees that would be nullified if the

equipment is tampered with by unqualified personnel. In this regard, the most important information required is the name and contact numbers for the suppliers and qualified electricians who could be called on to diagnose problems and undertake repairs. Technical Assistance Contact List **COMPONENT** Contact Name of Back up Contact **Details** Contact **Details Technical** Assistant for Back-up Pump Repair Generator repair Electrician Water Quality KPLC WRMA DWO WSB WSP Review What should caretaker do if there is no water? What steps have been agreed to keep solar panels secure? Attachment 1: Schematic Diagrams for Solar Powered Water Supply Session Attachment 2: Components of a Solar Powered Water Supply Attachments

Attachment 1: Schematic diagram of a solar powered water supply



Attaclunmt 2: Componmts of a solar powered water supply



MODULE H	OPERATION AND MAINTANANCE					
SESSION H14	DIESEL POWERED GENE	RATORS				
Appropriate	Mechanic or technician skilled	d and qualified in the maintenance and repair of diesel				
Facilitator	engines.					
Background						
Introduction	Diesel powered generators are used in many boreholes and water intakes to drive electrical pumps. There is a wide variety of makes, although Lister-Peter and Perkins are common. The principles of operation and maintenance are similar regardless of the make or model. Specific requirements for each make and model should be obtained from the manufacturer"s Operators Manual for the respective engine.					
Objective	At the end of the session, the p	articipants will be able to:				
	 Identify the main components of air-cooled or water cooled diesel engines; Start and stop the engine; Undertake basic service the diesel engine; Follow the safety measures and carry routine maintenance. 					
Outputs	An Operation and Maintenance Plan					
Timing	Session should take approximately 6 hrs					
Target Group	Operator and WUA committee members.					
Appropriate Venue	At the pump house where the diesel engine is located.					
Methodology	This is intended to be a PRACTICAL session. The components will be taught by demonstration on the system itself. The flip chart can be used to illustrate details if necessary. Reinforce the learning by allowing participants to handle components and describe their functions to each other.					
Materials	 Diesel engine Fuel 5 litres of engine oil Fuel, oil and air filters (1 of each) Spanners Strapper 					
Session Guide						
Step 1: Identification of parts of the	Facilitator starts by identifyin purpose.	g the different parts of the pumping system and their				
System & Diesel	Component	Purpose				
Engine	Pump House	Keep engine and control safe from uncontrolled access				
	Fuel Store	Keep fuel safe from uncontrolled access				
	Diesel Engine	Turns the alternator				
	Alternator Generates electricity					
	Control Panel	Controls the current to the pump and protects the pump from high currents				
	Electrical pump (e.g. Submersible pump in bottom of borehole)	Pumps water to tank				
	Master Meter	Measures water from the borehole				

Now facilitator focuses on the diesel engine and explains the names and purpose of the different parts of the diesel engine.

Step 2: Operating Diesel Engines

Facilitator can ask operator to run through normal start-up procedures to see how system is currently run. Observe and discuss improvements.

Start Up Procedure

- 1. Check oil level;
- 2. Check fuel level and fuel line is on;
- 3. Check water level in radiator reservoir;
- 4. Check for any loose wires or hoses;
- 5. Start engine (using crank or battery);
- 6. Record start time on Log Chart.

Switching Off Procedure

- 1. Turn engine off;
- 2. Record end time on Log Chart;
- 3. Check for any oil leaks.

Step 3: Set Safety Rules

Facilitator should discuss safety rules

Safety Rules: General

- 1. Keep fire extinguisher or bucket of sand close at hand to deal with fires;
- 2. No smoking in pump house or fuel store;
- 3. Wear protective clothing that fit well. No loose clothes that can get caught in the moving parts of the engine.
- 4. Never put cleaning rugs or other loose items in your pockets when you are in the pump house. It can get caught in the moving parts.
- 5. Wear good protective shoes.
- 6. Keep the floor of pump house and store clean and dry, so that you will not slip or fall.

Safety Rules: Fuel & Lubricants

- 1. Keep spare fuel and lubricants in secure ventilated store;
- 2. Do not smoke in fuel store or while re-fuelling. Ensure area is clear of any spectators or smokers;
- 3. Use a pump or tap to take diesel out of a drum. Sucking diesel with a hose is not good for your health.
- 4. **NEVER** put fuel or oil into the engine while it is running.
- 5. Do not use kerosene as fuel. It reduces life of engine and fuel pump.

Safety Rules: During Operations

- 1. Keep spectators out of pump house while engine is operating;
- 2. Open windows and ensure pump house is well ventilated;
- 3. Do not open radiator cap;
- 4. Do not top up radiator by pouring cold coolant in hot engine. The cylinder head may crack;
- 5. Keep your fingers away from moving parts of the engine.
- 6. **NEVER** put fuel or oil into the engine while it is running.
- 7. Never clean the engine when it is running;
- 8. Do not operate the engine if the safety guard has been removed;
- 9. Only one person should control the engine;

Safety Rules: During Maintenance Work

- 1. Do not make any adjustments that you do not understand;
- 2. Maintenance operations to be carried out on cold engine;
- 3. Maintenance operations to be carried out under sufficient lighting;
- 4. Do not over fill engine oil in sump. This may cause engine smoking;
- 5. Do not use salt water or any other coolant which can cause corrosion in the closed cooling unit;
- 6. Disconnect the battery terminals before a repair is made to the electrical system;
- 7. If you are working with chemicals, such as solvents, cleaners, chlorine etc., be careful. Read the instructions on the container and follow them. Some chemicals give out fumes that are poisonous if inhaled. Some of them will burn your skin.

Step 4: O & M Specific Tasks	Discuss the tasks relevant to the operations and maintenance of the system components. Draw up O & M Schedule with participants							
for Diesel	Comp		y 0 00 111 2 0110 0010 11111	- Purity-purity				
Engines	See a	ttachment 5 for	typical O & M Schedu	le for diesel engines				
Step 5: Trouble				and what might be the cause.				
Shooting		_						
	No 1	PROBLEM	•					
		WILL NOT START (i) Engine does not	Battery flat or failed	(a) Check liquid level. Fill if necessary. Recharge battery and check all cells working(b) Replace battery if failed				
		turn)	Starter circuit faulty	(a) Check, clean and refit battery connections.(b) Check circuit relay and starter solenoid.				
			Starter faulty	(a) Replace motor. Check starter engaging, attempt to turn engine by hand				
			Lubricating oil too thick	Replace with correct grade				
			Engine or alternator jammed	Inspection and remove any obstruction				
		(ii) Engine turns but does not fire	 (a) No fuel atomizers (b) Air in fuel system (c) Dirty or water in fuel 	(a) Check fuel available in tank,Check all fuel valves are open(b) Bleed fuel system(c) Clean or replace fuel filter				
			(d) Faulty lift pump(e) Faulty injection pump(f) Injection timing wrong	(d) Check fuel lift pump(e) Check fuel injection pump(f) Reset injection pump timing				
		(iii) Engine fires but fails to start	(a) Limited fuel supply	(a) Bleed fuel system and check right through for dirt or water				
			(b) Faulty lift pump(c) Faulty injection pump	(b) Service fuel lift pump(c) Service injection pump				
			(d) Fuel filter	(d) Clean or replace filter				
			blocked (e) Air filter blocked	(e) Clean or replace filter				
			(f) Worn/ dirty injectors	(f) Service or change injectors				
	2	Start but misfires	(a) Limited fuel supply	(a) Bleed fuel system and check right through for dirt or water				

		Faulty lift pump Faulty injection	(b) Service fuel lift pump(c) Service injection pump
	(d)	pump Fuel filter blocked	(d) Clean or replace filter
	(e)	Worn/ dirty injectors	(e) Service or change injectors
	(f)	Loose or broken pipe	(g) Tighten or replace
		Incorrect valve arances	(h) Reset clearances
3 Start b loses I	Power (b) (c)	All possible causes shown under 2 above Air filter blocked Faulty cylinder head or inlet manifold joints Damaged or dirty turbocharger	Attention as shown (a) to (g) above (under item 2 above) (i) Clean or replace filter (j) Replace gasket (k) Clean or replace filter
4 Excess Fuel Consu	mption (b) (c) (d) (e) (f)	Faulty injection pump Worn or dirty injections Incorrect valve clearance Fuel pump timing incorrect Incorrect fuel Excessive engine wear	 (a) Service fuel injection pump (b) Service or change injectors (c) Reset clearance (d) Reset timing (e) Check fuel specification Overhaul engine
5 Black Exhau smoke	st (b) (c) (d) (e) (f) (g) (h)	Faulty injection pump Worn/ dirty injectors Air filter blocked Fuel pump timing incorrect Incorrect fuel Damaged or dirty turbocharger Excessive load Long running time on light load	 (a) Service fuel injection pump (b) Service or change injectors (c) Clean or replace filter (d) Reset timing (e) Check fuel specification (f) Clean or replace turbocharger (g) Reduce load as necessary (h) Run on full load for one hour period
6 Blue/V	White (a)	Engine	(a) See remedy under 2

	exhaust smoke	misfiring (b) Excessive engine wear	(b) Overhaul engine	
	7 Low lubrication oil press	(a) Low oil le	level re (b) Replace gauge lty (c) Clean or replace fi (d) Clean or replace va ef (e) Replace pump (f) See problem 8 below worn	lter
	8 High Entemp	gine (a) Low level coolant (b) Faulty thermosta (c) Fan belt slipping (d) Radiator reblocked (e) Blockage cooling sy (f) Low level lubricating (g) Fuel inject pump inco (h) Cylinder he gasket fail	leaks (b) Check and replace i (c) Adjust tension of be (d) Clean out thoroughl natrix (e) Drain system, flush in (f) Refill to correct level stem of (g) Reset timing goil tion (h) Remove head and represent the ad	f necessary elt ly n out refill
Step 6: Spare Parts, Tools and Technical Assistance	tools, and technology Tools - Routing oil. Spares Parts & Lubrica Filters Cotton	e maintenance require Materials ants - oil Oil, fuel and air waste for mopping up	nts, availability and procurement s a funnel to assist in fuelling ar spills; nearest store is that stocks spare	nd toping up the
	Spare	in Store 0	Name & Name & Contact of Supplier 1 Supplier 2	Expected Cost per Unit on Delivery

	Technical Assista Discuss who can p		assistance when	it is required.		
	Component	Name of Technical Assistant	Contact Details	Name of Back up Contact	Contact Details for Back-up	
	Engine repair					
	Electrician					
	Water Quality					
	KPLC					
	WRMA					
	DWO					
	WSB					
	WSP					
Review	What arrange	ments have been r	nade to keep fu	el safe and clean	?	
	What arrangements have been made to keep fuel safe and clean?What is the purpose of the Engine Log?					
	_	rised to service the	-			
Session						
Attachments	Attachment 1: Engine Log Attachment 2: Engine Service Form					
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Attachment 2: Engine Service Form Attachment 3: Diagram of Lister TS3 Diesel Engine					
	Attachment 4: Pho					
	Attachment 5: Pre			Engine		

Attachment 1: Engine Log

Name of Water Supply	Engine Type		
Sub-Location	GPS	Easting	Northing
Location			
Division			
District			

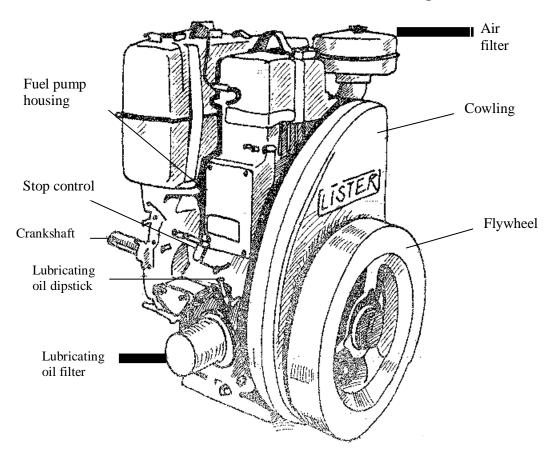
	At S	tart	During O	perations		A	At End			
Date	Fuel Added (Litres)	Start Time	Voltage (Volts)	Current (Amps)	Time	Total Time (Hrs)	Kw-hrs (meter reading)	Water pumped (Meter Reading)	Comments Repairs Problems	Initials of Operator

Attachment 2: Engine Service Form

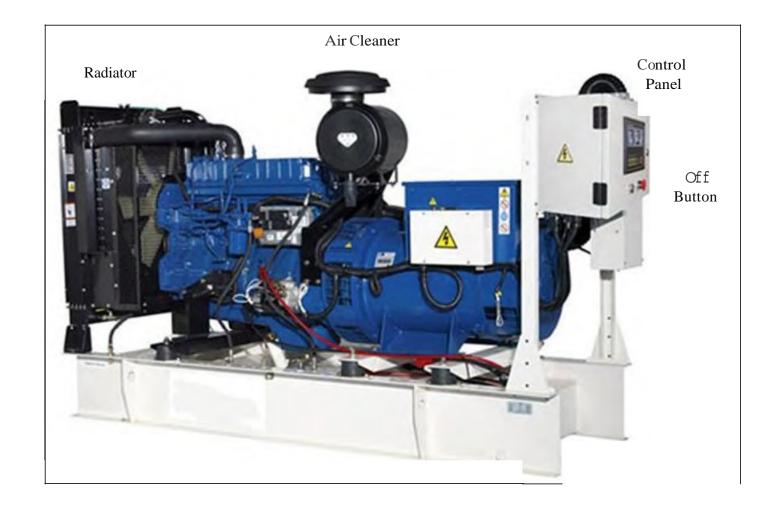
Engine Make:	Model:			
Date of Service:	Name of Me		_Tel:	
Hours at Current Serv	rice: Hours	at Next Service:		
CATEGORY	ITEM	CHECKED Tick if checked	WORK DONE	COMMENTS
LUBRICATION	Engine Oil			
	Oil Filter			
	Greasing			
FUEL SYSTEM	Fuel Filter			
	Injector/Fuel Pump (leakages)			
	Tank (leakages)			
	Fuel Lines (cracks, leaks)			
ENGINE	Belts			
	Air Filter			
	Plugs/Injectors			
ELECTRICALS	Battery			
COMMENTS:				
Signature:				
Signed by (Name):				

Attachment 3: Diagram of Lister TS3 Diesel Engine

Lister-Petter Air Cooled TS3 Diesel Engine



Attaclunent4: Photo of9KVa Perkins Generator



Attachment 5: Schedule of Preventative Maintenance for Diesel Engines

Daily operation or every 8 hours (To be undertaken by operator/caretaker)

- Check fuel and engine oil levels, top up if necessary
- Check water level in radiator & top up if necessary and secure the cap
- Check tension of alternator drive belt, check battery condition/water level
- Check the lubricating oil pressure at the gauge
- Check for loose nuts and bolts, check and correct any leaks or engine damage
- In very dusty conditions clean air cleaner element, drain and clean dust bowl
- Check exhaust pipe
- Check foundation bolts

Every 100 hours or 3 months (To be carried out by skilled mechanics)

- As for daily services.
- Renew engine lubricating oil
- Renew engine oil filter
- Drain water from fuel filter and pre-filter
- Check the condition of the battery fitted
- When moderately dusty, empty bowl and clean or replace the air cleaner element
- Clean the compressor air filter
- Check and adjust idle speed

Every 200 – 250 hours or 6 months (To be carried out by skilled mechanics)

- As for previous servicing
- Change the engine oil and oil filter element
- Clean fuel strainer, fuel tank breather. Renew fuel filter canister
- Clean battery terminals

Every 400 hours or 12 months (To be carried out by skilled mechanics)

- As for previous servicing
- Replace air cleaner element
- Renew fuel filter element
- Check concentration of coolant
- Check the battery charging system. Check alternator drive belt for wear, Check wiring harness & connections and tighten if required
- Check injectors for performance

After 600 hrs or 18 months (To be carried by skilled mechanics)

- As for 200 hour servicing and maintenance
- Renew coolant
- Renew alternator drive belt
- Tighten cylinder head
- Check and adjust valve clearances
- Check electrical system
- Check all nuts and bolts for tightness
- Check engine mountings

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